

Notice is given that an Ordinary Meeting of Council of the Shire of Christmas Island is to be held at the Council Chambers on Tuesday 25 July 2023 commencing at 7.00pm

David Price Chief Executive Officer

AGENDA

- 1 Declaration of Opening of Meeting/Announcement of Visitor
- 2 Record of Attendance/Apologies/Leave of Absence/Declaration of
 - Financial/Proximity/Impartiality Interests
 - 2.1 Attendance
 - 2.2 Leave of Absence
 - 2.3 Apologies
 - 2.4 Declaration of Interests
- 3 Response to Previous Public Questions Taken on Notice
- 4 Public Question Time
- 5 Applications for Leave of Absence 5.1 Cr LEE (pg 1-2)

6 Petitions/Deputations/Presentations

- 7 Confirmation of Minutes of Previous Meetings/Business arising from the Minutes of Previous Meetings
 - 7.1 Minutes of Ordinary Council Meeting held on 27 June 2023 (pg 3-6)
 - 7.2 Minutes of Special Council Meeting held on 17 July 2023 (pg 7-13)
 - 7.3 Business Arising from the Minutes of Previous Meetings
- 8 Announcements by Presiding Member Without Discussion

9 Reports of Committees

- 9.1 Report of Committee-Fisheries Advisory Committee (pg 14-25)
- 9.2 Report of Committee-Community Consultative Committee (pg 26-47)
- 9.3 Youth Advisory Council Creation (pg 48-58)
- 9.4 Report of Committee-Fisheries Management Committee (pg 59-64)

10 Reports of Officers

10.1 Chief Executive Officer

- 10.1.1 Annual Budget 2023-24 (to be tabled)
- 10.1.2 Strategic Community Plan 2023-2033 (pg 65-111)
- 10.1.3 Community Assistance Grants (pg 112-114)

10.2 Director Finance & Administration

- 10.2.1 Schedule of Accounts June 2023 (pg 115-121)
- 10.2.1 Financial Statement June 2023
- 10.3 Director Community/Recreation Services & Training
- 10.4 Director Works, Services & Waste
- 10.5 Director Planning, Governance & Policy
- 11 Elected Members Motions of which Previous Notice has been given
- 12 New Business of an Urgent Nature Introduced by Decision of the Meeting
- 13 Behind Closed Doors
- 14 Closure of Meeting
- 15 Date of the next Ordinary Meeting 22 August 2023



SUBMISSION TO AGENDA REFERENCE SUBJECT LOCATION/ADDRESS/APPLICANT FILE REFERENCE INTEREST DISCLOSURE DATE OF REPORT AUTHOR SIGNATURE OF ACTING CEO Ordinary Council Meeting 25 July 2023 5.1 Cr LEE – Leave of Absence N/A 2.13.11 None 19 July 2023 Chris SU, Acting CEO SIGNED

RECOMMENDATION

That the leave of absence application submitted by Cr Kelvin LEE (28/7/2023 to 5/9/2023) be approved.

BACKGROUND

Cr Kelvin LEE (28/7/2023 to 5/9/2023) submitted a Leave of Absence application to the CEO.

COMMENT

N/A

STATUTORY ENVIRONMENT

There are no statutory environment implications arising from this matter.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter.

FINANCIAL IMPLICATIONS

There are no significant financial policy implications arising from this matter.

STRATEGIC IMPLICATIONS & MILESTONES

There are no significant strategic implications arising from this matter.

VOTING REQUIREMENTS

A simple majority is required.



SHIRE OF CHRISTMAS ISLAND

APPLICATION FOR LEAVE OF ABSENCE

I Councillor

KELVIN LEE

Hereby apply to the Council of the Shire of Christmas Island for Leave of absence from $\frac{28}{07}$, $\frac{07}{2023}$ to $\frac{5}{7}$, $\frac{9}{7}$, 2023

In accordance with section 2.25 (1) of the Local Government Act (CI).

Yours sincerely

Signature

19,07,2023

Date



UNCONFIRMED MINUTES

Ordinary Meeting of the Shire of Christmas Island held at the George Fam Chambers at 7.00pm on Tuesday 27 June 2023

1 **DECLARATION OF OPENING/ANNOUNCEMENT OF VISITORS**

1.1 The Deputy Shire President declared the meeting open at 7.00pm.

RECORD OF ATTENDANCE/APOLOGIES/LEAVE OF ABSENCE/ 2 **DECLARATIONS OF FINANCIAL INTEREST**

1.2 Record of Attendance

> Deputy President Councillors

Cr Kee Heng FOO Cr Kelvin Kok Bin **LEE** Cr Hafiz MASLI Cr Morgan Boon Hwa **SOH** Cr Vincent Cheng-Siew **SAW**

Acting Chief Executive Officer /Minute Taker Director Community/Recreation Services Director Works, Services & Waste

- 2.2 Leave of Absence Councillors
- 2.3 Apologies Shire President
 - CEO

Chris **SU** Olivier **LINES** Troy **DAVIS**

Cr Philip **WOO**

Cr Gordon THOMSON Cr Azmi YON David **PRICE**

2.4 **Declarations of Financial/Impartiality/Proximity Interest**

3 **RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE**

4 **PUBLIC QUESTION TIME**

4.1 Cr LEE asked on behalf of Upper Poon Saan Road residents on the removal of a green skip bin that was previously assigned Upper Poon Saan Road.

Director of Works, Services and Waste Troy **DAVIS** to follow up and report.

APPLICATIONS FOR LEAVE OF ABSENCE 5

Leave of Absence – Cr WOO 5.1 **Council Resolution** Moved: Cr Seconded: Cr Res. No: 37/23 That the leave of absence application submitted by Cr Philip WOO (20/06/2023) to (02/07/2023) be approved.

6 PETITIONS/DEPUTATIONS/PRESENTATIONS

7 CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS/BUSINESS ARISING FROM THE MINUTES OF PREVIOUS MEETINGS

7.1 Minutes of Ordinary Council Meeting held on 27 June 2023 Members considered the unconfirmed minutes.

Council ResolutionMoved: Cr Vincent SAWSeconded: Cr Hafiz MASLIRes. No:38/23That Council adopt the unconfirmed minutes of the 27 June 2023 Council Meeting.Council do to the second descent of the second descent d

Carried: 5/0

7.2 Business Arising from the Minutes of Previous Meetings

8 ANNOUNCEMENTS BY PRESIDING MEMBER WITHOUT DISCUSSION

8.1 Council team met with the following parties in Canberra, and attended the ALGA conference from 11th-16th June.

The Hon. Marion Scrymgour MP on 15th June to discuss electorate matters. Particular focus on the CISA media release from Minister McBain of 13th June advising the community that the CISA program is temporarily ceased.

The 13^{th} June 2023 Media Release from Minister McBain was presented to the meeting for the record.

The Immigration Minister the Hon. Andrew Giles on 15th June on Christmas Island matters. The IDC reports to continue into the foreseeable future at the present numbers.

First Assistant Secretary Sarah Vandenbroek and Assistant Secretary Kim Forbes from the Dept. of Infrastructure on 16th June. CISA again dominated the conversation, with the Dept. of Infrastructure informing Council that they were progressing a way forward in terms of assessing land for release even with the CISA paused. They asked Shire to send a list of land parcels it would consider a priority for assessment with this new regime.

The other major action item from the meeting with the Department of Infrastructure was on the Local Government Reforms that will impact the October 2023 elections. The Shires of Cocos (Keeling) and Christmas Island have discussed this matter jointly. This and a resolution will be discussed in Urgent Business.

The ALGA conference was as always a good opportunity to meet fellow local government colleagues and learn about the latest developments.

Attachment: Media Release '*Update on Christmas Island Strategic Assessment,* 'Minister for Regional Development, Local Government and Territories, 13.6.2023

9 **REPORTS OF COMMITTEES**

10 REPORTS OF OFFICERS

2/4

10.1 Chief Executive Officer

10.1.1 Upda	te to Finance Policy			
Council Re	solution			
Moved: Cr	Hafiz MASLI	Seconded: Cr SAW	Res. No:	39/23
That the up	dated Significant Financial Polic	y be adopted		
Carried:	5/0			

10.2 Director Finance & Administration

	edule of Accounts – May 2023 Resolution			
Moved: Cr Kelvin LEE Seconded: Cr SAW Res. No:				40/23
That Cour	cil approves the expenditure as p	presented in May 2023 Schedule	of Accounts	
Carried:	5/0			

10.2.2 Financial Statements – May 2023

Council Resolution			
Moved: Cr Hafiz MASLI	Seconded: Cr SOH	Res. No:	41/23
That Council receives the Financial State	ements of May 2023 for the Munic	ipal Fund.	
Carried: 5/0			

10.3 Director Community Recreation Service & Training

10.3.1 Seniors Week **Council Resolution** Moved: Cr SOH Seconded: Cr LEE Res. No: 42/23 That the Shire of Christmas Island coordinates the 2023 Seniors Week celebration from the 17th to 23rd July 2023 and invites sponsorships from community organisations to assist in facilitating this annual event. 5/0 Carried: 10.4 **Director Works, Services & Waste** 10.5 **Director Planning, Governance & Policy** 11 ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

12 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF THE MEETING

12.1 New business to be introduced

Council Res	olution			
Moved: Cr LEE		Seconded: Cr MASLI	Res. No:	43/23
That new business of an urgent nature be introduced to the meeting.				
Carried:	5/0			

3/4

12.2 Local Government Reforms Ordinance 2023

Council Resolution Moved: Cr MASLI Seconded: Cr SAW Res. No: 44/23

That the Shire of Christmas Island proposes the Commonwealth's Ordinance provides for:

the continuation of nine councillors including the President;

first past the post method of election;

that only the councillors whose four year terms end in 2023 shall have their seats up for election; no wards;

no direct election of president and

that the terms of Councillors elected for four year terms in 2021 shall not be reduced.

That this proposal be presented for community consultation with closing date for comment 4pm Friday 14th July 2023.

Carried: 5/0

13 BEHIND CLOSED DOORS

14 CLOSURE OF MEETING

The Shire President closed the meeting at 7.21 pm

15 DATE OF NEXT MEETING:25 July 2023

4/4



SUBMISSION TO AGENDA REFERENCE SUBJECT LOCATION/ADDRESS/APPLICANT FILE REFERENCE INTEREST DISCLOSURE DATE OF REPORT AUTHOR

SIGNATURE OF ACTING CEO

Ordinary Council Meeting 25 July 2023 7.2 Minutes of Special Meeting 17.7.23 Nil 2.3.5 None 19 July 2023 Chris Su, Acting CEO SIGNED

RECOMMENDATION

That the unconfirmed minutes of the Special Meeting of July 17th 2023 be adopted.

BACKGROUND

A Special Meeting was called for on Friday 14th July to receive the public's submissions on the *Local Government Reforms 2023 (LGR2023)*. Council resolved at its June 27th 2023 Ordinary Council Meeting to put its proposal on the LGR2023 in resolution 44/23 out for public comment to July 14th 2023.

COMMENT

195 submissions were received through to July 14th. 177 were in support of Council's proposal and 18 were in opposition. The Special Meeting resolved to write to the Minister Kristy McBAIN to inform her of the submission and Council's position. This letter was sent on 19th July 2023, with copies provided to Councillors, First Assistant Secretary Sarah Vandenbroek and Assistant Secretary Kim Forbes.

STATUTORY ENVIRONMENT

There are no statutory environment implications arising from this matter.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter.

FINANCIAL IMPLICATIONS

There are no significant financial policy implications arising from this matter.

STRATEGIC IMPLICATIONS & MILESTONES

There are no significant strategic implications arising from this matter.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

- 7.2.1 Unconfirmed Minutes of Special Meeting of July 17th 2023
- 7.2.2 Acting CEO report for Special Meeting of July 17th 2023
- 7.2.3 Public Notice 19/23 'Community Comments Sought on Local Government Reforms 2023'
- 7.2.4 Public Notice 23/23 'Notice of Special Meeting of Council'
- 7.2.5 Copy of Letter to Minister Kristy McBAIN, 19.7.23



Draft Minutes of Special Meeting of Council George Fam Building, 4.30pm 17th July 2023

1 **Declaration of Opening**

Gordon THOMSON opened the meeting at 4.30pm

2 Record of Attendance/Apologies/Leave of Absence/Declarations of Interest

2.1 Attendance

	Shire President Deputy President Councillor Councillor Councillor Councillor	Gordon THOMSON FOO Kee Heng Kelvin LEE Morgan SOH Vincent SAW Phillip WOO
	Acting CEO	Chris SU
2.2	Leave of Absence	
2.3	Apologies	

Councillor	Hafiz MASLI
Councillor	Azmi YON

3 **Business of the meeting**

3.1 Motion: Shire Submission to Commonwealth on WA Local Government Reforms 2023

Council Resolution			
Moved: Kelvin LEE	Seconded: Phillip WOO	Res. No:	45/23

That the Shire of Christmas Island notes the weight of submissions received in favour of Council's position and makes its submission accordingly to the Commonwealth.

Carried: 6/0

4 **Closure of Meeting**

5 **Date of the next Ordinary Meeting**

Date of the next Ordinary Council Meeting: 25 July 2023 5.1



Results of Submission

Summary

The Shire of Christmas Island resolved at the June 27th 2023 Ordinary Council Meeting 2023 to put their proposal in resolution 44/23 to the public for their feedback by 14th July 2023.

Engagement Process

Public Notice 19/23 *Community Comments Sought on Local Government Reform 2023* was sent out on Friday June 30th advising the public it had two weeks to Friday July 14th 2023 to make their submissions to the Acting CEO Chris Su.

This notice was translated into Chinese and Malay and a letter box drop was had with 650 copies delivered to the Post Office for distribution (the max amount) on 6th July 2023.

Submissions

Supporting Resolution 44/23	Not Supporting Resolution 44/23
177 in support	18 opposed

A total of 195 responses were collected.

10.17% of the submissions did not support resolution 44/23

89.83% of the submissions supported resolution 44/23

All submissions are stored in file 2.12.11 with Records Officer Susan De Cruz.

Acting Chief Executive Officer

Chris SU

17.7.2023



19/23

30 June 2023

Community Comments Sought on Local Government Reform 2023

The Shire of Christmas Island is seeking community comment on the resolution 44/23 of the ordinary council meeting of June 27th.

The Commonwealth of Australia has advised that it is creating an ordinance in relation to the application of new state legislation in local government. Possible changes that may happen may include reduction in the number of Councillors available to Christmas and the Cocos (Keeling) Island residents and the institution of an optional preferential voting system.

Please refer to the extract below from the minutes of the 27th June Ordinary Council Meeting.

12.2 Local Government Reforms	Ordinance 2023		
Council Resolution			
Moved: Cr MASLI	Seconded: Cr SAW	Res. No:	44/23
That the Shire of Christmas Island	proposes the Commonwealth's Ordinar	ice provides for:	
the continuation of nine councillors including the President; first past the post method of election; that only the councillors whose four year terms end in 2023 shall have their seats up for election; no wards; no direct election of president and that the terms of Councillors elected for four year terms in 2021 shall not be reduced.			
That this proposal be presented for community consultation with closing date for comment 4pm Friday 14 th July 2023.			
Carried: 5/0			

Residents can forward their comments to the Shire through the Acting CEO Chris Su at <u>chris@shire.gov.cx</u> by Friday 14th July.

For more information on the resolution please contact Acting CEO Chris Su at <u>chris@shire.gov.cx</u> 91648300 (237) during office hours.

Chris Su Acting Chief Executive Officer



19/23

2023年6月30日

2023年地方政府改革征求社区意见

圣诞岛郡正在寻求社区对6月27日理事会常会第44/23号决议的评论。

澳大利亚联邦表示,它正在**制定一**项关于在地方政府中应用新的州立法的法令。可能发生的变化可能包括减少圣诞节和科科斯(基林)岛居民的议员人数,以及建立可选的优先投票制度。

请参阅以下6月27日普通理事会会议记录摘录。

12.2 《2023年地方政府改革条例》

 理事会决议
 辅助: Cr SAW
 决议编号: 44/23

 客诞岛郡提议《英联邦法令》规定:
 24423

 2延岛郡提议《英联邦法令》规定:
 24423

 24括总统/主席在内的九名议员的留任;
 24423

 得票最多的选举方法;
 24442

 2021年选举总统/主席 而且
 2021年选举出的议员的四年任期的不能被减少。

 针对这一提议将征求社区意见,截止日期为2023年7月14日星期工下午4点。

 Carried: 5/0

截至7月14日星期五, 居民可以将他们的意见发送给代理首席执行官 Chris Su chris@shire.gov.cx

有关该决议更多信息,请在办公时间发送邮件至<u>chris@shire.gov.cx</u>或致電 91648300(237) 联系代理首席执行官Chris Su。

Chris Su **代理首席**执行官



NOTIS AWAM

30 June 2023

Community Comments Sought on Local Government Reform 2023 Komen Komuniti Diminta Mengenai Reformasi Kerajaan Tempatan 2023

Komen Komuniti Diminta Mengenai Reformasi Kerajaan Tempatan 2023

19/23

Shire Pulau Krismas sedang mencari komen dari komuniti mengenai resolusi 44/23 mesyuarat majlis biasa pada 27 Jun.

Komanwel Australia telah menasihatkan bahawa ia sedang mewujudkan ordinan berhubung dengan pemakaian perundangan negeri baharu dalam kerajaan tempatan. Kemungkinan perubahan yang akan berlaku termasuk pengurangan bilangan Ahli Majlis yang tersedia untuk Krismas dan penduduk Pulau Cocos (Keeling) dan institusi sistem pengundian pilihan keutamaan.

Sila rujuk petikan di bawah daripada catatan mesyuarat majlis biasa 27 Jun.

12.2 Ordinan reformasi kerajaan tempatan				
Resolusi Majlis				
Digerakkan: Cr MASLI	Disonkong: Cr SAW	Res. No:	44/23	
Bahawa Shire Pulau Krismas mencadangkan Ordin	an Komanwel memperuntukk	kan:		
kesambungan sembilan ahli majlis termasuk Presiden; kaedah pemilihan kedahuluan melepas pasca; hanya ahli majlis yang penggal empat tahunnya berakhir pada 2023 sahaja akan menghadapi kerusi mereka untuk pemilihan; liada wad; liada pemilihan langsung presiden dan pahawa syarat Ahli Majlis yang dipilih untuk penggal empat tahun pada 2021 tidak boleh dikurangkan.				
l Bahawa cadangan ini dibentangkan untuk rundingan komuniti dengan tarikh tutup ulasan 4 petang Jumaat 14 Julai 2023.				
Dibawa: 5/10				

Anda boleh memajukan komen-komen anda kepada Shire melalui Pemangku Ketua Pegawai Eksekutif Chris Su di <u>chris@shire.gov.cx</u> sebelum Jumaat 14 Julai.

Untuk maklumat selebihnya mengenai resolusi tersebut, sila hubungi Pemangku Ketua Pegawai Eksekutif Chris Su di <u>chris@shire.gov.cx</u> 91648300 (237) pada jam ofis.

Chris Su Pemangku Ketua Pegawai Eksekutif



23/23

14 July 2023

NOTICE OF SPECIAL MEETING OF COUNCIL

In accordance with the Local Government Act 1995 (WA) (CI) notice is hereby given of a Special Meeting of Council to be held on Monday 17 July, 4.15pm at the George Fam Centre Chambers, Christmas Island.

The special meeting will deal with:

1. Shire's submission to the Commonwealth on the WA Local Government Reform 2023

& Flor Xigs

Chris Su Acting Chief Executive Officer



SUBMISSION TO AGENDA REFERENCE	Ordinary Council Meeting 25 July 2023 9.1
SUBJECT	Minutes of Committee Meetings - FAC
LOCATION/ADDRESS/APPLICANT	Nil
FILE REFERENCE	2.4.14
INTEREST DISCLOSURE	None
DATE OF REPORT	19 July 2023
AUTHOR	Chris Su, Acting CEO
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF ACTING CEO	SIGNED

RECOMMENDATION

That the Confirmed Minutes of the Fisheries Advisory Committee (FAC) meetings of 30th November 2022 and 12th April 2023 and the Unconfirmed Minutes of the July 6th 2023 be received.

BACKGROUND

The Fisheries Advisory Committee's primary role is to provide information and advice to the Minister on matters related to the administration of fisheries legislation on Christmas Island, specifically in relation to fisheries management. It had its inaugural meeting on 30th November 2022.

COMMENT

Please find below the Terms of Reference adopted at the first meeting 30th November 2022 meeting for Council's information.

STATUTORY ENVIRONMENT

There are no statutory environment implications arising from this matter.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter.

FINANCIAL IMPLICATIONS

There are no significant financial policy implications arising from this matter.

STRATEGIC IMPLICATIONS & MILESTONES

There are no significant strategic implications arising from this matter.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

- 9.1.1 Confirmed FAC minutes of 30th November 2022
- 9.1.2 Confirmed FAC minutes of 12th April 2023
- 9.1.3 Unconfirmed FAC minutes of 6th July 2023
- 9.1.4 FAC Terms of Reference, adopted at 30th November 2022 FAC meeting



Australian Government

Department of Infrastructure, Transport, Regional Development, Communications and the Arts

Christmas Island Fisheries Advisory Committee

Minutes

Date:4.15pm Wednesday 30th November 2022Location:George Fam Council Chambers

1. Declaration of Opening

Meeting opened at 4.19pm.

2. Record of Attendance / Apologies / Leave of Absence / Declaration of Financial, Proximity or Impartiality Interest

Present: Azmi Yon (Chair), Chris Su, Gordon Thomson, Rosnah Pal, Kelvin Lee, Brady Collett, Kelana Arshad (from 4.22pm), Lauren Eckel (secretariat)

Apologies: Mark Rochford, Shahrin Jamil, Michael Pride, David Price,

- 3. Action Items / Business Arising
- 4. Confirmation of Previous Minutes
- 5. Agenda
- 5.1 Adoption of Terms of Reference for the Fisheries Advisory Committee

 FAC Resolution
 Seconded: Brady Collett
 Res. No:
 FAC1/22

 That the Fishery Advisory Committee adopt the Terms of Reference for the Fishery Advisory Committee.
 Seconded: Description
 Description

 Corriging:
 7 / 0
 Description
 Description
 Description

Carried: 7 / 0

- 6. General Business
- 7. Close of Business

Meeting closed at 4.25pm.

8. Next Meeting Date:

15 March 2023



Australian Government

Department of Infrastructure, Transport, Regional Development, Communications and the Arts

Christmas Island Fisheries Advisory Committee

Minutes

Date: 4.30pm (Cl time) Wednesday 12 April 2023 Location: George Fam Council Chambers

1. Declaration of Opening

Meeting opened 4:55pm local time

2. Record of Attendance / Apologies / Leave of Absence / Declaration of Financial, Proximity or Impartiality Interest

Present: Azmi Yon (Chair), Gordon Thomson, David Price, Rosnah Pal, Mark Rochford, Shahrin Jamil, Chris Su, Mark Mias (secretariat), Christabel Mitchell (observer)

Apologies: Brady Collett, Kelana Arshad, Michael Pride, Kelvin Lee

3. Action Items / Business Arising

Nil

4. Confirmation of Previous Minutes

Resolution FAC 1/23 -

That the FAC accept the draft minutes of 30th November 2022 as a true and accurate copy.

Mover: Gordon Thomson Se

Seconder: Rosnah Pal

Motion carried 7-nil

5. General Business

5.1 Role of FAC

Resolution FAC 2/23-

CI FAC **Noted** Agenda Paper 5.1 – Key Differences between the Christmas Island Fisheries Management Committee and the Christmas Island Fisheries Advisory Committee

Mover: Gordon Thomson

Seconder: Chris Su

Motion carried 7-nil

5.2 Applied Fish Resource Management Act 1994 (WA) Ordinance amendments

Resolution FAC 3/23 -

CI FAC **Noted** Agenda Paper 5.2: Applied Fish Resource Management Act 1994 (WA) Ordinance amendments

Mover: Chris Su Seconder: Shahrin Jamil

Motion carried 7-nil

5.3 Implementation of the applied Aquatic Resource Management Act 2016 (WA)

- Commercial fishing arrangements

Resolution FAC 4/23 -CI FAC **Noted** Agenda Paper 5.3: Implementation of the applied Aquatic Resource Management Act 2016 (WA)

Mover: Gordon Thomson

Seconder: Chris Su

Motion carried 7-nil

5.4 **Timeline from Shire of CI on Fisheries Ranger and Scientific Partner commencement**

Shire CEO David Price advised the meeting of the following:

Fisheries Ranger

- Applications closed last Friday, 7 April 2023
- Seven (7) applications received for the Fisheries Ranger position
- Two (2) applicants short-listed for interview, to be conducted 13 April 2023
- Subject to a suitable applicant being found and acceptance of offer, commencement to occur in approximately two (2) weeks' time, and within relevant notice period.

Scientific Partner

Sea Country Solutions was the only suitable applicant for the Scientific Partner position

Resolution FAC 5/23 –

Motion to recommend that Sea Country Solutions be engaged as Scientific Partner, to be confirmed 13 April 2023

Mover: Chris Su

Seconder: Mark Rochford

Carried: 7- nil

6. Closure of Meeting

Meeting closed 5:03pm local time

7. Next Meeting Date

TBC



Australian Government

Department of Infrastructure, Transport, Regional Development, Communications and the Arts

Christmas Island Fisheries Advisory Committee

Minutes

- Date: 5.25pm (CI time) Wednesday 6 July2023 Location: George Fam Council Chambers
- 1. Declaration of Opening

Meeting opened 5.25pm local time

2. Record of Attendance / Apologies / Leave of Absence / Declaration of Financial, Proximity or Impartiality Interest

Present:

Azmi Yon (Chair) Brady Collett Gordon Thomson Rosnah Pal Mark Rochford Ch Shahrin Jamil

Chris Su

Apologies: Kelana Arshad

Kelvin Lee

David Price

Absent: Michael Pride

3. Action Items / Business Arising

Nil

4. Confirmation of Previous Minutes

Resolution FAC 6/23 -

That the FAC accept the draft minutes presented of the April 12th 2023 meeting as a true and accurate record of the meeting.

Moved: Gordon THOMSON Seconded: Sharhrin JAMIL

Carried: 7/0

5. Agenda

5.1 Consultation from Minister for Territories

FAC received correspondence from Lauren Eckel that an administrative change to the land identification of the Christmas Island Airport was to the *Christmas Island Applied Laws Ordinance 1992 Amendment (Fish Resources Management) Rules* 2023

"The Department is seeking the Fisheries Advisory Committee's formal review and comment of the above attached: Christmas Island Applied Laws Ordinance 1992 Amendment (Fish Resources Management) Rules 2023

The Rule seeks to update the airport reference from Deposited Plan (Lot Number) to Crown Reserve Number."

Resolution FAC 7/23 -

That the FAC accept the update of the airport reference from 'Lot 598 on Deposited Plan 37939' to Crown Reserve No. 46221'

Mover: Chris SU

Seconder: Brady COLLETT

Carried: 7/0

6. Closure of Meeting

Meeting closed 5:35pm local time

7. Next Meeting Date

твс



Australian Government

Department of Infrastructure, Transport, Regional Development and Communications

Indian Ocean Territories Fisheries Advisory Committees: Terms of Reference

March 2022

Introduction

The Australian Government has developed a model of fisheries management that is tailored to the unique marine ecosystem of Christmas Island (CI) and the Cocos (Keeling) Islands (CKI).

In early 2022, new fishing rules and regulations were established for each IOT under the *Christmas Islands Applied Laws Amendment (Fish Resources Management) Ordinance 2022* and the *Cocos (Keeling) Islands Applied Laws Amendment (Fish Resources Management) Ordinance 2022* (collectively known as 'the Ordinances'). This included the establishment of Advisory Committees to provide information and advice to the Minister with responsibility for the Territories (the Minister) on fisheries matters.

Background

The Department of Infrastructure, Transport, Regional Development and Communications (DITRDC) is responsible for delivering fisheries management in the IOT.

Fisheries management services were provided by the Western Australian Department of Primary Industries and Regional Development (DPIRD) until 30 June 2021. DPIRD agreed to continue to deliver part services, namely administration of fishing licences and scientific permits until 30 June 2022.

A customised legislative and governance framework has been established for the IOTs, including the development of fisheries Ordinances for each IOT.

The Ordinances amend the applied *Fish Resources Management Act 1994* (WA) (FRMA) and the *Fish Resources Management Regulations 1995* (WA) (FRMR). The Ordinances contain fish rules and the establishment of Advisory Committees. A separate Advisory Committee will be established for each IOT.

The Minister may also seek advice on IOT fisheries matters outside of the Advisory Committees.

Purpose

The Advisory Committees are advisory in nature, their primary role is to provide information and advice to the Minister on matters related to the administration of fisheries legislation in the IOT, specifically in relation to fisheries management in each IOT.

Functions

The Advisory Committees will:

- Provide information and advice to the Minister, including:
 - o identifying issues which affect fisheries management in the IOTs;
 - on matters relating to the protection and development of IOT fisheries, including emerging issues facing the commercial and recreational fishing sectors;
 - o initiatives to foster fisheries development and sustainability; and
 - o related strategic priorities, as required.
- Provide a forum for sharing information and discussing fisheries issues, identifying problems and developing possible solutions for consideration by the Minister;
- Provide a conduit for consultation with the community and other stakeholders, as required;
- Represent a range of views and provide balanced recommendations;
- Consider the unique ecological context of their specific IOT when providing advice and recommendations, to ensure that fisheries regulations are appropriate and align with sustainability principles;
- Work to ensure all advice is evidence based and informed by the best available local and scientific knowledge, including consulting with the community and independent experts as needed;
- Provide advice to the Minister on matters relating to IOT fisheries on which the advice of the Advisory Committees is sought; and
- Assist in the cost efficient, cost effective and accountable management of IOT fisheries.

The Advisory Committees will provide supporting rationale for advice to the Minister. Where possible, Advisory Committees should attempt to reach consensus on the advice provided to the Minister. Where there are divergent views among members or within the IOT communities, this will be reflected in the advice sent to the Minister.

Membership

Members, including a Chair will be appointed by the Minister. Members will be appointed for their understanding of fisheries matters and ability to contribute to fisheries management in the IOT.

Members, including the Chair, can be appointed for a term of up to three (3) years. Members, including the Chair, may be reappointed.

The Chair of each Advisory Committee may call upon experts or other stakeholders as required to attend meetings and/or assist with Advisory Committee function/duties.

Members from the CI Fisheries Management Committee and CKI Cocos Marine Care will form the inaugural Committees on CI and CKI, respectively. The Minister may amend the membership at any time to include any person they see fit.

Changes to Membership

A member may resign by giving a signed notice of resignation to the Minister. Membership is voluntary and does not create a relationship of employment or agency between participants and the Australian Government. Subject to prior agreement of DITRDC, DITRDC may reimburse reasonable travel expenses incurred by members attending Advisory Committee meetings, or when on other official business. Note, expenditure will only be reimbursed with prior approval from DITRDC.

Role of the Chair

The Chair will be appointed by the Minister.

The Chair is responsible for:

- providing leadership to the respective Advisory Committees;
- preparing and distributing meeting notices, agendas and other reports within agreed timeframes;
- presiding at all meetings and, with the support of DITRDC, ensuring the business of the meeting proceeds effectively;
- ensure an open discussion and a frank exchange of views;
- coordinating a position on key issues;
- recording and distributing a summary of each meeting no later than five (5) days after each meeting; and
- reporting on Advisory Committee outcomes to the Minister, as required.

The Minister may also appoint a Deputy Chair.

Member Conduct

- Members have an obligation to act in the public interest. It is essential for members to show a standard of conduct and ethics that maintains the confidence and trust of the Minister and the broader IOT communities.
- Members will conduct themselves with respect and integrity and respect the viewpoints of all participants, and the outcome of Advisory Committee deliberations.
- At all times, members must refrain from discrimination, bullying, or other inappropriate behaviour such as harassment, vilification or victimisation, or aiding or permitting bullying, discrimination, harassment or other such conduct.
- Members should make all reasonable efforts to come to meetings well prepared, focus comments on the points being debated, be aware of time constraints and behave courteously toward fellow members.
- A member who has a direct or indirect financial or other conflict of interest in a matter under discussion must disclose the nature of the interest to the Advisory Committee at the commencement of each meeting.
- To ensure development of relationships and continuity of discussions and knowledge, members who miss more than two (2) consecutive meetings should reconsider their ability to effectively participate and their membership.

Meetings

Advisory Committees will meet up to three (3) times a year. Meetings are to be arranged by the Chair, in consultation with DITRDC.

Meeting Management

- The Chair will preside at each meeting.
- A quorum for an Advisory Committee meeting is a majority (half plus one) of the members at that time.
- Where possible, 30 days' notice of a meeting will be provided to committee members. The notice will provide the planned date, time and location, as well as a draft agenda.
- In some instances, the Advisory Committees may consider urgent matters out-of-session. Agenda papers will be circulated to all members, with members asked to provide a written response or participate in discussion via a meeting. The notice period for out-of-session meetings may be less than seven (7) days.

- Any real or perceived conflict of interest that arises during a meeting must be disclosed at the commencement of the meeting and recorded in the minutes.
- Attendance can be in person, via video conference, or teleconference as long as every member can hear and be heard by all other members.

Agenda

A draft agenda will be developed by the Chair, in consultation with DITRDC and provided to members two (2) weeks prior to the meeting date for comment.

The final agenda, as approved by the Chair, will be sent by the Chair with supporting documents to all members at least seven (7) days prior to each meeting.

Invited participants / observers

The Advisory Committee may invite, on an ad hoc basis, observers and other stakeholders to participate in meetings, where relevant. This may include other Australian Government departments, Ministers or subject matter experts.

In addition to provision of secretariat support, DITRDC representatives may attend Advisory Committee meetings as observers, unless invited to participate by the Chair.

Record of meetings

The Chair will record and distribute meeting minutes after each meeting, which outline the issue(s) discussed and outcome(s) reached, as well as any action items arising from the discussion.

Within five (5) working days of a meeting being held, the Chair will confirm that, in their opinion, the draft outcomes are a true and accurate record of the meeting. The draft outcomes will then be distributed to members, who will have five (5) working days to provide any comments in writing to the Chair.

The Chair will ask at the next meeting if there are any errors or omissions to the previous meeting's minutes. Following any amendments, the Advisory Committee will then adopt the outcomes as a true and accurate record of the previous meeting. A copy of the final minutes will be made available to the CI and CKI communities.

The Chair will report on its activities to the Minister no later than ten (10) business days after each meeting. This report may include:

- any issues, development or information needs or policy initiatives that have been identified as important by the committee;
- specific responses to requests for advice from the Minister;
- draft or final recommendations on a key policy issue; and/or
- any governance issues, such as changes to Advisory Committee membership.

Reporting

The Advisory Committee are to provide:

- an Annual Report by 1 August detailing a summary of the Advisory Committee's activity in the financial year prior; and
- other reports as requested by the Minister.

Secretariat Support

DITRDC will provide secretariat support including:

- liaising with the Minister, Chair and participants to identify meeting dates;
- coordinating with the Chair to ensure each meeting has an effective agenda; and
- general meeting organisation (e.g. venue hire).

Review and dissolution

The Minister will review these Terms of Reference at the conclusion of each financial year to ensure they continue to reflect the remit of the Advisory Committees. The Terms of Reference can be reviewed or varied at other times as deemed necessary by the Minister. The Minister may dissolve the Advisory Committees at any time by notice in writing to members, however the Ordinances require that a new Advisory Committee is established as soon as practicable.



SUBMISSION TO AGENDA REFERENCE SUBJECT LOCATION/ADDRESS/APPLICANT FILE REFERENCE INTEREST DISCLOSURE DATE OF REPORT AUTHOR SIGNATURE OF AUTHOR SIGNATURE OF CEO	Ordinary Council Meeting 25 July 2023 9.2 Minutes of Committee Meetings - CCC Nil 2.4.1 None 19 July 2023 Chris Su, Acting CEO SIGNED SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATION

That the Confirmed Minutes of the Community Consultative Committee Meetings of 27th April 2023, 7th June 2023, Unconfirmed Minutes of 5th July 2023 are received.

BACKGROUND

The Community Consultative Committee have

COMMENT

The CCC meeting of 5th July 2023 passed resolution CCC5/2023 regarding development of a Service Delivery Agreement with the WA Department of Jobs, Tourism, Science and Innovation.

The Shire has informed the WA Dept. of Premier and Cabinet and the relevant officers in the Perth Territories Office for progress.

Please find in attachments copy of front cover of Islander no.789 14th July 2023 featuring '*CCC Tackles CISA Halt*' which informs the community about resolution CCC5/2023

STATUTORY ENVIRONMENT

There are no statutory environment implications arising from this matter.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter.

FINANCIAL IMPLICATIONS

There are no significant financial policy implications arising from this matter.

STRATEGIC IMPLICATIONS & MILESTONES

There are no significant strategic implications arising from this matter.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

- 9.2.1 Confirmed CCC minutes of April 27th 2023
- 9.2.2 Confirmed CCC minutes of June 7th 2023
- 9.2.3 Unconfirmed Minutes of July 5th 2023
- 9.2.4 Islander Issue 789, 140723, pages 1-7



CONFIRMED MINUTES OF MEETING

Meeting of the Community Consultative Committee (CCC) of the Shire of Christmas Island held at the George Fam Centre at 4.30pm April 27th 2023

1 Declaration of Opening of Meeting / Announcement of Visitors

1.1 Gordon THOMSON declared the meeting opened at 4.35pm

2 Record of Attendance/Apologies/Leave of Absence/Declarations of Financial, Proximity or Impartiality Interest

Gordon **THOMSON** Stephanie **SAMBELL**

Joy WICKENDON Hafiz MASLI Simon PENN Mel HAN Oliver LINES David PRICE

Kelvin LEE

Chris SU

Azmi Yon

Rosnah PAL

Farzian ZAINAL

Suzane CHAN

Attendees:

Community Consultative Committee

Shire President
Christian Fellowship
Union of Christmas Island Workers
Christmas Island Phosphates
Council Representative
Christmas Island Tourism Assoc.
Chinese Literary Association
CI Neighbourhood Centre
Shire ČEO

Committee Member / Minutes

Apologies

Malay Association Christmas Island Women's Assoc.

Absent Islamic Council of CI Poon Saan Club

Observer Research and Grants Officer

Karin LINES

3. Confirmation of Previous Minutes

3.1 Confirmation of 16th November 2022

Moved: Kelvin LEE

CCC Resolution –

Seconded: David WATCHORN

Res. No: CCC 1/23

That the CCC confirm that the minutes of the 16th November Ordinary Meeting is a

true and accurate record

Carried 10/0

3.3 Action Items

CCC reviewed the document describing the paper trail from 2019 to present in trying to obtain the Community Engagement Protocol from IOTA.

Chairperson THOMSON notes the Freedom of Information request made for the Australian Health Associates *Christmas Island Aged Care Report 2014* which yielded version 1 of the 17 versions of the *Christmas Island Aged Care Report*. Version 17 was the version made live by the Department.

The CCC recalled the 2019 visits from APP Architecture and the Department of Infrastructure's Special Projects Team for the *Christmas Island Residential Aged Care program.* They had a comprehensive engagement program with residents and local organisations who were thoroughly canvassed for their input. The APP Architecture and DIRD Special Projects Team advised that the process from this point on was firstly the development of a *Detailed Business Case* for the establishment of a CI RAC facility by 2022, with a view for possible funding 1 July 2023.

Follow ups from the CCC in 2022 revealed that the *Detailed Business Case* did not get funding approval; CCC secretariat has made enquiries as to acquiring the *Detailed Business Case* for our records. This has been unsuccessful to date.

The CCC discussed this pattern of lack-of-follow up with the present Christmas Island Strategic Assessment project with a late cancellation from the Department lead Amy NEALE on the project in March 2023 postponing her visit to Christmas Island. There seems to be documents in existence regarding the CISA Plan and Report, but these have not been made available to Christmas Island stakeholders as yet. Chairperson THOMSON summarised the Council's wish for the alignment of its own statutory *Town Planning Scheme / Local Planning Strategy* and the CI Strategic Assessments' *Land Use Plan.*

The CCC notes that the Strategic Assessment is the result of the Minister for Territories and the Minister for the Environment signing off on its commencement in 2019.

CCC discusses that potentially the cessation may have to do with available funding for the project? The CCC had praise for the IOTHS health service workers in the local aged care space.

The CCC noted that its airline services task request in September 2022 relayed from the Minister to the Shire President and chair of the CCC was to 'work with the community to understand the options possible in the present envelope of funding' regarding the flight services.

Chairperson THOMSON summarises that the Shire is in contact with the Minister about getting projects developed for the island (ie Commonwealth Settlement Sports Hall redevelopment proposal).

Moved: David PRICE

Seconded: Joy WICKENDON

Res. No: CCC 2/23

That the CCC requests the Shire of Christmas Island identifies each and every report the Commonwealth has created dealing with Christmas Island community matters and whether or not there were reports made available or other community follow up made.

Carried 10/0

4. Agenda Business

4.1 Standing Item – Updates from CCC members for Airline Services Contract

CCC discussed the idea of limiting baggage to two bags only. Identified a possible scenario where luggage still doesn't make it onboard even though the community had agreed to give up the right of a third bag. This would not be accepted by residents.

CCC member noted that there doesn't seem to be 'rhyme or reason' to people's bags being loaded. Some persons received three and others received zero. "Priority" tags seemed not guarantee uplift.

CCC members remarked that 'hand-carry' was the only sure bags making it to the island.

CCC members supposed that there would be internal Virgin records of how many bags were sold and this could be put against what is the amount in weight that can actually be carried on the flight.

CCC noted that businesses who used the freighter service for commercial purposes can pass on the freight costs to the end consumer.

Oliver LINES re-iterated that it would be difficulty to walk back on a self-imposed two bag limit in the event that luggage continues to be offloaded.

David PRICE summarised that there was no easy solution and that we should wait until the Department's survey was released. If it is something that is identified as to what the community wants, then it should come with conditions. David PRICE suggests the survey be made to the CCC before it goes out.

4.2 Public Housing Policy Changes

CCC considers its role as a WA Service Delivery Agreement chamber for comment and feedback. Public Housing is a WA service that is delivered by the Commonwealth.

Chairperson THOMSON summarises the history of the CCC and the leading role the CCC made in recent years with the Fishing Regulations and the Christmas Island Marine Park being designed 'in record-time' with co-design with the local community.

CCC Resolution –

Moved: David PRICE

Seconded: Joy WICKENDON

Res. No: CCC 3/23

That the CCC support the public housing tenants' initiative to request the Minister to consult with them on a new set of public housing rules and that the CCC will participate in any forum with the Minister regarding Christmas Island Public Housing to help create a better fitting system for Christmas Island at the request of the public housing tenants.

That the CCC nominate Oliver LINES, Chris SU and Hafiz MASLI in any such forum

Carried 10/0

4.3 Service Delivery Agreement Review – Dept of Jobs, Tourism, Science and Innovation

The CCC notes the agenda item and will await for Chris SU's presentation at the following meeting informing the CCC what JTSCI does for the WA economy, and how it could benefit Christmas Island if we had access to their expertise.

5. General Business: Nil

6. Closure of Meeting: 6.10pm, next meeting TBA



CONFIRMED MINUTES OF MEETING

Meeting of the Community Consultative Committee (CCC) of the Shire of Christmas Island held at the George Fam Centre at 4.30pm 7th June 2023

1 Declaration of Opening of Meeting / Announcement of Visitors

- 1.1 Chairperson Gordon THOMSON declared the meeting opened at 4.35pm
- 1.2 Chairperson Gordon THOMSON welcomed the visitors from WA state agencies and IOTA.
- 1.3 Chair put to the committee that the Agenda items should be adjourned to maximise time for an urgent Patient Assistance Travel scheme issue raised by the public. CCC concurred.
- 2 Record of Attendance/Apologies/Leave of Absence/Declarations of Financial, Proximity or Impartiality Interest

Attendees:

Community Consultative Committee

Shire President Poon Saan Club Malay Association Council Representative Christmas Island Phosphates CI Neighbourhood Centre Christmas Island Women's Assoc. Committee Member / Minutes

Apologies

Christian Fellowship Union of Christmas Island Workers Chinese Literary Association Christmas Island Tourism Assoc. Shire CEO Council Representative

Absent Islamic Council of CI

WA State Agency Visitors Equal Opportunity Commission

Office of Information Commissioner Working with Children Consumer Protection Consumer Protection Gordon THOMSON Jackie TEH Azmi YON Hafiz MASLI Joy WICKENDON Oliver LINES Regine ANDERSON / Jessica SEET Chris SU

Stephanie **SAMBELL** Kelvin **LEE** Mel **HAN** Simon **PENN** David **PRICE** Morgan **SOH**

Farzian ZAINAL

Steve GOODALL Greg WATSON Allison CUBBIN Jo GIBBS Angela ACHIKIAN Lia SCHULTZ

lan MCKENDRICK Catherine O'NEIL

3. Confirmation of Previous Minutes

3.1 Confirmation of April 6th 2023 minutes

Item adjourned as per 1.3

CCC Resolution –					
Moved:	Seconded:	Res. No:	CCC		

3.3 Action Items

Item adjourned as per 1.3

4. Agenda Business

4.1 Standing Item – Updates from CCC members for Airline Services Contract

Item adjourned as per 1.3

4.2 Public Housing Policy Changes

Item adjourned as per 1.3

4.3 Service Delivery Agreement Review – Dept of Jobs, Tourism, Science and Innovation

Item adjourned as per 1.3

5. General Business:

5.1 **PATS Feedback**

Chairperson Gordon THOMSON advises that a query has been received around the delivery of PATs services on island in terms of timing of flights for medical appointments.

Resident was dissatisfied with being booked 'short-turnaround' schedules for their medical appointments. This was a Tues-Fri or a Fri-Tues schedule. It was noted the Tues-Fri route was via Cocos both ways which was a significant impost of time. Residents had put to Shire that direct flights on the 'week-turnaround' schedule were more agreeable for travel, especially when ill, injured, in recovery or as an escort to a person especially with mobility challenges.

Gordon THOMSON noted the current PATS policy was dated November 2019, and a review was needed.

IOTA Director Ian McKENDRICK advised that a review is going to be underway. Members of the *Health Advisory Council (HAC)* were going to seek community feedback on the existing policy in June.

IOTA Director Ian McKENDRICK advised that IOTA expects feedback on matters such as accommodation allowance, flight options and escort availability.

Ian McKENDRICK advised that there was no policy change to direct flight bookings at the present. The PATs office will book direct flights at the request of the patient. Noted that with the current PATs policy, that accommodation is paid on the most direct flights possible only.

CCC concurred this was a reasonable approach.

Azmi YON asked how will the people be engaged for their feedback?

Ian McKENDRICK advised engagements will be done with the *Health Advisory Council* and that the HAC was made up of community members.

Azmi YON asked if other means outside of the HAC were to be utilized?

Ian McKENDRICK advised a number of workshops would be held around the island with HAC and IOTHS members present. '*A roadshow of workshops are planned*!'

CCC discussed the need for these engagements to be wide-reaching and that the CCC make up itself was broad. CCC noted that previously the Commonwealth had funded the CCC and held its views on state servicedelivery in high regard with acknowledgement of funding. The Commonwealth might review its community engagement policy to again interface with the CCC on state service-delivery more clearly.

Joy WICKENDON noted that the HAC had not been very high profile.

Regine ANDERSON asked if there would be interpreters at the community workshops and noted prayer times had to be taken into account.

Ian McKENDRICK advised that these be taken into account and thanked the CCC for their feedback.

Catherine O'NEIL says that the Patient Assistance Travel Scheme in the WA Country Health Service is robust. The IOT version is condensed.

Catherine O'NEIL summarized some of the community health works that IOTHS has completed in the recent past –

- a) Health Service had high COVID vaccination rates uptake, with similar high booster number uptake
- b) 616 locals participated in the recent 'Flu Jab' morning at the Post Office Padang
- c) 706 hours of Health and Community Care (HACC) services provided to seniors, mostly of Chinese and Malay background.
- d) World Elder Abuse Awareness day at Recreation Centre planned in the following week
- e) Weekly 'Mums and Bubs' sessions with nurses popular

Chris SU asked if a new dentist was assigned to IOTHS?

Catherine O'NEIL advised that IOTHS were expecting a new dentist to arrive soon, with a locum in the following month.

Azmi YON says the Malay Association of Christmas Island (MACI) acknowledges the work that IOTHS has been doing for the elderly people.

Chairperson Gordon THOMSON thanked Ian McKENDRICK and Catherine O'NEIL for attending, and said they were welcome anytime back at a CCC meeting.

Oliver LINES from CI Neighbourhood Centre acknowledged the IOTHS team work involved with the seniors, Stephanie, Risky, Angela, Annie, Janet and Kim Mun.

Chairperson Gordon THOMSON summarized that IOTHS is not a service delivery agreement with the WA State Government, it is directly operated by the Commonwealth of Australia.

Thanked Ian McKENDRICK for immediately addressing that concern of direct flight booking.

Catherine O'NEIL advised that route costs CI-Perth-CI and CI-CKI-Perth-CKI-Perth are the same.

5.2 Presentation by WA State Agencies

Equal Opportunity Commission – Steven GOODALL, Greg WATSON

Advised that there were some changes in legislation to recognize a broader range of items that one may make a claim of discrimination on, reflective of changing societal views. Greg WATSON of EOC advised that 163 recommended changes are being considered to the Equal Opportunity Act (WA) (1984).

EOC provided their contacts below for CCC reference Greg.Watson@eoc.wa.gov.au, Stephen.Goodall@eoc.wa.gov.au

Office of the Information Commissioner – Allison McCUBBIN

Advised that their SDA is newly made as of this year. The Freedom on Information Act (WA)(1992) is in effect, so therefore it applies to all state agencies operating in the IOTs, and IOT local government bodies.

Allison McCUBBIN advised that this first trip was to develop awareness and education in the IOTs of their rights under the legislation.

Chairperson Gordon THOMSON clarifies that there is a difference between the Federal FOI Act, and the WA FOI Act for different agencies on Christmas Island.

Allison McCUBBIN concurs and advises that the FOI Commissioner in WA works closely with the Federal FOI Commissioner.

Allison McCUBBIN provided contact details below for CCC reference: <u>Alison.McCubbin@foi.wa.gov.au</u>

Working With Children – Jo GIBBS

Jo GIBBS provided background to changes to Working With Children checks from July 1 2023. Advised that anyone with a current WWC check will still be considered valid, but upon renewal, will have to pass the new standard of checks in the future.

There are six main changes to take effect. Jo GIBBS provided a handout to CCC members of these six changes.

Jo GIBBS provided contact details of below for CCC reference Jo.Gibbs@communities.wa.gov.au

Consumer Protection – Angela ACHIKIAN, Lia SCHULTZ

Angela ACHIKIAN and Lia SCHULTZ provided an overview of Consumer Protection services for IOTs. Chairperson Gordon THOMSON notes that Consumer Protection has served the island well in the past.

Scamwatch and Product and Safety are the main awareness programs at the moment. Consumer Protection noted a sharp rise in scam attempts nationwide, in particular with Optus and Medicare breaches as significant data loss events.

E-Scooters was a product safety matter under present review in WA.

Lia SCHULTZ advised that submission of Information Statements, a statutory document that incorporated associations are required to fulfill, are needed from many incorporated associations on CI. There was a similar low level of compliance in WA.

Consumer Protection advised that the *Building and Energy Division* of the Department of Commerce were taking in submissions on whether or not builders should be registered in the Indian Ocean Territories.

CCC discussed the meaning of builders' license registrations and noted that currently builders on Christmas Island were not required to be licensed under WA legislation. CP confirmed that consumer protection laws do, but not building registration licensing requirements.

6. Closure of Meeting: 6.05pm, next meeting TBA



UNCONFIRMED MINUTES OF MEETING

Meeting of the Community Consultative Committee (CCC) of the Shire of Christmas Island held at the George Fam Centre at 4.30pm 5th July 2023

- **1** Declaration of Opening of Meeting / Announcement of Visitors
- 1.1 Chairperson Gordon THOMSON declared the meeting opened at 4.35pm
- 2 Record of Attendance/Apologies/Leave of Absence/Declarations of Financial, Proximity or Impartiality Interest

Attendees:

Community Consultative Committee

Shire President Poon Saan Club Malay Association Council Representative Christmas Island Phosphates CI Neighbourhood Centre Christmas Island Women's Assoc. Committee Member / Minutes

Apologies

Christian Fellowship Union of Christmas Island Workers Chinese Literary Association Shire CEO Council Representative

Absent

Islamic Council of CI Christmas Island Tourism Assoc. Gordon **THOMSON** Suzane **CHAN** Azmi **YON** Hafiz **MASLI** Joy **WICKENDON** Oliver **LINES** Jessica **SEET** Chris **SU**

Stephanie **SAMBELL** Kelvin **LEE** Mel **HAN** David **PRICE** Vincent **SAW**

Farzian **ZAINAL** Simon **PENN**

3. Confirmation of Previous Minutes

3.1 Confirmation of April 6th 2023 minutes

CCC Resolution –			
Moved: Hafiz MASLI	Seconded: Oliver LINES	Res. No:	CCC4/2023
	ne April 6 th 2023 Community Consultative Co e record of the meeting.	ommittee be accept	ed
Carried 8/0			

3.2 Confirmation of June 7th 2023 draft minutes

CCC Resolution –				
Moved:	Seconded:	Res. No: /2023		
	That the minutes of the June 7 th Community Consultative Committee be a true and accurate record of the meeting.			
Carried 8/0				

Item not moved as the draft minutes of the June 7^{th} CCC meeting were not presented at the meeting.

3.3 Action Items

	Action Item	CCC Meeting	Action Officer	Status
1.	DIRDC Community Engagement Protocol-DIRDC still has not responded to August 15th 2019 request by CCC Secretariat for copy of DIRC's Community Engagement Protocol.	August 2019	Chris Su	Still awaiting from DITCRD
2	DIRD Aged Care Business Case requested by Shire in April 2022. DIRD had seemingly rejected a Detailed Business Case for an Aged Care Facility on Christmas Island that was produced by their internal projects team and APP Architects who were engaged as consultants.	April 2022	Chris Su	Update – SOCI has made an FOI on Tuesday 4 th July 2023. Will advise the outcome.
3	Chris Su to develop presentation to CCC on Dept. of Jobs, Science, Tourism and Innovation funding of services proposal	April 2023	Chris Su	Complete
4	CCC resolved in April 2023 meeting to support the public housing tenants' initiative to request consultation with the Minister on a new set of public housing rules, and resolved to have Hafiz Masli, Chris Su and Oliver Lines as CCC representatives to assist in any such consultation.	April 2023	Chris Su, Oliver Lines, Hafiz Masli	No response received by the from the Minister's Office yet on the matter.
5	That the CCC requests the Shire of Christmas Island identifies each and every report the Commonwealth has created dealing with Christmas Island community matters and whether or not there were reports made available or other community follow up made.	April 2023	Chris Su	Ongoing. Two recent reports identified CI Mining to Forest Report, DMIRS,DIRD 2020 Water Environment Sustainability DEWR WA

4. Agenda Business

4.1 Standing Item – Updates from CCC members for Airline Services Contract

CCC noted that the Cocos Keeling Island Resource Centre is set to make the Minister approved Airline Services Contract survey online in the near future.

4.2 Local Government Reforms Ordinance 2023

The CCC reviewed Public Notice 20-2023 Community Consultation Sought on Local Government Reform 2023.

Chairperson Gordon THOMSON provided background into the WA Government initiative to make major changes to the local government sector in WA, and how these changes will impact Christmas Island and the Cocos (Keeling) Islands with our applied laws regime.

The Department of Infrastructure has informed Council that a Commonwealth Ordinance will be written to give effect to the changes that the WA Government seeks to institute in local governments of our size.

Chairperson Gordon THOMSON made the distinction that it was the Commonwealth level of government that could create an 'Ordinance.' CCC noted that Ordinances were very specific and overrode what legislation from WA would otherwise apply.

Local Government in the IOTs do not have this power to write Ordinances.

For local governments of 5000 or fewer, the WA Government was looking to reduce local government elected members to five or at the most seven. Christmas Island presently has nine elected members and the Shire of Cocos has seven.

The WA Government was also stipulating that for local governments of fewer than 5000 there should not be:

- Direct election of the mayor or president
- Creation of wards

The WA Government was implementing these options only for the largest of the Councils in WA, such as City of Perth and City of Stirling.

Chairperson Gordon THOMSON advised the CCC that in practice, the Shire of Christmas Island was already compliant with several of the proposed changes in the local government sector as these proposed changes were not going to affect local governments of 5000 or fewer.

The lack of ability to directly elect the mayor/president and the application of wards were not going to apply and are presently not applied.

CCC members discussed the different changes across the population tiers of local government, noting that Christmas Island belongs in the smallest band of less than 5000 persons. CCC noted that the election system was proposed to change back to Optional Preferential Voting from the present First Past the Post. CCC were advised that OPV was the election system in 2004 for one election and subsequently changed back to FPP the following election by the WA State Government.

Chairperson Gordon THOMSON put forward that local governments are required to consult their communities when major changes or plans are being made. Neither the WA Government nor the Commonwealth had any consultations with the community on these proposed local government reform changes being brought to the territory.

Chairperson Gordon THOMSON put forward that the Shire of Christmas Island has a strong history of community workshops, information sessions and advertised periods for its plans, schemes and projects. CCC members noted the many examples of public engagements on matters around fisheries, aged care, land planning, settlement sports hall refurbishment, etc.

Chairperson Gordon THOMSON put that the local council was the most transparent of all government levels in this respect as its monthly Council Meetings are open to all, and that minutes of Council Meetings are published online within 7 days to comply with the Local Government Act. Ratepayers could ask about how money is spent and the finance section will advise accordingly. This was contrasted to organisations such as the Indian Ocean Territories Regional Development Organisation (IOTRDO) who had no such obligations under the Incorporated Associations Act (WA)(2018) that they were formed under to publish meeting minutes nor be required to inform the public how it came to a decision when asked.

CCC noted that the IOTRDO's CI 2030 Plan was adopted without being put to the community for their comment. This is unlike the process that local governments are required by the Local Government Act (WA)(2015) to follow where advertised periods for public comment on many types of documents is statutory.

Chairperson Gordon THOMSON restated that it was the Shire's routine administrative task of seeking residents' feedback on proposals that would have significant impacts to life on Christmas Island.

Conversely it was noted that the Commonwealth had not engaged with residents at all on the creation of this legal instrument that once finalized, will result in a permanent alteration of the elected representation on Christmas Island.

Chairperson Gordon THOMSON restated that the Commonwealth had yet to seek input from CKI or CI residents on the very dramatic possibility of reducing elected members to as low as five. The Shire's proposed input to the Commonwealth has thus been put to the community for comment. The Shire of Christmas Island and the Cocos (Keeling) Islands were given two weeks from the meeting with the Department in Canberra on 16th June to provide a submission on the matter. The CCC acknowledged that this passed on June 27th but the Shire insisted that the community needed more time than this.

4.3 Service Delivery Agreement Proposal with Dept. of Jobs, Tourism, Science, and Innovation (JTSI)

Chris SU presented on Action Item from April 2023 CCC Meeting on Proposal for an SDA with JTSI.

Find attached pdf of presentation.

CCC Resolution -

Moved: Chris SU

Seconded: Oliver LINES

Res. No: CCC5/2023

That CCC endorse the proposal to have a service delivery agreement with the Department of Jobs, Tourism, Science and Innovation to the Shire for action.

Carried 8/0

4.4 SOCI-National Parks Rat Bait Program

CCC members were provided with copy of Public Notice 18-23, *Joint Rat Baiting Program.* Rat Bait made available to CCC members who requested; members asked to promote the free rat bait program to their constituents.

5. General Business:

6. Closure of Meeting: 5.45pm next meeting TBA



Community Consultative Committee Tackles the CISA Halt

Article by SOCI

The Christmas Island Strategic Assessment was put on pause in June 2023. The Hon. Kristy McBain MP advised the community in a media release of June 13th 2023 of the cessation¹. Please see page 7 for media release of that date.

Minister McBain states in her media release:

"The Government remains committed to exploring options to support sustainable economic development and continuing to reduce structural barriers to diversification on Christmas Island."

"I thank all stakeholders for their input into the Christmas Island Strategic Assessment to date. We will continue working with the Christmas Island community to achieve positive economic, social and environmental outcomes."

In light of the halt of the CISA, the Shire of Christmas Island's Community Consultative Committee discussed having a Service Development Agreement (SDA) with the *WA Department of Jobs, Science, Tourism and Innovation* (JTSI) at its July 5th 2023 meeting.

What is the Christmas Island Strategic Assessment? (CISA)

The CISA is a process between the Minister for the Environment and Minister for Territories to assess the Vacant Crown Land on Christmas Island for their environmental and heritage values². This allows for people acquiring that land to know of any obligations they may have in heritage or environmental terms before building or otherwise working on the land.

Without the Vacant Crown Land being assessed in this way, parties would have to conduct their own Environmental Impact Assessments at their own cost before they could develop or work on the land.

This presents a barrier to economic diversification and development.

What is the WA Dept. of Jobs, Science, Tourism and Innovation? (JTSI)

JTSI were known formerly as the *WA Department of State Development*. Its broad mission statement is to improve the prosperity of the State of WA. It does this through its *International Investment and Trade Office Network* of 16 foreign trade desks across Europe, Asia, Middle East and the Americas, 31 Key Management Staff in WA and through working closely with industry groups as well as entities such as the Chief Scientist of WA.

¹ <u>https://minister.infrastructure.gov.au/mcbain/media-release/update-christmas-island-strategic-assessment</u>

² <u>https://www.infrastructure.gov.au/sites/default/files/documents/christmas-island-strategic-assessment-agreement.pdf</u>

The State of WA does not rely solely on volunteer groups such as Regional Development Authorities or local government to progress prosperity in the state; it funds JTSI \$268,000,000 to promote WA business, diversify industries and deliver on opportunities presented in international education, science, defence and innovation sectors³. These are key areas of the Shire's strategic plans for our community's development.

What is a 'Service Delivery Agreement?'

An SDA is a contract between the Commonwealth of Australia and the WA State Government to purchase services from the State to be delivered on Christmas Island and the Cocos (Keeling) Islands.

The Commonwealth spends approximately \$40,000,000 per year in procuring some 39 agencies to bring 51 services⁴ from the WA State Government to deliver state-level services in the Indian Ocean Territories. Their '..underlying principle of policy development, service delivery, and capital works is to ensure that the Territories communities are provided with services and infrastructure comparable with those provided in equivalent WA mainland communities⁵.'

What this means is that the Commonwealth seeks to ensure that IOT residents receive the same level of service as a community of our size normally would in regional WA.

The CCC saw an opportunity for the Commonwealth to therefore fund this State Service – *Economic Development* – for Christmas Island.

This is especially timely with the projected end of mining operations by 2034.

The Economic Challenge on Christmas Island in Numbers

The CCC reviewed the information contained in the 2019 University of Western Australia paper "A Social and *Economic Impact Assessment of Phosphate Mining on Christmas Island⁶"* which advised that a new industry of at least \$42m p/a turnover is required to replace the footprint of the mine. UWA stated that in tourism terms this was 93,340 visitor nights per year and a further 560 rooms required to be built on island.

This UWA paper is available in the public library for viewing.

\$400,000,000 in SDA funding over the next ten years budgeted for IOTs

The CCC noted that the Commonwealth had spent close to \$400,000,000 in the past 10 years, with a projected \$400,000,000 in the next 10 years to 2033 for the procurement of SDAs with WA. This figure was extrapolated from the IOT Budget Books⁷ on the Department website, and the current Budget 2023.

CCC noted that the SDAs are mostly about very functional services with agencies needed to ensure necessary state legislation is followed. These included State Departments and agencies such as Dept. of Mines, Industry Regulation and Safety, Dept. of Planning, Lands and Heritage, Dept. of Water and Environmental Regulation, Dept. of Justice and Landgate.

³ https://www.wa.gov.au/system/files/2022-10/2021-22 JTSI Annual%20Report WEB.pdf

⁴<u>https://www.infrastructure.gov.au/territories-regions-cities/territories/indian-ocean-territories-christmas-island-and-cocos-keeling-islands/service-delivery-arrangements</u>

⁵ <u>https://www.infrastructure.gov.au/sites/default/files/migrated/territories/publications/files/LGT_IOT_SDA_KIT.pdf</u>

⁶ A copy of 'A Social and Economic Impact Assessment of Phosphate Mining on Christmas Island' is available in the reserve section of the local public library.

⁷ <u>https://www.infrastructure.gov.au/sites/default/files/migrated/territories/publications/files/Indian-Ocean-Territories-Budget</u> -<u>Overview-2017-18.pdf</u>

The full list of Service Delivery Agreements that are funded by the Commonwealth is viewable here: <u>https://www.infrastructure.gov.au/territories-regions-cities/territories/indian_ocean/sda/services</u>

None of the present SDAs were to do with economic development. The CCC noted an SDA with the WA 'Small Business Development Corporation' ended in 2012.

Economic development and diversification and of the IOTs is a key deliverable for the Minister⁸, Department⁹, Administrator¹⁰, Local Governments¹¹ and the IOT communities.

The CCC meeting considered the proven record of the WA Dept. of Jobs, Science, Tourism and Innovation in WA, the size of the problem at hand on Christmas Island and the budgeted \$400,000,000 for the provision of state services over the next decade.

A motion is passed!

Thus in light of the above and with the coming cessation of mining in ten years, the CCC thought that the skillset and networks of the JTSI team would be invaluable to pivoting Christmas Island for the post-mining era.

It passed a resolution recommending that a Service Delivery Agreement be created with the Department of Jobs, Tourism, Science and Innovation.

This is a rare moment since the WA applied laws regime commenced on Christmas Island in 1992 and the CCC was formed, that the CCC has passed a motion to request for the creation of an SDA.

It is noted that the Commonwealth's Service Delivery Agreement Kit¹² makes the provision for consideration of new SDAs based on *Community Needs, Government Policy and Other Factors.*

The Community Consultative Committee considered that:

- Government Policy at the Commonwealth level was for economic diversification and development
- *Community Needs* have been thoroughly communicated to the Commonwealth and Local Governments from residents on the need for new industry and economic opportunities.
- Other Factors include a hard 10 year date for the cessation of the primary industry of mining and the seeming current slowdown of immigration detention centre services on Christmas Island, the secondary industry.

The Shire of Christmas Island will be writing to the WA Government and Commonwealth with this request and report back to the community on the progress.

The Community Consultative Committee and the Shire of Christmas Island welcome any dialogue with the Commonwealth and State of WA if they need additional discussion on the identified community needs for economic diversification and development.

¹⁰ <u>https://www.infrastructure.gov.au/territories-regions-cities/territories/indian-ocean-territories-christmas-island-and-cocos-keeling-islands/indian-ocean-territories-administrator</u>

⁸ <u>https://www.infrastructure.gov.au/territories-regions-cities/territories/indian-ocean-territories/christmas-island/strategic-assessment</u>

⁹ <u>https://www.infrastructure.gov.au/territories-regions-cities/territories/indian-ocean-territories/christmas-island/economy</u>

¹¹ <u>https://www.shire.gov.cx/shire-business-documents</u> <u>https://shire.cc/images/files/CouncilDocuments/</u> Strategic Community Plan.pdf

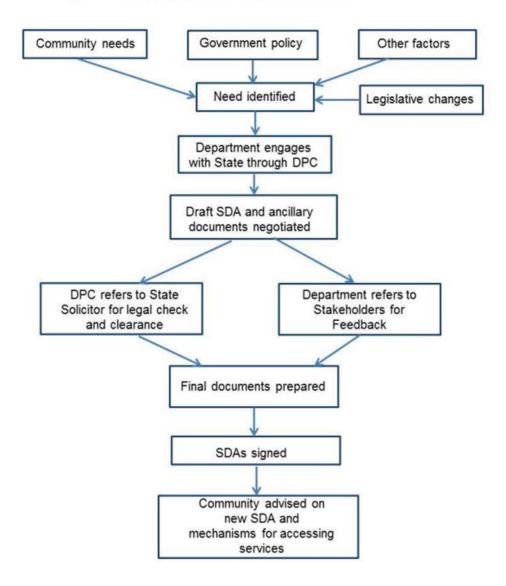
¹² <u>https://www.infrastructure.gov.au/sites/default/files/migrated/territories/publications/files/LGT_IOT_SDA_KIT.pdf</u>

8: SDA Development

The flow chart below provides an overview of the process followed in developing an SDA for the provision of State Agency services to the Territories. This process is adjusted to deal with specific issues that need to be addressed for particular State Agency services.

The Development of new SDAs is led in partnership by the Department's Perth Office and DPC.





Section 8.1 of the Service Delivery Agreement Kit, Commonwealth of Australia, 2015

Transparency of Consultation

The CCC reviewed Public Notice 20-2023 Community Consultation Sought on Local Government Reform 2023.

The Shire provided background into the WA Government initiative to make major changes to the local government sector in WA, and how these changes impact Christmas Island and the Cocos (Keeling) Islands with our applied laws regime.

The Department of Infrastructure has informed Council that a Commonwealth Ordinance will be written to give effect to the changes that the WA Government seeks to institute in local governments of our size.

For local governments of 5000 or fewer the WA Government was looking to reduce local government elected members to five or at the most seven. This was the major change that would affect the Shires of Cocos (Keeling) Island and Christmas Island. Christmas Island presently has nine elected members and the Shire of Cocos has seven.

The WA Government stipulates that for local governments of fewer than 5000 there should not be:

- Direct election of the mayor or president or
- Any Wards

The WA Government was implementing these options only for the largest of the Councils in WA, such as City of Perth and City of Stirling.

Local Governments are required to consult their communities when major changes or plans are being made that would affect the community. The Shire of Christmas Island has a strong history of community workshops, information sessions and advertised periods for its plans, schemes and projects. The Community Consultative Committee itself is a consultative body that provides for community participation on matters of significance and includes membership from

- Phosphate Resources Limited
- Poon Saan Club
- Union of Christmas Island Workers
- CI Women's Association
 Malay Association of Christmas Island
- Chinese Literary AssociationCI Community Resource Centre
- CI Tourism Association
- CI Christian Fellowship
- Islamic Council of Christmas Island

The membership of the CCC are aware of their obligations to report and discuss issues with their constituents.

The Ordinance is a Commonwealth law and the Shire was offered two weeks for community consultation about the terms of the Ordinance. Why is an Ordinance required? Because the Commonwealth routinely makes Ordinances to apply State Law in the Indian Ocean Territories.

Under the Christmas Island Act the Minister for Territories is required to make an Ordinance to give effect to WA law applied under the Christmas Island Act (1958)(Cth). In early June the Shire was advised of the Minister's intention to make an Ordinance about the application of the WA Government's changes to the Local Government Act (1995)(WA).

On 16 June the Department advised the Shire to make submissions about the proposed Ordinance within two weeks. The Shire advised the Department that proposals for the Ordinance would be circulated to the community in accordance with the Shire's community consultation policy.

The Council meeting of 27 June 2023 resolved to put the Shires submission out to public comment. Public Notice 20-2023 was released on 30 June 2023 and asked residents to make their submissions to the Council by 14 July 2023.

The Community Consultative Committee (CCC) is a Committee of the Shire. The CCC was established as the community consultative forum required for the implementation of the 1992 Territories Reform Act – to disseminate information about the "new legal regime" applying WA law to Christmas Island and to make recommendations for adjustments of laws and regulations to suit local conditions; monitor and review Service Delivery Agreements made between the Commonwealth and the Western Australian Governments and provide advice to the Minister for Territories about the effects and administration of the applied State Law regime and the administration of the Minister's responsibilities for services on Christmas Island.

The CCC is comprised of representatives of community organisations, industry, the UCIW, Councillors and Council Officers and has met monthly at the Shire since inception in 1992. For more information about the Community Consultative Committee, contact the Director of Governance, Policy and Grants Chris Su at <u>chris@shire.gov.cx</u>, 9164 8300 (237) during office hours.



THE HON KRISTY MCBAIN MP

MINISTER FOR REGIONAL DEVELOPMENT, LOCAL GOVERNMENT AND TERRITORIES FEDERAL MEMBER FOR EDEN-MONARO

MEDIA RELEASE

UPDATE ON CHRISTMAS ISLAND STRATEGIC ASSESSMENT

The Australian Government is pausing the Christmas Island Strategic Assessment (CISA) while significant policy and law reforms are ongoing.

Quotes attributable to Minister for Regional Development, Local Government and Territories, and Member for Eden-Monaro, the Hon Kristy McBain MP:

"The Government remains committed to exploring options to support sustainable economic development and continuing to reduce structural barriers to diversification on Christmas Island.

"I thank all stakeholders for their input into the Christmas Island Strategic Assessment to date. We will continue working with the Christmas Island community to achieve positive economic, social and environmental outcomes."

ENDS

13 June 2023

Media Contact: Blake Danilczak, 0497 204 267



SHIRE OF CHRISTMAS ISLAND

Telephone: (08) 9164 8300 Website: <u>www. shire.gov.cx</u> Address correspondence to: Chief Executive Officer Shire of Christmas Island PO Box 863 Christmas Island 6798

Wednesday 19 July 2023

Honourable Kristy McBain MP Minister for Regional Development, Local Government and Territories

Dear Minister McBain

Ordinance - Shire of Christmas Island Council's proposal to include certain terms in the Commonwealth's Local Government Reforms Ordinance in the Territory of Christmas Island

The Shire of Christmas Island has concluded community consultations on the Shire's proposal for matters to be included in the Commonwealth's Ordinance for Local Government Reforms in the Territory of Christmas Island Council. [Council Resolution 44/23]

Community Consultation

Public comment was requested in the Shire of Christmas Island's Public Notice 19/23.

Council Resolution 44/23

The Shire of Christmas Island Council's proposal to include certain terms in the Commonwealth's Local Government Reforms Ordinance:

That the Shire of Christmas Island proposes the Commonwealth's Ordinance provides for: the continuation of nine councillors including the President; first past the post method of election; that only the councillors whose four year terms end in 2023 shall have their seats up for election; no wards; no direct election of president and that the terms of Councillors elected for four year terms in 2021 shall not be reduced.

At the closing date for comment on Friday 14 July, 177 submissions supporting the Shire's proposals and 18 opposing had been received.

A Special Meeting of Council was convened on Monday 17 July to receive the Report on the community consultation about the Shire's proposals for the Ordinance. The Special meeting resolved to forward the proposals contained in Resolution 44/23 to you.

The Council requests the Minister take supportive action to include in the proposed Ordinance the terms set out in Resolution 44/23 above.

The community consultation on the question proves clear support of the Council's proposal.

Background

The Shire of Christmas Island was formed in 1992 following the making of the Christmas Island Applied Laws Ordinance 1992 (Cth) under the Christmas Island Act 1958 (Cth). In 1992 the Commonwealth of Australia determined to make the laws of the Western Australian Parliament apply as the law for the non-self-governing Territory of Christmas Island - the WA Applied Laws Regime. The Western Australian Local Government Act is applied in the Territory of Christmas Island as the Local Government Act (WA) (C I).

The people of Christmas Island do not have the right to vote in any election for the lawmakers of the WA Parliament. WA Law is applied to Christmas Island without the consent of the governed.

The Council of the Shire of Christmas Island is comprised of nine (9) elected members elected by the whole of the eligible voters of the local government area on a first past the post voting system for four year terms. There are no wards. The President is elected by the Councillors. We comply with the *Local Government Act (WA) (C I)*.

The Council supports the continuation of the established system of election of Councillors.

WA Local Government Reforms

The Shire of Christmas Island's established system of elections includes some of the WA government's proposed reforms:

President elected by Councillors, not direct election There are no wards Councillors are elected for four year terms

The reforms to which we object are:

Reduction of number of elected members from nine to five or six or seven Minister will decide how many Councillors allowed for Christmas Island Changing from first past the post to preferential voting Councillors elected in 2021 for four year terms may be required to recontest in 2023

We register our profound disappointment with the decision of the WA Minister for Local Government to impose such a restriction on the democratic representation of our community by reduction of the present number of nine Councillors.

It is in the interests of our community to maximise democratic representation on the Council because of the greater burden of advocacy borne by councillors in representing a community that has no democratic representation in the Parliament of WA, where the law is made.

In the current context of the referendum campaign for the Voice to Parliament for Aboriginal and Torres Strait Islanders, which we Christmas Islander Councillors actively support, it is mighty strange that we are confronted with a law that will reduce the voice of our community in our local government. Acceptance of our proposal to maintain our voice of 9 would be most appropriate.

Because Christmas Island is a non-self-governing territory of the Commonwealth of Australia there is no representation of Christmas Islanders in the Parliament of Western Australia where the laws are made for the good of the people of Western Australia.

We have no Member of the WA Parliament to make representations on our behalf about the operation of the laws and regulations of WA on Christmas Island. We certainly have no direct access to the WA Local Government Minister the like of which Mayors and Shire Presidents of WA Councils exercise regularly. We are not part of the WA democracy. For these reasons we should remain undisturbed with the number of councillors comprising our Council maintained at nine, so as to better represent our unique community so burdened by uniquely undemocratic governance.

However fair or reasonable the WA Minister's decision may be regarded by the Councils of WA local governments, the WA context of the decision is entirely different from, and irrelevant to, our far distant Christmas Island local government area in the Indian Ocean. It is most unlikely that the WA Minister gave any consideration whatsoever to the effects of the WA Government's local government reform agenda on our isolated non-self-governing Territory of Christmas Island.

The Council of the Shire of Christmas Island has not been consulted by the WA Minister about the likely impacts of his decision on the composition of the Council of the Shire of Christmas Island.

There is a mechanism by which the Commonwealth may restrict the application, or alter the effect, of WA laws on Christmas Island. That mechanism is controlled directly by the Commonwealth Minister for Territories and the Parliament of Australia. There is no legally enforceable process that can be initiated by the people of Christmas Island to activate this mechanism of moderation of the laws of WA.

Therefore we welcome the initiative of the Minister for Territories to activate the mechanism available to her to prevent the diminution of democratic representation of our community in the Council of the Shire of Christmas Island. We trust Minister Kristy McBain will give proper consideration to the voices of Christmas Island in her determination of the Ordinance to be promulgated by the Commonwealth.

Yours faithfully

Colon Thomson

Gordon Thomson Shire President



SUBMISSION TO AGENDA REFERENCE SUBJECT LOCATION/ADDRESS/APPLICANT	Ordinary Council Meeting 25 July 2023 9.3 Youth Advisory Council Nil
FILE REFERENCE	2.4.9
INTEREST DISCLOSURE	None
DATE OF REPORT	19 July 2023
AUTHOR	Chris Su,
SIGNATURE OF ACTING CEO	Acting CEO SIGNED

RECOMMENDATION

That the Shire

- receives the minutes of the inaugural Christmas Island Youth Advisory Council;
- receive the Shire of Christmas Island Youth Advisory Council WA Youth Conference 2023 Report; and
- requests the Acting CEO to commence appropriate community consultation regarding resolution YAC4/23 on the appeal for Council to bring a veterinarian on Island for a cat desex and chip program in amnesty

BACKGROUND

The Shire of Christmas Island was successful in a Building Better Regions Fund Grant in 2022 for a second CI Youth Conference to be facilitated by the Youth Advisory Council of WA (YACWA). The first CI Youth Conference was in Nov 2020 with a grant awarded to the Islamic Council of CI.

Due to complications in travel in 2022, the Youth Conference was rescheduled to May 2023. Appropriate permissions with the BBRF grants team for an extension of the timeframe to use the grant money was obtained.

COMMENT

YACWA facilitated the Youth Conference with three delegates; a person from the Office of Multicultural Interests (OMI) had her service delivery agreement funded visit at the same week which was fortunate and she was a fourth facilitator.

The objective of the Youth Conference was to identify keen attendees to form the first Youth Advisory Council for the Shire. Many Local Governments in WA have such Advisory Groups to help inform Council on specific interests. The CI YAC is not a committee of Council under Subdivision 2 of the Local Govt Act (WA)(CI)(1995).

11 attendees showed interest and on 15 July 2023 the first meeting of the YAC was had with the Shire President, Director of Community Services, Culture and Youth Officer and Director of Governance in attendance.

YAC passed resolution YAC4/23 to request the Shire to bring a vet to Christmas Island to perform desexing and chipping duties to allow registration of cats under the current Cats Local Law in force under a cat amnesty.

A certified vet performed this duty prior to the onset of the Cat Laws in the 2012 through CI National Parks. The Shire carries the registration of these chipped cats and enforces the Cat Local Law through the Ranger division.

STATUTORY ENVIRONMENT

The Cat Local Laws (2018) are in force.

POLICY IMPLICATIONS

The Shire's *Elected Members 3 – Community Consultation* policy would apply in the engagement of public feedback on YAC3/23

FINANCIAL IMPLICATIONS

There are no significant financial policy implications arising from this matter.

STRATEGIC IMPLICATIONS & MILESTONES

There are no significant strategic implications arising from this matter.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

- 9.3.1 Unconfirmed Minutes of 15th July 2023 YAC meeting
- 9.3.2 SOCI-YACWA Youth Conference 2023 Report

UNCONFIRMED MINUTES

1. Meeting open 2.30PM

1.1 Shire President Gordon THOMSON welcomed the attendees.

Informed the attendees that 'you're sitting where the Councillors sit. Thank you for being here. It is great to see the younger generation here'

Summarizes the importance of having youth leaders in the community and thanked the attendees for coming to the SOCI-YACWA Youth Conference May 2023.

Summarised that 'people should be able to make the decisions about the rules and laws that govern us.'

Introduced the idea of youth work / advocacy in civic society and his experience as in a youth advisory council in Townsville in his teenage years. Informed the meeting that he had read the *SOCI-YACWA Youth Conference Report 2023* and the *A3 May 1-2 Youth Conference Notes* and noted the major issues documented seemed to be Mental Health, Housing and Social Spaces.

Congratulated attendees and left meeting 2.50pm.

1.2 Leila HAMANAKA volunteered to be the first Chairperson of the YAC as per the Draft Terms of Reference's suggestion to have a different member of the YAC chair the meeting every meeting.

2. Attendance

Youth Advisory Council

Leila HAMANAKA (Chair 15.7.23 meeting) Casaandra LEW Farina Fatiha MOHD FAUZI Nazrull NASARUDDIN Saufi Shia Jun Alissa SHAHEED

Shire of Christmas Island

Shire President Director of Planning, Governance and Policy Director of Community Services Youth and Culture Officer Gordon THOMSON Chris SU Oliver LINES Suzane CHAN

3. Adoption of Terms of Reference

- YAC nominees to discuss, edit and adopt draft Terms of Reference and Group Agreement

YAC Resolut Moved: Alys	tion isa SHAHEED	Seconded: Nazrull	Res. No:	YAC1/23
That the Yout	h Advisory Council adopt th	e Terms of Reference and Grou	p Agreement	
Carried:	8/0			

4. Agenda

4.1 Youth Conference Report Adoption

Youth Council to read the 2023 Youth Conference Report.

YAC Resolution Seconded:Cassandra LEW Res. No: YAC2/23 That the Youth Advisory Council adopt the 2023 SOCI-YACWA Youth Conference Report Seconded:Cassandra LEW Res. No: YAC2/23

Carried: 8/

4.2 Recommendations for Action

Youth Council to discuss themes of 2023 Youth Conference Report and make recommendations to Council's consideration

Leila HAMANAKA summarised the main problems outlined in the *May 1-2 Youth Conference Notes* being Mental Health, Housing and Social Spaces.

Meeting decided that 'Health and Wellbeing' was a greater catchall than 'Mental Health' as it captured physical / nutrition / emotional health too which was also a concern.

4.3 Community Garden

YAC discussed the scope for Council to be able to assist in the fresh food / fruit and high cost thereof on island. Identified a possible opportunity to re-activate the Community Garden on Vagabond Road.

YAC Resolution –
Community GardenMoved: Cassandra LEWSeconded: FarinaRes. No:YAC3/23

That the Community Garden should be in use and that the Youth Advisory Council requests that the Council report back to the YAC on what options there are for this.

Carried: 7/1

4.3 Veterinarian Visit to Christmas Island

Leila HAMANAKA summarised that Pets / Cats were mentioned many times in the *May 1-2 Youth Conference Notes.*

Chris SU provided summary of legal framework around cat ownership on CI.

- It is permissible to own a pet cat
- All pet cats must be desexed and chipped to qualify for registration with Council as a pet cat

- Having a pet cat at home without a permit is a fine, with the cat having to be taken away

Chris SU confirmed to YAC that the restriction on Dog importation to the Island was a matter of Commonwealth law and outside local government's powers. It advised local government can lobby the Commonwealth on laws they have in place on CI.

Advised that the local government's powers over dogs were only over matters like wearing a leash, picking up dog poop and barking. Should the Commonwealth grant permission to someone to have a dog on island, the local govt laws around the above would be in place.

YAC discussed the benefits of pet ownership for wellbeing and the responsibilities that cat owners should follow to ensure that their pet ownership does not affect the wildlife.

YAC Resolution – Veterinarian Visit to Christmas Island			
Moved: Fatihah	Seconded: Saufi	Res. No:	YAC4/23
That Council should bring a veterir available to desex and chip cats and t	•		,
Carried: 7/1			

4.3 Public Wi-Fi

Leila HAMANAKA identified internet access as a recreation / leisure requirement for youth in the *May 1-2 Youth Conference Notes*.

YAC recalled a trial free internet service at the Skate Park in 2020-2021; YAC stated that many young people and the wider community went to the Skate Park to access this in the period.

YAC Resolution – Public Wi-Fi

Moved: Jun

Seconded: Farina

Res. No: YAC5/23

That Council should investigate opportunities for free Wi-Fi at the Skatepark and Cove and report back to YAC.

Carried: 8/0

5. Close Meeting

Chris SU asked Chair Leila HAMANAKA if Shire President could be brought in to hear the resolutions of the YAC. Chair agreed.

2.15pm – Shire President Gordon THOMSON returns to meeting.

Leila HAMANAKA read the Community Garden, Vet and Wi-Fi resolutions to the

Shire President.

Shire President Gordon THOMSON thanked Chairperson Leila HAMANAKA and commended the YAC for the strong start in their first meeting.

Leila HAMANAKA closed the meeting at 2.25pm

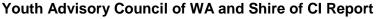
Date of next meeting to be advised by YAC to SOCI.

Action Item	Meeting	Description	Responsible
1	July 2023	YAC to create a whats app group for communication and advise SOCI when the next meeting should be.	YAC
2	July 2023	SOCI to report back to YAC on - Community Garden - Vet Service - Wi-Fi research	SOCI

July 2023



Christmas Island Youth Conference 2023





1. Dates

Monday, 1 May to Tuesday, 2 May 2023. The flight was originally booked from Friday, 28 April, however, the plane was redirected back to Perth due to poor visibility of the runway for landing on Christmas Island. The recovery flight was rescheduled to the Monday, 1 May 2023.

2. Purpose

To facilitate for the Shire of Christmas Island (SOCI) to connect with young people to help establish a youth advisory council (YAC), develop introductory skillsets in governance and public speaking to gain interest from young people to join.

3. Youth Conference 2023 Sessions, May 1 and May 2

YACWA met with 12 young people on 1 May 2023 at the Shire of Christmas Island building to deliver on the conference, provide a workshop on governance and related public speaking/engagement skills and presentation to attending Councillors and senior Council staff of their workshopped ideas.

The conference centred on the creation of the first 'Youth Advisory Committee' for Council to have a youth body to consult on policy decisions affecting young residents especially, but also wider local government matters (recycling initiatives, cultural programs, etc)

On 2 May 2023, YACWA met with 13 young people at the Christmas Island District High School to discuss the Shire's plans to create the YAC and brief the same.

YACWA team and SOCI team reported to Oliver Lines, Director Community/Recreation Services & Training, Chris SU Director of Governance and Suzane Chan, Youth and Culture Officer from the Shire of Christmas Island on 2nd May to summarise main workshopped ideas again and present options forward for structure of a YAC based on WA experience.



Participants at the May 1st session with YACWA in Council Chambers

4. Outcomes resulting from visit

1 May 2023 Session

YACWA and SOCI welcomed participants and briefed them on the purpose of YACWA's return to Christmas Island.

Director of Community Services Oliver Lines spoke on Shire's purpose for creating a Youth Advisory Council being the main intention of bringing the young people together that evening.

YACWA delegates introduced a colleague from WA Office of Multicultural Interests who had a site visit the same week to Christmas Island. OMI and YACWA delegates discussed their own experiences being part of youth advisory groups as examples and the kind of opportunities that can come from being part of a youth advisory group.

Facilitated workshop sessions commenced with the themes as below:

- How can the YAC be set up to be fun and engaging? What are your expectations for joining?
- What kinds of skills and knowledge would you like to gain through being on the YAC?
- How can the Shire support you to achieve your goals and positive change in the community?
- What are the key issues & projects you'd like to focus on?

Workshop groups brainstormed responses on A3 paper.

· Responsibility to the whole group · lespect - being punchial - showing ideas · Constitution - group as a whole · honesty - being assertive and giving reasons · everyone has a role to in the group. . Making sure everyone talks ance. · equal opportunities + fairness · consultations w/ the wider group. . maintaining a good line of communicat - spreading the word - posters, advertisement. · a ccessibility - consulting with everyone as location + timing good a hierarchy of command · active contribution · flexibility - times, etc.

YACWA went into developing a *Group Agreement* for the youth advisory council, where each young person contributed something to the agreement. This forms the foundation of setting the expected culture, work ethic and participation levels expected in the YAC.

YACWA informed the participants of the assistance it could provide from Perth via phone, video chat and email.

YACWA, as well as next steps and encouraging young people to put in an expression of interest to join the youth advisory council.

The session ended with a presentation by the participants to two members of Council, the cultural and youth officer and two senior directors of Council.

Following this, 10 out of 12 young people expressed interest in becoming part of the inaugural YAC.

Thematic content of the presentations centred on the issues explored with YACWA facilitation. Councillors, Directors and Youth/Cultural Officers took notes of the presentation and received the material from the participants post-meeting. Follow up meetings with the Youth/Cultural officer were scheduled. Two main outcomes are identified in *Part 6 'Priority Youth Issues*.'

On the first day, the scheduled sessions were: introducing leadership, public speaking and media engagement, leadership and teamwork.

2 May 2023 Session

The session took place at Christmas Island District High School to a cohort of Year 10s – 12s. 25 students were spoken to in total, the entire student number in this age group.

Topics covered were -

- a) introduction to youth advisory councils,
- b) YAC consultation and development with the governance and civic participation
- c) How local government engages with residents to inform their planning
- d) Presentations from young people on their ideas for the YAC

Provision of feedback to the Shire of Christmas Island from the May 2 session was made, along with recommendations for next steps.

The school aged cohort were less concerned with Housing over Mental Health being housed with parents. CIDHS has implemented a Mental First Aid health program in the previous year following a loss of life of a local school leaver from suicide.

Similar stressors were put forward by the participants from the CIDHS session as from the SOCI Council Chambers session. These are recorded in the addendum document.

YACWA and SOCI had a wrap up meeting following the second session.

Next steps discussed, focusing on Terms of Reference for the YAC, ongoing support from YACWA for governance advice and need for continuing capacity building to support the new committee.



YACWA, OMI, SOCI team and youth participants at the May 1st session

5. Priority Youth Issues

Following up from our November 2020 engagement, Housing and Mental Health were two of the outstanding priority youth issues identified. Noted they are also island-wide affecting all ages; there is a particular vulnerability for persons under 29 in these two areas.

Housing

Participants reported lack of housing options for moving out of home post-graduation. Rental market is dominated by private contractors, businesses and federal government. Very unusual stressors compared to other remote parts of WA in the fact that federal government has such a significant footprint.

Public Housing not an option as the benchmark for wage ceiling before one is ineligible is low. Any full time minimum wage position makes a person ineligible for public housing. SOCI staff verified this in meeting.

Whilst youth participants reported employment search was not challenging, with entry level roles across the island in high demand, this had the double-edged impact of making anyone with an entry level role in any field ineligible for housing. It seems persons have to choose between being unemployed or have employment?

Clear that participants and SOCI staff were frustrated; noted that this will feature early on the SOCI Youth Advisory Council first agendas.

Mental Health

YACWA recorded a continuation of mental health as an issue in the 2023 youth conference as identified in the initial 2020 youth conference.

The pandemic is the key social event that had the bulk of its impact between the two. Economic trends with employment (very high), housing (very low) and the relationships between the two impact well-being.

YACWA did not record any feedback on the use of drugs which is noted as a stressor on the mainland in young persons in isolation at the conference. This does not mean it may not be an underlying problem; the engagement time was too short and the nature of open-forums is not conducive to open discussions in small townships.

When asked for ways forward to progress mental health strains, participants listed similar options as in 2020. Advocacy for the mental health benefits of pets was topical. Contemporary understanding of assistance / emotional support animals is clear on the mainland and noted to be beneficial for lonelier adults.

Isolation of Christmas Island as a whole the clearest stressor. Anecdotally Shire staff member in his early 40s reported that being a teenager/early 20s on island in his youth was probably easier as there was no social media. Young remote people are more aware of the (seeming) increased quality of life, positive stimuli and enjoyment of peers in metro parts of Australia.

The current cost of a return ticket to Perth was \$1850 on a flexi-fare. An economy fare was around \$1500; it is noted that not many seats are allocated eco-fare status. This extreme domestic airfare cost limited people's ability to 'get away' from the island at the frequency that they would like; especially so

for lower paid entry level earners like young people.

YACWA and SOCI recognise the compounding impact that Housing has on Mental Health; YACWA reports that the two are clearly related on the mainland. Delays, or indeed hastening, of life decisions of young people have been dictated by housing. Notable examples are marriage, when to start a family and education / training choices.

6. Follow Up and Next Steps

Shire were informed of the Youth Affairs Council of WA's 'Fairground 2023' conference to take place in June 2023.

Shire agreed to send Suzane Chan the Youth and Cultural Officer to the conference as an attendee to meet peers and other stakeholders in the youth development space.

Of note this is the first time that the Shire of Christmas Island has participated in a conference on the mainland for youth matters before. This was funded through ratepayer funds and the Youth Advisory Council of WA and not BBRF funds.





Shire of CI Youth / Cultural Officer Suzane Chan at YACWA Conference Fairground 2023, July 2023

The Shire had two follow up sessions with the ten conference participants who nominated themselves to be on the inaugural YAC. These sessions were on 18th June and 25th June and were three hours each. The Director of Governance Chris Su facilitated these sessions and noted the responses for Council attention in their strategic planning.

The YAC Terms of Reference has been distributed to the conference participants for their review.

The inaugural meeting of the YAC in July 2023 will adopt the final Terms of Reference and formally pass resolutions and make recommendations to Council for consideration.



SUBMISSION TO AGENDA REFERENCE SUBJECT LOCATION/ADDRESS/APPLICANT FILE REFERENCE INTEREST DISCLOSURE DATE OF REPORT AUTHOR

SIGNATURE OF ACTING CEO

Ordinary Council Meeting 25 July 2023 9.4 Fisheries Management Committee Nil 2.4.13 None 19 July 2023 Chris Su Acting CEO SIGNED

RECOMMENDATION

That the Shire receives the Confirmed Minutes of the April 12th 2023 Fisheries Management Committee minutes and the Unconfirmed Minutes of the July 6th Fisheries Management Committee minutes.

BACKGROUND

The Fisheries Management Committee is a committee of Council under subdivision 2 of the Local Government Act (WA)(CI)(1995). Its terms of reference is to provide input to Council on fishing regulatory matters. In 2022 the Christmas Island Fisheries Ordinance was passed by the Commonwealth bringing fisheries management from the WA service delivery agreement regime to an on-island regime.

COMMENT

The FMC has received several requests for assistance from mainland institutes who have been successful in their applications under the *Christmas Island Marine Parks Grant Program 2022.* These requests centre mostly to assist with community engagement and volunteer / temporary paid work opportunities with visiting researchers.

STATUTORY ENVIRONMENT

There are no significant statutory policy implications arising from this matter.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter.

FINANCIAL IMPLICATIONS

There are no significant financial policy implications arising from this matter.

STRATEGIC IMPLICATIONS & MILESTONES

There are no significant strategic implications arising from this matter.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

9.4.1 FMC Confirmed Minutes 12th April 2023

9.4.2 FMC Unconfirmed Minutes 6th July 2023

Confirmed Minutes of the Fishery Management Committee Meeting of 12th April 2023

Date: 4.37pm 12/4/2023 George Fam Council Chambers Location: mast 1. **Declaration of Opening** Chairperson Azmi YON opens the meeting at 4.37pm. 2. Record of Attendance / Apologies / Leave of Absence / Declaration of Financial, Proximity or Impartiality Interest Attendees: Azmi YON Chairperson **Committee Members** Rosnah PAL Gordon THOMSON Chris SU Mark ROCHFORT Sharin **JAMIL** David **PRICE Apologies:** Committee Kelana **ARSHAD** Brady COLLETT Kelvin LEE Absent: Committee Michael **PRIDE** Minute Taker: Chris SU

3. Action Items/Business Arising

4. Confirmation of Previous Minutes

4.1 Resolution to confirm the meeting of 2nd November 2022

Motion –

Res. No: FMC 1/2023

That the FMC minutes of the 2nd November 2022 be confirmed as a true and accurate record.

Moved: Gordon THOMSON Seconded: Mark ROCHFORD

Carried: 7/0

4.2 Resolution to confirm the meeting of 17th November 2022

Motion –	E C	Res. No:	FMC 2/2023
That the FMC minutes of the 1	7th November 2022 be con	firmed as a true and	accurate record.
Moved: Gordon THOMSON	Seconded: Mark ROCH	FORD	
Carried: 7/0	Alters (2)		

5. Agenda Business

5.1 Status Update on Scientific Partner Selection:

SOCI advertised in Islander 780 of 10th March 2023 the Fisheries Ranger and Scientific Partner opportunities. One organisation submitted their interest for the Scientific Partner role advertised; Sea Country Solutions.

5.2 Resolution on Scientific Partner

Motion –	Res. No:	FMC 3/2023
That the FMC recommend to the Shire the engagement of Sea scientific technical partner for 2023/2024.	i Country Soluti	ons as the
Moved: Chris SU Seconded: Mark ROCHFORD		
Carried: 7/0		

- 6. General Business Nil
- 7. Meeting Closed: 5.30pm

Next Meeting: TBA

Draft Minutes of Fishery Management Committee 6th July 2023

Date: 4.30pm 6th July 2023

Location: George Fam Council Chambers

1. Declaration of Opening Chairperson Azmi YON opens the meeting at 4.35pm.

2. Record of Attendance / Apologies / Leave of Absence / Declaration of Financial, Proximity or Impartiality Interest

> Attendees: Chairperson

Azmi YON

Committee Members

Rosnah PAL	
Chris SU	
Sharin JAMIL	

Gordon **THOMSON** Mark **ROCHFORT** (5.05pm) Brady **COLLETT**

Apologies: Committee

e

Kelana **ARSHAD** Kelvin **LEE** David **PRICE**

Absent:

Committee Michael PRIDE

Minute Taker: Chris SU

Guests: University of WA Sea Country Solutions

Professor Jessica **MEEUWIG** (vid-call) Kendra **TRAVAILLE** (vid-call, 4.45pm)

3. Action Items/Business Arising

4. Confirmation of Previous Minutes

4.1 Resolution to confirm the meeting of 12th April 2023

Motion –Res. No:FMC 4/2023That the FMC minutes of the 12th April 2023 be confirmed as a true and accurate record.

Moved: Gordon THOMSON Seconded: Rosnah PAL

Carried: 6/0

5. Agenda Business

5.1 **Presentation by Professor Meeuwig on UWA's CI Marine Park Project**

Prof. MEEUWIG introduces Baited Remote Underwater Video (BRUV) project for CI. Explained the technical aspects of BRUV technology.

The project will use BRUVS to help establish baseline data on fish population health.

Chris SU asked is UWS building on existing data?

Prof. MEEUWIG advised that it wasn't. This will be a first for CI. Noted that CKI has had a previous UWA BRUV initiative six years earlier.

Prof. MEEUWIG explained that the BRUV unit would be deployed where people fish, and also where they don't tend to fish to get an overall data set. She advised that the BRUV sampling will be done two years in a row on the same date.

Kendra TRAVAILLE joins by vid-call at 4.45pm

FMC briefed on logistics of what BRUV sampling entails. FMC advised Prof. MEEUWIG that the most reliable months for on-water research would be from June to October. FMC advised that likely the most suitable vessel on CI to use for the program would be the CI National Parks' vessel.

Mark ROCHFORT arrives 5.05pm

FMC and Prof. MEEUWIG recap discussion on logistics, BRUV technology and planned scope of the project with possible travel dates.

Prof. MEEUWIG advised that the project, funded by the IOT Marine Parks Grant Program 2022, has the scope to engage two local residents to shadow and assist the UWA team in operation of the BRUV units. Advised that it will take a full day on the water to complete the exercise. The project will have the researchers on the water for about one and a half weeks.

6. General Business

Nil

7. Meeting Closed: 5.20pm

Next Meeting: TBA

Action Item

Item Description		Officer
1	1 Contact for CI Parks Acting Manager Ben to be provided to Prof. Meeuwig	
2	Contact for translation vendors to be provided to Prof. Meeuwig	Chris Su

CHRIST W P



SUBMISSION TO AGENDA REFERENCE SUBJECT LOCATION/ADDRESS/APPLICANT FILE REFERENCE INTEREST DISCLOSURE DATE OF REPORT AUTHOR SIGNATURE OF ACTING CEO

Ordinary Council Meeting 25 July 2023 10.1.2 Strategic Community Plan 2023-2033 N/A 6.4.10 None 18 July 2023 Chris SU, Acting CEO SIGNED

RECOMMENDATION

That Council adopt the Shire of Christmas Island Strategic Community Plan 2023-2033 '*Our Island, Our Responsibility.*'

BACKGROUND

Council passed resolution 48/21 in the Ordinary Council Meeting of June 2021 to adopt the review of the Strategic Community Plan. This involves the engagement of the community and integration of the Informing Strategies in the Integrated Planning Framework to help inform Council's direction over the period.

COMMENT

A draft of the Strategic Community Plan was put to the community in April 2023 which required community contribution to set the directions for social, community development and provide input into land planning and economic development goals.

A survey was produced and six facilitated workshops were held across April to June which collectively saw 150 persons participate. This fulfils the 'Achieving Standard' of the Integrated Planning and Reporting Advisory Standards Sept 2016, DLGSCI.

Several emerging themes are to be noted, as well as one recurring theme

Recurring Theme

- Grant Funding for social development. Residents dissatisfied at lack of state type grant funding opportunities on Christmas Island.

Emerging Themes

- Mental Health amongst younger persons. Whether awareness on mental health education has increased, or instances of concern are documented more effectively, this point was raised at four of the workshops and in survey responses
- Housing stress. Responses from the March 2022 CI Housing Stress Survey and Workshop and the community engagements in the April-June 2023 reflected housing as a cause of high community concern.

This draft of the 'Our Island, Our Responsibility Plan' takes into consideration the collected community feedback from the surveys and workshops which inform Shire's proposals within to commit specific municipal and human resources to action the items raised in the community feedback.

STATUTORY ENVIRONMENT

Council has an obligation in s.5.56(1) of the Local Government Act (WA)(CI)(1985) to create an adopt a strategic community plan for the local government area. 19C(7) Local Government (Administration) Regulations (1996) provide the framework as to how councils should achieve this.

POLICY IMPLICATIONS

This is the principal strategic document for the Council and once adopted will inform the basis for policy decision making.

FINANCIAL IMPLICATIONS

This is the principal strategic document for the Council and once adopted will inform the basis for financial decision making in the setting of the annual budget to action goals throughout the ten year period.

STRATEGIC IMPLICATIONS & MILESTONES

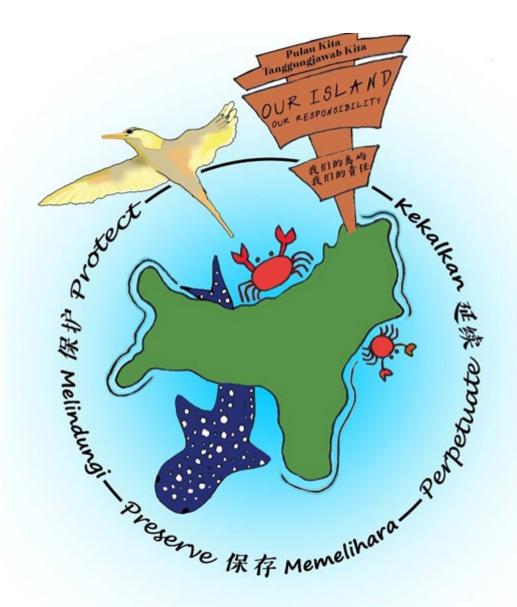
This is the principal strategic document for the Council and once adopted will inform the basis for milestone and goal setting for the period.

VOTING REQUIREMENTS

An absolute majority is required.

ATTACHMENTS

- 10.1.2.1 Shire of Christmas Island Strategic Community Plan 2023-2033 'Our Island, Our Responsibility.'
- 10.1.2.2 Integrated Planning Framework Diagram



'Our Island, Our Responsibility' Shire of Christmas Island Strategic Community Plan 2023-2033

1

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8. Appendix

- LPS Action Items
- List of Informing Strategies

Shire President's Foreward

<To be completed upon adoption of the Draft SCP>

Introduction to the Strategic Community Plan – *'Our Island, Our Responsibility.'*

This Shire of Christmas Island (SOCI) *Strategic Community Plan 2023–2033 'Our Island, Our Responsibility'* (the SCP) sets out our vision, aspirations and objectives for our Island over the next 10 years and is our principal strategic document for our local government.

This means it will govern all of the work that SOCI undertakes either through

- Direct service delivery
- Partnership arrangements
- Advocacy on behalf of the Island

The direction set through the SCP ensures Council plays its role in advocacy, municipal works, municipal infrastructure and service provision that the community has identified as what it needs for the next decade.

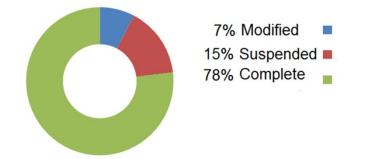
The Shire's decisions and actions will so work directly towards the achievement of community identified goals and priorities.

In the context of its available resources, the SOCI is expected to consider the means of giving effect to community's aspirations as far as they are realistic, practical, achievable and sustainable.

2.0 An Overview of Christmas Island

2.1 'Plan for the Future – CI 2021 Strategic Community Plan'

The Shire of Christmas Island completed its first 10 Year Strategic Community Plan *"Cl 2021: Our Future in Our Hands"* with the following completion rate:



There were 78 Action Items in *"Our Future in Our Hands."* Council has completed all except 12. Some of these 12 were large scale infrastructure goals for Christmas Island beyond the municipal sphere.

2.2 Remoteness

Christmas Island is the summit of a submerged volcanic mountain, rising steeply from the abyssal plains of the Indian Ocean to a central plateau peaking at 361 meters above sea level and covers a total area of 135 km². It is located 350 km south of Java and around 1550 km northwest of the closest point on the Western Australian coast.

It lies 986 km east of the Cocos (Keeling) Islands, 1,327 km south of Singapore, 2,608 km from Perth and 5,184 km from Canberra.

2.3 Population

The 2001 Census conducted by the Australian Bureau of Statistics (ABS) recorded a population of 1,446. It peaked at the 2011 Census with 2,072 and came down to 1,692 at the 2021 Census mainly due to a decline in local mining jobs and a sharp reduction in immigration activities. The decline trend is ongoing with the up-coming generation progressively migrating to the mainland

for employment prospects. At the end of 2022 the resident population was estimated at around 1,250 thus bringing it lower than two decades ago.

2.4 Cultural Diversity

The cultural diversity of Christmas Island originates from the late nineteenth and early twentieth century with the import of thousands of indentured Chinese, Malays and Sikhs workers to service the phosphate mine. In the 1950's, whilst the island was administered by the Colony of Singapore, the population further diversified with new mine labourers sourced from Singapore, Malaya, Cocos and mine supervisors from Australia.

In 1958 the sovereignty over the island was transferred from the United Kingdom to Australia and that year Christmas Island became an Australian Territory.

The unique historic ethnic diversity of the island has somewhat perdured and remains a noticeable component of the overall cultural fabric of the island population. As a measure of cultural diversity, the 2021 Census top responses for language used at home other than English was 18.4% Malay, 13.9% Mandarin, 3.7% Cantonese, 2.1% Min Nan or Hokkien and 1.1% Indonesian.

The 2021 ancestry multiple response variable (country of birth for individuals, mothers and fathers) indicates that the ancestry top responses were 22.2% Chinese, 17% Australian, 16.1% Malay, 12.5% English and 3.8% Indonesian.

The Census also revealed that 46.4% of the respondents had not stated a religious affiliation, 22.1% were affiliated to Islam, 15.2% were affiliated to Buddhism and 7.3% were affiliated to Catholicism. There is no choice in the ABS form for Taoism being the prevailing faith of the Chinese diaspora. This could suggest that the "not stated a religious affiliation" box could include some followers of Taoism on the island.

2.5 Work occupation

The 2021 census record for the "employed" in the 15 and over age group in the "place of usual residence" can be broken down in two groups as follow:

Group one

Technicians & trade workers 143; Labourers 105 and Machinery operators & drivers 80

Total 328 or 42.5% (Australia 28.2%)

Group two

Managers 100; Professionals 97; Clerical & administrative workers 92; Community & personal service workers 123 and Sales workers 14.

Total 426 or 55.3% (Australia 70.1%)

2.6 Housing

The main tenure of occupied private dwellings excluding visitors at the 2021 Census was:

107 (25.4%) owned outright, 63 (14.9%) owned with mortgage and 204 (48%) rented. The rental market was by far the dominant segment set well above Western Australia at 27.3% and 30.6% Australia wide.

The Commonwealth owns a total of 119 public housing dwellings. Approximately 100 of these are occupied by eligible tenants at any given time whilst the balance is under maintenance/renovation and or re-assigned to public servants.

As is the case on the mainland, the island is also experiencing some challenges in terms of housing affordability in particular with the low-income earners in the 18 to 45 age group. In March 2022 the Shire initiated a Housing Stress Survey utilising the ABS definition of housing stress i.e. "households that spend more than 30% of their gross income on housing costs"

The survey comprised a questionnaire (81 respondents) and the facilitation of a workshop (38 attendees).

Overall 55% or 27 out of the 49 people who were rent payers in the survey were experiencing housing stress.

2.7 Major Industries

Phosphate mining and Immigration detention are the main drivers of the island economy and are experiencing a measurable contraction of their respective employment base. Notwithstanding the benefit of attracters of international significance, tourism remains peripheral in terms of economic contribution.

Phosphate mining

Phosphate mining has been the historic mainstay of the island's economy. In the 1950s, at the peak of steam locomotion, the mine operation involved a workforce estimated at several thousand representing the overwhelming majority of the island workforce.

In 1987 when the Commonwealth operated mine closed the population declined significantly with people having to leave the Island to access redundancy payments. However, after a two- and half-year campaign by the Union of Christmas Island Workers and the community Phosphate Resources Limited (PRL) was created and has been successfully operating the mine for over 32 years.

Since that time the mine's production has grown from 56,480 MT in 1991 to a peak of 750,000 MT in 2008. Recent production is averaging around 500,000 MT.

In November 2018, the Indian Ocean Territories Regional Development Organisation's '*Our Christmas Island 2030*' Strategic Plan stated: "CIP operations are only likely to continue into the late 2020s. Currently, the main operations of CIP employ around 130 personnel and PRL's subsidiaries around 43."

In March 2023, according to PRL, the employment breakdown of PRL and subsidiaries companies is 130 and 60 respectively.

PRL was seeking the granting of additional mining areas to be assessed under the Christmas Island Strategic Assessment (CISA) in accordance with the relevant provisions of the Environmental Protection and Biodiversity Conservation Act 1999. However the CISA was put on pause in June 2023 by the Minister for Territories the Hon. Kristy McBain MP¹.

Detention Services

According to the Immigration Department the Immigration Detention Centre (IDC) had experienced its peak of activity in June 2013 with 2950 "irregular maritime arrivals" being held. Around that time the activities associated with the IDC provided up to 500 jobs, both directly and indirectly for residents, short term contracts (12 months to 2 years) and fly- in-fly out positions.

The 2016 Census indicated 108 respondents on the island having jobs associated with the Detention industry.

By October 2018, following a change in Commonwealth policy, the IDC was put in 'hot contingency' where the asset was no longer holding any detainee and kept in operating mode by a local workforce of around 30 to respond effectively to future unforeseeable Commonwealth need.

In August 2020, the Australian Government lifted the hot contingency and the IDC re-opened to relieve capacity pressure experienced across the detention network on the mainland due to required Covid-19 distancing measures.

The ease of the pandemic restrictions did not translate into a relaxation of the IDC operation. In January 2023 non- Australian detainees who had failed the "character test" requirement of s501 of the Immigration Act were still detained there with some 250 personnel deployed to run the operation. The

¹ <u>https://minister.infrastructure.gov.au/mcbain/media-release/update-christmas-island-strategic-assessment</u>

s501procedures are being reviewed by the Australian government. During the COVID19 Pandemic the Christmas Island IDC was re-opened to reduce pressure on the mainland detention facilities. Since the abatement of the pandemic the number of detainees has steadily declined. Given the extremely high cost of running the Christmas Island IDC, the Commonwealth could possibly put the IDC operation into hot contingency once again in the future. In this scenario only 30 or so local jobs would be maintained.

Tourism/visitors

Christmas Island offers exceptional tourism attractions in the environmental as well as the cultural and heritage spheres.

This said, the tourism economic output is relatively modest due to low visitation levels caused mainly by high cost of air access and relatively limited accommodation capacity competing at times with the business sector.

The regular air access to the island is from Perth. In early 2023 a Perth to London discounted return ticket could match a Perth to CI return ticket and a Perth to Bali return would be half of a Perth to CI return. This disadvantages considerably the option of holidaying on the island.

The island visitor's accommodation capacity is modest and declining. In 2018 The island was offering tourists and working visitors alike 156 rooms capable of accommodating 312 guests.

With the recent change of ownership, the CI Lodge no longer operates as a registered hotel. This has reduced the island capacity in 2023 to a total of 92 rooms and 248 guests. A couple of high-end eco-cabins within the National Park can 10 further accommodate up to 6 patrons.

The Christmas Island Tourism Association (CITA) Annual Report 2020/2021 shows the Border Force arrival statistics for the Virgin Australia service for leisure and visiting friends and relatives only as follow:

• 2017: 1162

- 2018: 2050
- 2019: 2101
- 2020: 1538 (IOT access restrictions due to Covid 19)
- 2021: 2923 (data to 31/10/21 IOT access restrictions lifted whilst international travel restrictions still in place)

The extrapolation of the 2021 arrivals from 10 to 12 months would realistically adjust the arrivals for 2021 to 3507.

3. The Integrated Planning Framework

SOCI is required to produce a Strategic Community Plan for the future of the island under the Local Government Act 1995 (WA)(CI) Section 5.56 (1).

The WA Local Government (Administration) Regulations 1996 provide a brief outline of the requirements to meet this obligation, which includes the development of a Strategic Community Plan and a Corporate Business Plan.

These plans do not stand alone, they are situated within an Integrated Planning and Reporting Framework (the IPRF) inclusive of a suite of planning and reporting documents.

The WA Department of Local Government Sports and Cultural Industries oversees and advises on the operation of the IPRF that provides the basis for improving the practice of strategic planning in local government.

The IPRF comprises five key elements:

 Strategic Community Plan (ten years) – outlines the strategic priorities to address the community's long-term vision. The priorities and goals of the Strategic Community Plan are driven by community engagement and take a 'whole of Shire' approach. The Plan is not static. A full review is required every four years with a desktop review every two years.

- 2. **Corporate Business Plan** (five years) represents the internal business planning tool that translates council priorities into operations within the resources available. It defines the actions that the Shire will undertake to contribute to the achievement of the community goals and strategies outlined in the Strategic Community Plan.
- 3. Informing Strategies inform the local government of how capable it is to deliver the services and assets required by the community. The key informing strategies are financial, asset management and workforce. Through the integration of these three strategies the Shire also develops and implements a range of other strategic plans to guide its actions and priorities within important service areas such as town planning, roads, sport & recreation, infrastructure, age-friendly community and waste recycling.

Other strategic plans vetted by the community also fall under this category. The Shire of Christmas Island presently has several such plans including –

- a) Christmas Island Singapore Strategy 2018
- b) SOCI Land and Economic Futures Charter 2018
- c) Settlement Sports Hall Refurbishment Plan 2023

The Shire also conducts research into local matters with a view to address problems from a municipal position.

- a) 2022 Housing Stress Survey and Workshop
- b) 2022 Decarbonisation Strategy (still in conceptualization)
- Annual Budget provides the fine detail of the resources the Shire will be committing to its Corporate Business Plan and in support of the Strategic Community Plan in any given year.

5. Annual Report – provides feedback to the community on the Shire's progress against the Corporate Business Plan and provides a snapshot of how the community is progressing towards its goals contained in the Strategic Community Plan.

In this way the IPRF:

- recognises that planning for a local government is holistic in nature and driven by the community;
- builds organisational and resource capability to meet community need;
- optimises success by understanding the integration and interdependencies between the components;
- emphasises performancemonitoring so that local governments can adapt and
- keeps metrics of community satisfaction on goal completion through measurement and reporting

STRATEGIC AND CORPORATE PLANS

STRATEGIC COMMUNITY PLAN

Community and council vision, objectives and strategies

10 Year Plan

INFORMING PLANS

PLANS AND

STRATEGIES

RESOURCING PLANS

LONG TERM

FINANCIAL PLAN

ASSETS MANAGEMENT PLANS

WORKFORCE

CAPABILITY PLAN

PLANS

AND STRATEGIES

CORPORATE BUSINESS

Strategies & Plans. Four year priorities, services and projects

4 year plan

ANNUAL BUSINESS PLANS

Detailed operational services, activities and projects

ANNUAL BUDGET

MEASUREMENT AND REPORTING

COMMUNITY SATISFACTION

ANNUAL REPORT CORPORATE PERFORMANCE MEASURES

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OUARTERLY REPORTS SERVICE AND PROJECT DELIVERY KPIS

Integrated Planning Framework Diagram

4.0 Community Vision

4.1 "Our Island, Our Responsibility."

"*Our Island, Our Responsibility*" is a poignant community vision that encapsulates the profound commitment of the people of Christmas Island to the stewardship and guardianship of our home. This statement expresses a powerful sense of collective ownership and responsibility for the Island's wellbeing and sustainability, emphasizing the indispensable role of its inhabitants in shaping its future. It recognises that it was only through historical collective action that we have created the modern Christmas Island that we value so much today. As Christmas Islanders did once before, it is time to take responsibility for the direction of the Island to create a future for our society here.

The following principles are key to delivering on the vision 'Our Island, Our Responsibility.'

1. Collective Ownership: "Our Island" refers to the shared sense of belonging and community among the diversity of people of Christmas Island. It underscores that every resident, organization, and community member holds a stake in the Island's fate and prosperity.

2. Stewardship and Care: "Our Responsibility" highlights the solemn duty and obligation to care for and protect Christmas Island's unique environment, diverse flora, fauna, and cultural heritage. It promotes sustainable practices and responsible management to safeguard the Island's ecological balance whilst allowing human society to flourish.

3. Sustainability: The Vision Statement implicitly advocates for sustainability, encouraging decisions and actions that consider the long-term impact on Christmas Island's natural resources and cultural identity. It emphasizes the need to preserve the Island's nature for future generations.

4. Unity and Collaboration: The use of "Our" fosters a sense of unity among the residents of Christmas Island. It inspires collaboration and cooperation among

diverse stakeholders to collectively address challenges and work towards shared goals.

Overall, "Our Island, Our Responsibility" represents a powerful and evocative call to action for the people of Christmas Island. It urges them to unite, take pride in their home, and assume the shared responsibility of preserving its natural beauty, cultural richness, and sustainable future for generations to come.

4.2 Council's Vision on Sustainability in the Strategic Community Plan

"Many small people, in small places, doing small things can change the world." – Eduardo Galeano, Uruguayan novelist

The following is an extract from the Australian Local Government Association on the implementation of the United Nation's Sustainable Development Goals and their implementation at the local government level in Australia.

The UN Sustainable Development Goals (SDGs) set out a groundbreaking framework of 17 transformational goals to tackle our social, economic, and environmental challenges. Local government not only has a role to play when it comes to the achievement and delivery of the SDGs, it also has opportunities to reap.

Globally, Mayors are leading the way

Mayors and municipal governments have shown unprecedented leadership in addressing global development challenges. In September 2015, at the SDG Summit, Mayors from 40 countries met and declared their support and intention to drive the SDGs, in a declaration of cities².

As well as calling for the localisation of the 2030 agenda, the Mayors particularly welcomed the inclusion of SDG 11, Sustainable Cities as a 'powerful driver of transformation'.

² <u>https://www.unsdsn.org/app/uploads/2015/09/Declaration-Signed-as-of-26th-September-2015.pdf</u>

Australia's leaders on the SDGs

The City of Sydney was one of the first councils in Australia to build the Sustainable Development Goals into their Community Strategic Plan. Their Sustainable Sydney 2030 plan is aligned to the SDGs, and their new 2050 strategy currently being developed will also be heavily aligned.

The City of Melbourne looked at how its plans were delivering on the SDGs. Their assessment revealed opportunities in their interconnectedness and integration across 9 key SDGs and Plan directions.

Another leading organisation that spotted the integration and impact potential of the SDGs was Eastern Metropolitan Regional Council (EMRC) in Perth. The EMRC and its member councils were one of the first organisations in Australia to incorporate the SDGs into their Regional Environment Strategy 2016-2020.

The role of local government

Local government will have devolved responsibility for SDG achievement. In the Australian Voluntary National Review³ published in June 2018, the federal government stated that:

"many targets in the SDGs are in the purview of sub-national levels of government" and "The Australian Government has adopted an approach to the SDGs that is appropriate for our national circumstances, with government policy responsibilities and priorities devolved to the relevant agency and level".

³ <u>https://www.sdgdata.gov.au/sites/default/files/voluntary_national_review.pdf</u>

Councils have an untapped opportunity to use the SDGs to:

- Drive transformation, particularly on SDG 11, Sustainable Cities.
- Integrate use the SDGs as the integrated framework it was designed to be, and better integrate plans, strategies and reporting.
- Align a diverse set of stakeholders in this universal agenda.
- Engage their employees and communities to help achieve the goals⁴.

The Shire of Christmas Island acknowledges the role that local government has to play to align themselves with the UN SDGs and acknowledged the Australian Government's support for local governments who have begun to do so.

The Shire is a believer that *"many small people, in small places, doing small things can change the world"* and will advocate and deliver municipal service with this in mind in the context of the 17 UN SDGs.

1. No Poverty

End poverty in all its forms everywhere

Shire's role

Christmas Island residents experience a relatively low level of disadvantage compared to other remote Australian communities. The Shire recognises its role in working with other levels of Government and the not-for-profit sector to improve the economic outcomes for all on island.

Key result area Economic Development, Social

2. Zero Hunger

End hunger, achieve food security and improved nutrition and promote sustainable agriculture

⁴ <u>https://alga.com.au/local-government-and-sustainable-development-goals-an-untapped-opportunity/</u>

Shire's role

The Shire works in partnership with the Commonwealth to unlock the potential of the Vacant Crown Lands and other lands on Island to promote food security and provide an economic plank.

Key result area Economic Development, Social, Community Wellbeing

3. Good Health and Well-Being

Ensure healthy lives and promote health and well-being for all ages

Shire's role

The Shire continues to adapt its Youth and Seniors programs in particular to provide mental and social stimulation. The Shire recognises working with the not-for-profit community organisations and hospital service in this area to improve the health and well-being of Islanders. The Shire recognises as the municipal asset provider it should continue to improve public spaces to provide physical locations for leisure and recreation.

Key result area Social, Community Wellbeing

4. Quality Education

Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all

Shire's role

The Shire is a member of the Indian Ocean Group Training Association that is funded by the Commonwealth to deliver training and apprenticeship services on CKI and CI. The Shire also delivers a series of youth and seniors activities that will include going forward educational or mentally stimulating / creative programming especially for seniors. The Shire has a small scholarship program for Year 12 students going to Notre Dame University.

Key result area Social, Community Wellbeing

5. Gender Equality

Achieve gender equality and empower all women and girls

Shire's Role

The Shire promotes gender equality through its hiring practice, community programs and activities in partnership with especially the CI Women's Association (CIWA). The Shire will seek guidance from the peak women's group on the Island, CIWA, and other female orientated bodies to co-develop programs as needed in this area.

Key result area Social, Governance and Economic

6. Clean Water and Sanitation

Ensure availability and sustainable management of water and sanitation for all

Shire's Role

The Shire is the municipal authority in waste management and land planning. It recognises its role to play with WA State and Commonwealth bodies in this area and will participate as needed in initiatives such as the Commonwealth's *2023 Indian Ocean Territories Waste Management Strategy* for CKI and CI and the WA State Agency Department of Water and Environmental Regulation's programs from time to time and the regulatory framework it provides in the IOTs.

Key Result Area Natural Environment and Social

7. Affordable and Clean Energy

Ensure access to affordable, reliable, sustainable and modern energy for all.

Shire's Role

The Shire recognises the need for an orderly transition away from fossil fuels to renewables and will work with the Commonwealth to achieve this, noting the Commonwealth's own Zero net 2030 planning. The Shire will play its necessary part in supporting this transition in both energy supply and transport.

Key Result Area Natural Environment and Social

8. Decent Work and Economic Growth

Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all

Shire's Role

The Shire understands Christmas Island's industrial history and the struggle by Islanders to achieve what we have today – equal treatment under the law and a primary industry created through the collective effort of Christmas Islanders working together, challenging the Commonwealth when it was needed.

The Shire understands its role in proper land planning to ensure the economic potential of the Island can be realised in the next 10 years and beyond. The Shire understands the need to diversify from the mining and immigration sectors into new industries that aim to fill the significant gaps they will leave behind.

Key Result Area

Economic and Social

9. Industry, Innovation and Infrastructure

Build resilient infrastructure, promote inclusive and sustainable industrialisation and foster innovation

Shire's Role

The Shire recognises the role it plays in providing municipal infrastructure to assist industry. It also recognises the role it plays in advocating to the Commonwealth for contributions they are required to make as the 'state-government' to Christmas Island in terms of supporting new industry and fostering of innovation.

Key Result Area Economic and Built Environment

10.Reduced Inequalities

Reduce inequality within and among countries

Shire's Role

The Shire recognises the structural barriers facing minorities in society. The development of modern Christmas Island culture could only begin after the Racial Discrimination Act of 1976 was enacted; the Shire will be alive to issues that may create structural inequality on Island. It will continue to develop a close working relationship with the WA Equal Opportunity Commission to take advice on how to do this.

Key Result Area Social, Economic and Governance

11.Sustainable Cities and Communities

Make cities and human settlements inclusive, safe, resilient and sustainable

Shire's Role

The Shire will ensure the municipal level planning and infrastructure it is responsible for will enshrine as much as possible efficient and effective ways to lessen our footprint on the Island. This may take the form of increasing solar lighting in public spaces, to designing walkable neighbourhoods and requiring solar panels or rainwater catchment facilities for new builds on Island.

Key Result Area Natural Environment, Built Environment and Social

12. Responsible Consumption and Production

Ensure sustainable consumption and production patterns

Shire's Role

The Shire understands its role as consumers and will endeavour to select options that will be waste-efficient. The Shire as the waste managers will ensure all landfills on the Island will meet all regulatory standards applicable with the assistance of guidance from DEWR. It will also continue to take guidance from DEWR in single use plastic reduction legislation and similar into the future.

13.Climate Action

Take urgent action to combat climate change and its impacts

Shire's Role

The Shire recognises the climatic changes in recent years and expects weather events from the Indian Ocean Dipole to El Ninyo and El Ninya will continue to impact the Island. It also recognises the existential threat of rising ocean levels. The Shire will work with the Commonwealth on initiatives needed to mitigate the impact climate change will have on the Island through the planning and execution of agreed activities.

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14. Life Below Water

Conserve and sustainably use the oceans, seas and marine resources for sustainable development

Shire's Role

The Shire has significantly contributed to the efforts leading up to the declaration of the Christmas Island Marine Park in 2021. Furthermore, the Shire continues to play a crucial role in the management of marine resources by establishing the Fisheries Management Committee and developing the framework to ensure local control over fisheries. This proactive involvement underscores the Shire's continuing commitment to safeguarding and responsibly managing the marine ecosystem surrounding Christmas Island, thereby protecting its biodiversity and promoting sustainable fisheries practices.

15. Life on Land

Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss

Shire's Role

Christmas Island is home to internationally listed Ramsar sites, endangered endemic species and a forest ecosystem unique in Australia. The Shire recognises that a collective effort with the community, Commonwealth and other stakeholders is the only way to protect life on land for mother nature as well as fundamentally our own existence on the Island.

Key Result Areas Natural Environment, Built Environment and Social

16. Peace, Justice and Strong Institutions

Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels.

Shire's Role

The Shire acknowledges that the non-self governing status of the Territory of Christmas Island creates unique circumstances that mainland residents do not have to experience. In light of this recognition, the Shire places great importance on upholding the principles of good governance which encompass transparent and participatory decision-making systems. To ensure inclusive and genuine consultation, the Shire has established effective, accountable, and transparent governance mechanisms. These mechanisms aim to promote transparency, accountability, and inclusivity in the decisionmaking processes that impact the community of Christmas Island. The Shire will endeavour to promote this level of accountability and inclusivity to all stakeholders it interacts with to best ensure that agreed progress is made for Islanders.

17. Partnerships for the Goals

Strengthen the means of implementation and revitalise the global partnership for sustainable development.

Shire's Role

The Shire places great importance on the significance of partnerships in attaining the Sustainable Development Goals. It will actively collaborate with various stakeholders including other levels of government, industry, businesses, not-for-profit organisations, community groups, and individuals to achieve positive outcomes. The Shire recognises its responsibility in enhancing the capacity of the community through initiatives focused on environmental, economic, social, and health and well-being aspects. In addition, the Shire operates the sole community grant program from all levels of government to further support and empower the community in realising these goals as they see fit. Key Result Area Governance and Social

5.0 How we reviewed the Strategic Community Plan

Our commitment lies in ensuring that our planning processes are proficient in capturing the necessary information to drive the delivery of our community's needs.

This new SCP was generated between April to June 2023 in the following ways

- Research papers in the IPRF being updated with critical research to set the supporting Informing Strategies and first draft of the SCP made available for public comment in April 2023
- Community consultation undertaken via a written and online survey, available through the SOCI website, social media, six facilitated workshop sessions and the George Fam Building
- Six facilitated workshops that were attended by 150 individuals to take in sentiment and feedback on social, economic, planning, cultural and community development issues important to them.
- Members of the public presenting themselves at the George Fam Building to provide input
- Upon receiving feedback from surveys and workshops, the Shire undertook the task of categorizing the feedback into thematic groups. This process helps in identifying common themes and patterns, enabling the development of specific outcomes and objectives that align with the overall vision articulated by the community for the Island. By organising the feedback in this manner, the Shire can effectively capture the community's aspirations and

translate them into tangible goals and actions that contribute to the realization of the community's vision.

- Draft SCP was updated with input from the community engagement and presented to Council for adoption

6.0 How the Strategic Community Plan will be Implemented and Monitored

Implementation

WA local governments break down the 10-year Strategic Community Plan into two 5-year Corporate Business Plans to add granularity to the planning process that assists in the execution of the longer-term 10-year visions.

This allows for a more focused and targeted implementation of strategic goals and objectives. The Corporate Business Plans, which align with the Strategic Community Plan, provide a framework for allocating resources and setting priorities over a shorter time horizon.

The Annual Budgets further support the funding and implementation of the Corporate Business Plans, ensuring that the necessary resources are allocated in a synchronized manner to achieve the overarching 10-year vision of the community.

Monitoring

The Shire will conduct a review of our Strategic Community Plan every two years, alternating between an internal executive management team review to a major review that involves community consultation. This approach allows us to continually assess and refine our plans, incorporating input from the community to ensure their priorities and aspirations are accurately reflected in our strategies.

7.0 Community Responses and Priorities

The material generated by the community has been organised into six thematic categories for long-term goal setting. These goals will be executed through allocation at the 5 year Corporate Business Plan level, and resourcing at the Annual Budget level/

- Community Development
- Planning
- Economy and Employment
- Natural Environment & Climate Change
- Infrastructure
- Governance

Please see the Appendix for the accompanying Local Planning Strategy Action Items and Informing Strategies that will assist to deliver on community priorities.

Community Development

That Christmas Island continues to be the place where everyone can feel they belong and valued.

No.	Outcome	Description	Measure	Target
CD1	A healthy aging community	An active seniors population who feel engaged with their local government to ask for services	% of seniors who feel satisfied with the Council's role in their leisure and rec offerings	At least 80% of seniors surveyed
CD2	An engaged youth community	An engaged youth population who feel they can participate in municipal decision making that will affect them	Annual resolution of Youth Advisory Council giving Shire a 'grade' on how they feel Council has engaged with youth	Using A – F scale. Target is a B Grade average over 10 years.
CD3	A vibrant event calendar	That residents feel the civic life of Christmas Island takes advantage of the year-round warm weather and diversity of culture's celebrations.	% of residents who feel that the events calendar is vibrant % of residents who	A 7 /10 on a likert scale At least 80% of
		That residents feel they have a structured engagement process to suggest new celebrations or events	respond 'yes' to knowing they can suggest ideas to Council for events	residents surveyed
CD4	A better funded arts and community development sector	Residents identified the lack of opportunity for state-level type grants. SOCI to lobby the Commonwealth and report back to arts and community development sector	Ability for SOCI to follow through and report back to arts and community sector with positive outcome	Commonwealth re- establishing funding for arts and community development sector
CD5	Substance Abuse Awareness level increase	That Christmas Island remains a place relatively free of substance abuse	% of residents who believe substance abuse is same, declining or rising Advice from IOTHS, AFP on the same	That residents and other stakeholders do not believe Substance Abuse has increased in the four year community review periods of the SCP
CD6	An Inter-Island Connection	That Christmas Islanders feel that there is a better connection with Cocos (Keeling) Islanders for cultural and sporting exchanges	% of residents who believe this to be true	That residents and other stakeholders believe improvements in inter-island connection has increased in the 4 year community review periods of the SCP

CD7	A Tidy Township	That Christmas Islanders feel the Council is performing its municipal duties in street amenity adequately	% of residents who believe this to be true	At least 70% of residents surveyed
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Planning

That the Shire will continue to meaningfully engage with residents to create planning instruments to inform development in the township and outer township.

The below SCP Outcomes are to be read in conjunction with the Local Planning Strategy document for action items in appendix

No.	Outcome	Description	Measure	Target]
P1	A Community that Plans for itself	That residents feel they have had adequate opportunities to provide input into planning instruments	% of residents who feel satisfied at the opportunities they have had to provide input	At least a 7/10 on a likert scale	
P2	In currency statutory Planning Instruments	That the Shire ensures the governance framework in place to review and adopt statutory Planning Instruments is clear of hurdles	Time it takes to get Council's Planning Instruments through state processes against advertised flowchart processes	Council to note timeframes and report to community for information.	30
Р3	A Greener Island	That residents feel the municipal planning and council service delivery is as green as possible	% of residents who indicate satisfaction at the green-commitments that the Island has from all levels of Government	At least 5/10 on a likert scale	

Economy and Employment

That our Christmas Island is thriving and diversified in a way that we want

The below SCP Outcomes are to be read in conjunction with the Local Planning Strategy document for action items in appendix

No.	Outcome	Description	Measure	Target
E1	Sustainable business growth	Actively support and develop industrial level sites to replace outgoing industries	% of businesses that indicate they like owning a business on Christmas Island	At least 60% indicating that owning a business is enjoyable
			% of businesses that indicate that it is satisfying to do business within Christmas Island	At least 50% of the surveyed believe it to be satisfying
E2	Diversified economic growth	Advocate and attract business and investment opportunities	Value of non-residential private sector investment on Island	\$1m in development application nominated values of construction every Corporate Business Plan period
E3	A Flowchart Forward	That Shire assists residents and the business community in gaining clarification into processes forward with land release and related development matters involving State and Federal stakeholders through flowcharts, graphics, diagrams and written material	% of businesses and people surveyed who indicate that they understand the path forward on land development and release matters	At least 80% of people surveyed indicate satisfactory understanding
E5	A Local Voice for Lobbying	That people utilise the Shire and its elected members as the voice for lobbying	Number of instances where Councillors and Council staff have been approached on an economic development issues (insurance, land release, logistics, post, etc)	SOCI to catalogue all requests for economic development that need to be escalated to Commonwealth / State for their input.

Natural Environment and Climate Change

It is our responsibility to take care of the Island's spaces for future generations.

No.	Outcome	Description	Measure	Target	
NE1	A Green Township	Enhancing the tree canopy cover in the township	Number of trees planted within the township in community identified spaces	At least ten plantings annually	
NE2	Knowing our Water Resources	That Christmas Islanders feel they have adequate knowledge about water resources to be able to plan their economic and social development into the future	% of business and investors who answer satisfied in survey	100% by the end of the first Corporate Business Plan (dependent on Cwealth participation)	
NE3	Flying Fish Cove Housing Future	That Christmas Islanders in Flying Fish Cove are given adequate information about relocation plans in the event climate change makes the area unsafe for habitation	% of residents who feel that they have been given impartial, scientific information as to the reasoning why any relocation move is needed	100% of Flying Fish Cove residents by the end of the Strategic Community Plan (dependent on Cwealth participation)	32
NE4	Waste Management	That the Shire develops with WA Dept. of Environment and Water Regulation the Commonwealth a new waste management site to replace the current one when needed	Completion of assessment studies to facilitate this	End of first Corporate Business Plan (dependent on Cwealth participation)	

Infrastructure

Our built environment should be designed and delivered to suit our conditions on Island.

No.	Outcome	Description	Measure	Target
Infra1	Managing Municipal Built Spaces	That Christmas Islanders have confidence that the municipal built environment is managed in a satisfactory way	% of residents satisfied with roads % of residents satisfied with community buildings and spaces % of residents satisfied with Shire's management of its heritage sites	That 60% of residents mark satisfactory or better
Infra2	Planned and Facilitated Growth	That new municipal infrastructure programs and deliveries meet identified community need	% of community who see any new additions in municipal infrastructure improvements / construction as 'adequate' and 'necessary'	At least 60% of residents indicate positively

Governance

The Shire serves as a successful community advocacy partner with the Government, effectively engaging in transparent and accountable ways. The Shire's dedication to representing the community's interests and advocating for their needs has led to positive outcomes and effective collaboration with the Government. Through its accountable and transparent approach, the Shire has established itself as a trusted partner in advocating for the welfare and wellbeing of the community it serves.

No.	Outcome	Description	Measure	Target
G1	Accountable and Transparent Leadership	That Council maintains public registers of information	Number of breach or improvement notices issued to Council by Dept of Local Government, Sports and Cultural Industries or Office of the Auditor General	Zero notices received annually
G2	Have a Say	That Council engage, communicate and consult adequately with our community	Number of postal drops, public information workshops, printed material provided to inform the community on have-a-say matters to be reported by Director of Policy annually	% of residents who indicate that they have had the opportunity to provide input into a have-a-say community wide matter increases between the first and second Corporate Business Plans
G3	Promote and Advocate for Islanders	That Council is believed to be advocating for the interests of all Christmas Islanders, and not only developers, investors and businesses or other groups	% of community satisfied with the Shire's advocacy on behalf of the Island to the Federal Government and other parties	Increase in % between first and second Corporate Business Plans

Appendix

- Informing Strategies

The Council has the following Informing Strategies. These are defined as documents endorsed by the Council that guide the delivery of corporate resources in a specific area in the endorsed manner. These are available on the Shire website and through the Shire CEO at request.

- CI Land and Economics Future Charter
- CI Singapore Strategy
- Local Planning Strategy (statutory)
- Long Term Financial Plan (statutory)
- Workforce Development Plan (statutory)

The Council is in development of the following Informing Strategy

- Christmas Island Decarbonisation Strategy

• Infrastructure.

Planning, urban growth, community & settlements

Proposed SOCI actions:

Ref/ LPS	Action	Priority	Timing
1 - 321	Ageing population - Identify land for additional or expanded aged care facilities.		
2 - 322	Youth housing stress - Reserve/secure land for community housing and affordable housing for youth.		
3 - 322	Jobs decline - Encourage DITRDCA to facilitate the ongoing supply of commercial, industrial and agricultural land.		
4 - 322	Jobs decline - Encourage the consolidation of existing businesses and the establishment of new ones to create 250 FTES by 2025		
5 - 323	Population Decline - Encourage DITRDCA to provide land for a wide range of different residential accommodation types, to meet the diverse needs of the community and visitors.		
6 - 324	Housing shortage & affordability - Develop an Affordable Housing Strategy that could be included in the Planning Strategy.		
7 - 324	Housing shortage & affordability - Consult with DITRDCA to inform land provision for affordable housing in the future release of Crown Land.		
8 - 325	Community fragmentation & cost of new development - Consolidation of urban development within the infrastructure rich existing settled areas.		
9 - 326	Climate risks at the Kampong - Secure & protect the priority areas identified at the 30/09/2021 & 17/11/2021 resident workshops for the exclusive purpose of the progressive relocation of the Kampong residents over time		
10 - 328	Municipal Heritage - Draft clauses in the Town Planning Scheme to protect buildings and or sites included in the municipal Local Heritage Register		
11 - 329	Active Recreation at Phosphate Hill - Make provision of additional playing fields adjacent to the cricket oval.		

LPS Ref	Action	Priority	Timing
12 -3210	Education - Identify and re-zone sites suitable for education facilities at phosphate hill		
13 -3211	Hospital - Identify and re-zone the site suitable for the expansion of the Hospital		
14 -3212	Places of worship - Include the provision of place(s) of worship in urban expansion areas and relevant Structure Plans.		
15 -3213	Cemeteries - Increase capacity of existing cemeteries.		

Economy & employment

Proposed SOCI actions:

LPS Ref	Action	Priority	Timing
16 - 331	Phosphate deposits - The extraction of phosphate deposits within the Townsite and identified in the CISA Plan will attract conditions set by the Shire		
17 - 332	Future of exhausted mining areas - Priority access to all exhausted mining areas outside the National Park, inclusive of the British Phosphate Commission pinnacle fields, should be granted for economic development purposes		
18 - 333	Ex-mining workforce - Re-training of the mining workforce in agriculture and aquaculture related activities as well as training in other sectors		
19 - 334	Unreliable supply of fresh food - Maintain the current rural zoning and support the systematic establishment of Agri-businesses on exhausted mining areas immediately after relinquishment.		
20 - 335	Increasing cost of imported fresh food - Source cheaper fresh food supply through on-Island production via a flexible array of zonings that cater for various intensities and scales of agriculture activities.		
21 - 336	Singapore food security - Facilitate production of fresh food (fruits, vegetables, poultry and fish) for local consumption and encourage export to Singapore.		
22 - 337	Mining to Plant Enterprise (MINTOPE) - Support the Indian Ocean Learning Communities (IOLC) education and research partnership between Murdoch University and the Harry Butler Institute in Perth and Murdoch Singapore Pte Ltd and Temasek Polytechnic in Singapore.		
23 - 338	High-volume tourism - Identify suitable sites for tourism development in proximity to tourism attractors		
24 - 339	Low Impact tourism within the National Park - Identify sites, in liaison with Parks Australia, that will be suitable for low impact tourist accommodation.		
25 -3310	Tourism facilities consolidation - Promote the development of sites suitable for tourism within the existing fabric of the Settlement, Gaze Road and Silver City future urban area.		

LPS Ref	Action	Priority	Timing
26 -3311	Gaze Road tourism focus - Liaise with the DITRDCA to participate in the implementation of the endorsed <i>Gaze Road Masterplan 2012</i> to accelerate the introduction of new commercial and tourism enterprises and new hospitality facilities. Redevelopment of the Settlement Sports Hall in partnership with the DITRDCA.		
27 -3312	Cruise Ship Visits - Develop a Cruise ship visits typical Island Discovery Program (resources, activities, community events, market etc.) with representatives of the SOCI, CITA, National Parks, CLA, IC & Women's Association.		
28 -3313	Derelict Buildings - Derelict buildings include the CI Club, Bahai House, Old Nurses Quarters and the Settlement Sports Hall. Engage with the DITRDCA and CITA to develop a Conservation/Re-development Strategy for derelict buildings.		
29 -3314	Settlement Sports Hall - Continue collaboration with DITRDCA to progress the building is refurbished to house a purpose-built visitor centre, education & research in food & marine science, commercial tenancies, bar-restaurant and community activities.		
30 -3315	Low Impact Tourism in Rural zone - Support, on a case-by-case basis, Low Impact Tourism development in favourable areas of the Rural Zone.		
31 -3316	Vacant CI Resort - Support the re-use of existing vacant CI Resort buildings, facilities and infrastructure controlled by DITRDCA in preference to new development of comparative size		
32 -3317	Tourism Infrastructure Plan outside Nat. Park - SOCI in consultation with CITA to develop a Priority Infrastructure Plan for underlying needs to support tourism including signage, facilities and services.		
33 -3318	Tourism Infrastructure Plan within Nat. Park - Assist Parks Australia to devise a Priority Infrastructure Plan for providing further opportunities to enjoy the National Park, including camping recreational areas, nature walks and mountain biking, identification of sites for eco-adventure and or education/research.		
34 -3319	Construction material import - Identification of suitable land for the extraction and processing of local building materials (e.g. chalk, limestone and timber)		
35 -3320	Construction material exchange within the IOT - In line with past practices, encourage the export of material such as phosphate, chalk & timber to CKI and import from CKI coral sand for concrete to increase synergies between the two economies		

LPS Ref	Action	Priority	Timing
36 -3321	Shire access to limestone & chalk - Liaise with CIP/PRL and the DITRDCA to identify extraction area(s) to be protected for the purpose of the SOCI works.		
37 -3322	Economic diversification - Re-focus economic activities towards alternative sectors such as tourism, agriculture/aquaculture, research & development, training & education, and government projects.		
38 -3323	Investment from Singapore - Engage with the Commonwealth for CI (and CKI) to be fittingly considered and effectively integrated to the Australia Singapore Comprehensive Strategic Partnership framework.		
39 -3324	Higher Education - Promote education & research themes proposed by the <i>Indian Ocean Learning</i> <i>Communities</i> namely: Bio-security; Bio-prospecting; Cereal/legume crops & feedstock manufacturing; Animal farming; Urban vegetable farming & controlled environment technologies; Brewing & distillation techniques; Aquaculture; Insect farming; Productive forestry & fruit trees; Land management & environmental rehabilitation; Micro sustainable energy; Food business development; Food for high end tourism.		
40 -3325	Reliance on Crown Land release - Encourage the Commonwealth Government to take advice from the Singapore Food Agency to reach out to Singapore investors in Agri-businesses, higher education and tourism sectors.		

Natural Environment & Climate Change

Proposed SOCI actions:

LPS Ref	Action	Priority	Timing
41 -341	Red Crab Migration - Maintenance, protection and introduction of new red crab migration protection measures such as Environmental Corridors as part of future urban development.		
42 -342	Unidentified cave formations - Continue to request a whole of Island geological mapping (basalt & limestone) is carried out by the Commonwealth.		
43 -342	Unidentified cave formations - Ensure that new developments are not at risk due to potential cave collapse. Any new development to considers the geotechnical limitations associated with potential cave formations.		
44 -343	Mining Leases within National Park - Support the rationalisation of National Park boundaries and the relinquishment of the central and north western mining leases to Parks Australia.		
45 -344	Mining Leases extinguished by 2034 - Maximise the usage of ex mining areas towards economic development such as Agri-businesses.		
46 -345	Enhancement of the natural environment - Investigate environmental contribution to be imposed on new development utilizing mechanisms such as environmental offsets and or the creation of environmental corridors when and where appropriate.		
47 -346	Carbon Emissions Reduction - Devise with the DITRDCA a whole of <i>Christmas Island Clean Energies</i> <i>Strategy</i> focusing on clean energy generation options together with their location, spatial requirements and identify clean energy requirements within the town planning framework for approval of new developments.		
48 -346	Carbon Emissions Reduction - Devise a Shire <i>Carbon Emissions Reduction Plan</i> that will focus on the reduction of carbon emissions generated by the SOCI operations.		
49 -347	Eco-tourism Higher Education & Research - Ensure collaboration between Parks Australia and the <i>Indian Ocean Learning Communities</i> to facilitate research initiatives focusing on the environment and eco-tourism.		

LPS Ref	Action	Priority	Timing
50 -347	Eco-tourism Higher Education & Research - Support the provision of remote ecoadventure and cultural tourist experiences in areas where compatibility with the cultural, environmental and landscape values can be achieved.		
51 -348	Sea level rise & Storm surge - Plan for and encourage a relocation approach for the Kampong residents to safe existing and new urban areas. Develop a long-term residential transition plan for the Kampong towards safer existing and new urban areas.		
52 -348	Sea level rise & Storm surge – Encourage the DITRDCA to Investigate and scope a Coastal Hazard Risk Management and Adaptation Plan for Kampong, as per WA's State Planning Policy 2.6 – Coastal Planning.		
53 -349	Waves undercutting Terrace Cliffs - Minimise geotechnical risks on the ocean side of Gaze Rd. Encourage the DITRDC to investigate and scope a Coastal Hazard Risk Management and Adaptation Plan for the Gaze Road and Settlement precincts, per WA's State Planning Policy 2.6 – Coastal Planning.		
54 -3410	Increased Storm Surges - Ensure the storage of containers is provided at the Light Industrial Area to relieve pressure and minimise risks at the port wharf.		
55 -3411	Increased severity of Cyclones - Ensure future development are resilient to cyclone more severe than those previously experienced and meet requirements for Category 5 cyclones as per the Building Code of Australia standards.		
56 -3412	Import of fossil fuel - Pro-actively move the island away from the fossil fuel economy. Identify suitable options and sites across the island for the establishment of solar farm and wind turbines.		

Infrastructure

Proposed SOCI actions:

LPS Ref	Action	Priority	Timing
57 -351	Potable Water - Continue to request a whole of Island geological mapping (basalt & limestone) is carried out by the Commonwealth		
	Support the RDO recommendation to DITRDCA for the completion of water mapping across Christmas Island (RDO 2030 Strategic Plan)		
58 -352	Pumping Stations at risk - Encourage DITRDCA to secure power supply to water pumping stations by installing power supply underground. Encourage Watercorp to explore wind/solar/battery systems to drive remote underground pumping station as alternative to carbon emitting power supply		
59 -353	Re-use of Bio-waste - Learn from the Mining to Plant Enterprise Waste Recovery trials and continue to investigate sustainable water management practices, such as bio-waste re-use opportunities for agricultural purposes.		
60 -354	Rockfall risk to Wastewater Infrastructure - Encourage the DITRDCA to take appropriate measures to protect wastewater infrastructure from rock fall risks.		
61 -355	Clean Energy - Include appropriate use classes, and associated provisions within the Local Planning Scheme that relate to the development of renewable energy infrastructure. Promote the enactment of the Australian Local Power Agency Bill 2021.		
62 -356	Gaze Road fuel tanks - Minimise risks associated with the fuel tanks within the Gaze Road precinct in order to allow for the safe increase in much needed accommodation within this prime tourism, residential and commercial location. Promote the appropriate and ultimate location for domestic fuel storage and public fuel distribution at the Light Industrial Area. This is to be reflected in the Local Planning Framework.		
63 -357	Domestic Waste Recovery - Eliminate the concept of waste throughout the Island with a clear focus on waste recovery. Establishment of a Recovery Centre to sort and process recyclable materials, and organic waste treatment plant to process food waste and a composting plant to process other organic waste.		
64 -358	Freight movements - Advocate with the DITRDC to implement the 'Murray Road Link' as outlined in the 2010 Light Industrial Area ODP to remove freight movements from established residential areas.		

LPS Ref	Action	Priority	Timing
65 -359	Connection to the Recreation Centre - Provide direct pedestrian, cycle and vehicular connection between the Recreation Centre and the Poon Saan and Drumsite areas as part of the Phosphate Hill urban expansion area.		
66 -3510	Airport Fire Fighting - Encourage the DITRDCA to provide adequate aviation fire-fighting services at the airport to allow access to all international carriers.		
67 -3511	Runway not to CASA and International Aviation Standards - Encourage the DITRDC to develop a strategy to implement the upgrade of the CI Runway and terminal, improve reliability and diversification of air services, accommodate future larger aircrafts and adequately respond to patronage growth potentially driven by tourism, higher education & research, niche agri-businesses export and possibly Defence.		
68 -3512	Runway expansion - Identify and protect additional land area to allow for the orderly expansion of the runway and the implementation of improved aviation standards. Introduce a Special Control Area in the Local Planning Scheme that include the Airfield and surrounding areas.		
69 -3513	Limited freight storage at the Port – Pursue the implementation of the Light Industrial Area 2021 layout to provide additional container storage and handling facilities for public and private purposes. Include a special provision in the Scheme for the mandatory storage of freight at the LIA.		
70 -3614	Future of phosphate dedicated port areas - Plan to adapt/convert port loading facility to requirements of post mining economic activities such as agri-businesses, cruise ships and construction materials.		
71 -3615	Future of the port facility at Nui-Nui - Encourage the DITRDCA to establish a mooring capability at Nui- Nui to llow shipping access to CI when the port at Flying Fish Cove cannot operate during the swell season.		

Acronyms

- SOCI Shire of Christmas Island
- ABS Australian Bureau of Statistics
- PRL Phosphate Resources Limited
- CISA Christmas Island Strategic Assessment
- IDC Immigration Detention Centre
- CDS Correctional and Detention Services
- CITA Christmas Island Tourism Association
- DITRDCA Department of Infrastructure, Transport, Regional Development, Communications and the Arts
- CICES Christmas Island Clean Energies Strategy
- SCERP Shire Carbon Emissions Reduction Plan
- MINTOPE Mining to Plant Enterprise
- IOLC Indian Ocean Learning Communities
- IOT Indian Ocean Territories
- CIMP Christmas Island Marine Park
- AEEZ Australia Exclusive Economic Zone
- FMC Fisheries Management Committee
- DIRD Department of Infrastructure & Regional Development
- LED Light-Emitting Diode
- CISS Christmas Island Singapore Strategy
- ASCSP Australia-Singapore Comprehensive Strategic Partnership
- CASA Civil Aviation Safety Authority
- RESA Runway End Safety Area
- ICAO International Civil Aviation Organisation
- CKI Cocos (Keeling) Islands



SUBMISSION TO AGENDA REFERENCE SUBJECT LOCATION/ADDRESS/APPLICANT FILE REFERENCE INTEREST DISCLOSURE DATE OF REPORT AUTHOR SIGNATURE OF ACTING CEO Ordinary Council Meeting 25 July 2023 10.1.3 Community Assistance Grants N/A 1.3.1 Nil 21st July 2023 Chris Su, Acting CEO SIGNED

RECOMMENDATIONS

- 1. The Acting Chief Executive Officer is authorised to make payments to those organisations listed under "Proposed" in Attachment 10.1.3.1.
- 2. The Acting Chief Executive Officer writes to each applicant advising the outcome of their application and, in the case of unsuccessful applicants, offering any in-kind assistance that may be available to enable the organisation to achieve their objectives.

BACKGROUND

Council has a budget for community assistance grants of \$60,000.

The Donations to Community Organisations, Other Groups and Persons Policy (EM2) provides direction as to how any such donations are decided and managed. Council decides the general amount available through the budget process. As a general rule, donations decided by either Council are only made once it is confirmed that the activity is occurring. This report provides recommendations to Council for donations from the budgeted community assistance fund.

COMMENT

In accordance with the EM2 Policy, the Shire called for applications for community assistance by public notices in May 2021. Applications totalling \$120,288 have been received. Please refer to attachment.

In light of inflationary pressures from shipping and overall logistics nationwide, the Council could consider raising the \$60k budget allocation for this program in future years. It should also communicate to the Commonwealth of their need to contribute to community development in this respect.

STATUTORY ENVIRONMENT

The Local Government Act 1995 (WA) (CI) and financial regulations apply in relation to the issue of establishing a budgetary basis for funding through the community assistance program.

POLICY IMPLICATIONS

As noted above, EM2 - Donations to Community Organisations, Other Groups and Persons Policy applies.

FINANCIAL IMPLICATIONS

The financial implications have been addressed via the adoption of the 2023/2024 budget.

STRATEGIC IMPLICATIONS & MILESTONES

Social Environment Strategy action 1.7 – "Work with local businesses, business associations and community groups to increase funding and resources available for community programs."

Social Environment Strategy action 2.1 – "Continue to improve the Shire's support of community groups in relation to community events and celebrations."

CONSULTATION

No consultation is required. The community has had the opportunity to apply for assistance by notice and the provision of application forms in the three community languages. Feedback from Councillors has been obtained.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENT

10.1.3 Community Assistance Grants 2023/2024



SUBMISSION TO AGENDA REFERENCE	Ordinary Council Meeting 25 July 2023 10.2.1
SUBJECT	Schedule of Accounts – June 2023
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.1.14
INTEREST DISCLOSURE	None
DATE OF REPORT	5 July 2023
AUTHOR	Wei Ho, Assistant Director of FCS
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF ACTING CEO	SIGNED

RECOMMENDATION

That Council approves the expenditure as presented in June 2023 Schedule of Accounts

BACKGROUND

The Local Government Act 1995 (WA)(CI) requires Council to maintain a Municipal Fund, a Reserve Fund and a Trust Fund and to manage and report on these accounts in accordance with this Act and Regulations.

Outstanding creditors as at 30 June 2023:

\$ 148,620.50

COMMENT

A schedule of accounts is attached to this report, setting out expenditure from the Municipal and Trust Funds. This report is provided in compliance with the Act and Regulations.

STATUTORY ENVIRONMENT

Section 6.10 of the Local Government Act 1995 (WA)(CI) authorizes payment from Municipal and Trust Funds.

Regulation 12 of the Local Government (Financial Management) Regulations 1996 requires a local government to compile a list of Creditors each month.

Regulation 13 of the Local Government (Financial Management) Regulations 1996 requires that if a Local Government has delegated to the CEO the exercise of its power to make payments from the Municipal Fund or the Trust Fund, the CEO is to compile each month a list of accounts paid since the last payment such list was prepared.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter. The CEO is to ensure that all expenditure incurred is in accordance with the Annual Budget and any approved variations.

FINANCIAL IMPLICATIONS

The financial implications arising from expenditure from the Municipal, Reserve and Trust funds are reported on a monthly/quarterly basis to Council via Financial and cash flow statements in accordance with the Act and Regulations.

STRATEGIC IMPLICATIONS & MILESTONES

Objective 1 of the Government Environment is to "Provide good governance in line with the requirements of the Local Government Act and the culture of the Island". Objective 4 of the same Environment is to "Effectively manage the resources of the Shire in line with the objectives of the Strategic Plan".

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

10.2.1.1 Certification of CEO and Chairperson of the Meeting.

10.2.1.2 Schedule of Accounts – June 2023

"Pursuant to s 5.25 (j) of the Local Government Act, and Regulation 14 (2) of the Local Government (Administration) Regulations, this attachment is not available to the public."



SUBMISSION TO AGENDA REFERENCE	Ordinary Council Meeting 25 July 2023 10.2.2
SUBJECT	Financial Statements – June 2023
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.1.14
INTEREST DISCLOSURE	None
DATE OF REPORT	21 July 2023
AUTHOR	Wei Ho, Assistant Director of FCS
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF ACTING CEO	SIGNED

RECOMMENDATION

That Council receives the Financial Statements of June 2023 for the Municipal Fund.

BACKGROUND

The Local Government Act 1995 (WA)(CI) requires the local government to prepare a monthly or a quarterly financial report in accordance with this Act, Financial Regulations and other relevant legislation.

COMMENT

A monthly or a quarterly financial report is attached to this report, setting out expenditure from the Municipal and Trust Funds. This report is provided in compliance with the Act and Regulations. Also included is a status report on Asset Acquisition expenditure for the period.

STATUTORY ENVIRONMENT

Section 6.4 of the Local Government Act 1995 (WA) (CI) requires a local government to prepare a financial report.

Regulation 34 of the Local Government (Financial Management) Regulations 1996 requires a local government to prepare a monthly or a quarterly financial report.

Regulation 35 of the Local Government (Financial Management) Regulations 1996 requires the local government to prepare the quarterly report in the form as set out.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter. Each Manager and the CEO are to ensure that the expenditure is incurred in accordance with the Annual Budget and or any variations as approved.

FINANCIAL IMPLICATIONS

The financial implications arising from expenditure from the Municipal and Trust funds are reported on a monthly/quarterly basis to Council via Financial and cash flow statements in accordance with the Act and Regulations.

STRATEGIC IMPLICATIONS & MILESTONES

Objective 1 of the Government environment is to "Provide good governance in line with the requirements of the Local Government Act and the culture of the Island". Objective 4 of the same Environment is to "Effectively manage the resources of the Shire in line with the objectives of the Strategic Plan".

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

10.2.2.1 Financial Statements - Municipal Fund 30 June 2023.

SHIRE OF CHRISTMAS ISLAND

STATEMENT OF FINANCIAL ACTIVITY

FOR THE PERIOD 1 JULY 2022 TO 30 JUNE 2023

FM Reg 34 FM Reg 22 (1)(d)

FM Reg 32(d)

		NOTE		30 JUNE 2023	30 JUNE 2023	2022/23 Amended	Variances Budget to
<u>Ope</u>	rating			Y-T-D Actual \$	Y-T-D Budget \$	Budget \$	Actual Y-T-D
	enues/Sources						%
	eral Purpose Funding	3	1	6,714,821	7,046,885	7,046,885	9.53%
	ernance		2	33,721	5,000	5,000	574.4%
	Order, Public Safety		3	31,810	900	900	
Heal			4	16,751	19,450	19,450	-13.9%
Welf			5	11,797	10,979	10,979	
Hous	0		6	17,905	16,000	16,000	
	munity Amenities		7	1,087,685	778,732	778,732	39.7%
	eation and Culture		8	110,092	165,100	165,100	-33.3%
	sport		9	1,337,881	233,141	233,141	473.9%
	nomic Services		10	33,960	32,480	32,480	
Othe	r Property and Services		11	13,064	14,140	14,140	
				9,409,486	8,322,807	8,322,807	
	enses)/(Applications)	-		(1== ====)			
	eral Purpose Funding	3	12	(159,306)	(162,443.00)	(162,443)	
	ernance		13	(983,706)	(930,837.00)	(930,837)	
	Order, Public Safety		14	(238,961)	(243,730.00)	(243,730)	
Heal			15	(128,572)	(179,379.00)	(179,379)	
Welf			16	(607,599)	(713,741.00)	(713,741)	
Hous	0		17	(168,658)	(190,838.00)	(190,838)	
	munity Amenities		18	(1,694,882)	(2,179,270.00)	(2,179,270)	
	eation & Culture		19	(2,080,739)	(2,682,812.00)	(2,682,812)	
	sport		20	(3,739,946)	(4,716,226.00)	(4,716,226)	
	nomic Services		21	(163,509)	(238,797.00)	(238,797)	
Othe	er Property and Services		22	(1,227,144)	(596,773.00)	(596,773)	105.6%
				(11,193,024)	(12,834,846.00)	(12,834,846)	
	tments for Non-Cash						
	enue) and Expenditure				-		
	(Loss) on Asset Disposals	3	23	0	0	0	
	Accruals		24	0	0	0	
	ment in accrual interests			0	0	0	
Depre	eciation on Assets		25	1,592,949	2,208,300	2,208,300	
Capit	al Revenue and (Expenditure)						
	ase Property, Plant & Equipment	3	26	(230,230)	(538,000)	(538,000)	
	ase Infrastructure Assets - Roads		27	(1,408,594)	(1,251,210)	(1,251,210)	
Proce	eds from Disposal of Assets		28	0	-	0	
Trans	fers to Reserves (Restricted Assets)		29	0	(1,007,228)	(1,007,228)	
Trans	fers from Reserves (Restricted Assets)		30	0	400,000	400,000	
Grant	s ,		31	1,193,957	1,901,469	1,901,469	(37.2%)
	urrent Assets July 1 B/Fwd	1		45,422	1,030,930	1,030,930	
	urrent Assets Year to Date	1		1,745,275	1,000,000	1,000,000	
	int Raised from Rates			1,743,273	1,765,778 -	1,765,778	
AIIIOL	IIII Naiseu II UIII Källes			1,132,111	1,105,110 -	1,705,770	

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF CHRISTMAS ISLAND

STATEMENT OF FINANCIAL ACTIVITY

FOR THE PERIOD 1 JULY 2022 TO 30 JUNE 2023

30 JUNE	Brought
2023	Forward
Actual	01-Jul
\$	\$

Note 1.

NET CURRENT ASSETS

FM Reg 34 (2)(a) Composition of Estimated Net Current Asset Position

CURRENT ASSETS

Cash - Unrestricted	2,690,702	1,797,550
Cash - Restricted	4,818,699	4,754,001
Receivables	247,846	174,357
Inventories	441,417	547,730
Other Financial Assets	28,707	29,098
	8,227,371	7,302,736

LESS: CURRENT LIABILITIES

Payables and Provisions	(1,662,538)	(2,503,313)
	6,564,833 -	4,799,423
Lass Oral December Destricted	(4.040.000)	(4 754 004)
Less: Cash - Reserves - Restricted	(4,818,699)	(4,754,001)
Less: Cash - Restricted/Committed	(860)	0
NET CURRENT ASSET POSITION	1,745,275	45,422

Note 2.

CURRENT RATIO

Current Assets	8,227,371	4.95 : 1
Current Liabilities	1,662,538	
QUICK RATIO		
Current Assets - (Res	stricted Assets + Inventories)	
	stricted Assets + Inventories) nt Liabilities	
	· · · · · ·	1.78 : 1

Ratios greater than one indicates that Council has sufficient current assets to meet its short term current liabilities.

SHIRE OF CHRISTMAS ISLAND

STATEMENT OF FINANCIAL ACTIVITY

FOR THE PERIOD 1 JULY 2022 TO 30 JUNE 2023

Note 3.

VARIANCES

FM Reg 34 (2)(b) Variances greater than 10% and \$ 10,000 were due to:

General Purpose Comm Amenities

Governance Transport

Grants

Governance Other Property Services 473.9% above budget estimate **OPERATING EXPNDITURE** 15.5% Over Budget 105.6% Over budget

574.4% above budget estimate

OPERATING REVENUE 9.5% below budget estimate 39.7% above budget estimate

CAPITAL INCOME 31.5% Below budget estimates due to increase in FAG payment. due to Commercial Garbage Quarterly Charges For DOIRC Reimbursement for Employee Incentive training scheme & pay parental leave, water subsidy for splash pad & reimbursement damage of Shire vehicle. Increase in private works over budget

Due to increase in depreciation expense over budget & employee costs over Overhead costs overallocated, emplooyee costs over

Roads to recovery grant not received

CAPITAL EXPENDITURE

Property,Plant & Equipment Infrastructure Assets Well under budget Well under budget



SUBMISSION TO	Ordinary Council Meeting 25 July 2023
AGENDA REFERENCE	10.1.1
SUBJECT	Annual Budget 2023/24
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.1.1
INTEREST DISCLOSURE	Nil
DATE OF REPORT	22 July 2023
AUTHOR	Kevin Wilson / Wei Ho
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF ACTING CEO	SIGNED

RECOMMENDATIONS

- 1. Council adopts the 2023/24 Annual Budget of the Shire of Christmas Island as presented to the Ordinary Council Meeting of the 25 July 2023.
- 2. A materiality level of plus/minus 10% or plus/minus \$10,000 (whichever is the greater) to define significant variance in budget estimates and monthly reports is endorsed.
- 3. Council adopts the accounting policies contained within the budget.
- 4. The Shire President/Deputy President and Councillors' allowances to be paid as follows:
 - a) Pursuant to section 5.98 of the *Local Government Act 1995*, council adopts the following annual fees for payment of elected members in lieu of individual meeting attendance fees:

Shire President	\$26,370
Councillors	\$17,030

b) Pursuant to section 5.98(5) of the *Local Government Act 1995*, council adopts the following annual local government allowance to be paid in addition to the annual meeting allowance:

Shire President \$38,450

c) Pursuant to section 5.98A (1) of the *Local Government Act 1995,* council adopts the following annual local government allowance to be paid in addition of the annual meeting allowance (25%):

Deputy President \$9,612.50

BACKGROUND

Under section 6.2 of the Local Government Act 1995 (WA)(CI) Council is required to adopt the budget for 2023/24 by no later than 31 August 2023.

Council and Management team had a number of budget meetings over the period April – July 2023 to consider the draft budget.

Considerable effort has been made by staff to cut costs and identify additional revenue sources to achieve as close as possible to a balanced budget. The final budget in its required format can now be presented as a balanced budget

COMMENT

Ordinary operational expenses have been attended to in the period from 1 July 2023 to Council Meeting. All major expenses have been put on hold until adoption of budget. The 2023/2024 budget is projecting a minor surplus of \$5,934..

- 3 % increase to rates and garbage charges. From 37C in \$ to 42C in \$ for UV
- 2% increase to salaries and wages.
- .5% increase to super.
- 2 % increase to district allowance

Reserve transfers were not undertaken during 21/22 due to the concern over sufficient funds being available at the end of the financial year and the possibility of ending the financial year in a deficit position. These reserve movements will be processed in 23/24 with some minor movements, as follows

Transfer from Reserve

• \$400,000 from Plant & Equipment Reserve

Transfer to Reserves

- \$200,000 to Leave Reserve
- \$400,000 to Plant & Equipment Reserve
- \$100,000 to Furniture & Equipment Reserve
- \$50,000 to Building Reserve
- \$46,000 to Recreation Reserve
- \$80,000 to Waste Management Reserve
- \$45,000 to Roads Works and Materials Reserve

A large capital program is budgeted for in the proposed budget totaling \$2,873,018 distributed over the following asset categories:

•	Buildings -	\$345,000
•	Roads, Transport & Infrastructure -	\$1,232,914
•	Plant & Machinery -	\$1,013,104
•	Furniture & Equipment -	\$282,000

STATUTORY ENVIRONMENT

Section 6.2(1) of the Local Government Act 1995 (WA)(CI) requires the adoption of the budget by no later than 31 August in each financial year, or such extended time as the Minister allows.

FINANCIAL IMPLICATIONS

Once the budget is adopted, the Shire will be able to raise revenue from rates and service charges as well as implement its planned program of activities and asset development.

STRATEGIC IMPLICATIONS & MILESTONES

Objective 1 of the Government environment is to "Provide good governance in line with the requirements of the Local Government Act and the culture of the Island". Objective 4 of the same Environment is to "Effectively manage the resources of the Shire in line with the objectives of the Strategic Plan".

VOTING REQUIREMENTS

An absolute majority is required.

ATTACHMENT

10.1.1.1 Budget 2023/24 to be table