



Notice is given that an Ordinary Meeting of Council of the Shire of Christmas Island is to be held at the Council Chambers on **Tuesday 22 July 2025 commencing at 7.00pm**

David Price
Chief Executive Officer

AGENDA

- 1 Declaration of Opening of Meeting/Announcement of Visitor**
- 2 Record of Attendance/Apologies/Leave of Absence/Declaration of Financial/Proximity/Impartiality Interests**
 - 2.1 Attendance
 - 2.2 Leave of Absence
 - Cr THOMSON
 - Cr PEREIRA
 - 2.3 Apologies
 - 2.4 Declaration of Interests
- 3 Response to Previous Public Questions Taken on Notice**
- 4 Public Question Time**
- 5 Applications for Leave of Absence**
- 6 Petitions/Deputations/Presentations**
- 7 Confirmation of Minutes of Previous Meetings/Business arising from the Minutes of Previous Meetings**
 - 7.1 Minutes of Ordinary Council Meeting held on 17 June 2025 (pg 1 - 8)
 - 7.2 Business Arising from the Minutes of Previous Meetings
- 8 Announcements by Presiding Member Without Discussion**
- 9 Reports of Committees**
- 10 Reports of Officers**
 - 10.1 Chief Executive Officer**
 - 10.1.1 Annual Budget 2025-26 (pg 9 - 77)
 - 10.1.2 Community Assistance Grants (pg 78 - 79)
 - 10.2 Director Finance & Administration**
 - 10.2.1 Schedule of Accounts – June 2025 (pg 80 - 86)
 - 10.2.2 Financial Statements – June 2025 (pg 87 - 110)
 - 10.2.3 Revaluation of Shire Fixed Assets 2025 (pg 111 - 116)
 - 10.3 Director Community/Recreation Services & Training**
 - 10.4 Director Works, Services & Waste**
 - 10.5 Director Planning, Governance & Policy**
 - 10.5.1 Policy Manual Review (pg 117 - 137)
 - 10.5.2 Short Term Accommodation Planning Application (pg 138 - 159)
 - 10.5.3 CI Housing Futures Master Plan – Draft Structure Plans for Phosphate Hill and Silver City (pg 160 - 270)
 - 10.5.4 Vet Visit to Christmas Island (pg 217- 272)
- 11 Elected Members Motions of which Previous Notice has been given**
- 12 New Business of an Urgent Nature Introduced by Decision of the Meeting**
- 13 Behind Closed Doors**
 - 13.1 RFT 01-2025 Supply and Delivery of Various Items of Plant (pg 273 - 276)
- 14 Closure of Meeting**
- 15 Date of the next Ordinary Meeting**
19 August 2025



UNCONFIRMED MINUTES

Ordinary Meeting of the Shire of Christmas Island held at the George Fam Chambers at 7.00pm on Tuesday 17 June 2025

1 DECLARATION OF OPENING/ANNOUNCEMENT OF VISITORS

- 1.1 The Shire President declared the meeting open at 7.00pm.

2 RECORD OF ATTENDANCE/APOLOGIES/LEAVE OF ABSENCE/DECLARATIONS OF FINANCIAL INTEREST

- 1.2 Record of Attendance

Shire President
Deputy President
Councillors

Cr Gordon **THOMSON**
Cr Azmi **YON**
Cr Kee Heng **FOO**
Cr Philip **WOO**
Cr Hafiz **MASLI**
Cr Vincent Cheng-Siew **SAW**
Cr Kelvin Kok Bin **LEE**
Cr Steve **PEREIRA**
Cr Swee **TUNG**

Chief Executive Officer
Director Planning, Governance & Policy/Minute Taker
Director Community/Recreation Services
Director Works, Services & Waste
Assistant Director of Finance & Corporate Services

David **PRICE**
Chris **SU**
Olivier **LINES**
Troy **DAVIS**
Wei **HO**

- 2.2 **Leave of Absence**

- 2.3 **Apologies**

- 2.4 **Declarations of Financial/Impartiality/Proximity Interest**

3 RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

4 PUBLIC QUESTION TIME

- 4.1 Cr Melissa TUNG forwards request from Flying Fish Cove residents who are seeking clarification if the Shire has received advice from IOTA on seawall repair and traffic light reinstatement timelines.

CEO David PRICE provided that IOTA had yet to finalise the tender for the sea wall repair works. He advises he has a meeting with Dept. of Infrastructure senior official Adam STANKEVICIUS on Thursday 19 June who may be able to provide an update.

CEO David PRICE advised that earlier today he and the President had met with Administrator Farzian ZAINAL who reported that the traffic light outage was traceable to a wiring fault. The Administrator was to escalate the matter to the IOTA Director, who is responsible for operational matters such as this.

President Gordon THOMSON informed the meeting that he had discussions over the weekend with Administrator Farzian ZAINAL regarding the sea wall and the sudden closure of the Gaze

Road Warehouse located near the roundabout. President THOMSON emphasised to Administrator ZAINAL the importance of timely and clear communication with the public about major disruptions such as the warehouse closure.

President THOMSON also informed the meeting that the issue of sea wall repairs was discussed in the context of ensuring the annual Cove Day celebrations can proceed as part of the upcoming Territory Week festival. He stressed the need for timely clarity regarding the use of Flying Fish Cove for the event. President THOMSON noted that the jetty and boat ramp infrastructure remain unaffected and are currently in use.

He further advised that, during discussions with the Office of the Administrator, it was confirmed that planned crane works would require the operation of heavy machinery along Jalan Pantai, placing substantial loads on the roadway near the jetty gantry. As a result, the road may need to be closed for the duration of these works.

President THOMSON advises that the Shire CEO has a monthly meeting with Canberra and seeks advice on matters of island-wide interest.

- 4.2 Cr Steven PEREIRA highlighted the opportunity for the Shire to improve the frequency of its communications with the community, particularly regarding disruptions to municipal services and to share positive updates on works currently underway.

He requested that the Shire consider using its social media channels more actively to provide regular updates on municipal works and any associated disruptions or progress.

CEO David PRICE advised that the Shire will look into that, noting that we use the website, email distribution list and Facebook site at present.

Cr PEREIRA advised that residents in Drumsite were not aware of the disruption to waste pick up service in a recent week due to the water main repairs and associated road closure that prevented the waste tip truck from accessing Golden Bosun road / Jalan Ketam Merah in the normal way. Cr PEREIRA also considered the recent completion of the Lily Beach boardwalk project to be a shareable social media opportunity.

- 4.2 Cr Hafiz MASLI raised the same Cove Day queries from the Flying Fish Cove community in the context of the state of the sea wall.

President THOMSON stated that the Shire should actively promote Cove Day once the relevant SOCI team has finalised the adjusted planning arrangements to ensure the event can accommodate the expected attendance and proceed smoothly.

- 4.3 Cr Phillip WOO raised positive feedback from the public concerning the repair works on Murray Road in the vicinity of Dennis JONES' farm. Meeting discussed the jurisdiction complexities of Murray Road, particularly in that area with responsibilities shared between National Parks and the Council with heavy vehicle user PRL in the same vicinity.

CEO David PRICE informed the meeting that road infrastructure management had also been discussed with Administrator Farzian ZAINAL earlier that day. He reminded Council that the Department's contribution to roadworks remains the annual \$600,000 Commonwealth Roads Authority grant, which is specifically tied to maintenance and upgrades within the Commonwealth's designated road network. CEO PRICE summarised that this sum has not been indexed in twenty years and that the amount of road network this sum could repair was significantly less than twenty years ago.

- 4.4 Cr Azmi YON also raised that the community had requested Shire to assist in improving communications between the IOTA and the community. Cr YON acknowledged Cr PEREIRA's earlier point regarding the need for timely and accurate communication regarding matters that impacted the island widely.

President THOMSON recounted that the notice issued by IOTA property managers JLL on Thursday, 12th June 2025, which gave tenants only nine hours to vacate the Gaze Road Warehouse, was issued without any prior notification to staff in the local IOTA office. He noted this was a significant communication gap in JLL's process.

President THOMSON informed the meeting that he had discussed communication needs with the Hon. Marion SCRYMGOUR MP, IOTA Director Ian MCKENDRICK, former Lingiari member Warren SNOWDON, and Administrator Farzian ZAINAL. He received advice that the Office of the Administrator and the local IOTA team are currently unable to independently disseminate information unless it is first provided by Canberra. However, the recent series of events and their broader impacts may prompt a reconsideration of this approach.

The meeting agreed that the communication from IOTA regarding the sea wall, traffic light, and Gaze Road Warehouse was inadequate and reflected an ongoing pattern of insufficient local information-sharing from relevant authorities.

- 4.6 Cr Kelvin LEE noted that there was damage to a railing at the dual use pathway in the Poon Saan area. President THOMSON noted that there had been damage there from a recent tree fall event.
- 4.7 Cr Vincent SAW sought clarification if the Shire was responsible for the streetlights on the island. President THOMSON responded that IOTA holds that responsibility, alongside the cost for the electricity to run the lights. Noted that on the mainland, a local government authority was usually responsible for the billing with the installations typically made by State Govt.

5 APPLICATIONS FOR LEAVE OF ABSENCE

5.1 Cr PEREIRA application for Leave of Absence

Council Resolution

Moved: Cr YON

Seconded: Cr LEE

Res. No: 45/25

That Council accept the leave of absence application from Cr PEREIRA from the dates 18/7/25 to 15/10/25.

Carried: 9/0

For:

**Cr THOMSON
Cr MASLI
Cr FOO**

**Cr PEREIRA
Cr WOO**

**Cr MASLI
Cr YON**

**Cr TUNG
Cr SAW**

Against:

5.2 Cr THOMSON application for Leave of Absence

Council Resolution

Moved: Cr YON

Seconded: Cr SAW

Res. No: 46/25

That Council accept the leave of absence application from Cr THOMSON for the 22/7/2025 Council Meeting.

Carried: 9/0

For:

Cr THOMSON

Cr PEREIRA

Cr MASLI

Cr TUNG

Cr MASLI Cr FOO	Cr WOO	Cr YON	Cr SAW
Against:			

6 PETITIONS/DEPUTATIONS/PRESENTATIONS

7 CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS/BUSINESS ARISING FROM THE MINUTES OF PREVIOUS MEETINGS

7.1 Minutes of Ordinary Council Meeting held on 27 May 2025

Members considered the unconfirmed minutes.

Council Resolution			
Moved: Cr LEE	Seconded: Cr FOO	Res. No:	47/25
That Council adopt the unconfirmed minutes of the 27 May 2025 Council Meeting.			
Carried:	9/0		
For:	Cr THOMSON Cr MASLI Cr FOO	Cr PEREIRA Cr WOO	Cr MASLI Cr YON Cr TUNG Cr SAW
Against:			

7.2 Business Arising from the Minutes of Previous Meetings

8 ANNOUNCEMENTS BY PRESIDING MEMBER WITHOUT DISCUSSION

8.1 President Gordon THOMSON advised that the Shire has a meeting scheduled with the Minister for Territories, the Hon. Kristy McBAIN, during the upcoming Australian Local Government Association Conference in Canberra.

He further noted that during the 'New Business of an Urgent Nature' portion of the Council meeting, he would be raising a proposal for Council's consideration to activate the Settlement Sports Hall as a temporary facility for the former tenants of the Gaze Road Warehouse—namely CI Removals, IOTA, and Fire & Safety.

President THOMSON highlighted the importance of securing an alternative location for CI Removals, given the essential logistics services they provide to the community. He reported that over the weekend and into Monday and Tuesday, he had held discussions with the Commonwealth and other stakeholders regarding possible alternative sites for the displaced tenants. These discussions concluded that the Settlement Sports Hall could be a viable temporary venue, subject to passing all necessary structural, electrical, plumbing, and safety assessments.

He also advised that the Administration had committed funds to remove the disused skate park equipment currently within the facility, and as the building's owner, would be responsible for arranging the required inspections and certifications prior to the Shire approving its temporary use.

9 REPORTS OF COMMITTEES

9.1 Minutes of Fisheries Management Committee Meeting

Council Resolution

Moved: Cr YON

Seconded: Cr LEE

Res. No: 48/25

That Council receive the Confirmed Minutes of the May 14th 2025 FMC meeting.

Carried: 9/0

For:
Cr THOMSON
Cr MASLI
Cr FOO

Cr PEREIRA
Cr WOO

Cr MASLI
Cr YON

Cr TUNG
Cr SAW

Against:

10 REPORTS OF OFFICERS

10.1 Chief Executive Officer

10.1.1 Rates, Fees & Charges 2025/26

Council Resolution

Moved: Cr SAW

Seconded: Cr PEREIRA

Res. No: 49/25

1. Council adopts the rates, fees and charges for financial year 2025/26 as listed in the attachment.
2. All rates, fees and charges to apply from 1 July 2025.
3. The Internal rate will apply to any work carried out for the Commonwealth within the Road Funding/Contract Agreement.

Carried: 9/0 ABSOLUTE MAJORITY

For:
Cr THOMSON
Cr MASLI
Cr FOO

Cr PEREIRA
Cr WOO

Cr MASLI
Cr YON

Cr TUNG
Cr SAW

Against:

10.2 Director Finance & Administration

10.2.1 Schedule of Accounts – May 2025

Council Resolution

Moved: Cr WOO

Seconded: Cr YON

Res. No: 50/25

That Council approves the expenditure as presented in May 2025 Schedule of Accounts

Carried: 9/0

For:
Cr THOMSON
Cr MASLI
Cr FOO

Cr PEREIRA
Cr WOO

Cr MASLI
Cr YON

Cr TUNG
Cr SAW

Against:

10.2.2 Financial Statements – May 2025

Council Resolution				
Moved: Cr MASLI		Seconded: Cr FOO		Res. No: 51/25
That Council receives the Financial Statements of May 2025 for the Municipal Fund.				
Carried:	9/0			
For:	Cr THOMSON Cr MASLI Cr FOO	Cr PEREIRA Cr WOO	Cr MASLI Cr YON	Cr TUNG Cr SAW
Against:				

10.3 Director Community/Recreation Services & Training

10.4 Director Works, Services & Waste

10.5 Director Planning, Governance & Policy

10.5.1 Expression of Interest for Light Industrial Area Lots 509 and 510

Council Resolution				
Moved: Cr YON		Seconded: Cr LEE		Res. No: 52/25
That Council approves the proposed call for Expression of Interest for Light Industrial Area Lots 509 and 510 LIA to be advertised according to the Elected Members 3 – Community Consultation Policy.				
Carried: 9/0				
For:	Cr THOMSON Cr MASLI Cr FOO	Cr PEREIRA Cr WOO	Cr MASLI Cr YON	Cr TUNG Cr SAW
Against:				

10.5.2 Policy Manual Review

Council Resolution				
Moved: Cr YON	Seconded: Cr LEE		Res. No:	53/25
That Council adopts the following reviewed policies –				
10.5.2.1 Land Administration 1 – Crown Land Management Policy				
10.5.2.2 Waste Policy 1 – Provision of Waste Collection Services				
10.5.2.3 Waste Policy 2 – Disposal of Demolition Materials				
10.5.2.4 Human Resources 1 –Shire Code of Conduct for Council Members, Committee Members and Candidates				
10.5.2.5 Human Resources 1.1 – Behaviour Complaint Form				
10.5.2.6 Human Resources 2 – SOCI Employee Code of Conduct				
10.5.2.7 Human Resources 2.1 – Code of Conduct Behaviour Complaints Management Policy for Council Members, Committee Members				

and Candidates

10.5.2.8 Works and Services Policy 1 – Private Works

10.5.2.9 Works and Services Policy 1.1 – Private Works Request Form

10.5.2.10 Works and Services Policy 2 – Plant and Vehicle Replacement

Carried: 9/0

For:	Cr THOMSON	Cr PEREIRA	Cr MASLI	Cr TUNG
	Cr MASLI	Cr WOO	Cr YON	Cr SAW
	Cr FOO			

Against:

11 ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

12 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF THE MEETING

Cr PEREIRA leaves the meeting at 7.38pm.

Council Resolution

Moved: Cr YON

Seconded: Cr SAW

Res. No: 54/25

That a new item of an urgent nature concerning the Gaze Road Warehouse be introduced to the meeting

Carried: 8/0

For:	Cr THOMSON	Cr FOO	Cr MASLI	Cr TUNG
	Cr MASLI	Cr WOO	Cr YON	Cr SAW

Against:

Council Resolution

Moved: Cr LEE

Seconded: Cr YON

Res. No: 55/25

That Council approves the CEO to enter arrangements with the Administration for the temporary occupation of the Settlement Sports Hall as the alternative location for CI Removals operations should appropriate terms be agreed.

Carried: 8/0

For:	Cr THOMSON	Cr FOO	Cr MASLI	Cr TUNG
	Cr MASLI	Cr WOO	Cr YON	Cr SAW

Against:

Cr PEREIRA returns to the meeting at 7.49pm.

13 BEHIND CLOSED DOORS

14 CLOSURE OF MEETING

The Shire President closed the meeting at 7.50pm.

15 DATE OF NEXT MEETING: 29 July 2025



SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.1.1
SUBJECT	Annual Budget 2025/26
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.1.1
INTEREST DISCLOSURE	Nil
DATE OF REPORT	15 July 2025
AUTHOR	Kevin Wilson / Wei Ho
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATIONS

1. Council adopts the 2025/26 Annual Budget of the Shire of Christmas Island as presented to the Ordinary Council Meeting of the 22 July 2025.
2. A materiality level of plus/minus 10% or plus/minus \$10,000 (whichever is the greater) to define significant variance in budget estimates and monthly reports is endorsed.
3. Council adopts the accounting policies contained within the budget.
4. The Shire President/Deputy President and Councillors' allowances to be paid as follows:
 - a) Pursuant to section 5.98 of the *Local Government Act 1995*, council adopts the following annual fees for payment of elected members in lieu of individual attendance fees:

Shire President	\$28,385
Councillors	\$18,331
 - b) Pursuant to section 5.98(5) of the *Local Government Act 1995*, council adopts the following annual local government allowance to be paid in addition to the annual meeting allowance:

Shire President	\$41,388
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 - c) Pursuant to section 5.98A (1) of the *Local Government Act 1995*, council adopts the following annual local government allowance to be paid in addition of the annual meeting allowance (25%):

Deputy President	\$10,347
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BACKGROUND

Under section 6.2 of the Local Government Act 1995 (WA)(CI) Council is required to adopt the budget for 2024/25 by no later than 31 August 2025.

Council and Management team had several budget meetings over the period April – July 2025 to consider the draft budget.

Considerable effort has been made by staff to cut costs and identify additional revenue sources to achieve as close as possible to a balanced budget. The final budget in its required format can now be presented as a balanced budget

COMMENT

Ordinary operational expenses are being processed from 1 July 2024 to the Council Meeting. All major and capital expenditures have been put on hold until adoption of budget. The 2025/2026 budget is projecting a minor surplus of \$6,124

- 4 % increase to rates and garbage charges. Being 11.182c in \$ for GRV properties and 44.99c in \$ for Industrial and Mining properties. Minimum payment being \$675 for GRV properties and \$406 for UV industrial and Mining Properties.
- Accommodated the flow on effect of the current EBA for Shire staff
- 4 % increase in operating and consumable costs.
- 4% increase to Fees & Charges, Statutory fees set by WA Government agencies.
- \$3,254,203 for Commonwealth contract awarded for Parks Road Upgrade

Reserve transfers were undertaken during 24/25. The following reserve movements will be processed in 24/25 with some minor movements,

Transfer from Reserve

- \$80,000 from Furniture & Equipment Reserve
- \$250,000 from Buildings Reserve
- \$2,000 from Welfare Reserve

Transfer to Reserves

- \$40,000 to Plant & Equipment Reserve
- \$540,000 to Roads Works & Materials Reserve
- Plus any interest generated on Reserve Fund Deposits

A large capital program is budgeted for in the proposed budget totaling \$4,649,688 distributed over the following asset categories:

- | | |
|---------------------------------------|-------------|
| • Buildings - | \$ 340,000 |
| • Roads, Transport & Infrastructure - | \$1,739,688 |
| • Plant & Machinery - | \$2,310,000 |
| • Furniture & Equipment - | \$ 260,000 |

STATUTORY ENVIRONMENT

Section 6.2(1) of the Local Government Act 1995 (WA)(CI) requires the adoption of the budget by no later than 31 August in each financial year, or such extended time as the Minister allows.

FINANCIAL IMPLICATIONS

Once the budget is adopted, Shire will be able to raise revenue from rates and service charges as well as implement its planned program of activities and asset development.

STRATEGIC IMPLICATIONS & MILESTONES

Objective 1 of the Government environment is to “Provide good governance in line with the requirements of the Local Government Act and the culture of the Island”. Objective 4 of the same Environment is to “Effectively manage the resources of the Shire in line with the objectives of the Strategic Plan”.

VOTING REQUIREMENTS

An absolute majority is required.

ATTACHMENT

10.1.1.1 Budget 2025/26

LOCAL GOVERNMENT ACT 1995 (WA) (CI)

ADOPTION OF BUDGET – SECTION 6.2

We hereby certify that the attached budget documents for the 2025/26 financial year were adopted by the Council at the Ordinary Meeting held at the Council Chambers on 22 July 2025

Azmi Yon
Shire Deputy President

David Price
Chief Executive Officer

Date: 22 July 2025

Budget Statements

The following is a summary of Council's statutory responsibility for reporting on the 2025/26 annual budget.

Budget Income Statement

The Operating Statement reports the revenues and expenses of a local government for the reporting period, and thereby provides information to an assessment of its performance for that reporting period. It enables users to identify the costs of goods and services provided, and the extent to which that cost was recovered from revenues, during the reporting period. It also allows Council to view revenues and expenses through activities.

Budget Statement of Cash Flows

The Statement of Cash Flows identifies the sources of cash inflows, and items on which cash was expended during the reporting date. It provides information relevant to an assessment of the future cash requirements of the local government and the ability of the local government to generate cash inflows in the future. The Statement of Cash Flows also assists in the discharge of accountability by the governing body for the cash inflows and cash outflows of the local government during the reporting period.

Budget Rate Setting Statement

Council must prepare a Rate Setting Statement. This statement allows Council to view the required shortfall in revenue through activities. The shortfall is then accounted for from the raising of rates.

Budget of Rating Information

Council must prepare a Statement of Rating Information pursuant to the Local Government Act 1995 (WA)(CI) and Local Government (Financial Management) Regulations 1996. It is to include the objects, reasons and basis of the rate (either Gross Rental Value or Unimproved Value), estimate of properties to which the rate will apply, an estimate of the total rateable values and the amount estimated to be imposed by way of rate and interim rates.

Notes to the Annual Budget

The Local Government (Financial Management) Regulation and Australia Standards details the additional information that must be included in the Annual Budget. This includes general notation to support the Annual Budget as well as the estimated expense and revenue schedules

Funding in Previous Year and Carried Forward as at 30 June 2025

This report list includes all capital works not initiated or not completed in the period funded and incorporated in the Annual Budget.

Detailed Revenue and Expenditure Statement

These reports show the actual revenue and expenditure on an item by item basis. They form the basis of daily activity at the Shire.

SHIRE OF CHRISTMAS ISLAND
ANNUAL BUDGET
FOR THE YEAR ENDED 30 JUNE 2026
LOCAL GOVERNMENT ACT 1995

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The Shire of Christmas Island a Class 3 local government conducts the operations of a local government with the following community vision:

SHIRE'S VISION

Christmas Island - a place for everyone, without exception

SHIRE OF CHRISTMAS ISLAND
STATEMENT OF COMPREHENSIVE INCOME
FOR THE YEAR ENDED 30 JUNE 2026

	Note	2025/26 Budget	2024/25 Actual	2024/25 Budget
Revenue		\$	\$	\$
Rates	2(a)	1,970,018	1,905,502	1,904,574
Grants, subsidies and contributions		9,555,100	7,978,386	8,681,131
Fees and charges	14	999,698	1,348,303	1,221,706
Interest revenue	9(a)	314,309	345,232	298,385
Other revenue		32,600	432,698	81,475
		12,871,725	12,010,121	12,187,271
Expenses				
Employee costs		(8,033,638)	(7,493,333)	(7,670,496)
Materials and contracts		(4,554,188)	(2,297,699)	(4,283,327)
Utility charges		(146,750)	(60,822)	(128,297)
Depreciation	6	(2,405,420)	(1,644,091)	(1,702,000)
Insurance		(197,569)	(265,495)	(206,699)
Other expenditure		(446,533)	(914,956)	(304,406)
		(15,784,098)	(12,676,396)	(14,295,225)
		(2,912,373)	(666,275)	(2,107,954)
Capital grants, subsidies and contributions		3,579,240	1,167,426	2,465,477
Profit on asset disposals	5	0	115,614	29,499
Loss on asset disposals	5	0	(5,184)	0
		3,579,240	1,277,856	2,494,976
Net result for the period		666,867	611,581	387,022
Other comprehensive income for the period				
<i>Items that will not be reclassified subsequently to profit or loss</i>				
Changes in asset revaluation surplus		0	7,273,337	0
Total other comprehensive income for the period		0	7,273,337	0
Total comprehensive income for the period		666,867	7,884,918	387,022

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF CHRISTMAS ISLAND
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED 30 JUNE 2026

		2025/26	2024/25	2024/25
	Note	Budget	Actual	Budget
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts		\$	\$	\$
Rates		1,970,018	1,916,376	1,904,574
Grants, subsidies and contributions		8,637,916	7,154,636	8,681,131
Fees and charges		999,698	1,348,303	1,221,706
Interest revenue		314,309	345,232	298,385
Other revenue		32,600	432,698	81,475
		11,954,541	11,197,245	12,187,271
Payments				
Employee costs		(8,033,638)	(7,522,571)	(7,670,496)
Materials and contracts		(4,554,188)	(3,074,302)	(4,283,327)
Utility charges		(146,750)	(60,822)	(128,297)
Insurance paid		(197,569)	(265,495)	(206,699)
Other expenditure		(446,533)	(914,956)	(304,406)
		(13,378,678)	(11,838,146)	(12,593,225)
Net cash (used in) operating activities	4	(1,424,137)	(640,901)	(405,954)
CASH FLOWS FROM INVESTING ACTIVITIES				
Payments for purchase of property, plant & equipment	5(a)	(2,910,000)	(1,278,297)	(1,689,172)
Payments for construction of infrastructure	5(b)	(1,739,688)	(1,126,738)	(2,421,357)
Capital grants, subsidies and contributions		4,154,118	1,742,304	2,465,477
Proceeds from sale of property, plant and equipment	5(a)	0	129,091	55,475
Proceeds on disposal of financial assets at fair values through other comprehensive income		0	1,491	0
Net cash (used in) investing activities		(495,570)	(532,149)	(1,589,577)
CASH FLOWS FROM FINANCING ACTIVITIES				
Proceeds on disposal of financial assets at amortised cost - term deposits		(484,882)	484,882	0
Net cash provided by (used in) financing activities		(484,882)	484,882	0
Net (decrease) in cash held		(2,404,589)	(710,365)	(1,995,531)
Cash at beginning of year		2,451,671	3,162,032	3,162,032
Cash and cash equivalents at the end of the year	4	47,082	2,451,667	1,166,501

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF CHRISTMAS ISLAND
STATEMENT OF FINANCIAL ACTIVITY
FOR THE YEAR ENDED 30 JUNE 2026

OPERATING ACTIVITIES

Revenue from operating activities

	Note	2025/26 Budget	2024/25 Actual	2024/25 Budget
		\$	\$	\$
General rates	2(a)(i)	1,970,018	1,905,502	1,904,574
Grants, subsidies and contributions		9,555,100	7,978,386	8,681,131
Fees and charges	14	999,698	1,348,303	1,221,706
Interest revenue	9(a)	314,309	345,232	298,385
Other revenue		32,600	432,698	81,475
Profit on asset disposals	5	0	115,614	29,499
		12,871,725	12,125,735	12,216,770

Expenditure from operating activities

Employee costs		(8,033,638)	(7,493,333)	(7,670,496)
Materials and contracts		(4,554,188)	(2,297,699)	(4,283,327)
Utility charges		(146,750)	(60,822)	(128,297)
Depreciation	6	(2,405,420)	(1,644,091)	(1,702,000)
Insurance		(197,569)	(265,495)	(206,699)
Other expenditure		(446,533)	(914,956)	(304,406)
Loss on asset disposals	5	0	(5,184)	0
		(15,784,098)	(12,681,580)	(14,295,225)

Non cash amounts excluded from operating activities

	3(c)	2,432,978	1,516,050	1,672,501
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Amount attributable to operating activities

INVESTING ACTIVITIES

Inflows from investing activities

Capital grants, subsidies and contributions		3,579,240	1,167,426	2,465,477
Proceeds from disposal of property, plant and equipment	5(a)	0	129,091	55,475
		3,579,240	1,296,517	2,520,952

Outflows from investing activities

Payments for property, plant and equipment	5(a)	(2,910,000)	(1,278,297)	(1,689,172)
Payments for construction of infrastructure	5(b)	(1,739,688)	(1,126,738)	(2,421,357)
		(4,649,688)	(2,405,035)	(4,110,529)

Amount attributable to investing activities

FINANCING ACTIVITIES

Inflows from financing activities

Transfers from reserve accounts	8(a)	332,000	717,417	650,000
		332,000	717,417	650,000

Outflows from financing activities

Transfers to reserve accounts	8(a)	(580,000)	(232,534)	(251,711)
		(580,000)	(232,534)	(251,711)

Amount attributable to financing activities

MOVEMENT IN SURPLUS OR DEFICIT

Surplus at the start of the financial year

	3	1,803,967	1,467,397	1,603,052
Amount attributable to operating activities		(479,395)	960,205	(405,954)
Amount attributable to investing activities		(1,070,448)	(1,108,518)	(1,589,577)
Amount attributable to financing activities		(248,000)	484,883	398,289
Surplus/(deficit) remaining after the imposition of general rates	3	6,124	1,803,967	5,810

This statement is to be read in conjunction with the accompanying notes.

**SHIRE OF CHRISTMAS ISLAND
FOR THE YEAR ENDED 30 JUNE 2026
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SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

1 BASIS OF PREPARATION

The annual budget of the Shire of Christmas Island which is a Class 3 local government is a forward looking document and has been prepared in accordance with the *Local Government Act 1995* and accompanying regulations.

Local Government Act 1995 requirements

Section 6.4(2) of the *Local Government Act 1995* read with the *Local Government (Financial Management) Regulations 1996* prescribe that the annual budget be prepared in accordance with the *Local Government Act 1995* and, to the extent that they are not inconsistent with the Act, the Australian Accounting Standards. The Australian Accounting Standards (as they apply to local governments and not-for-profit entities) and Interpretations of the Australian Accounting Standards Board were applied where no inconsistencies exist.

The *Local Government (Financial Management) Regulations 1996* specify that vested land is a right-of-use asset to be measured at cost, and is considered a zero cost concessionary lease. All right-of-use assets under zero cost concessionary leases are measured at zero cost rather than at fair value, except for vested improvements on concessionary land leases such as roads, buildings or other infrastructure which continue to be reported at fair value, as opposed to the vested land which is measured at zero cost. The measurement of vested improvements at fair value is a departure from *AASB 16 Leases* which would have required the Shire to measure any vested improvements at zero cost.

Accounting policies which have been adopted in the preparation of this annual budget have been consistently applied unless stated otherwise. Except for cash flow and rate setting information, the annual budget has been prepared on the accrual basis and is based on historical costs, modified, where applicable, by the measurement at fair value of selected non-current assets, financial assets and liabilities.

The local government reporting entity

All funds through which the Shire controls resources to carry on its functions have been included in the financial statements forming part of this annual budget.

All monies held in the Trust Fund are excluded from the financial statements. A separate statement of those monies appears at Note 11 to the annual budget.

2024/25 actual balances

Balances shown in this budget as 2024/25 Actual are estimates as forecast at the time of preparation of the annual budget and are subject to final adjustments.

Budget comparative figures

Unless otherwise stated, the budget comparative figures shown in the budget relate to the original budget estimate for the relevant item of disclosure.

Comparative figures

Where required, comparative figures have been adjusted to conform with changes in presentation for the current financial year.

Rounding off figures

All figures shown in this statement are rounded to the nearest dollar.

Statement of Cashflows

Investing and financing transactions that do not require the use of cash or cash equivalents shall be excluded from a statement of cash flows. Such transactions shall be disclosed elsewhere in the financial statements in a way that provides all the relevant information about these investing and financing activities.

Initial application of accounting standards

During the budget year, the below revised Australian Accounting Standards and Interpretations are expected to be compiled, become mandatory and be applicable to its operations.

- *AASB 2020-1 Amendments to Australian Accounting Standards*
 - *Classification of Liabilities as Current or Non-current*
- *AASB 2022-5 Amendments to Australian Accounting Standards*
 - *Lease Liability in a Sale and Leaseback*
- *AASB 2022-6 Amendments to Australian Accounting Standards*
 - *Non-current Liabilities with Covenants*
- *AASB 2023-1 Amendments to Australian Accounting Standards*
 - *Supplier Finance Arrangements*
- *AASB 2023-3 Amendments to Australian Accounting Standards*
 - *Disclosure of Non-current Liabilities with Covenants: Tier 2*
- *AASB 2024-1 Amendments to Australian Accounting Standards*
 - *Supplier Finance Arrangements: Tier 2 Disclosures*

It is not expected these standards will have an impact on the annual budget.

- *AASB 2022-10 Amendments to Australian Accounting Standards*
 - *Fair Value Measurement of Non-Financial Assets of Not-for-Profit Public Sector Entities*, became mandatory during the budget year. Amendments to *AASB 13 Fair Value Measurement* impacts the future determination of fair value when revaluing assets using the cost approach. Timing of future revaluations is defined by regulation 17A of *Local Government (Financial Management) Regulations 1996*. Impacts of this pronouncement are yet to be quantified and are dependent on the timing of future revaluations of asset classes. No material impact is expected in relation to the 2025-26 statutory budget.

New accounting standards for application in future years

The following new accounting standards will have application to local government in future years:

- *AASB 2014-10 Amendments to Australian Accounting Standards*
 - *Sale or Contribution of Assets between an Investor and its Associate or Joint Venture*
- *AASB 2024-4b Amendments to Australian Accounting Standards*
 - *Effective Date of Amendments to AASB 10 and AASB 128* [deferred AASB 10 and AASB 128 amendments in AASB 2014-10 apply]
- *AASB 2022-9 Amendments to Australian Accounting Standards*
 - *Insurance Contracts in the Public Sector*
- *AASB 2023-5 Amendments to Australian Accounting Standards*
 - *Lack of Exchangeability*
- *AASB 18 (FP) Presentation and Disclosure in Financial Statements*
 - (Appendix D) [for for-profit entities]
- *AASB 18 (NFP/super) Presentation and Disclosure in Financial Statements*
 - (Appendix D) [for not-for-profit and superannuation entities]
- *AASB 2024-2 Amendments to Australian Accounting Standards*
 - *Classification and Measurement of Financial Instruments*
- *AASB 2024-3 Amendments to Australian Accounting Standards*
 - *Standards – Annual Improvements Volume 11*

It is not expected these standards will have an impact on the annual budget.

Critical accounting estimates and judgements

The preparation of the annual budget in conformity with Australian Accounting Standards requires management to make judgements, estimates and assumptions that effect the application of policies and reported amounts of assets and liabilities, income and expenses.

The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances; the results of which form the basis of making the judgements about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

As with all estimates, the use of different assumptions could lead to material changes in the amounts reported in the financial report.

The following are estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year and further information on their nature and impact can be found in the relevant note:

- Fair value measurement of assets carried at reportable value including:
 - Property, plant and equipment
 - Infrastructure
- Expected credit losses on financial assets
- Assets held for sale
- Impairment losses of non-financial assets
- Investment property
- Estimated useful life of intangible assets
- Measurement of employee benefits
- Measurement of provisions

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

2. RATES AND SERVICE CHARGES

(a) Rating Information

Rate Description	Basis of valuation	Rate in dollar	Number of properties	Rateable value*	2025/26 Budgeted rate revenue	2025/26 Budgeted interim rates	2025/26 Budgeted total revenue	2024/25 Actual total revenue	2024/25 Budget total revenue
				\$	\$	\$	\$	\$	\$
(i) General rates									
Residential	Gross rental valuation	0.11182	454	8,767,118	980,339		980,339	942,641	942,641
Commercial	Gross rental valuation	0.11182	89	1,960,076	219,176		219,176	210,812	197,963
DIAC	Gross rental valuation	0.00000	20	1,197,820	0		0	0	0
Unallocated	Gross rental valuation	0.11182	4	63,960	7,152		7,152	6,877	6,877
Rural	Gross rental valuation	0.11182	2	45,280	5,063		5,063	4,869	4,869
Industrial	Gross rental valuation	0.11182	12	227,160	25,401		25,401	24,424	24,424
Exempt	Gross rental valuation	0.11182	164	0	0		0		12,849
Industrial	Unimproved valuation	0.44990	1	940,000	422,906		422,906	406,644	406,644
Mining	Unimproved valuation	0.44990	6	716,577	322,388		322,388	309,991	309,991
Total general rates			752	13,917,991	1,982,425	0	1,982,425	1,906,258	1,906,258
(ii) Minimum payment		Minimum \$							
Residential	Gross rental valuation	675.00	5		3,375		3,375	3,245	3,245
Commercial	Gross rental valuation	675.00	16		10,800		10,800	10,384	10,384
DIAC	Gross rental valuation		3		0		0	0	0
Unallocated	Gross rental valuation	675.00	17		11,475		11,475	24,013	24,013
Rural	Gross rental valuation	675.00	0		0		0		0
Industrial	Gross rental valuation	675.00	6		4,050		4,050	3,245	3,245
Mining	Gross rental valuation	675.00	1		675		675	649	649
Industrial	Unimproved valuation	406.00	1		406		406		0
Mining	Unimproved valuation	406.00	2		812		812	780	780
Total minimum payments			51	0	31,593	0	31,593	42,316	42,316
Total general rates and minimum payments			803	13,917,991	2,014,018	0	2,014,018	1,948,574	1,948,574
					2,014,018	0	2,014,018	1,948,574	1,948,574
Discounts (Refer note 2(e))							(43,000)	(43,052)	(43,000)
Concessions (Refer note 2(f))							(1,000)	(20)	(1,000)
Total rates					2,014,018	0	1,970,018	1,905,502	1,904,574
Instalment plan charges							3,000		3,000
Late payment of rate or service charge interest							10,000	11,547	5,000
							13,000	11,547	8,000

The Shire did not raise specified area rates for the year ended 30th June 2026.

*Rateable Value at time of adopting budget.

All rateable properties within the district used predominately for non-rural purposes are rated according to their Gross Rental Valuation (GRV), all other properties are rated according to their Unimproved Valuation (UV).

The general rates detailed for the 2025/26 financial year have been determined by Council on the basis of raising the revenue required to meet the estimated deficiency between the total estimated expenditure proposed in the budget and the estimated revenue to be received from all sources other than general rates and also considering the extent of any increase in rating over the level adopted in the previous year.

The minimum payments have been determined by Council on the basis that all ratepayers must make a reasonable contribution to the cost of local government services/facilities.

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

2. RATES AND SERVICE CHARGES (CONTINUED)

(b) Interest Charges and Instalments - Rates and Service Charges

The following instalment options are available to ratepayers for the payment of rates and service charges.

Instalment options	Date due	Instalment plan admin charge	Instalment plan interest rate	Unpaid rates interest rates
		\$	%	%
Option one				
Single full payment	10-09-2025			
Option two				
First instalment	10-09-2025			
Second instalment	12-11-2025	17.70	5.5%	
Third instalment	14-01-2026	17.70	5.5%	
Fourth instalment	18-03-2026	17.70	5.5%	

SHIRE OF CHRISTMAS ISLAND
 NOTES TO AND FORMING PART OF THE BUDGET
 FOR THE YEAR ENDED 30 JUNE 2026

2. RATES AND SERVICE CHARGES (CONTINUED)

(d) Service Charges

The Shire did not raise service charges for the year ended 30th June 2026.

(e) Early payment discounts

Rate, fee or charge to which discount is granted	Type	Discount %	Discount (\$)	2025/26 Budget	2024/25 Actual	2024/25 Budget	Circumstances in which discount is granted
				\$	\$	\$	
Rates	Rate	2.5%	0	43,000	43,052	43,000	
				43,000	43,052	43,000	

(f) Waivers or concessions

Rate, fee or charge to which the waiver or concession is granted	Type	Waiver/Concession	Discount %	Discount (\$)	2025/26 Budget	2024/25 Actual	2024/25 Budget	Circumstances in which the waiver or concession is granted	Objects and reasons of the waiver or concession
					\$	\$	\$		
	Waiver				1,000	20	1,000		
					1,000	20	1,000		

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

3. NET CURRENT ASSETS

(a) Composition of estimated net current assets

Current assets

Cash and cash equivalents
Financial assets
Receivables
Inventories
Other assets
Non-current assets held for sale

Less: current liabilities

Trade and other payables
Contract liabilities
Capital grant/contribution liability
Employee provisions

Net current assets

Less: Total adjustments to net current assets

Net current assets used in the Statement of Financial Activity

(b) Current assets and liabilities excluded from budgeted deficiency

The following current assets and liabilities have been excluded from the net current assets used in the Statement of Financial Activity in accordance with *Financial Management Regulation 32* to agree to the surplus/(deficit) after imposition of general rates.

Adjustments to net current assets

Less: Cash - reserve accounts
Add: Current liabilities not expected to be cleared at end of year
- Current portion of employee benefit provisions held in reserve

Total adjustments to net current assets

Note	2025/26 Budget 30 June 2026	2024/25 Actual 30 June 2025	2024/25 Budget 30 June 2025
	\$	\$	\$
4	45,591	2,451,671	1,166,501
	5,612,689	5,126,316	5,635,464
	129,959	129,959	234,267
	931,070	931,070	74,108
	31,289	31,289	4,535
	0	0	0
	6,750,598	8,670,305	7,114,875
	(665,998)	(665,998)	(532,032)
	887,318	(29,866)	(947,050)
	(1,149,756)	(574,878)	0
	(2,174,392)	(2,174,392)	(2,221,241)
	(3,102,828)	(3,445,134)	(3,700,323)
	3,647,770	5,225,171	3,414,552
3(b)	(3,641,646)	(3,421,204)	(3,408,742)
	6,124	1,803,967	5,810
8	(5,355,737)	(5,107,737)	(5,217,104)
	1,714,091	1,686,533	1,808,362
	(3,641,646)	(3,421,204)	(3,408,742)

EXPLANATION OF DIFFERENCE IN NET CURRENT ASSETS AND SURPLUS/(DEFICIT)

Items excluded from calculation of budgeted deficiency

When calculating the budget deficiency for the purpose of Section 6.2 (2)(c) of the *Local Government Act 1995* the following amounts have been excluded as provided by *Local Government (Financial Management) Regulation 32* which will not fund the budgeted expenditure.

(c) Non-cash amounts excluded from operating activities

The following non-cash revenue or expenditure has been excluded from amounts attributable to operating activities within the Statement of Financial Activity in accordance with *Financial Management Regulation 32*.

Adjustments to operating activities

Less: Profit on asset disposals
Add: Loss on asset disposals
Add: Depreciation
Movement in current employee provisions associated with restricted cash
Non-cash movements in non-current assets and liabilities:
- Employee provisions

Non cash amounts excluded from operating activities

Note	2025/26 Budget 30 June 2026	2024/25 Actual 30 June 2025	2024/25 Budget 30 June 2025
	\$	\$	\$
5	0	(115,614)	(29,499)
5	0	5,184	0
6	2,405,420	1,644,091	1,702,000
	27,558	0	0
	0	(17,611)	0
	2,432,978	1,516,050	1,672,501

3. NET CURRENT ASSETS

(d) MATERIAL ACCOUNTING POLICIES

CURRENT AND NON-CURRENT CLASSIFICATION

The asset or liability is classified as current if it is expected to be settled within the next 12 months, being the Shire's operational cycle. In the case of liabilities where the Shire does not have the unconditional right to defer settlement beyond 12 months, such as vested long service leave, the liability is classified as current even if not expected to be settled within the next 12 months. Inventories held for trading are classified as current or non-current based on the Shire's intentions to release for sale.

TRADE AND OTHER PAYABLES

Trade and other payables represent liabilities for goods and services provided to the Shire prior to the end of the financial year that are unpaid and arise when the Shire becomes obliged to make future payments in respect of the purchase of these goods and services. The amounts are unsecured, are recognised as a current liability and are normally paid within 30 days of recognition. The carrying amounts of trade and other payables are considered to be the same as their fair values, due to their short-term nature.

PREPAID RATES

Prepaid rates are, until the taxable event has occurred (start of the next financial year), refundable at the request of the ratepayer. Rates received in advance are initially recognised as a financial liability. When the taxable event occurs, the financial liability is extinguished and the Shire recognises revenue for the prepaid rates that have not been refunded.

INVENTORIES

General

Inventories are measured at the lower of cost and net realisable value.

Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

SUPERANNUATION

The Shire contributes to a number of superannuation funds on behalf of employees. All funds to which the Shire contributes are defined contribution plans.

INVENTORY - LAND HELD FOR RESALE

Land held for development and sale is valued at the lower of cost and net realisable value. Cost includes the cost of acquisition, development, borrowing costs and holding costs until completion of development. Finance costs and holding charges incurred after development is completed are expensed.

Gains and losses are recognised in profit or loss at the time of signing an unconditional contract of sale if significant risks and rewards, and effective control over the land, are passed on to the buyer at this point.

Inventory - land held for resale is classified as current except where it is held as non-current based on the Shire's intentions to release for sale.

GOODS AND SERVICES TAX (GST)

Revenues, expenses and assets are recognised net of the amount of GST, except where the amount of GST incurred is not recoverable from the Australian Taxation Office (ATO).

Receivables and payables are stated inclusive of GST receivable or payable. The net amount of GST recoverable from, or payable to, the ATO is included with receivables or payables in the statement of financial position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities which are recoverable from, or payable to, the ATO are presented as operating cash flows.

CONTRACT LIABILITIES

Contract liabilities represent the Shire's obligation to transfer goods or services to a customer for which the Shire has received consideration from the customer.

Contract liabilities represent obligations which are not yet satisfied. Contract liabilities are recognised as revenue when the performance obligations in the contract are satisfied.

TRADE AND OTHER RECEIVABLES

Trade and other receivables include amounts due from ratepayers for unpaid rates and service charges and other amounts due from third parties for grants, contributions, reimbursements, and goods sold and services performed in the ordinary course of business.

Trade and other receivables are recognised initially at the amount of consideration that is unconditional, unless they contain significant financing components, when they are recognised at fair value.

Trade receivables are held with the objective to collect the contractual cashflows and therefore the Shire measures them subsequently at amortised cost using the effective interest rate method.

Due to the short term nature of current receivables, their carrying amount is considered to be the same as their fair value. Non-current receivables are indexed to inflation, any difference between the face value and fair value is considered immaterial.

The Shire applies the AASB 9 simplified approach to measuring expected credit losses using a lifetime expected loss allowance for all trade receivables. To measure the expected credit losses, rates receivable are separated from other trade receivables due to the difference in payment terms and security for rates receivable.

PROVISIONS

Provisions are recognised when the Shire has a present legal or constructive obligation, as a result of past events, for which it is probable that an outflow of economic benefits will result and that outflow can be reliably measured.

Provisions are measured using the best estimate of the amounts required to settle the obligation at the end of the reporting period.

EMPLOYEE BENEFITS

Short-term employee benefits

Provision is made for the Shire's obligations for short-term employee benefits. Short term employee benefits are benefits (other than termination benefits) that are expected to be settled wholly before 12 months after the end of the annual reporting period in which the employees render the related service, including wages, salaries and sick leave. Short-term employee benefits are measured at the (undiscounted) amounts expected to be paid when the obligation is settled.

The Shire's obligations for short-term employee benefits such as wages, salaries and sick leave are recognised as a part of current trade and other payables in the determination of the net current asset position.

The Shire's obligations for employees' annual leave and long service leave entitlements are recognised as provisions in the determination of the net current asset position.

Other long-term employee benefits

Long-term employee benefits provisions are measured at the present value of the expected future payments to be made to employees. Expected future payments incorporate anticipated future wage and salary levels, durations of service and employee departures and are discounted at rates determined by reference to market yields at the end of the reporting period on government bonds that have maturity dates that approximate the terms of the obligations. Any remeasurements for changes in assumptions of obligations for other long-term employee benefits are recognised in profit or loss in the periods in which the changes occur.

The Shire's obligations for long-term employee benefits are presented as non-current provisions in its statement of financial position, except where the Shire does not have an unconditional right to defer settlement for at least 12 months after the end of the reporting period, in which case the obligations are presented as current provisions.

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

4. RECONCILIATION OF CASH

For the purposes of the Statement of Cash Flows, cash includes cash and cash equivalents, net of outstanding bank overdrafts. Estimated cash at the end of the reporting period is as follows:

	Note	2025/26 Budget	2024/25 Actual	2024/25 Budget
		\$	\$	\$
Cash at bank and on hand		45,591	2,451,671	1,166,501
Total cash and cash equivalents		45,591	2,451,671	1,166,501
Held as				
- Unrestricted cash and cash equivalents		(867,284)	1,876,792	1,564,790
- Restricted cash and cash equivalents		912,875	574,879	(398,289)
	3(a)	45,591	2,451,671	1,166,501
Restrictions				
The following classes of assets have restrictions imposed by regulations or other externally imposed requirements which limit or direct the purpose for which the resources may be used:				
- Cash and cash equivalents		912,875	574,879	(398,289)
- Restricted financial assets at amortised cost - term deposits		5,592,618	5,107,736	5,615,393
		6,505,493	5,682,615	5,217,104
The assets are restricted as a result of the specified purposes associated with the liabilities below:				
Reserve accounts	8	5,355,737	5,107,737	5,217,104
Unspent capital grants, subsidies and contribution liabilities		1,149,756	574,878	0
		6,505,493	5,682,615	5,217,104
Reconciliation of net cash provided by operating activities to net result				
Net result		666,867	611,581	387,022
Depreciation	6	2,405,420	1,644,091	1,702,000
(Profit)/loss on sale of asset	5	0	(110,430)	(29,499)
(Increase)/decrease in receivables		0	104,308	0
(Increase)/decrease in inventories		0	(883,815)	0
(Increase)/decrease in other assets		0	(26,754)	0
Increase/(decrease) in payables		0	133,966	0
Increase/(decrease) in contract liabilities		(917,184)	(917,184)	0
Increase/(decrease) in unspent capital grants		574,878	574,878	0
Increase/(decrease) in employee provisions		0	(29,238)	0
Capital grants, subsidies and contributions		(4,154,118)	(1,742,304)	(2,465,477)
Net cash from operating activities		(1,424,137)	(640,901)	(405,954)

MATERIAL ACCOUNTING POLICES

CASH AND CASH EQUIVALENTS

Cash and cash equivalents include cash on hand, cash at bank, deposits available on demand with banks, other short term highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value and bank overdrafts.

Bank overdrafts are shown as short term borrowings in current liabilities in Note 3 - Net Current Assets.

FINANCIAL ASSETS AT AMORTISED COST

The Shire classifies financial assets at amortised cost if both of the following criteria are met:

- the asset is held within a business model whose objective is to collect the contractual cashflows, and
- the contractual terms give rise to cash flows that are solely payments of principal and interest.

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

5. PROPERTY, PLANT AND EQUIPMENT

		2024/25 Actual					2024/25 Budget			
			Disposals - Net Book Value	Disposals - Sale Proceeds	Disposals - Profit	Disposals - Loss		Disposals - Net Book Value	Disposals - Sale Proceeds	Disposals - Profit
	Additions	Additions					Additions			
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
(a) Property, Plant and Equipment										
Buildings - non-specialised	0	0	0	0	0	0	180,000	0	0	0
Buildings - specialised	340,000	35,424	0	0	0	0	150,000	0	0	0
Furniture and equipment	260,000	228,205	0	0	0	0	115,000	0	0	0
Plant and equipment	2,310,000	1,014,668	(18,660)	129,091	115,614	(5,183)	1,244,172	(23,976)	55,475	29,499
Total	2,910,000	1,278,297	(18,660)	129,091	115,614	(5,183)	1,689,172	(23,976)	55,475	29,499
(b) Infrastructure										
Infrastructure - roads	1,739,688	1,126,738	0	0	0	0	2,092,837	0	0	0
Other infrastructure - General	0	0	0	0	0	0	328,520	0	0	0
Total	1,739,688	1,126,738	0	0	0	0	2,421,357	0	0	0
Total	4,649,688	2,405,035	(18,660)	129,091	115,614	(5,183)	4,110,529	(23,976)	55,475	29,499

MATERIAL ACCOUNTING POLICIES

RECOGNITION OF ASSETS

Assets for which the fair value as at the date of acquisition is under \$5,000 are not recognised as an asset in accordance with *Financial Management Regulation 17A (5)*. These assets are expensed immediately.

Where multiple individual low value assets are purchased together as part of a larger asset or collectively forming a larger asset exceeding the threshold, the individual assets are recognised as one asset and capitalised.

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

6. DEPRECIATION

By Class

Buildings - non-specialised
Buildings - specialised
Furniture and equipment
Plant and equipment
Infrastructure - roads
Other infrastructure - General

By Program

Governance
Law, order, public safety
Housing
Community amenities
Recreation and culture
Transport
Economic services
Other property and services

2025/26 Budget	2024/25 Actual	2024/25 Budget
\$	\$	\$
241,790	289,839	319,000
51,300	34,099	39,000
96,600	80,778	148,800
609,000	568,554	485,200
1,228,297	542,731	413,000
178,433	128,090	297,000
2,405,420	1,644,091	1,702,000
50,000	40,563	100,000
1,300	1,087	1,500
52,300	34,662	40,000
32,000	23,272	29,000
315,000	281,534	297,000
1,346,520	701,108	733,200
26,000	24,236	24,000
582,300	537,629	477,300
2,405,420	1,644,091	1,702,000

MATERIAL ACCOUNTING POLICIES

DEPRECIATION

The depreciable amount of all fixed assets including buildings but excluding freehold land, are depreciated on a straight-line basis over the individual asset's useful life from the time the asset is held ready for use. Leasehold improvements are depreciated over the shorter of either the unexpired period of the lease or the estimated useful life of the improvements.

The assets residual values and useful lives are reviewed, and adjusted if appropriate, at the end of each reporting period.

An asset's carrying amount is written down immediately to its recoverable amount if the asset's carrying amount is greater than its estimated recoverable amount.

Major depreciation periods used for each class of depreciable asset are:

Buildings - non-specialised	20 to 100 years
Buildings - specialised	20 to 100 years
Furniture and equipment	1 to 10 years
Plant and equipment	1 to 15 Years
Infrastructure - roads	20 to 100 years
Other infrastructure - General	10 to 100 years

AMORTISATION

The depreciable amount of all intangible assets with a finite useful life, are depreciated on a straight-line basis over the individual asset's useful life from the time the asset is held for use.

The assets residual value of intangible assets is considered to be zero and useful live and amortisation method are reviewed at the end of each financial year.

Amortisation is included within Depreciation on non-current assets in the Statement of Comprehensive Income.

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

7. BORROWINGS

(a) Borrowing repayments

The Shire has not budgeted to have any borrowings for the year ended 30th June 2026 and did not have or budget to have any borrowings for the year ended 30th June 2025

(b) New borrowings - 2025/26

The Shire does not intend to undertake any new borrowings for the year ended 30th June 2026

(c) Unspent borrowings

The Shire had no unspent borrowing funds as at 30th June 2025 nor is it expected to have unspent borrowing funds as at 30th June 2026.

MATERIAL ACCOUNTING POLICIES

BORROWING COSTS

The Shire has elected to recognise borrowing costs as an expense when incurred regardless of how the borrowings are applied.

Fair values of borrowings are not materially different to their carrying amounts, since the interest payable on those borrowings is either close to current market rates or the borrowings are of a short term nature.

Borrowings fair values are based on discounted cash flows using a current borrowing rate.

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

8. RESERVE ACCOUNTS

(a) Reserve Accounts - Movement

	2025/26 Budget				2024/25 Actual				2024/25 Budget			
	Opening Balance	Transfer to	Transfer (from)	Closing Balance	Opening Balance	Transfer to	Transfer (from)	Closing Balance	Opening Balance	Transfer to	Transfer (from)	Closing Balance
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Restricted by council												
(a) Leave reserve	2,067,292	0	0	2,067,292	1,998,750	68,542	0	2,067,292	2,006,972	75,693	0	2,082,665
(b) Plant & Machinery Reserve	617,408	40,000	0	657,408	945,002	72,406	(400,000)	617,408	949,320	75,773	(400,000)	625,093
(c) Furniture & Equipment Reserve	709,753	0	(80,000)	629,753	802,242	27,511	(120,000)	709,753	805,451	30,384	0	835,835
(d) Building Reserve	671,212	0	(250,000)	421,212	745,134	25,552	(99,474)	671,212	748,310	28,215	(200,000)	576,525
(e) Welfare Reserve	91,275	0	(2,000)	89,275	88,491	3,784	(1,000)	91,275	88,491	5,929	0	94,420
(f) Recreation Services Reserve	137,273	0	0	137,273	178,108	6,108	(46,943)	137,273	178,711	5,176	0	183,887
(g) Waste Management Reserve	530,234	0	0	530,234	560,996	19,238	(50,000)	530,234	563,194	8,041	(50,000)	521,235
(h) Roads Works and Materials reserve	212,746	540,000	0	752,746	205,692	7,054	0	212,746	206,427	19,918	0	226,345
(i) Parks & Gardens Reserve	70,544	0	0	70,544	68,205	2,339	0	70,544	68,517	2,582	0	71,099
	5,107,737	580,000	(332,000)	5,355,737	5,592,620	232,534	(717,417)	5,107,737	5,615,393	251,711	(650,000)	5,217,104

(b) Reserve Accounts - Purposes

In accordance with Council resolutions in relation to each reserve account, the purpose for which the reserves are set aside are as follows:

Reserve name	Anticipated date of use	Purpose of the reserve
Restricted by legislation		
Restricted by council		
(a) Leave reserve	Ongoing	To fund annual and long service leave requirements
(b) Plant & Machinery Reserve	Ongoing	To purchase new and major plant equipment
(c) Furniture & Equipment Reserve	Ongoing	To purchase new furniture and equipment
(d) Building Reserve	Ongoing	To upgrade staff housing and other Shire building assets
(e) Welfare Reserve	Ongoing	For specific community purposes
(f) Recreation Services Reserve	Ongoing	For upgrade of recreation services and purchase of new plant, furniture & equipment
(g) Waste Management Reserve	Ongoing	To upgrade tip site and purchase new plant & equipment
(h) Roads Works and Materials reserve	Ongoing	For purchase of road works and materials
(i) Parks & Gardens Reserve	Ongoing	To hold open space contributions and maintain parks and reserves

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

9. OTHER INFORMATION

	2025/26 Budget	2024/25 Actual	2024/25 Budget
The net result includes as revenues	\$	\$	\$
(a) Interest earnings			
Investments	304,309	333,685	293,385
Other interest revenue	10,000	11,547	5,000
	314,309	345,232	298,385
The net result includes as expenses			
(b) Auditors remuneration			
Audit services	92,400	86,500	80,000
Other services	3,000	21,600	4,000
	95,400	108,100	84,000

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

10. COUNCIL MEMBERS REMUNERATION

	2025/26 Budget	2024/25 Actual	2024/25 Budget
	\$	\$	\$
President's			
President's allowance	41,388	39,988	39,988
Meeting attendance fees	28,385	27,425	27,425
Travel and accommodation expenses	16,000	12,586	16,000
	85,773	79,999	83,413
Deputy President's			
Deputy President's allowance	10,347	9,997	9,997
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	6,000	9,316	10,000
	34,678	37,024	37,708
Council member 1			
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	6,000	1,129	10,000
	24,331	18,840	27,711
Council member 2			
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	6,000	5,486	10,000
	24,331	23,197	27,711
Council member 3			
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	10,000	5,117	6,000
	28,331	22,828	23,711
Council member 4			
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	10,000	5,842	6,000
	28,331	23,553	23,711
Council member 5			
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	6,000	5,842	6,000
	24,331	23,553	23,711
Council member 6			
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	10,000	11,943	6,000
	28,331	29,654	23,711
Council member 7			
Meeting attendance fees	18,331	17,711	17,711
Travel and accommodation expenses	6,000	6,167	6,000
	24,331	23,878	23,711
Total Council Member Remuneration	302,768	282,525	295,098
President's allowance	41,388	39,988	39,988
Deputy President's allowance	10,347	9,997	9,997
Meeting attendance fees	175,033	169,113	169,113
Travel and accommodation expenses	76,000	63,427	76,000
	302,768	282,525	295,098

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

11. TRUST FUNDS

Funds held at balance date which are required by legislation to be credited to the trust fund and which are not included in the financial statements are as follows:

Detail	Balance 30 June 2025	Estimated amounts received	Estimated amounts paid	Estimated balance 30 June 2026
	\$	\$	\$	\$
Taman Sweetland Reserve (POS)	61,804	2,600	0	64,404
	61,804	2,600	0	64,404

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

12. REVENUE AND EXPENDITURE

(a) Revenue and Expenditure Classification

REVENUES

RATES

All rates levied under the *Local Government Act 1995*. Includes general, differential, specific area rates, minimum payment, interim rates, back rates, ex-gratia rates, less discounts offered.

Exclude administration fees, interest on instalments, interest on arrears, service charges and sewerage rates.

GRANTS, SUBSIDIES AND CONTRIBUTIONS

All amounts received as grants, subsidies and contributions that are not capital grants.

CAPITAL GRANTS, SUBSIDIES AND CONTRIBUTIONS

Amounts received specifically for the acquisition, construction of new or the upgrading of non-current assets paid to a local government, irrespective of whether these amounts are received as capital grants, subsidies, contributions or donations.

REVENUE FROM CONTRACTS WITH CUSTOMERS

Revenue from contracts with customers is recognised when the local government satisfies its performance obligations under the contract.

FEES AND CHARGES

Revenues (other than service charges) from the use of facilities and charges made for local government services, sewerage rates, rentals, hire charges, fee for service, photocopying charges, licences, sale of goods or information, fines, penalties and administration fees.

Local governments may wish to disclose more detail such as rubbish collection fees, rental of property, fines and penalties, other fees and charges.

SERVICE CHARGES

Service charges imposed under *Division 6 of Part 6 of the Local Government Act 1995*. Regulation 54 of the *Local Government (Financial Management) Regulations 1996* identifies the charges which can be raised. These are television and radio broadcasting, underground electricity and neighbourhood surveillance services and water. Exclude rubbish removal charges which should not be classified as a service charge. Interest and other items of a similar nature received from bank and investment accounts, interest on rate instalments, interest on rate arrears and interest on debtors.

INTEREST REVENUE

Interest and other items of a similar nature received from bank and investment accounts, interest on rate instalments, interest on rate arrears and interest on debtors.

OTHER REVENUE / INCOME

Other revenue, which cannot be classified under the above headings, includes dividends, discounts, rebates etc.

PROFIT ON ASSET DISPOSAL

Gain on the disposal of assets including gains on the disposal of long-term investments.

EXPENSES

EMPLOYEE COSTS

All costs associated with the employment of person such as salaries, wages, allowances, benefits such as vehicle and housing, superannuation, employment expenses, removal expenses, relocation expenses, worker's compensation insurance, training costs, conferences, safety expenses, medical examinations, fringe benefit tax, etc.

Note *AASB 119 Employee Benefits* provides a definition of employee benefits which should be considered.

MATERIALS AND CONTRACTS

All expenditures on materials, supplies and contracts not classified under other headings. These include supply of goods and materials, legal expenses, consultancy, maintenance agreements, communication expenses (such as telephone and internet charges), advertising expenses, membership, periodicals, publications, hire expenses, rental, leases, postage and freight etc.

Local governments may wish to disclose more detail such as contract services, consultancy, information technology and rental or lease expenditures.

UTILITIES (GAS, ELECTRICITY, WATER)

Expenditures made to the respective agencies for the provision of power, gas or water.

Exclude expenditures incurred for the reinstatement of roadwork on behalf of these agencies.

INSURANCE

All insurance other than worker's compensation and health benefit insurance included as a cost of employment.

LOSS ON ASSET DISPOSAL

Loss on the disposal of fixed assets.

DEPRECIATION ON NON-CURRENT ASSETS

Depreciation and amortisation expenses raised on all classes of assets.

FINANCE COSTS

Interest and other costs of finance paid, including costs of finance for loan debentures, overdraft accommodation and refinancing expenses.

OTHER EXPENDITURE

Statutory fees, taxes, provision for bad debts, member's fees or levies including DFES levy and State taxes. Donations and subsidies made to community groups.

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

12. REVENUE AND EXPENDITURE

(b) Revenue Recognition

Recognition of revenue from contracts with customers is dependant on the source of revenue and the associated terms and conditions associated with each source of revenue and recognised as follows:

Revenue Category	Nature of goods and services	When obligations typically satisfied	Payment terms	Returns/Refunds/Warranties	Timing of Revenue recognition
Grant contracts with customers	Community events, minor facilities, research, design, planning evaluation and services	Over time	Fixed terms transfer of funds based on agreed milestones and reporting	Contract obligation if project not complete	Output method based on project milestones and/or completion date matched to performance obligations as inputs are shared
Licences/ Registrations/ Approvals	Building, planning, development and animal management, having the same nature as a licence regardless of naming.	Single point in time	Full payment prior to issue	None	On payment and issue of the licence, registration or approval
Waste management entry fees	Waste treatment, recycling and disposal service at disposal sites	Single point in time	Payment in advance at gate or on normal trading terms if credit provided	None	On entry to facility
Airport landing charges	Permission to use facilities and runway	Single point in time	Monthly in arrears	None	On landing/departure event
Fees and charges for other goods and services	Cemetery services, library fees, reinstatements and private works	Single point in time	Payment in full in advance	None	Output method based on provision of service or completion of works
Sale of stock	Aviation fuel, kiosk and visitor centre stock	Single point in time	In full in advance, on 15 day credit	Refund for faulty goods	Output method based on goods

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

13. PROGRAM INFORMATION

Key Terms and Definitions - Reporting Programs

In order to discharge its responsibilities to the community, Council has developed a set of operational and financial objectives. These objectives have been established both on an overall basis, reflected by the Shire's Community Vision, and for each of its broad activities/programs.

OBJECTIVE

ACTIVITIES

Governance

To provide leadership and work in partnership with community and key stakeholders to achieve the overall strategic direction for Christmas Island, and operate effectively as a Local Government Organisation for the benefit of the people of Christmas Island

General administration and elected member costs incurred in performing Council functions

General purpose funding

To collect revenue to allow for the provision of services

rate revenue, government grants and interest revenue

Law, order, public safety

To ensure law, order and public safety of the residents of Christmas Island as well as control of dogs and cats on the island

Supervision and enforcement of various local laws relating to animal control and other aspects of public safety

Health

To provide services on Christmas Island for good Community health

Health administration and inspection, and other preventative services

Education and welfare

To provide services, facilities and resources that respond to community need

Operation of community services, shop front, senior, youth and school holiday activities

Housing

To provide reasonable accommodation for staff employed from the mainland

Maintenance of staff housing

Community amenities

To provide services required by the community

rubbish collections, tip maintenance, litter control, car removal administration of town planning scheme, maintenance of cemetery. public conveniences and community assistance scheme

Recreation and culture

To provide facilities for recreational, cultural and sporting purposes

Maintenance of halls and community centres, maintenance of parks, gardens and reserves, library services, anniversary celebrations and Island Newsletters

Transport

To provide facilities necessary for the safe and orderly movement of vehicles on Christmas Island

Maintenance of halls and community centres, maintenance of parks, gardens and reserves, library services, anniversary celebrations and Island Newsletters

Economic services

To provide services to the community

Property leases

Other property and services

To monitor and control council's overheads and plant accounts

Private work operations, plant repair and operating costs and salary and wages

SHIRE OF CHRISTMAS ISLAND
NOTES TO AND FORMING PART OF THE BUDGET
FOR THE YEAR ENDED 30 JUNE 2026

14. FEES AND CHARGES

	2025/26 Budget	2024/25 Actual	2024/25 Budget
	\$	\$	\$
By Program:			
General purpose funding	500	440	1,000
Health	27,060	20,674	17,060
Education and welfare	1,000	966	1,000
Housing	15,650	15,600	15,650
Community amenities	768,219	1,088,012	1,002,728
Recreation and culture	40,200	48,656	35,200
Transport	9,000	9,963	14,000
Economic services	35,000	34,488	32,000
Other property and services	103,068	129,505	103,068
	999,697	1,348,304	1,221,706

The subsequent pages detail the fees and charges proposed to be imposed by the local government.

2025/26 BUDGET

PROGRAM 3 GENERAL PURPOSE FUNDING

SUB-PROGRAM-RATES REVENUE

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
315100	Rates Raised (12 Months)	2,014,018	
315160	Rates Write Off	(1,000)	
315170	Less Discount On Rates (2.5%)	(43,000)	
315180	Penalty - Interest Charges On Rates	10,000	
315220	Excess Rates	-	
315230	Instalment Admin Fees	3,000	
315240	Legal Fees	500	
	Total Operating Revenue	<u>1,983,518</u>	
ADMINISTRATION EXPENDITURE			
314900	Administration Costs Allocation		215,808
	Total Administration Expenditure		<u>215,808</u>
	TOTAL RATES REVENUE	<u>1,983,518</u>	<u>215,808</u>

SUB-PROGRAM-OTHER GENERAL PURPOSE FUNDING

Objective - to maximise Council's entitlement to general purpose grants through properly constructed Grant Commission applications

OPERATING REVENUE			
325200	Grants Commission - FAG	6,810,000	
325300	Community Services Obligations	594,475	
325800	Interest On Investments - Municipal Fund	100,000	
325810	Interest On Investments - Reserve Fund	204,309	
	Total Operating Revenue	<u>7,708,784</u>	
	TOTAL OTHER GENERAL PURPOSE FUNDING	<u>7,708,784</u>	
	TOTAL GENERAL PURPOSE FUNDING	<u>9,692,302</u>	<u>215,808</u>

2025/26 BUDGET

PROGRAM 4 GOVERNANCE

Goal-to provide a high standard of administrative support and decision making on matters regarding the functions to be performed by Council for the community of Christmas Island

SUB-PROGRAM-MEMBER OF COUNCIL

Objective-to provide resources to compensate members for time and effort in represent the community. To enable member to represent the community at forums which provide the opportunity to both, gain knowledge on Local Government matters and present this Shire's case when dealing with other levels of government

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
415400	Reimbursement	5,000	
	Total Operating Revenue	<u>5,000</u>	
OPERATING EXPENDITURE			
411200	Election Expenses		16,000
411300	Members' Allowances		226,767
411400	Council Meeting/Recording Expenses		15,849
412450	Public Relations/Avertising/Corporate Promotions		3,000
412850	Conference & Training Expenses		76,000
413300	Insurance		7,359
413500	Subscriptions		27,789
413650	Council Reception & Refreshments		5,000
414850	Other Minor Expenses		2,000
	Total Operating Expenditure		<u>379,764</u>
ADMINISTRATION EXPENDITURE			
414900	Administration Costs Allocation		718,617
	Total Administration Expenditure		<u>718,617</u>
TOTAL MEMBER OF COUNCIL		<u>5,000</u>	<u>1,098,381</u>

2025/26 BUDGET

SUB-PROGRAM-ADMINISTRATION GENERAL

Objective-to provide timely quality advice and professional administrative support to Council by:

- . thorough research of matters to be discussed and decided upon
- . maintenance of records to an up to date standard
- . maintaining accurate financial records
- . training and developing a competent and professional administrative staff through quality management practices

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
425300	Pool Car Contributions	1,400	
425400	Reimbursements	1,000	
425990	Add Allocation From Council Activities	(1,400)	
	Total Operating Revenue	<u>1,000</u>	
OPERATING EXPENDITURE			
420100	Employees Costs		1,719,817
420200	Overtime		5,000
421400	Records Management		5,000
421500	Governance, Research, Policy & Grants Expenses		57,000
422100	Building Maintenance (George Fam Centre)		164,163
422180	Recruitment/Relocation Expenses		85,000
422300	Printing & Stationery		3,000
422350	Telephone & Facsimile		15,000
422360	Internet Expenses		24,000
422400	Postage		2,000
422500	Office Equipment/Furniture Maintenance/Consumables		14,000
422600	Bank Charges		1,000
422610	ETPOS Charges		6,000
422650	Computer Operating Expenses		238,020
422750	Purchase Of Equipment		13,000
422800	Plant Operation Costs		60,000
422850	Conference/Training/Meeting Expenses		90,000
423100	Audit Fees & Expenses		92,400
423150	Consultant Fees & Expenses		65,000
423160	Translation		12,000
423200	Valuation expenses		29,000
423250	Legal expenses		5,000
423300	Insurance		37,516
423350	Electricity - George Fam Centre		18,000
423400	Debt Recovery Expenses		3,000
423500	Subscriptions		1,000
423650	Staff Amenities/Entertainment Expenses		4,000
424800	Depreciation - Furniture & Equipment		50,000
424850	Other Minor Expenditure		4,000
424990	Less allocated to Council Activities		(2,822,916)
	Total Operating Expenditure		<u>0</u>
CAPITAL EXPENDITURE			
427500	Plant & Machinery		60,000
427800	Furniture & Equipment		50,000
427900	Buildings		150,000
	Total Capital Expenditure		<u>260,000</u>
	TOTAL ADMINISTRATION GENERAL	<u>1,000</u>	<u>260,000</u>
	TOTAL GOVERNANCE	<u>6,000</u>	<u>1,358,381</u>

2025/26 BUDGET

PROGRAM 5 LAW, ORDER, PUBLIC SAFETY

Sub-Program-Ranger Services

Aims-to ensure law, order and public safety of the residents of Christmas Island as well as control of dogs and cats of the Island

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
515300	Pool Car Contributions	700	
515600	Fines	200	
	Total Operating Revenue	<u>900</u>	
OPERATING EXPENDITURE			
510100	Employees Costs		170,851
510200	Overtime		5,000
510310	Public Education Program		1,250
512800	Plant Operation Costs		21,500
512850	Conference/Training Expenses		5,000
513150	Consultant/Vermin/Fowl Control/Cat Vet		55,000
514800	Depreciation - Furnituren & Equipment		1,300
514850	Other Minor Expenditure		6,000
514800	Depreciation-furniture & equipment		0
	Total Operating Expenditure		<u>265,901</u>
ADMINISTRATION EXPENDITURE			
514900	Administration Costs Allocation		62,673
	Total Administration Expenditure		<u>62,673</u>
CAPITAL EXPENDITURE			
517500	Plant & Machinery		0
517800	Furniture & Equipment		0
	Total Capital Expenditure		<u>0</u>
	TOTAL RANGER SERVICES	<u>900</u>	<u>328,574</u>

2025/26 BUDGET

Sub-Program-Fisheries Management

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
520520	DITRDCA GRANT	435,362	
525300	Pool Car Contributions	700	
Total Operating Revenue		<u>436,062</u>	
OPERATING EXPENDITURE			
520100	Employees Costs		125,768
520200	Overtime		36,738
522450	Public Relation & Material		5,000
522650	IT Operationg Costs		0
522800	Plant Operation Costs		10,000
522850	Conference/Training Expenses		19,000
523150	Consultant Fees & expenses		173,074
524850	Other Minor Expenditure		1,000
Total Operating Expenditure			<u>370,580</u>
ADMINISTRATION EXPENDITURE			
524900	Administration Costs Allocation		62,673
Total Administration Expenditure			<u>62,673</u>
CAPITAL EXPENDITURE			
Total Capital Expenditure			<u>0</u>
TOTAL FISHERIES MANAGEMENT		<u>436,062</u>	<u>433,253</u>
TOTAL LAW, ORDER, PUBLIC SAFETY		<u>436,962</u>	<u>761,827</u>

2025/26 BUDGET

PROGRAM 7 HEALTH

Aims-to ensure public health is protected by monitoring facilities on Christmas Island which could impact on public health.

Environmental management and public health are traditionally core functions of Local Government. The Shire has legal and social obligations to ensure the health and safety of the community. Activities include food surveillance, nuisance, investigation, asbestos removal, fire safety, OH & S, disease control and animal control.

Environmental control and public health are areas of increasing responsibility for the Local Government with limited opportunity for revenue raising. The introduction of Local Laws will tend to increase the workload and opportunity for revenue raising in this area.

SUB-PROGRAM-ENVIRONMENTAL HEALTH

Objective-to maintain professional expertise in the area of public health and to conduct regular inspection of food outlets and other facilities which have public health implications

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
715300	Pool Car Contributions	1,400	
715500	Fees & Charges	7,060	
715520	Fees & Charges-Grease Trap Cleaning	20,000	
	Total Operating Revenue	<u>28,460</u>	
OPERATING EXPENDITURE			
710100	Employees Costs		68,972
710200	Overtime		40,000
712500	Equipment/Grease Trap Costs		14,000
712800	Plant Operation Costs		12,250
713150	Consultant Fee & Expenses		10,000
714850	Othe Minor Expenditure		2,000
	Total Operating Expenditure		<u>147,222</u>
ADMINISTRATION EXPENDITURE			
714900	Administration Costs Allocation		65,459
	Total Administration Expenditure		<u>65,459</u>
CAPITAL EXPENDITURE			
717500	Plant & machinery		0
717800	Furniture & equipment		0
	Total Capital Expenditure		<u>0</u>
TOTAL ENVIRONMENTAL HEALTH		<u>28,460</u>	<u>212,681</u>
TOTAL HEALTH		<u>28,460</u>	<u>212,681</u>

2025/26 BUDGET

PROGRAM 8 WELFARE

SUB-PROGRAM-COMMUNITY SERVICES

Aims-to provide an efficient service which is readily available to residents of Christmas Island.

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
825300	Pool Car Levy	1,000	
825310	Senior Week Contributions	1,000	
825500	Fees & Charges	1,000	
	Total Operating Revenue	<u>3,000</u>	
OPERATING EXPENDITURE			
820100	Employees Costs		526,536
822800	Plant Operation Costs		30,000
823150	Community Services - Works, Services & Related Costs (Timesheets)		2,000
823160	Award Party		10,000
823170	Banner Competition		1,000
823180	Senior Week Expenses		12,000
823190	Senior Citizen Building Expenses		5,000
823200	Senior Activities		9,000
823210	Youth & School Holiday Program Expenses		8,000
823220	Environment To Community Services		2,000
823230	Citizenship		3,000
824850	Other Minor Expenditure		4,000
	Total Operating Expenditure		<u>612,536</u>
ADMINISTRATION EXPENDITURE			
824900	Administration Costs Allocation		173,622
	Total Administration Expenditure		<u>173,622</u>
CAPITAL EXPENDITURE			
827500	Plant & Machinery		0
827800	Furniture & Equipment		0
	Total Capital Expenditure		<u>0</u>
TOTAL COMMUNITY SERVICES		<u>3,000</u>	<u>786,159</u>
TOTAL WELFARE		<u>3,000</u>	<u>786,159</u>

2025/26 BUDGET

PROGRAM 9 HOUSING

PROGRAM-HOUSING

Aims-to provide reasonable accommodation for staff.

SUB-PROGRAM-STAFF HOUSING

Objective-to provide accommodation at reasonable cost to those staff employed for fixed short term and unable to access private housing

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
905500	Rental Charges-23 Seaview Drive - (DPGP)	7,825	
905530	Rental Charges-5 Jalan Ketam Merah (A/DFCS)	7,825	
	Total Operating Revenue	<u>15,650</u>	
OPERATING EXPENDITURE			
900100	Employees Costs		87,240
900005	5 Jalan Ketam Merah (A/DFCA)		42,581
900012	12 Guano Close (DWSW)		45,041
900023	23 Seaview Drive (DPGP)		44,225
900028	28 Seaview Drive (Research Officer)		48,601
900030	30 Seaview Drive (CEO)		47,133
900036	36 Seaview Drive (Vacant Land)		4,000
900138	Flat 138		34,146
902800	Plant Operation Costs		22,500
904850	Other Minor Expenditure		2,000
904920	Less Allocated To Governance		(182,540)
904970	Less Allocated To Public Works		(45,041)
	Total Operating Expenditure		<u>149,886</u>
ADMINISTRATION EXPENDITURE			
904900	Administration Costs Allocation		40,957
	Total Administration Expenditure		<u>40,957</u>
CAPITAL EXPENDITURE			
907900	General Housing Upgrade (For Budget Transfer)		150,000
907212	12 Guano Close		0
907223	23 Seaview Drive		0
907228	28 Seaview Drive		0
907230	30 Seaview Drive		0
907238	Flat 138		0
907239	5 Jalan Ketam Merah		0
	Total Capital Expenditure		<u>150,000</u>
TOTAL HOUSING		<u>15,650</u>	<u>340,843</u>

2025/26 BUDGET

PROGRAM 10 COMMUNITY AMENITIES

Aim-to provide those amenities on Christmas Island necessary to maintain a clean and pleasant environment in which in which to live

SUB-PROGRAM-SANITATION REFUSE

Objective-to properly manage waste on Christmas Island in manner which has minimal environmental impact.

Waste management is a core function of the Shire. The Council has identified litter awareness as a priority issue to improve the local environment and enhance the tourist image.

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1015500	Fees & Charges-Domestic Waste Collection Services	312,803	
1015510	Garbage-Write Off	0	
1015540	Fees & Charges-Enterprises Waste Collection Services	337,280	
1015570	Fees & Charges-Waste Disposal	107,536	
	Total Operating Revenue	<u>757,619</u>	
OPERATING EXPENDITURE-DIRECT			
1010100	Employees Costs		862,394
1010200	Overtime		83,999
1011100	MGB Collections		58,500
1011150	Refuse Tip Site Operation		94,500
1011200	Public Bins/Litter Collection		9,500
1011450	Industrial/Skip Bins		15,500
1012500	Equipment Maintenance		4,000
1012750	Purchase Of Bins/Equipment		10,000
1012850	Training		10,000
1012800	Vehicle Running Expenses		39,000
1013150	Consultant Fees & Expenses		5,000
1013300	Insurance		14,067
1013350	Electricity-Tipsite		3,225
1014200	Depreciation - Buildings		10,000
1014500	Depreciation - Plant & Machinery		5,000
1014850	Other Minor Expenditure		3,000
	Total Operating Expenditure		<u>1,227,685</u>
ADMINISTRATION EXPENDITURE			
1014900	Administration costs allocation		194,851
	Total Administration Expenditure		<u>194,851</u>
CAPITAL EXPENDITURE			
1017200	Buildings		0
1017500	Plant & Machinery		0
	Total Capital Expenditure		<u>0</u>
	TOTAL SANITATION REFUSE	<u>757,619</u>	<u>1,422,537</u>

2025/26 BUDGET

SUB-PROGRAM-TOWN PLANING & DEVELOPMENT

Objective-to ensure that Council monitors the orderly use of land on Christmas Island

Town Planning and development control is a core function of Local Government and will have significant impact on economic and social development at Christmas Island. Finalisation of the town plan was identified as the major priority of the Strategic Plan. Opportunities for direct revenue are limited but indirect benefits are considered

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1065500	Fees & Charges	10,000	
1065200	Grant & Subsidies	738,500	
	Total Operating Revenue	<u>748,500</u>	
OPERATING EXPENDITURE			
1060100	Employees Costs		36,986
1062800	Vehicle Running Expenses		4,250
1063150	Consultant Fees & Expenses		101,000
1063161	Housing support Program (c/f job from FY23/24)		201,570
1064850	Other Minor Expenditure		2,000
	Total Operating Expenditure		<u>345,806</u>
ADMINISTRATION EXPENDITURE			
1064900	Administration Costs Allocation		45,045
	Total Administration Expenditure		<u>45,045</u>
TOTAL TOWN PLANNING		<u>748,500</u>	<u>390,852</u>

2025/26 BUDGET

SUB-PROGRAM-OTHER COMMUNITY AMENITIES

Objective-to provide support and facilities as and when required by the community

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1075200	Cemeteries Management Plan-Grant	0	
1075500	Fees & Charges - Cemeteries	600	
	Total Operating Revenue	<u>600</u>	
OPERATING EXPENDITURE			
1070010	Bus Shelters		23,902
1070020	Cemeteries Maintenance (Total)		131,458
10701	Chinese Cemetery		
10702	Malay Cemetery		
10703	Christian Cemetery		
10704	European Cemetery		
10705	Phosphate Hill Cemetery		
1070021	Cemeteries Management Plan		60,000
1070030	Public Conveniences		48,201
1070050	Community assistance scheme		110,000
1070051	Community Assistance Scheme-In Kind Contributions		35,852
1070052	Assistance To ST Johns Ambulance		3,000
1074200	Depreciation-Buildings		16,000
1074800	Depreciation-Furniture & Equipment		1,000
1078888	CWF Payments		2,000
	Total Operating Expenditure		<u>431,413</u>
ADMINISTRATION EXPENDITURE			
1074900	Administration Costs Allocation		63,813
	Total Administration Expenditure		<u>63,813</u>
CAPITAL EXPENDITURE			
1077800	Furniture & Equipment		0
1077810	Buildings		0
	Total Capital Expenditure		<u>0</u>
TOTAL OTHER COMMUNITY AMENITIES		<u>600</u>	<u>495,226</u>
TOTAL COMMUNITY AMENITIES		<u>1,506,719</u>	<u>2,308,614</u>

2025/26 BUDGET

PROGRAM 11 RECREATION AND CULTURE

Aim-to provide such facilities and amenities deemed necessary for the cultural and sporting outlets for the residents and visitors to Christmas Island

SUB-PROGRAM-PUBLIC HALLS & CIVIC CENTRES

Objective-to provide indoor facilities for recreational, cultural and sporting purposes

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1115400	Sale of LIA Blocks	0	
1115500	Fees & Charges-Poon Saan Community Hall	8,000	
1115510	Fees & Charges-G/F Training Room	0	
	Total Operating Revenue	<u>8,000</u>	
OPERATING EXPENDITURE			
1110100	Employees Costs-Public Halls		36,113
1111000	Sports Hall		5,341
1111100	Poon Saan Community Hall		86,372
1111700	Women's Refuge		1,107
1112500	Furniture/Equipment Maintenance		5,000
1112750	Purchase Of Equipment/Consumables		15,000
1112850	Training		5,000
1112800	Vehicle Running Expenses		24,500
1113500	Consultant Expenses		5,000
1114850	Other Minor Expenditure		2,000
1114200	Depreciation-Buildings		154,000
1114800	Depreciation-Furniture & Equipment		1,000
	Total Operating Expenditure		<u>340,434</u>
ADMINISTRATION EXPENDITURE			
1114900	Administration Costs Allocation		61,019
	Total Administration Expenditure		<u>61,019</u>
CAPITAL EXPENDITURE			
1117200	Light Industrial Area		0
1117210	George Fam Centre		0
1117500	Plant & Machinery		0
1117800	Furniture & Equipment		0
1117900	Buildings		40,000
	Total Capital Expenditure		<u>40,000</u>
TOTAL PUBLIC HALLS & CIVIC CENTRES		<u>8,000</u>	<u>441,452</u>

2025/26 BUDGET

SUB-POGRAM-OTHER RECREATION & SPORT, PARKS & GARDENS

Objective-to provide and maintain areas where residents and visitors can enjoy open air activities

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1126800	Profit Sale Of Assets	0	
1199999	Private Works	0	
	Total Operating Revenue	<u>0</u>	
OPERATING EXPENDITURE			
1120000	Parks, Gardens and Reserves Maintenance (Total)		908,257
11200	Supervision		
11201	Cocos Padang Park		
11202	Drumsite Park		
11203	Kung Wai Lane Park		
11204	Lower Poon Saan Park		
11205	Kampong Foreshore/Reserve		
11206	Poon Saan Cinema Reserve		
11207	Poon Saan Park		
11208	Post Office Padang		
11209	Prickle Park Silver City		
11210	Lily & Ethel Beach Reserve		
11211	Taman Sweetland Reserve		
11212	Smith Point (not Territory Day Park)		
11213	Poon Saan Basketball Reserve		
11214	George Fam Grounds		
11215	Gun Emplacement Smith Point		
11216	Poon Saan Community Hall		
11217	Kampong/Settlement Foreshore Reserve		
11218	Sports Hall (Gaze Road)		
11219	Arenga Close Park		
11220	Other Minor Gardens & Reserves		
11221	Drumsite Breeze Way Park		
11222	Incline		
11223	Foreshore Padang		
11224	Dolly Beach		
1121370	Pre-Cyclone Clean Up		59,754
1122750	Purchase Of Small Tools & Equipment		20,000
1122800	Vehicle Running Expenses		88,000
1122850	Training Expenses		10,000
1123160	Wet Weather		35,852
1123280	Storm Damage Clean-Up		0
1123300	Insurance		4,700
1124200	Depreciation-Building		130,000
1124800	Depreciation-Furniture & Equipment		18,000
1124850	Other Minor Expenditure		10,000
1124970	Works Management Costs		159,180
1129999	Private Works		0
	Total Operating Expenditure		<u>1,443,743</u>
ADMINISTRATION EXPENDITURE			
1124900	Administration Costs Allocation		312,484
	Total Administration Expenditure		<u>312,484</u>
CAPITAL EXPENDITURE			
1127200	Shed/Structure/BBQs Facilities		0
1127500	Plant & Machinery		0
1127800	Furniture & Equipment		110,000
	Total Capital Expenditure		<u>110,000</u>
	TOTAL PARKS & GARDENS	<u>0</u>	<u>1,866,227</u>

2025/26 BUDGET

SUB-PROGRAM-LIBRARY

Objective-to a library facility which enables community access to a wide range of print and electronic mediums.

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1135500	Sundry Sales	100	
1135600	Fines & Penalties	100	
1135700	Fees & Charges-Internet	100	
	Total Operting Revenue	<u>300</u>	
OPERATING EXPENDITURE			
1130100	Employees Costs		79,574
1130200	Overtime		7,268
1133700	Purchase Of Books/Magazine Subscriptions		6,000
1133750	SDA Expenses		8,000
1134850	Other Minor Expenditure		4,000
	Total Operating Expenditure		<u>104,842</u>
ADMINISTRATION EXPENDITURE			
1134900	Administration Costs Allocation		70,656
	Total Administration Expenditure		<u>70,656</u>
CAPITAL EXPENDITURE			
1137800	Furniture & Equipment		0
	Total Capital Expenditure		<u>0</u>
	TOTAL LIBRARY	<u>300</u>	<u>175,499</u>

2025/26 BUDGET

SUB-PROGRAM-CULTURE & ACTIVITIES

Objective-to assist the community to conduct celebrations or activities relative to cultural groups

OPERATING REVENUE		
1145200	Australia Day/Building Better Regions Grant	20,000
1145300	Australia Day Contributions	1,000
1145320	Saluting Their Service Commemorations Grant	0
1145400	Indian Ocean Cultural Exchange Program	21,560
1145400	Reimbursements - Sales Of Coins	500
1145500	Fees & Charges-Island Newsletter	0
1145510	Fees & Charges-Advertisement Island Newsletter	32,000
Total Operating Revenue		<u>75,060</u>
OPERATING EXPENDITURE		
1141100	Community Celebrations (Total)	55,000
11411	Territory Day	
11412	Australia Day	
11413	Anzac Day	
11414	Harmony Day	
1141400	"The Islander" Newsletters	80,825
1141500	Building better region grant expenses	20,000
1141504	Saluting Their Service Commemorations Expenses	0
1141506	Indian Ocean Cultural Exchange Program	21,560
1144800	Depreciation - Furniture & Equipment	4,000
Total Operating Expenditure		<u>181,385</u>
ADMINISTRATION EXPENDITURE		
1144900	Administration costs allocation	59,971
Total Administration Expenditure		<u>59,971</u>
CAPITAL EXPENDITURE		
1147800	Furniture & Equipment	0
Total Capital Expenditure		<u>0</u>
TOTAL OTHER CULTURE		<u>75,060</u> <u>241,356</u>

2025/26 BUDGET

SUB-PROGRAM-RECREATION SERVICES

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1155300	Contributions	30,000	
1155301	CI Marathon Income	10,000	
	Total Operating Revenue	<u>40,000</u>	
OPERATING EXPENDITURE			
1150100	Employees Costs		79,828
1152500	Repair & Maintenance		4,500
1152750	Purchase Of Miscellaneous/Equipment		5,000
1152800	Vehicle Running Expenses		10,000
1152850	Training/Conference		8,000
1153060	Sports/Competition Expenses (Total)		5,000
1153061	Cricket Training Clinic		0
1153150	Consultant Expenses		8,000
1153160	Bus Service		44,000
1153161	CI Marathon		25,000
1153300	Insurance		2,268
1154200	Depreciation-Buildings		8,000
1154850	Other Minor Expenditure		5,000
	Total Operating Expenditure		<u>204,596</u>
ADMINISTRATION EXPENDITURE			
1154900	Administration Costs Allocation		29,251
	Total Administration Expenditure		<u>29,251</u>
CAPITAL EXPENDITURE			
1157200	Recreation & Culture		0
	Total Capital Expenditure		<u>0</u>
TOTAL RECREATION SERVICES		<u>40,000</u>	<u>233,848</u>
TOTAL RECREATION & CULTURE		<u>123,360</u>	<u>2,958,381</u>

2025/26 BUDGET

PROGRAM 12 TRANSPORT

PROGRAM-TRANSPORT

Aim-to provide all facilities necessary for the safe and orderly movement of vehicles and pedestrians on Christmas Island

SUB-PROGRAM-ROADS GOVERNMENT FUNDING

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1205200	Central Road Authority service	600,000	
1205260	C'wealth Special Projects Grant	100,000	
1205225	Parks Australia Grading Grant	0	
1205290	Road to Recovery Grant	529,240	
1205225	Parks Road Upgrade - East West Baseline	3,254,203	
Total Operating Revenue		<u>4,483,443</u>	
OPERATING EXPENDITURE			
1203200	Central Road Authority Grant (Total)		
32000	CRA Management and Administration		47,238
32004	Commonwealth Chalk Roads Maintenance & Operations (Total)		0
4076	Greta Beach Road		
4077	Margaret Knoll Road		
4093	Blowholes Road		
4100	South Point Temple Road		
4120	Dales Road		
1203210	CRA - Non-Capital Grant (Total)		
32101	Technical enhancement/staff training expenses		0
32103	Linemarking (second application of white lining)		0
32110	Golf Course Casino Rd Replace ARMCO rails totally LHS near Resort		0
1203260	C'wealth Special Grant (Total)		
32601	North West Point Road - DIAC Special grant		0
1203240	Parks Australia Grading Grant		0
72927	East West Baseline		
72928	North West Point		
72929	Murray Road		
1203245	Parks Road Upgrade - East West Baseline		904,203
72934	Site Establishment - Security, Fencing		
72935	Supervision& Project Management Costs		
72936	Preparation of Management, Safety, Quality & Environmenta Plans		
72937	Survey and Services Identification		
72938	Environmental Controls		
72939	Traffic Control		
72940	Road Preparation & Clearing		
72941	Installation of Sealed Pavement per 500lm		
72942	Contingency, Signage, Demobilisation		
Total Operating Expenditure			<u>951,441</u>

2025/26 BUDGET

CAPITAL EXPENDITURE		
1207230	CRA Network Reseal Program Total	553,391
0	CRA Carried Forward 23/24	
	Reseal Jalan Ketam Merah - CRA 23/24	
1207260	C'wealth Special Grant	487,933
72605	Blowhole Rd Upgrade - Maintenance to Blowhole Rd Stage 1	
1207261	Local Roads and Community Infrastructure Pogram Grant Total	0
72617	Lily Beach Boardwalk Replacement-LRCIP Phase 4	
72618	Replacement of Road Signage-LRCIP Phase 4	
1207290	Road to Recovery Grant Total	698,364
72944	North South Baseline	
72107	Reseal Lily Beach Road (RTR 23/24)	
72930	Murray Rd-CIDHS to Crab Bridge Heavy Patching	
72108	Rocky Point Spur Rd Construction (RTR 24/25)	
72109	Nursery Rd Construction (RTR 24/25)	
72111	Sin Sang Rd Reseal (RTR 24/25)	
72912	Taman Sweetland Crescent Reseal (RTR 24/25)	
72932	Gaze Road (RTR 24/25)	
72933	Block 413 Carpark (RTR 24/25)	
	Total Capital Expenditure	<u>1,739,688</u>
	TOTAL ROADS GOVERNMENT FUNDING	<u>4,483,443</u> <u>2,691,129</u>

2025/26 BUDGET

SUB-PROGRAM-STREETS ,ROADS ,BRIDGES ,DEPOTS

Objective-to improve and maintain to a satisfactory standard the public road network on Christmas Island.

Streets, roads, drainage maintenance and upgrading are core function of Council. Funding is derived from rates, various Commonwealth and State Grants and Private Works.

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1215550	Resources Income	1,000	
1215700	Excavation Permit-Inspection Fees	8,000	
1415510	Private Works - Fees & Charges	100,000	
		<u>109,000</u>	
OPERATING EXPENDITURE			
1210000	Road and Drainage Maintenance (Total)		1,595,889
1210	Supervision		
1211	Road Maintenance-Patching Materials		
0001	Murray Road		
0002	Silver City Road		
0003	Lower Poon Saan Drive		
0004	Seaview Drive		
0005	Pai Chin Lu		
0006	Pak Kam Loh		
0007	Jalan Perak		
0008	Sunset Place		
0009	Poon Saan Road		
0011	San Chye Loh		
0012	Taman Sweetland Crescent		
0013	Taman Sweetland Close		
0014	Guano Close		
0015	Phosphate Hill Road		
0016	Kung Wai Lane		
0017	Gaze Road		
0018	Jalan Pantai		
0019	Club Road		
0020	Canberra Place		
0021	Tong Chee Road		
0023	Rocky Point Crescent		
0026	Coconut Grove		
0027	Short Street		
0028	Triadic Crescent		
0029	Golf Course Road		
0031	Smith Point Road		
0032	Golden Bosun		
0034	Tutor Close		
0035	Sing Sang Road		
0036	Jalan Guru		
0037	Lam Lok Loh		
0038	Jalan Ketam Merah		
0040	Nursery Road		
0043	Abbots Nest Road		
0046	Sung Miaw Loh		
0048	Tong Yan Loh		
0052	Lily Beach Road		
0053	Quarry Road		
0054	Gaze Service Road		
0057	Lorong Kampong Melayu/Jalan Masjid		
0061	Vagabond Road		
0064	Irvine Hill - Airport Road		
0066	North South Baseline Road		
0068	Linkwater Road		
0074	Irvine Hill Road		
0121	Arenga Close		
0124	Tampa View		
0125	Lister Place		
0127	Highland Court		
0129	Plant Hill Road		
0200	Parks Road Minor Works		

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ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
1210070	Depot maintenance and operations		70,000
1211550	Resources - aggregate		1,100,000
1211551	Resources - bitumen		100,000
1212300	Printing & stationery		3,000
1212360	Internet expenses		9,000
1212650	Computer expenses		5,000
1212750	Purchase of equipment/street signs		40,000
1212800	Vehicle running expenses		117,300
1212850	Training		40,000
1213160	Wet weather		49,357
1213300	Insurance		15,844
1214200	Depreciation-fixed plant/infrastructure assets		1,304,520
1214500	Depreciation-Plant & Machinery		24,000
1214800	Depreciation-Furniture & Equipment		18,000
1214850	Other minor expenditure		25,000
1214970	Works management costs/ Fleet Management		222,754
1410000	Private works		100,000
	Total Operating Expenditure		<u>4,839,663</u>
	ADMINISTRATION EXPENDITURE		
1214900	Administration costs allocation		612,137
	Total Administration Expenditure		<u>612,137</u>
	CAPITAL EXPENDITURE		
1217200	Depot shed		0
1217500	Plant & machinery		2,250,000
1217800	Furniture & equipment		100,000
	Total Capital Expenditure		<u>2,350,000</u>
	TOTAL STREETS, BRIDGES & DEPOT	<u>109,000</u>	<u>7,801,800</u>
	TOTAL TRANSPORT	<u>4,592,443</u>	<u>10,492,929</u>

2025/26 BUDGET

PROGRAM 13 ECONOMIC SERVICES

SUB-PROGRAM-OTHER ECONOMIC SERVICES

Aim-to provide services to the residents of christmas Island.

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1315550	Rent - Cocos Padang Lease	35,000	
	Total Operating Revenue	<u>35,000</u>	
OPERATING EXPENDITURE			
1311550	Resources		5,000
1311640	Project Depot expenses (Special Project)		10,000
1311641	Island Care Expenses (Ex-Projects Depot)		10,000
1311930	Removal of Container		10,000
1312500	Repairs & Maintenance		5,000
1312750	Purchase of Equipment/Tools-Special Project Team		25,000
1312800	Vehicle Running Expenses		22,000
1312850	Training		10,000
1313150	Consultants Expenses		5,000
1313160	Wet Weather		37,564
1314200	Depreciation-Fixed Plant		25,000
1314800	Depreciation-Furniture & Equipment		1,000
1314850	Other Minor Expenditure		10,000
	Total Operating Expenditure		<u>175,564</u>
ADMINISTRATION EXPENDITURE			
1314900	Administration Costs Allocation		41,214
	Total Administration Expenditure		<u>41,214</u>
CAPITAL EXPENDITURE			
1317200	Project Depot Shed		0
1317500	Plant & Machinery		0
1317800	Furniture & Equipment		0
	Total Capital Expenditure		<u>0</u>
TOTAL OTHER ECONOMIC SERVICES		<u>35,000</u>	<u>216,778</u>

2025/26 BUDGET

PROGRAM 14 OTHER PROPERTY AND SERVICES

SUB-PROGRAM-PUBLIC WORKS OVERHEADS

Objective-to identify the total overheads which have been separately charged to individual public works functions.

ACCT. NO.	DESCRIPTION	INCOME \$	EXPENDITURE \$
OPERATING REVENUE			
1425300	Pool Car Levy	8,000	
1425500	Staff Housing Rentals	3,068	
	Total Operating Revenue	<u>11,068</u>	
OPERATING EXPENDITURE			
1420100	Employees Costs		1,882,756
1424990	Less Allocation To Works & Services		(1,882,756)
	Total Operating Expenditure		<u>0</u>
TOTAL PUBLIC WORKS OVERHEADS		<u>11,068</u>	<u>0</u>

SUB-PROGRAM-PLANT OPERATIONS

Objective-to separately account for the use of Council plant with a view to maximising the use and justifying the capital expenditure incurred in its purchase

OPERATING EXPENDITURE		
1430100	Plant Repair Wages	601,504
1430200	Tyres & Tubes	70,000
1430300	Parts & Repairs	291,200
1430400	Licences	30,000
1430500	Fuel & Oil	450,000
1430600	Motor Vehicle Accident & Repairs Expenses	10,000
1432500	Workshop Consumables	20,000
1432550	Repairs And Maintenance-Tools/Equipment	30,000
1432750	Small Tools And Equipment	30,000
1432800	Vehicle Running Expenses	70,400
1432850	Training Expenses	30,000
1434860	Sea and Air Freight	20,000
1433300	Insurance - Plant	21,600
1434500	Depreciation - Plant & Machinery	580,000
1434800	Depreciation - Furniture & Equipment	2,300
1434850	Other Minor Expenditure	2,000
1434970	Plant Management Costs	288,800
1434990	Less Allocated To Other Council Activites	(1,946,300)
	Total Operating Expenditure	<u>601,504</u>
CAPITAL EXPENDITURE		
1437500	Plant & Machinery	0
1437800	Furniture & equipment	0
	Total Capital Expenditure	<u>0</u>
TOTAL PLANT OPERATIONS		<u>601,504</u>

2025/26 BUDGET

SUB-PROGRAM-SALARIES & WAGES

Objective-to provide timely salary payments to Council employees

OPERATING EXPENDITURE

1440100	Gross Salaries & Wages Paid	8,167,771
1444990	Less Allocated to Works & Services	(8,167,771)

Total Operating Expenditure 0

TOTAL SALARIES & WAGES 0

TOTAL - OTHER PROPERTY & SERVICES 11,068 601,504

PLANT

Budget
\$

P0010	BRUSHCUTTERS STIHL-P&G	5,000
P0020	LAWNMOWERS-P&G	1,000
P0076	PAVELINE 3 000L SKID-C/WKS	15,000
P0078	1000L SINGLE AXLE DIESEL TANKER	0
P0079	CATERPILLAR D6R XL TRACK TYPE TRACTOR (DOZER)	65,000
P0080	KOMATSU PC220LC-8	65,000
P0084	JCB MINI EXCAVATO	15,000
P0085	Kubota GR2120-48-AU-2 Ride On Mower-P&G (MP0085)	2,000
P0086	PRO KERB MACHINE	4,800
P0091	Kubota GR2120-48-AU-2 Ride-On Mower-P&G	2,000
P0093	Kubota GR2120-48-AU-2 Ride-On Mower-P&G	2,000
P0098	Kubota GR2120-48-AU-2 Ride-On Mower-P&G	2,000
P0101	Kubota GR2120-48-AU-2 Ride-On Mower-P&G	2,000
P0130	CHAIN SAW	5,000
P0160	COMPRESSOR	0
P0200	QUIKSPRAY 9SBE-600 S	1,500
P0210	MINI EXCAVATOR KUBOT	1,500
P0220	GENERATOR	2,000
P0240	WATER TANK WITH PUMP	1,000
P0250	KUBOTA MINI EXCAVATOR	20,000
P0547	PLANT TRAILER	1,000
P0612	TRAILER TANDEM AXLE	1,000
P0644	PLANT TRAILER 3450 X	1,500
P5064	CATERPILLAR IT28G LO (SOLD)	0
P5291	TRACTOR MASSEY FERGUSON	0
P60003	TRAILER TANDEM AXLE	8,000
P60031	BOX TRAILER SINGLE A	1,000
P60033	WOODCHIPPER BANDIT	0
P60058	TRAILER TANDEM MODEL	0
P60137	SV500 JET TRAILER MO	10,000
P60198	SKID STEER LOADER MU	28,000
P60199	KUBOTA TRACTOR M126X	55,000
P60238	PLANT TRAILER	6,000
P60423	TRAILER 8X5 H/DUTY P	2,000
P60518	PLANT TRAILER DURO TANK PTR010 (DIESEL TANKER)	2,000
P60545	TOYOTA HILUX 2WD (Cleaner)	10,000
P60549	PROLITE 75 SERIES	7,000
P60707	SPRAYER TRAILER	3,000
P60785	HIGH PRESSURE WASHER TRAILER	12,000
P60868	SKID STEER LOADER	28,000
P60870	MULTIPAC YL25E MULTI	15,000
P60875	Line Marker	10,000
P60961	TOYOTA HILUX DUAL CAB	30,000
P60968	TOYOTA COASTAL BUS D	25,000
P61015	TOYOTA HILUX DUAL CAB	18,000
P61016	TOYOTA HILUX DUAL CAB	15,000
P61017	TOYOTA HILUX DUAL CAB	25,000
P61077	HYUNDAI WHEEL LOADER	70,000
P61197	TOYOTA HILUX DUAL CAB (Garry Foo)	0
P61209	HINO TIP TRUCK GDJHI (VN4052)	8,000
P61319	TOYOTA RAV 4 5 DOOR (Research GR)	8,000

2025/26 BUDGET

PLANT		Budget
		\$
P61320	TOYOTA HILUX DUAL CAB (DCS)	0
P61321	IVECO/ACCO 2350G/260	90,000
P61322	HINO 300 SERIES 716	0
P61323	HINO 300 SERIES 716	0
P61325	HINO 300 SERIES 716	0
P61326	TOYOTA HILUX DUAL CAB	15,000
P61327	TOYOTA HILUX DUAL CAB (Fisheries Ranger)	0
P61328	TOYOTA HILUX DUAL CAB	15,000
P61380	FUSO FV51JKD2RFAB 11	50,000
P61571	TOYOTA HILUX 4X4 3.0	0
P61572	TOYOTA HILUX 4X4 D/C (Senior Ranger)	0
P61582	TOYOTA DIESEL POWERE	10,000
P61597	HINO 300 SERIES 717	20,000
P61635	CATERPILLAR CS533E S	20,000
P61636	CATERPILLAR 226B3 SK	0
P61637	CATERPILLAR 120K MOT	45,000
P61723	TOYOTA HILUX 4X4 3.0	15,000
P61724	TOYOTA HILUX 4X2 (DPGP)	15,000
P61757	HINO 300 SERIES 7	25,000
P61903	IVECO ACCO 2350/2	60,000
P61982	TOYOTA HILUX 4X2	15,000
P62029	HINO 300 SERIES 7	15,000
P62035	VOLVO SD105F PAD	30,000
P62036	LINE TRIKE 2 GUN	10,000
P62076	FUSO MITSUBISHI	25,000
P62136	TOYOTA RAV 4 - 5DR (ADFCS)	15,000
P62137	TELEHANDLER	0
P62154	TOYOTA HILUX S/CAB D	20,000
P62161	TOYOTA HILUX 4 X 4	15,000
P62179	TOYOTA HILUX 4 X 4	15,000
P62205	KUBOTA M9540DHC TRACTOR-C/WKS	4,000
P62227	SENTINEL POWER SWEEPER RIDER	40,000
P62372	FUSO HEAVY FV TIP TRUCK (C/WORKS)	30,000
P62396	SKID STEER LOADER (PROJECT TEAM)	25,000
P62397	SKID STEER LOADER (C/WORKS)	35,000
P62410	TOYOTA HILUX (Handyman)	15,000
P62421	KUBOTA M9540DHC TRACTOR-C/WKS	45,000
P62456	TOYOTA HILUX 4 X 4 (Health/Building Officer)	15,000
P62457	TOYOTA HILUX 4 X 4 (P&G Foreman)	15,000
P62458	TOYOTA HILUX 4 X 4 (C/WKS)	20,000
P62471	HINO 500 SERIES 7 TRAY TON TRUCK	25,000
P62499	KOMATSU FRONT END LOADER	40,000
P62621	TOYOTA VITZ HATCHBACK	10,000
P62631	ISUZI TRUCK	25,000
P62656	TOYOTA HILUX 4 X 4	20,000
P62657	TOYOTA FORTUNER (CEO)	20,000
P62658	TOYOTA HILUX 4 X 4	20,000
P62659	TOYOTA HULUX 4 X 4	20,000
P62771	TOYOTA HILUX DUAL CAB (VN60963)	0
P62773	HINO 300 SERIES 707 TIPPER TRUCK-C/WKS	25,000
P62832	BOMAG BW28RH ROLLER-C/WKS	25,000
P62891	Isuzu Tray Truck NPRAC-B21 NPR 65/45-190 MWB 3.8m Tipper Body-Projects Depot	25,000
P62892	Isuzu Tray Truck NPRAC-B21 NPR 65/45-190 CREW 3.6m Tipper Body-C/Wks	25,000
P62912	New Hilux 4x4 2.8L-Fisheries Ranger	20,000
P62915	New Hilux 4x4 2.8L-Say Wah Foo	20,000
P62916	New Hilux 4x4 2.8L-Anwar Ramlan	20,000
P62917	New Hilux 4x4 2.8L-Olivier Lines	20,000
P62918	New Hilux 4x4 2.8L-Yit Meng Sho	20,000
P62919	New Hilux 4x4 2.8L-Ha Chai Su	20,000
P62920	New Hilux 4x4 2.8L-Tony Ho	20,000
	Iveco Waste Compector 4 x 2 Dual Control	35,000
	Roller-C/Wks	35,000
	Telehandler	25,000
	Emulsion Sprayer	35,000
		1,945,300

**SHIRE OF CHRISTMAS ISLAND
ASSETS ACQUISITION
FOR THE YEAR ENDED 30TH JUNE 2026**

	2025/26 Budget \$
LGA S6.2 (4)	
Following assets are budgeted to be acquired during the year:	
GOVERNANCE	
Furniture & Equipment	50,000
Plant & Machinery	60,000
Building	150,000
HOUSING	
Buildings	150,000
RECREATION & CULTURE	
Furniture & Equipment	110,000
Plant & Machinery	-
Buildings	40,000
TRANSPORT	
Furniture & Equipment	100,000
Plant and Machinery	2,250,000
Buildings	-
Roads and Transport - Infrastructure	1,739,688
	<u>4,649,688</u>
By Class	
Furniture and Equipment	260,000
Plant and Machinery	2,310,000
Buildings	340,000
Roads and Transport - Infrastructure	1,739,688
	<u>4,649,688</u>

**SHIRE OF CHRISTMAS ISLAND
ASSETS ACQUISITION
FOR THE YEAR ENDED 30TH JUNE 2026**

**2025/26
Budget
\$**

FURNITURE & EQUIPMENT

GOVERNANCE

427800 Administration General

Phone System Upgrade (c/f job from FY24/25)

50,000

50,000

RECREATION & CULTURE

1127800 Recreation & Sport

Replacement of Poon Saan Outdoor Cinema Seating

20,000

Playground & Park Upgrades

90,000

110,000

TRANSPORT

1217800 Furniture & Equipment

Parks Road Upgrade

100,000

Side Office & Kitchen

Toilet Block

Other Small Capital Equipment

100,000

TOTAL FURNITURE & EQUIPMENT

260,000

PLANT & MACHINERY

GOVERNANCE

427500 Administration General

Toyota Rav4 Replace(61319)

60,000

60,000

TRANSPORT

1217500 Transport

Bulldozer

550,000

Grader

500,000

10T Tipper

275,000

Multi Tyre Roller

260,000

Excavator

300,000

Bitument Sprayer

365,000

2,250,000

TOTAL PLANT & MACHINERY

2,310,000

LAND, BUILDING & FIXED PLANT

GOVERNANCE

427900 Building - George Fam Centre

Replace Flooring in Finance Office & Tea Room

50,000

Replace George Fam Office blinds

25,000

Replace Metalwork Balustrading

75,000

150,000

HOUSING

907900 General Housing Upgrade (For Budget Transfer)

907212 12 Guano Close

-

907223 23 Seaview Drive

-

907228 28 Seaview Drive

-

907230 30 Seaview Drive

-

907238 Flat 138

-

907239 5 Jalan Ketam Merah

-

150,000

RECREATION & CULTURE

1117900 Public Halls, Civic Centres

Poon Saan Community Hall Renovations

40,000

40,000

TOTAL LAND, BUILDING & FIXED PLANT

340,000

**SHIRE OF CHRISTMAS ISLAND
ASSETS ACQUISITION
FOR THE YEAR ENDED 30TH JUNE 2026**

**2025/26
Budget
\$**

INFRASTRUCTURE - ASSETS

TRANSPORT

Government Grants

1207230 CRA Network Reseal Program Total

553,391

72943	CRA Upgrade 25/26	553,391
	CRA Carried Forward 23/24	-
72317	Reseal Jalan Ketam Merah - CRA 23/24	-
72319	Reseal Jalan Masjid - CRA 23/24	-
72320	Reseal Jalan Masjid Carpark - CRA 23/24	-
72321	Reseal Poon Saan Road at Hardware - CRA 23/24	-
72323	Reseal Phosphate Hill/Irine Hill - CRA 23/24	-
72324	Reseal EW Baseline to Blowholes Turn Off - CRA 23/24	-

1207260 C'wealth Special Grant

487,933

72605	Blowhole Rd Upgrade - Maintenance to Blowhole Rd Stage 1	487,933
-------	--	---------

1207261 Local Roads and Community Infrastructure Pogram Grant Total (Phase 5)

-

72617	Lily Beach Boardwalk Replacement-LRCIP Phase 4	-
72618	Replacement of Road Signage-LRCIP Phase 4	-
	LRCIP Phase 5	

1207290 Road to Recovery Grant Total

698,364

72944	North South Baseline	529,240
72107	Reseal Lily Beach Road (RTR 23/24)	-
72930	Murray Rd-CIDHS to Crab Bridge Heavy Patching	-
72108	Rocky Point Spur Rd Construction (RTR 24/25)	25,000
72109	Nursery Rd Construction (RTR 24/25)	50,000
72111	Sin Sang Rd Reseal (RTR 24/25)	38,000
72912	Taman Sweetland Crescent Reseal (RTR 24/25)	38,000
72932	Gaze Road (RTR 24/25)	18,124
72933	Block 413 Carpark (RTR 24/25)	-

TOTAL INFRASTRUCTURE - ASSETS

1,739,688

TOTAL FURNITURE & EQUIPMENT

260,000

TOTAL PLANT & MACHINERY

2,310,000

TOTAL LAND, BUILDING & FIXED PLANT

340,000

ROADS

1,739,688

CAPITAL EXPENDITURE

4,649,688

NOTE:

Capital Expenditures are funded as follows:

Grants

3,989,688

Municipal Fund

330,000

Recreation Services Reserve

Building Reserve

250,000

Waste Management Reserve

-

Plant & Machinery Reserve

-

Furniture & Equipment Reserve

80,000

TOTAL

4,649,688

SHIRE OF CHRISTMA ISLAND

RATES, FEES AND CHARGES

FOR THE YEAR ENDED 30 JUNE 2026

The following rates, fees and charges were adopted by the Council at the Ordinary Meeting of Council held on 17 June 2025

General Purpose Funding

31.0 Rates

31.1 General Rate (Section 6.32 - LG Act)

- | | |
|-----------------------------|---|
| a) Gross Rental Value (GRV) | 11.1821 cents in the dollar (0.111821/\$) |
| b) Unimproved Value (UV) | 44.9904 cents in the dollar (0.449904/\$) |

31.2 Minimum Rate (Section 6.35 - LG Act)

- | | |
|-----------------|----------------------|
| a) Minimum Rate | \$675 GRV Properties |
| b) Minimum Rate | \$406 UV Properties |

31.3 Discount (Section 6.46 - LG Act)

- a) A discount of 2.5% is to apply if rates are paid within 35 Days of issue of notice.

31.4 Penalty/Interest (Section 6.51 - LG Act)

- a) A penalty of 10% is to apply as from 36 days after date of issue of rate notice and 10% of interest is to apply for overdue rates that remain unpaid

31.5 Administration Fee (Section 6.45 – LG Act)

- a) An administration fee of \$53.10 is to apply if rates are paid by instalments

31.6 Zoning, application, orders, requisitions, rates

- | | |
|--|-----------------------|
| a) Land Purchase Enquiry seven day processing time | \$242.00 |
| b) Land Purchase Enquiry 48 hours processing time | \$319.00 |
| c) Rating Account Enquiry | \$ 64.00 per research |

General Administration

42.0 Photocopy/Printing Charges

- | | |
|-----------------------------------|------------------|
| a) A4 - one sided (black & white) | \$ 1.10 per copy |
| b) A3 – one sided (black & white) | \$ 2.10 per copy |
| c) Bulk Printing (50+) | \$ 0.70 per copy |
| d) A4 paper size (colour) | \$ 6.20 per copy |
| e) A3 paper size (colour) | \$10.00 per copy |

42.1 Report

- | | |
|---|------------------|
| a) Annual Report | \$64.00 per copy |
| b) Corporate Business Plan | \$64.00 per copy |
| c) Strategic Plan | \$64.00 per copy |
| d) Street Numbers List Whole Island | \$64.00 per copy |
| e) Copy of extract of Records or Plans (A3) | \$32.00 per copy |
| f) Copy of extract of Records or Plans (A4) | \$20.00 per copy |

Law, Order & Safety

51.0 Keeping of Cats

- | | |
|--|----------------------------------|
| a) Application for Permit to keep a cat | \$56.00 non-refundable |
| b) Claiming of an impounded cat | \$34.00 plus applicable penalty |
| c) Sustenance of an impounded cat | \$34.00 each day or part thereof |
| d) Cat local law Schedule 1 Modified Penalties | \$34.00 per offence |

51.1 Concessional registration rates:

- | | |
|--|----------|
| a) Cats owned & kept by bona-fide pensioners | \$ 16.00 |
|--|----------|

51.2 Animal Trap

- | | |
|------------|---------------|
| a) Deposit | \$261.00 each |
|------------|---------------|

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Law, Order & Safety

51.3 Offences relating to Cats

**Cat Local Law 2010 Schedule 1 Modified Penalties below is applicable regards fines
Local Government Act 1995(WA)(CI)**

Item No.	Clause No.	Nature of Offence	Modified Penalty
a)	2.1	Failure of a keeper to identify a cat	\$250
b)	2.2	Interference with or removal of the identification of a cat	\$250
c)	2.4	Marking cat with universal mark of de-sexing via neutering when cat not neutered.	\$250
d)	3.1(1)	Keeping a cat without a permit	\$500
e)	4.1	Using a premises as a cat boarding premises without a permit	\$250
f)	6.6(a)	Releasing or attempt to release a cat from a pound	\$250
g)	6.6(b)	Destroy, break into, damage or in any other way interfere or render not cat proof a pound	\$250
h)	6.6(c)	Destroy, break into, damage or in any other way interfere with any container used for the purpose of catching, holding or conveying cats	\$250
i)	7.1	Abandonment of cat	\$250
j)	11.1	Cat in a public place	\$250
k)	11.3	Cat in a place that is not a public place.	\$250
l)	11.4	Cat in a cat prohibited area	\$300
m)	11.5	Breach of a condition of permit	\$300

Health

71.0 Food Premises Licence & Registration

a)	New Registration and Licence	\$262.00
b)	New Licence	\$262.00
c)	Licence Renewal	\$262.00 per annum
d)	Food Training Seminars and presentations	\$103.00 per student
e)	Pre-purchase inspection of food premises	\$407.00

71.1 Lodging Houses

a)	New Registration	\$262.00
b)	New Licence	\$262.00
c)	Licence Renewal	\$262.00 per annum

71.2 71.2 Grease Trap Service

a)	Trap Cleaning Service	
(i)	Up to 1,500 litres	\$354.00 per service
(ii)	Over 1,500 litres	\$354.00 per hopperload
b)	Call out Fee	
(i)	Working Hour	\$116.00 per call out
(ii)	After Working Hour	\$471.00 per call out

71.3 Spoutvac Hire

a)	Wet Hire with operators	\$354.00 per hour
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SHIRE OF CHRISTMAS ISLAND

FEES AND CHARGES

FOR THE YEAR ENDED 30 JUNE 2026

The following fees and charges were adopted by the Council at the Ordinary Meeting of Council held on 17 June 2025

Welfare

82.0 Interpretation/Translation \$206.00 per hour

Communities Amenities

101.0 Sanitation

Waste management levy (per annum) section 66 -67 of the Waste Avoidance and Resource Recovery Act 2007 (WA) (CI)

a) Per residential unit/household	\$ 97.00
b) Per individual commercial property	\$ 97.00
c) Per vacant land	\$ 97.00
d) Per specified institution	\$964.00

101.1 Bin Collection Fees (Rated Premises)

a) Household	\$399.00
b) Multi residential unit	\$257.00
c) Rated Enterprise (per quarter - see Note: 1)	\$ 97.00 per collection unit
d) Sulo bin left out or put in wrong place	\$ 90.00 per bin

Note: 1 collection unit is equivalent to 1MGB collected per week for 3 months. An enterprise is any premises that are not a domestic use.

101.2 Collection Service Establishment Fees

a) Waste Service Establishment Fee – Rated Dwelling	\$231.00 Per dwelling
b) Waste Service Establishment Fee – Rated Unit	\$157.00 Per unit
c) Waste Service Establishment Fee – Rated Enterprise	\$ 92.00 Per MGB plus \$79.00
d) Waste Service Establishment Fee – Non-rated Enterprise	\$166.00 Per MGB plus \$122.00
e) Change of a Service – Rated Enterprise	\$48.00 plus \$ 79.00 per extra MGB
f) Change of a Service – Non - Rated Enterprise	\$99.00 plus \$129.00 per extra MGB

101.3 Others

a) Hire of MGB	\$ 15.60 per MGB per week
b) Hire of MGB (emptied once a week)	\$ 28.00 per MGB per week
c) Industrial Skip Bin Green Wastes Only	\$246.00 delivered & removed within 10 days + \$25.00 per day rental Thereafter
d) Industrial Skip Bin – Paper/Cardboard Only	\$246.00 delivered & removed within 10 days + \$25.00 per day rental Thereafter
e) Industrial Waste Cage – Paper/Cardboard Only	\$246.00 delivered & removed within 10 days + \$25.00 per day rental thereafter
f) Industrial Skip Bin – Mixed/Wet Wastes	\$287.00 delivered & removed within 10 days + \$30.00 per day rental thereafter. (Mixed /wet waste not to cause odours or a fly nuisance or can be removed at Council discretion)
g) Hire & Disposal of Green Waste Bag	\$ 38.00

Note: MGB = Mobile Garbage Bin (eg “Sulo Bin”, Wheelie Bin)

SHIRE OF CHRISTMAS ISLAND

FEES AND CHARGES

FOR THE YEAR ENDED 30 JUNE 2026

The following fees and charges were adopted by the Council at the Ordinary Meeting of Council held on 17 June 2025

Communities Amenities

101.4 Tip Entrance Fees/Tips Entry Vouchers – Commercial Waste*

a) Sedan/Van	\$ 27.00 per vehicle
b) Single axle light trailer	\$ 27.00 per vehicle
c) Double axle light trailer	\$ 50.00 per vehicle
d) Light rigid truck (up to 8T GVM)	\$ 111.00 per vehicle
e) Medium rigid truck	\$ 251.00 per vehicle
f) Heavy rigid truck or Dog trailer	\$ 434.00 per vehicle
g) Semi-trailer/Articulated truck	\$ 770.00 per vehicle
h) Double-trailer	\$1,545.00 per vehicle

***Note: Where vehicle does not fit into category discretion lies with the CEO to determine the charge.**

101.5 Disposal of Controlled Wastes

a) Asbestos Disposal (Minimum charge m ³)	\$700.00 per cubic metre*
b) Biomedical Waste Disposal (Minimum charge m ³)	\$700.00 per cubic metre*
c) Quarantine Waste Disposal (Minimum charge m ³)	\$700.00 per cubic metre*
d) Sewerage Sludge Disposal (Minimum charge m ³)	\$153.00 per cubic metre*
e) Car bodies (must have all oils and fluids drained)	\$325.00 per car

101.6 Commercial Putrescible Waste Collections \$1,779.00 per day

101.7 Woodchips \$105.00 per cubic metre*

101.8 Oily Waste \$115.00 per hour

101.9 Disposal of Batteries and Tyres

a) Battery	\$ 13.50 each
b) Car tyre	\$ 3.10 each
c) Truck tyre (small)	\$ 5.20 each
d) Truck tyre (large)	\$ 8.30 each
e) Tractor/Loader/etc tyre	\$ 13.50 each

101.10 Oily Waste \$116.00 per hour

Note:

A permit from the Shire of Christmas Island is required prior to the dumping of asbestos and quarantine at the tip site. Permits can be obtained from the Planning Building & Health Department of the Shire of Christmas Island. The Shire of Christmas Island requires a minimum of 24 hours notice prior to the dumping of these materials.

102.0 Septic Tanks

Health (Treatment of Sewage and Disposal of Effluent and Liquid Waste) Regulations 1974 (WA)

- a) Fees for a single dwelling on a single lot or septic system producing < 540L sewage per day:
 - (i) Local Government Application Fee \$128.00
 - (ii) Fee for the grant of a permit to Use an Apparatus (Including all inspections) \$128.00
- b) Fees for non residential systems requiring approval from the Health Dept of WA:
 - Health Department of WA Application Fee
 - (i) With a Local Government Report \$ 39.00
 - (ii) Without a Local Government Report \$128.00
 - (iii) Local Government Report Fee \$128.00

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Communities Amenities

106.0 Planning Services

106.1 Planning Fees

Planning and Development Regulations 2011 (Part 7- Local Government Planning Charges)

Consideration of an amendment to a Planning Approval 50% of original fee

Consideration of an amendment to a Building Licence 50% of original fee

Item	Part 1 – Maximum Fixed Fees	Maximum Fee 2025/26 (*see information below)
1.	Determining a development application (other than for an extractive industry) where the development has not commenced or been carried out and the estimated cost of the development is -	
	(a) not more than \$50,000	\$147
	(b) more than \$50,000 but not more than \$500,000	0.32% of the estimated cost of development
	(c) more than \$500,000 but not more than \$2.5 million	\$1,700 + 0.257% for every \$1 in excess of \$500 000
	(d) more than \$2.5 million but not more than \$5 million	\$7,161 + 0.206% for every \$1 in excess of \$2.5 million
	(e) more than \$5 million but not more than \$21.5 million	\$12,633 + 0.123% for every \$1 in excess of \$5 million
	(f) more than \$21.5 million	\$34,196
2.	Determining a development application (other than for an extractive industry) where the development has commenced or been carried out	The fee in item 1 plus, by way of penalty, twice that fee
3.	Determining a development application for an extractive industry where the development has not commenced or been carried out	\$739
4.	Determining a development application for an extractive industry where the development has commenced or been carried out	The fee in item 3 plus, by way of penalty, twice that fee
5A.	Determining an application to amend or cancel development approval	\$295
5.	Providing a subdivision clearance for –	
	(a) not more than 5 lots	\$73 per lot
	(b) more than 5 lots but not more than 195 lots	\$73 per lot for the first 5 lots and then \$35 per lot
	(c) more than 195 lots	\$7,393

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Communities Amenities

106.1 Planning Fees (continued)

Item	Part 1	Maximum Fixed Fees	Maximum Fee 2025/26 (*see information below)
6.	Determining an initial application for approval of a home occupation where the home occupation has not commenced		\$222
7.	Determining an initial application for approval of a home occupation where the home occupation has commenced		The fee in item 6 plus by way of penalty, twice that fee
8.	Determining an application for the renewal of an approval of a home occupation where the application is made before the approval expires		\$73
9.	Determining an application for the renewal of an approval of home occupation where the application is made after the approval has expired		The fee in item 8 plus, by way of penalty, twice that fee
10.	Determining an application for a change of use or for an alteration or extension or change of a non-conforming use to which item 1 does not apply, where the change or the alteration, extension or change has not commenced or been carried out		\$295
11.	Determining an application for a change of use or for an alteration or extension or change of a non-conforming use after the alteration, extension or change has commenced or been carried out		The fee in item 10 plus, by way of penalty, twice that fee
12.	Building envelope variations or development outside of building envelope (includes advertising fee)		\$400
13.	Advertising – Newspaper and surrounding neighbour		\$300
14.	Advertising – Surrounding neighbour notification only		\$100
15.	Extension of term – requests for extension of term for planning Approval prior to expiry		50% of application fee or full minimum fee whichever is greater
16.	Requests for amendment or reconsideration		\$295
17.	Sign permit fee		\$60
18.	Sign applications		\$147
19.	Section 40 Certificates (Liquor Licence)		\$147

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of Council held on 17 June 2025

Communities Amenities

106.2 - 4 Planning Fees

Item	Part 2	Maximum Fees: Scheme amendments and Structure Plan
1.	In Principle	\$1,250
2.	Basic	Fee determined on application pursuant to Town Planning Regulations
3.	Standard	Fee determined on application pursuant to Town Planning Regulations
4.	Complex	Fee determined on application pursuant to Town Planning Regulations
5.	Structure Plan	Fee determined on application pursuant to Town Planning Regulations
6.	Local Development Plan	Fee determined on application pursuant to Town Planning Regulations
7.	Minor variations to Structure Plans	Fee determined on application pursuant to Town Planning Regulations

Item	Part 3	Development Assessment Panel (DAP) – Applications valued over \$7 million or opt in applications
1.	Shire Fee – As per planning application fees above No. GST	
2.	DAP Fee – As per DAP Regulations No GST	

Item	Part 4	Planning Staff Fees for Amendments and Structure Plans – Per Hour *Regulatory
1.	Director / City / Shire Planner	\$88.00 per hour
2.	Manager / Senior Planner	\$66.00 per hour
3.	Planning Officer	\$36.86 per hour
4.	Other staff – e.g. Environmental Health Officer	\$36.86 per hour
5.	Secretary / Administrative Officer	\$30.20 per hour

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Communities Amenities

106.5 - 6 Planning Fees

Item	Part 5	Subdivision / Strata / Built Strata Clearance Fees
Subdivision / Strata Clearance Application Fees <i>*Regulatory*</i>		
1.	Not more than 5 lots @ \$73 per lot	\$73
2.	More and then \$35 per lot than 5 lots but not more than 195 lots	\$73 per lot for the first 5 lots and then \$35 per lot
3.	More than 195 lots	\$7,393
Built Strata <i>*Regulatory Fee – WAPC Planning Bulletin 52/2009*</i>		
1.	Up to and Including 5 lots - \$656 plus \$65 per lot	\$656
2.	6 lots up to 100 lots - \$981 plus \$43.50 per lot in excess of 5 lots	\$981
3.	Capped at 100 lots maximum	\$5,113
Item	Part 6	Planning Search fees and customer relations
1.	Planning exemption advice (BCA)	\$155
2.	Building Envelope, Site Plans and Planning Application Search	\$60
3.	Providing a zoning certificate	\$73
4.	Replying to a property settlement questionnaire	\$73
5.	Providing written planning advice	\$73
6.	Copy of Local Planning Scheme No. 2 District Zoning Scheme Text including Maps at A3 size	275.00 per copy
7.	Copy of Scheme Maps at A3 size	\$15.00 per set
8.	Copy of current Local Planning Strategy	\$40.00 per copy
9.	Scheme Text including maps at A4 size	\$5.00 per copy
10.	Any Other Statutory Licence or Permit (Not otherwise provided for)	\$92.00

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Communities Amenities

Any Other Statutory Licence or Permit
(Not otherwise provided for)

\$107.00

106.7 Building Control

- | | |
|---|-------------------------------------|
| a) Written Building Advice | \$116.00 |
| b) Copy of Building Plans (<i>where legally permitted to be issued</i>) | \$234.00 per copy |
| c) Inspection Not Referred to Elsewhere | \$216.00 per hour
(Min \$249.00) |

106.8 Fees are as per the Building Regulations 2012 (Schedule 2 Divisions 1, 2 & 3)

Division 1 – Applications for Building Permits, Demolition Permits

Item	Application	Fee
1.	Certified application for a building permit (s. 16(l)) —	
	(a) for building work for a Class 1 or Class 10 building or incidental structure	0.19% of the estimated value of the building work as determined by the relevant permit authority, but not less than \$110
	(b) for building work for a Class 2 to Class 9 building or incidental structure	0.09% of the estimated value of the building work as determined by the relevant permit authority, but not less than \$110
2.	Uncertified application for a building permit (s. 16(l))	0.32% of the estimated value of the building work as determined by the relevant permit authority, but not less than \$110
3.	Application for a demolition permit (s. 16(l)) —	
	(a) for demolition work in respect of a Class 1 or Class 10 building or incidental structure	\$110
	(b) for demolition work in respect of a Class 2 to Class 9 building	\$110 for each storey of the building
4.	Application to extend the time during which a building or demolition permit has effect (s. 32(3)(f))	\$110

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Communities Amenities

106.9 Fees are as per the Building Regulations 2012 (Schedule 2 Divisions 1, 2 & 3)

Division 2 - Application for occupancy permits, building approval certificates

Item	Application	Fee
1.	Application for an occupancy permit for a completed building (s. 46)	\$110
2.	Application for a temporary occupancy permit for an incomplete building (s. 47)	\$110
3.	Application for modification of an occupancy permit for additional use of a building on a temporary basis (s. 48)	\$110
4.	Application for a replacement occupancy permit for permanent change of the building's use, classification (s. 49)	\$110
5.	Application for an occupancy permit or building approval certificate for registration of strata scheme, plan of re-subdivision (s. 50(1) and (2))	\$10.50 for each strata unit covered by the application, but not less than \$105.80
6.	Application for an occupancy permit for a building in respect of which unauthorised work has been done (s. 51(2))	0.18% of the estimated value of the unauthorised work as determined by the relevant permit authority, but not less than \$110
7.	Application for a building approval certificate for a building in respect of which unauthorised work has been done (s. 51(3))	0.38% of the estimated value of the unauthorised work as determined by the relevant permit authority, but not less than \$110
8.	Application to replace an occupancy permit for an existing building (s. 52(1))	\$110
9.	Application for a building approval certificate for an existing building where unauthorised work has not been done (s. 52(2))	\$110
10.	Application to extend the time during which an occupancy permit or building approval certificate has effect (s. 65(3)(a))	\$110

106.10 Fees are as per the Building Regulations 2012 (Schedule 2 Divisions 1, 2 & 3)

Division 3 - Other applications

Item	Application	Fee
1.	Application as defined in regulation 31 (for each building standard in respect of which a declaration is sought)	\$2,232

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Communities Amenities

107.0 Cemetery Fees

Cemeteries Act (CI) 1986 & CI Cemeteries Local Law 2013

a). Sinking Fee – Ordinary Grave Plus Excavation	\$1246.00 Cost recovery
b). Sinking Fee – To extra depth per metre or part thereof	\$ 310.00
c). Sinking Fee – Child 13 years and under	\$ 137.00
d). Sinking Fee – Stillborn	\$ 66.00
e). Grant of Right of Burial (25 years	\$ 192.00
f). Purchase of Plot Land	\$ 629.00
g). Renewal of Grant of Right of Burial	\$ 207.00
h). Transfer of Grant of Right of Burial	\$ 39.00
i). Exhumation – Single Grave	\$1,537.00
j). Reinstatement of Exhumed Grave	\$ 347.00 reinsert
k). Single Permit to erect monument or headstone	\$ 34.00
l). Monumental Mason's Annual Licence *	\$ 137.00
m). Funeral Directors Annual Licence *	\$ 207.00
n). Funeral Directors Single Fee Licence*	\$ 137.00
o). Memorial Garden	\$ 80.00

*** Where applicable**

Recreation & Culture

111.0 Public Halls & Civic Centre

111.1 Poon Saan Community Hall/Senior Citizens Building

a) Commercial Rent	\$ 57.00 per 2 hours
b) Community Groups	\$ 25.00 per hour
c) Community Groups (Regular Users -Advance payment)	
(i) fixed 6 months booking	\$ 17.00 per hour for
(ii) fixed 3 months booking	\$ 19.00 per hour for
(iii) fixed 1 month booking	\$ 21.00 per hour for
d) Other (maximum 8 hours)	\$206.00 per day
e) Chair (maximum 3 days)	\$ 2.00 per day
f) Storeroom	\$ 41.00 per month (each)
g) Key Deposit (Refundable)	\$ 40.00

Note: Community Group that make use of the facility at least twice every month are defined as "Regular users"

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Recreation & Culture

111.2 George Fam

a)	Training & Conference Room	\$ 225.00 per day \$ 116.00 half a day \$ 51.00 an hour
b)	Office Space (One Quarter Room)	\$ 225.00 per day
c)	Non-Profit Community Group	F.O.C availability
d)	Television	\$ 64.00 per day
e)	Video	\$ 64.00 per day
f)	Overhead Projector	\$ 64.00 per day
g)	Multi Media Projector	\$ 64.00 per day

113.0 Library

a)	Overdue video	\$2.00 per day late fee
b)	Overdue books	\$2.00 per week late fee
c)	Lost books	Actual cost of the book
d)	Damaged books	Actual costs of the book
e)	Lost Library card	\$5.00 each
f)	Internet use	\$5.00 per hour
g)	Printer use	\$1.00 per copy

114.0 "The Islander" Newsletter

a)	Advertisement (Community Not for Profit Organizations)	
(i)	Block (5.5 cm x 3.5 cm)	\$ 25.00
(ii)	Quarter page	\$ 45.00
(iii)	Half page	\$ 83.00
(iv)	Three Quarter page	\$119.00
(v)	Full page	\$161.00

Note: Community Not for Profit Organisations Free of Charge advertisements (FOC) - refer Council Policy

b)	Island Commercial and Businesses	
(i)	Block (5.5 cm x 3.5 cm)	\$ 27.00
(ii)	Quarter page	\$ 48.00
(iii)	Half page	\$ 93.00
(iv)	Three Quarter page	\$138.00
(v)	Full page	\$182.00
c)	Government Agencies	
(i)	Block (5.5 cm x 3.5 cm)	\$ 34.00
(ii)	Quarter page	\$ 64.00
(iii)	Half page	\$129.00
(iv)	Three Quarter page	\$192.00
(v)	Full page	\$255.00
(vi)	Insert Handling Fee	\$348.00 per issue
d)	Subscribe to "The Islander"	
(i)	1 year (25 issues) WA /on CI	\$194.00
(ii)	1 year (25 issues) outside WA	\$194.00
(iii)	1 year (25 issues) overseas	\$315.00

SHIRE OF CHRISTMAS ISLAND

FEES AND CHARGES

FOR THE YEAR ENDED 30 JUNE 2026

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Economic Services

131.0 Sea Container rental rates at the LIA

- a) 20 foot
Yearly rates and monthly pro rata on shorter term rates
 - (i) Fork lift entry access \$2,318.00
 - (ii) Non Fork lift entry access \$1,738.00
- b) 40 foot
Yearly rates and monthly pro rata on shorter term rates
 - (i) Fork lift entry access \$4,058.00
 - (ii) Non Fork lift entry access \$3,584.00

Other Property & Services

141.0 Private Works Rates and Charges

- | | | |
|--|--|----------------------------|
| 141.1 Labour | | Rate per hour |
| a) Driver/Plant Operators/Handyman/
Cleaner/ Labourer /Gardener /Mechanic | | \$112.00 (working hours) |
| b) Supervisor | | \$187.00 (working hours) |
| c) Professional & Technical Services | | \$224.00 |
| 141.2 Community Bus with Driver | | \$167.00 (Minimum 2 hours) |

Note: Minimum charge during working hours is 2 hours. Overtime rates in accordance with the industrial agreement in force at the time will apply

- | | | |
|---|--|----------------------------|
| 141.3 Vehicle and Plant Hire with Operators | | Rate per hour |
| a) Light Trucks | | \$176.00 |
| b) Truck with Hiab | | \$254.00 |
| c) Tipper 10 tonnes | | \$254.00 |
| d) Water Truck 10,000L | | \$265.00 (excluding water) |
| e) Grader | | \$265.00 |
| f) Loader (with attachments) | | \$242.00 |
| g) Bobcat with or without attachments | | \$197.00 |
| h) Forklift | | \$186.00 |
| i) Multi Tyred Roller - light | | \$186.00 |
| j) Multi Tyred Roller - heavy | | \$265.00 |
| k) Tractor with or without attachments | | \$190.00 |
| l) Komatsu Excavator | | \$254.00 plus mobilisation |
| m) Mini Excavator | | \$214.00 |
| n) Drum Roller - light | | \$197.00 |
| o) Drum Roller - heavy | | \$265.00 |
| p) Wood Chipper (3 x operator costs included) | | \$428.00 |
| q) Concrete Truck (not inc. concrete) | | \$263.00 |
| Standby rate where applicable p/hour following
Minimum 15 minutes unloading time | | \$76.00 |
| r) Concrete product/cubic meter | | \$1,045.00 |
| s) Bitumen Spray Truck (not inc. bitumen) | | \$214.00 |
| t) Car/Ute | | \$16.00 |
| u) Telehandler | | \$209.00 |
| v) Rubbish Truck | | \$257.00 |
| w) Vac Pump | | \$107.00 |

**SHIRE OF CHRISTMAS ISLAND
FEES AND CHARGES
FOR THE YEAR ENDED 30 JUNE 2026**

The following fees and charges were adopted by the Council at the Ordinary Meeting of
Council held on 17 June 2025

Other Property & Services

x) Trailer	\$ 22.00
y) Portable Lights	\$ 54.00
	\$268.00 per day

Note: Hire based on a depot to depot arrangement. Minimum hire is 4 hours.

141.4 Excavation Permits

a) Application Fee (includes one inspection)	\$319.00
b) Bond	\$ 52.00m ² unsealed roads
	\$ 91.00m ² sealed roads
	\$240.00m ² concrete areas
c) Materials	
(i) Bitumen Emulsion	\$ 6.00/liter
(ii) Sealing Aggregate	\$ 428.00/tonne
(iii) Cold Mix	\$2,142.00/tonne
	\$ 857.00/m ³

Additional Inspections (per inspection as required)	\$334.00
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141.5 Other Charges

a) Large Marquee	
(i) Hire only – no delivery	\$121.00 per day plus
(ii) Set up and dismantled costs	\$482.00 plus (\$541 deposit)
c) Small Marquee	
(i) Hire only – no delivery	\$ 57.00 per day
(ii) Set up and dismantled costs	\$354.00 plus (\$400 deposit)
d) Stage	
(i) Hire only- no delivery	\$240.00 per day
(ii) Set up and dismantled costs	\$768.00 plus (\$958 deposit)

Note: Delivery charges may apply. Hire is based on depot to depot arrangement. Other conditions may apply with some equipment, please inquire with the department prior to hiring.

141.6 Laminating Services

a) A0 paper size	\$32.00 per copy
b) A1 paper size	\$26.00 per copy
c) A2 paper size	\$23.00 per copy
d) A3 paper size	\$20.00 per copy
e) A4 paper size	\$ 8.00 per copy

Key to Abbreviated Legislation:

LG Act	-	Local Government Act 1995 (WA) (CI)
WARR Act	-	Waste Avoidance and Resource Recovery Act 2007 (WA) (CI)
Health Act	-	Health Act 1911 (WA) (CI)
Dog Act	-	Dog Act 1976 (WA) (CI)
Cat Act	-	Cat Act 2011 (WA) (CI)



SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.1.2
SUBJECT	Community Assistance Grants
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	1.3.1
INTEREST DISCLOSURE	Nil
DATE OF REPORT	15 July 2025
AUTHOR	David Price, CEO
SIGNATURE OF CEO	SIGNED

RECOMMENDATIONS

1. **The Chief Executive Officer is authorised to make payments to those organisations listed under “Proposed” in Attachment 10.1.2.1.**
2. **The Chief Executive Officer writes to each applicant advising the outcome of their application and, in the case of unsuccessful applicants, offering any in-kind assistance that may be available to enable the organisation to achieve their objectives.**

BACKGROUND

Council has a budget for community assistance grants of \$95,000.

The Donations to Community Organisations, Other Groups and Persons Policy (EM2) provides direction as to how any such donations are decided and managed. Council decides the general amount available through the budget process. As a general rule, donations decided by either Council are only made once it is confirmed that the activity is occurring. This report provides recommendations to Council for donations from the budgeted community assistance fund.

COMMENT

In accordance with the EM2 Policy, the Shire called for applications for community assistance by public notices in May 2025. Applications totalling \$139,556 have been received. Please refer to attachment.

In light of inflationary pressures from shipping and overall logistics nationwide, the Council increases this budget appropriation to \$95,000 from \$65,000 for this program. It should also communicate to the Commonwealth of their need to contribute to community development in this respect.

STATUTORY ENVIRONMENT

The Local Government Act 1995 (WA) (CI) and financial regulations apply in relation to the issue of establishing a budgetary basis for funding through the community assistance program.

POLICY IMPLICATIONS

As noted above, EM2 - Donations to Community Organisations, Other Groups and Persons Policy applies.

FINANCIAL IMPLICATIONS

The financial implications have been addressed via the adoption of the 2025/2026 budget.

STRATEGIC IMPLICATIONS & MILESTONES

Social Environment Strategy action 1.7 – “Work with local businesses, business associations and community groups to increase funding and resources available for community programs.”

Social Environment Strategy action 2.1 – “Continue to improve the Shire’s support of community groups in relation to community events and celebrations.”

CONSULTATION

No consultation is required. The community has had the opportunity to apply for assistance by notice and the provision of application forms in the three community languages. Feedback from Councillors has been obtained.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENT

10.1.2.1 Community Assistance Grants 2025/2026 (Tabled at the Council Meeting)



SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.2.1
SUBJECT	Schedule of Accounts - June 2025
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.1.14
INTEREST DISCLOSURE	None
DATE OF REPORT	14 July 2025
AUTHOR	Wei Ho, Assistant Director of FCS
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATION

That Council receive the expenditure totaling \$1,020,324.53 as presented in June 2025 Schedule of Accounts.

BACKGROUND

The Local Government Act 1995 (WA)(CI) requires Council to maintain a Municipal Fund, a Reserve Fund and a Trust Fund and to manage and report on these accounts in accordance with this Act and Regulations.

Outstanding creditors as at 30 June 2025: **\$327,637.72**

COMMENT

A schedule of accounts is attached to this report, setting out expenditure from the Municipal and Trust Funds. This report is provided in compliance with the Act and Regulations.

STATUTORY ENVIRONMENT

Section 6.10 of the Local Government Act 1995 (WA)(CI) authorises payment from Municipal and Trust Funds.

Regulation 12 of the Local Government (Financial Management) Regulations 1996 requires a local government to compile a list of Creditors each month.

Regulation 13 of the Local Government (Financial Management) Regulations 1996 requires that if a Local Government has delegated to the CEO the exercise of its power to make payments from the Municipal Fund or the Trust Fund, the CEO is to compile each month a list of accounts paid since the last payment such list was prepared.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter. The CEO is to ensure that all expenditure incurred is in accordance with the Annual Budget and any approved variations.

FINANCIAL IMPLICATIONS

The financial implications arising from expenditure from the Municipal, Reserve and Trust funds are reported on a monthly/quarterly basis to Council via Financial and cash flow statements in accordance with the Act and Regulations.

STRATEGIC IMPLICATIONS & MILESTONES

Objective 1 of the Government Environment is to “Provide good governance in line with the requirements of the Local Government Act and the culture of the Island”. Objective 4 of the same Environment is to “Effectively manage the resources of the Shire in line with the objectives of the Strategic Plan”.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

10.2.1.1 Certification of CEO and Chairperson of the Meeting.

10.2.1.2 Schedule of Accounts – June 2025 (including Credit Card Transaction in accordance with Financial Regulation 13A)

“Pursuant to s 5.25 (j) of the Local Government Act, and Regulation 14 (2) of the Local Government (Administration) Regulations, this attachment is not available to the public.”



SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.2.2
SUBJECT	Financial Statements – June 2025
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.1.14
INTEREST DISCLOSURE	None
DATE OF REPORT	14 July 2025
AUTHOR	Wei Ho, Assistant Director of FCS
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATION

That Council receives the Financial Statements of June 2025.

BACKGROUND

The Local Government Act 1995 (WA)(CI) requires the local government to prepare a monthly or a quarterly financial report in accordance with this Act, Financial Regulations and other relevant legislation.

COMMENT

A monthly or quarterly financial report is attached to this report, setting out expenditure from the Municipal and Trust Funds. This report is provided in compliance with the Act and Regulations. Also included is a status report on Asset Acquisition expenditure for the period.

This financial statement are prepared in a new accrual type format including the statement of financial activity (operating income and expenditure) and statement of financial position (balance sheet).

This new format provides council with a more comprehensive of financial information and is in line with all other local government monthly financial report.

STATUTORY ENVIRONMENT

Section 6.4 of the Local Government Act 1995 (WA) (CI) requires a local government to prepare a financial report.

Regulation 34 of the Local Government (Financial Management) Regulations 1996 requires a local government to prepare a monthly or a quarterly financial report.

Regulation 35 of the Local Government (Financial Management) Regulations 1996 requires the local government to prepare the quarterly report in the form as set out.

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter. Each Manager and the CEO are to ensure that the expenditure is incurred in accordance with the Annual Budget and or any variations as approved.

FINANCIAL IMPLICATIONS

The financial implications arising from expenditure from the Municipal and Trust funds are reported on a monthly/quarterly basis to Council via Financial and cash flow statements in accordance with the Act and Regulations.

STRATEGIC IMPLICATIONS & MILESTONES

Objective 1 of the Government environment is to “Provide good governance in line with the requirements of the Local Government Act and the culture of the Island”. Objective 4 of the same Environment is to “Effectively manage the resources of the Shire in line with the objectives of the Strategic Plan”.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

10.2.2.1 Financial Statements June 2025

SHIRE OF CHRISTMAS ISLAND

MONTHLY FINANCIAL REPORT

(Containing the required statement of financial activity and statement of financial position)

For the period ended 30 June 2025

LOCAL GOVERNMENT ACT 1995

LOCAL GOVERNMENT (FINANCIAL MANAGEMENT) REGULATIONS 1996

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SHIRE OF CHRISTMAS ISLAND
STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2025

Note	Adopted Budget Estimates (a) \$	YTD Budget Estimates (b) \$	YTD Actual (c) \$	Variance* \$ (c) - (b)	Variance* % ((c) - (b))/(b)	Var.
OPERATING ACTIVITIES						
Revenue from operating activities						
General rates	1,904,574	1,904,574	1,905,502	928	0.05%	
Grants, subsidies and contributions	8,603,209	8,603,209	7,978,386	(624,823)	(7.26%)	▼
Fees and charges	1,221,706	1,221,706	1,348,303	126,597	10.36%	▲
Interest revenue	298,385	298,385	333,685	35,300	11.83%	▲
Other revenue	475,722	475,722	444,245	(31,477)	(6.62%)	▼
Profit on asset disposals	29,499	110,630	115,614	4,984	4.51%	
	12,533,095	12,614,226	12,125,735	(488,491)	(3.87%)	
Expenditure from operating activities						
Employee costs	(7,723,325)	(7,723,325)	(7,493,333)	229,992	2.98%	▲
Materials and contracts	(4,679,323)	(4,679,323)	(2,297,699)	2,381,624	50.90%	▲
Utility charges	(128,297)	(128,297)	(60,822)	67,475	52.59%	▲
Depreciation	(1,702,000)	(1,702,000)	(1,644,091)	57,909	3.40%	▲
Insurance	(206,699)	(206,699)	(265,495)	(58,796)	(28.45%)	▼
Other expenditure	(304,406)	(304,406)	(914,956)	(610,550)	(200.57%)	▼
Loss on asset disposals	0	0	(5,184)	(5,184)	0.00%	
	(14,744,050)	(14,744,050)	(12,681,580)	2,062,470	13.99%	
Non cash amounts excluded from operating activities	2(c) 1,672,501	1,591,370	1,516,051	(75,319)	(4.73%)	▼
Amount attributable to operating activities	(538,454)	(538,454)	960,206	1,498,660	278.33%	
INVESTING ACTIVITIES						
Inflows from investing activities						
Proceeds from capital grants, subsidies and contributions	2,465,477	2,465,477	1,167,426	(1,298,051)	(52.65%)	▼
Proceeds from disposal of assets	112,630	117,614	129,091	11,477	9.76%	▲
	2,578,107	2,583,091	1,296,517	(1,286,574)	(49.81%)	
Outflows from investing activities						
Payments for property, plant and equipment	(1,645,115)	(1,645,115)	(1,278,297)	366,818	22.30%	▲
Payments for construction of infrastructure	(2,421,357)	(2,421,357)	(1,126,738)	1,294,619	53.47%	▲
	(4,066,472)	(4,066,472)	(2,405,035)	1,661,437	40.86%	
Amount attributable to investing activities	(1,488,365)	(1,483,381)	(1,108,518)	374,862	25.27%	
FINANCING ACTIVITIES						
Inflows from financing activities						
Transfer from reserves	816,943	0	717,417	717,417	0.00%	▲
	816,943	0	717,417	717,417	0.00%	
Outflows from financing activities						
Transfer to reserves	(251,711)	0	(232,535)	(232,535)	0.00%	▼
	(251,711)	0	(232,535)	(232,535)	0.00%	
Amount attributable to financing activities	565,232	0	484,882	484,882	0.00%	
MOVEMENT IN SURPLUS OR DEFICIT						
Surplus or deficit at the start of the financial year	2(a) 1,467,397	1,467,397	1,467,397	0	0.00%	
Amount attributable to operating activities	(538,454)	(538,454)	960,206	1,498,660	278.33%	▲
Amount attributable to investing activities	(1,488,365)	(1,483,381)	(1,108,518)	374,862	25.27%	▲
Amount attributable to financing activities	565,232	0	484,882	484,882	0.00%	▲
Surplus or deficit after imposition of general rates	5,810	(554,438)	1,803,967	2,358,405	425.37%	▲

KEY INFORMATION

- ▲ ▼ Indicates a variance between Year to Date (YTD) Budget and YTD Actual data outside the adopted materiality threshold.
 - ▲ Indicates a variance with a positive impact on the financial position.
 - ▼ Indicates a variance with a negative impact on the financial position.
- Refer to Note 3 for an explanation of the reasons for the variance.

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF CHRISTMAS ISLAND
STATEMENT OF FINANCIAL POSITION
FOR THE PERIOD ENDED 30 JUNE 2025

	Actual 30 June 2024	Actual as at 30 June 2025
	\$	\$
CURRENT ASSETS		
Cash and cash equivalents	3,162,032	2,451,671
Trade and other receivables	234,267	129,959
Other financial assets	5,612,689	5,126,316
Inventories	47,255	931,070
Other assets	4,535	31,289
TOTAL CURRENT ASSETS	9,060,778	8,670,305
NON-CURRENT ASSETS		
Property, plant and equipment	15,299,705	16,890,028
Infrastructure	23,005,422	29,430,719
TOTAL NON-CURRENT ASSETS	38,305,127	46,320,747
TOTAL ASSETS	47,365,905	54,991,052
CURRENT LIABILITIES		
Trade and other payables	532,033	666,000
Other liabilities	947,050	604,744
Employee related provisions	2,221,241	2,174,392
TOTAL CURRENT LIABILITIES	3,700,324	3,445,136
NON-CURRENT LIABILITIES		
Employee related provisions	8,717	26,327
TOTAL NON-CURRENT LIABILITIES	8,717	26,327
TOTAL LIABILITIES	3,709,041	3,471,463
NET ASSETS	43,656,864	51,519,589
EQUITY		
Retained surplus	14,254,427	15,328,698
Reserve accounts	5,592,618	5,107,737
Revaluation surplus	23,809,820	31,083,156
TOTAL EQUITY	43,656,865	51,519,591

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF CHRISTMAS ISLAND
NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2025

1 BASIS OF PREPARATION AND MATERIAL ACCOUNTING POLICIES

BASIS OF PREPARATION

This prescribed financial report has been prepared in accordance with the *Local Government Act 1995* and accompanying regulations.

Local Government Act 1995 requirements

Section 6.4(2) of the *Local Government Act 1995* read with the *Local Government (Financial Management) Regulations 1996*, prescribe that the financial report be prepared in accordance with the *Local Government Act 1995* and, to the extent that they are not inconsistent with the Act, the Australian Accounting Standards. The Australian Accounting Standards (as they apply to local governments and not-for-profit entities) and Interpretations of the Australian Accounting Standards Board were applied where no inconsistencies exist.

The *Local Government (Financial Management) Regulations 1996* specify that vested land is a right-of-use asset to be measured at cost, and is considered a zero cost concessionary lease. All right-of-use assets under zero cost concessionary leases are measured at zero cost rather than at fair value, except for vested improvements on concessionary land leases such as roads, buildings or other infrastructure which continue to be reported at fair value, as opposed to the vested land which is measured at zero cost. The measurement of vested improvements at fair value is a departure from AASB 16 which would have required the Shire to measure any vested improvements at zero cost.

Local Government (Financial Management) Regulations 1996, regulation 34 prescribes contents of the financial report. Supplementary information does not form part of the financial report.

Accounting policies which have been adopted in the preparation of this financial report have been consistently applied unless stated otherwise. Except for cash flow and rate setting information, the financial report has been prepared on the accrual basis and is based on historical costs, modified, where applicable, by the measurement at fair value of selected non-current assets, financial assets and liabilities.

PREPARATION TIMING AND REVIEW

Date prepared: All known transactions up to 30 June 2025

THE LOCAL GOVERNMENT REPORTING ENTITY

All funds through which the Shire controls resources to carry on its functions have been included in the financial statements forming part of this financial report.

All monies held in the Trust Fund are excluded from the financial statements.

MATERIAL ACCOUNTING POLICIES

Material accounting policies utilised in the preparation of these statements are as described within the 2024-25 Annual Budget. Please refer to the adopted budget document for details of these policies.

Critical accounting estimates and judgements

The preparation of a financial report in conformity with Australian Accounting Standards requires management to make judgements, estimates and assumptions that effect the application of policies and reported amounts of assets and liabilities, income and expenses.

The estimates and associated assumptions are based on historical experience and various other factors believed to be reasonable under the circumstances; the results of which form the basis of making the judgements about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

As with all estimates, the use of different assumptions could lead to material changes in the amounts reported in the financial report.

The following are estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year and further information on their nature and impact can be found in the relevant note:

- Fair value measurement of assets carried at reportable value including:
 - Property, plant and equipment
 - Infrastructure
- Impairment losses of non-financial assets
- Expected credit losses on financial assets
- Assets held for sale
- Investment property
- Estimated useful life of intangible assets
- Measurement of employee benefits
- Measurement of provisions
- Estimation uncertainties and judgements made in relation to lease

SHIRE OF CHRISTMAS ISLAND
NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2025

2 NET CURRENT ASSETS INFORMATION

(a) Net current assets used in the Statement of Financial Activity

	Adopted Budget Opening 1 July 2024	Actual as at 30 June 2024	Actual as at 30 June 2025
Note	\$	\$	\$
Current assets			
Cash and cash equivalents	2,532,891	3,162,032	2,451,671
Trade and other receivables	234,268	234,267	129,959
Other financial assets	6,241,830	5,612,689	5,126,316
Inventories	47,255	47,255	931,070
Other assets	4,535	4,535	31,289
	9,060,779	9,060,778	8,670,305
Less: current liabilities			
Trade and other payables	(532,033)	(532,033)	(666,000)
Other liabilities	(947,050)	(947,050)	(604,744)
Employee related provisions	(2,221,241)	(2,221,241)	(2,174,392)
	(3,700,324)	(3,700,324)	(3,445,136)
Net current assets	5,360,455	5,360,454	5,225,169
Less: Total adjustments to net current assets	2(b) (3,807,031)	(3,893,057)	(3,421,202)
Closing funding surplus / (deficit)	1,553,424	1,467,397	1,803,967

(b) Current assets and liabilities excluded from budgeted deficiency

Adjustments to net current assets			
Less: Reserve accounts	(5,615,393)	(5,592,618)	(5,107,736)
Less: Current assets not expected to be received at end of year			
- Current financial assets at amortised cost - self supporting loans			
- Other liabilities [describe]	(198,610)	(299,189)	
Add: Current liabilities not expected to be cleared at the end of the year			
- Current portion of employee benefit provisions held in reserve	2,006,972	1,998,750	1,686,534
Total adjustments to net current assets	2(a) (3,807,031)	(3,893,057)	(3,421,202)

(c) Non-cash amounts excluded from operating activities

	Adopted Budget Estimates 30 June 2025	YTD Budget Estimates 30 June 2025	YTD Actual 30 June 2025
	\$	\$	\$
Adjustments to operating activities			
Less: Profit on asset disposals	(29,499)	(110,630)	(115,614)
Add: Loss on asset disposals	0	0	5,184
Add: Depreciation	1,702,000	1,702,000	1,644,091
Non-cash movements in non-current assets and liabilities:			
- Employee provisions			(17,610)
Total non-cash amounts excluded from operating activities	1,672,501	1,591,370	1,516,051

CURRENT AND NON-CURRENT CLASSIFICATION

In the determination of whether an asset or liability is current or non-current, consideration is given to the time when each asset or liability is expected to be settled. Unless otherwise stated assets or liabilities are classified as current if expected to be settled within the next 12 months, being the local governments' operational cycle.

SHIRE OF CHRISTMAS ISLAND
NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2025

3 EXPLANATION OF MATERIAL VARIANCES

The material variance thresholds are adopted annually by Council as an indicator of whether the actual expenditure or revenue varies from the year to date actual materially.

The material variance adopted by Council for the 2024-25 year is \$10,000 or 5.00% whichever is the greater.

Description	Var. \$ \$	Var. % %	
Revenue from operating activities			
Grants, subsidies and contributions	(624,823)	(7.26%)	▼
Housing Support Program Grant (\$738,500) - project has not complete to generate grants		Timing	
Bus Service Grant \$30,000 - grant not budgeted		Permanent	
Storm Relief Funding \$35,000 - grant not budgeted		Permanent	
Fisheries Management Grant \$51,086 - new grant contract not budgeted		Permanent	
Other Contribution slightly Over Budget		Permanent	
Fees and charges	126,597	10.36%	▲
Tip Entry \$78,336 higher than budgeted		Permanent	
Private Work \$26,433 higher than budgeted		Permanent	
Other Fees & Chargers slightly higher than budgeted		Timing	
Interest revenue	35,300	11.83%	▲
Interest on FTD investment		Timing	
Other revenue	(31,477)	(6.62%)	▼
Other Revenue not as high as budgeted		Permanent	
Expenditure from operating activities			
Employee costs	229,992	2.98%	▲
Activity not as high as budgeted for		Timing	
Materials and contracts	2,381,624	50.90%	▲
Activity not as high as budgeted for		Timing	
Resources for aggregate & bitumen purchases budgeted in operating but purchases have been charged to stock control account in balance sheet(\$1,140,000). To meet stock reconciliation requirements.		Permanent	
Utility charges	67,475	52.59%	▲
Usage not as high as budgeted for		Permanent	
Depreciation	57,909	3.40%	▲
Depreciation not as high as budgeted		Permanent	
Insurance	(58,796)	(28.45%)	▼
Increase in Insurance Premium		Timing	
Workers Compensation Insurance Premium Adjustment for FY23/24 - \$21,920.58		Permanent	
Other expenditure	(610,550)	(200.57%)	▼
Resources to be allocate		Timing	
Non cash amounts excluded from operating activities	(75,319)	(4.73%)	▼
Process on sale of asset		Timing	
Depreciation not as high as budgeted		Timing	
Inflows from investing activities			
Proceeds from capital grants, subsidies and contributions	(1,298,051)	(52.65%)	▼
Project has not complete to generate grants due to insufficient resources		Timing	
- Road to recovery			
- Local Road & Community Infrastructure Program			
- Blowhole Road Upgrade Stage 1			
Proceeds from disposal of assets	11,477	9.76%	▲
Budget movement on proceed of sale of asset		Permanent	
Outflows from investing activities			
Payments for property, plant and equipment	366,818	22.30%	▲
Plants not purchase as per scheduled		Timing	
Payments for construction of infrastructure	1,294,619	53.47%	▲
Some project has not started yet due to lack of stock		Timing	
Surplus or deficit after imposition of general rates	2,358,405	425.37%	▲
Due to variances discribed above			

SHIRE OF CHRISTMAS ISLAND
SUPPLEMENTARY INFORMATION

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BASIS OF PREPARATION - SUPPLEMENTARY INFORMATION

Supplementary information is presented for information purposes. The information does not comply with the disclosure requirements of the Australian Accounting Standards.

SHIRE OF CHRISTMAS ISLAND
SUPPLEMENTARY INFORMATION
FOR THE PERIOD ENDED 30 JUNE 2025

1 KEY INFORMATION

Funding Surplus or Deficit Components

Funding surplus / (deficit)				
	Adopted Budget	YTD Budget (a)	YTD Actual (b)	Var. \$ (b)-(a)
Opening	\$1.47 M	\$1.47 M	\$1.47 M	\$0.00 M
Closing	\$0.01 M	(\$0.55 M)	\$1.80 M	\$2.36 M

Refer to Statement of Financial Activity

Cash and cash equivalents		
	\$7.56 M	% of total
Unrestricted Cash	\$2.45 M	32.4%
Restricted Cash	\$5.11 M	67.6%

Refer to 3 - Cash and Financial Assets

Payables	
	\$0.67 M
Trade Payables	\$0.33 M
0 to 30 Days	93.0%
Over 30 Days	7.1%
Over 90 Days	2.4%

Refer to 9 - Payables

Receivables	
	\$0.05 M
Rates Receivable	\$0.08 M
Trade Receivable	\$0.05 M
Over 30 Days	14.4%
Over 90 Days	10.8%

Refer to 7 - Receivables

Key Operating Activities

Amount attributable to operating activities			
Adopted Budget	YTD Budget (a)	YTD Actual (b)	Var. \$ (b)-(a)
(\$0.54 M)	(\$0.54 M)	\$0.96 M	\$1.50 M

Refer to Statement of Financial Activity

Rates Revenue		
YTD Actual	\$1.91 M	% Variance
YTD Budget	\$1.90 M	0.0%

Grants and Contributions		
YTD Actual	\$7.98 M	% Variance
YTD Budget	\$8.60 M	(7.3%)

Refer to 11 - Grants and Contributions

Fees and Charges		
YTD Actual	\$1.35 M	% Variance
YTD Budget	\$1.22 M	10.4%

Refer to Statement of Financial Activity

Key Investing Activities

Amount attributable to investing activities			
Adopted Budget	YTD Budget (a)	YTD Actual (b)	Var. \$ (b)-(a)
(\$1.49 M)	(\$1.48 M)	(\$1.11 M)	\$0.37 M

Refer to Statement of Financial Activity

Proceeds on sale		
YTD Actual	\$0.13 M	%
Adopted Budget	\$0.12 M	9.8%

Refer to 6 - Disposal of Assets

Asset Acquisition		
YTD Actual	\$1.13 M	% Spent
Adopted Budget	\$2.42 M	(53.5%)

Refer to 5 - Capital Acquisitions

Capital Grants		
YTD Actual	\$1.17 M	% Received
Adopted Budget	\$2.47 M	(52.6%)

Refer to 5 - Capital Acquisitions

Key Financing Activities

Amount attributable to financing activities			
Adopted Budget	YTD Budget (a)	YTD Actual (b)	Var. \$ (b)-(a)
\$0.57 M	\$0.00 M	\$0.48 M	\$0.48 M

Refer to Statement of Financial Activity

Borrowings	
Principal repayments	\$0.00 M
Interest expense	\$0.00 M
Principal due	\$0.00 M

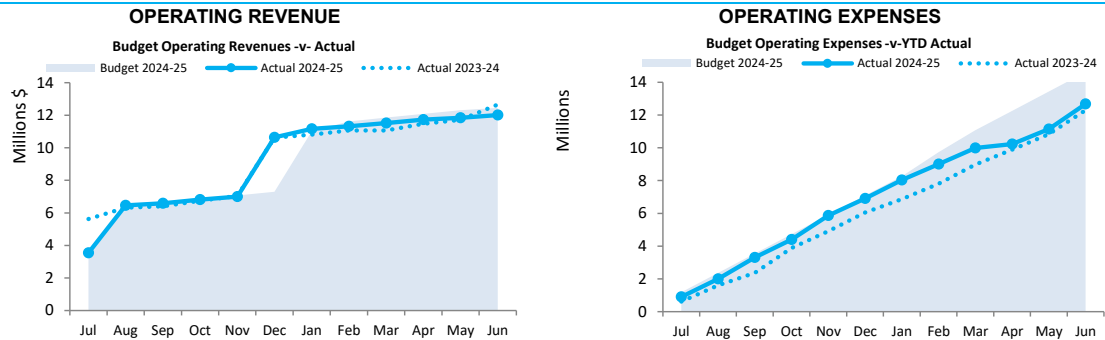
Reserves	
Reserves balance	\$5.11 M
Net Movement	(\$0.48 M)

Refer to 4 - Cash Reserves

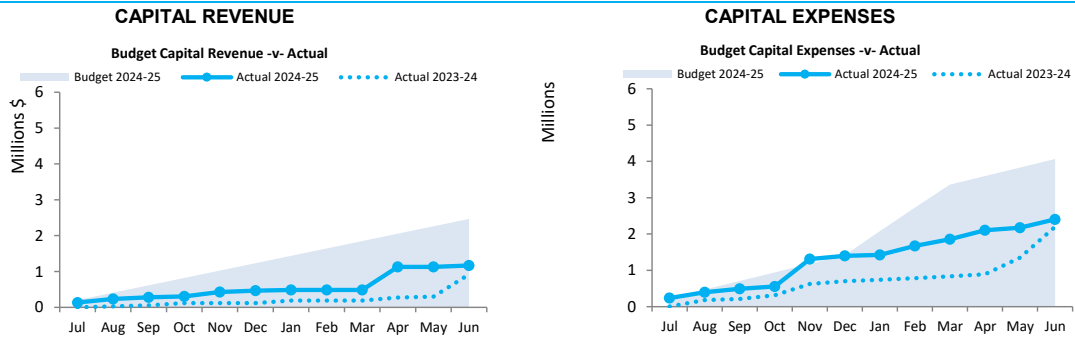
This information is to be read in conjunction with the accompanying Financial Statements and notes.

2 KEY INFORMATION - GRAPHICAL

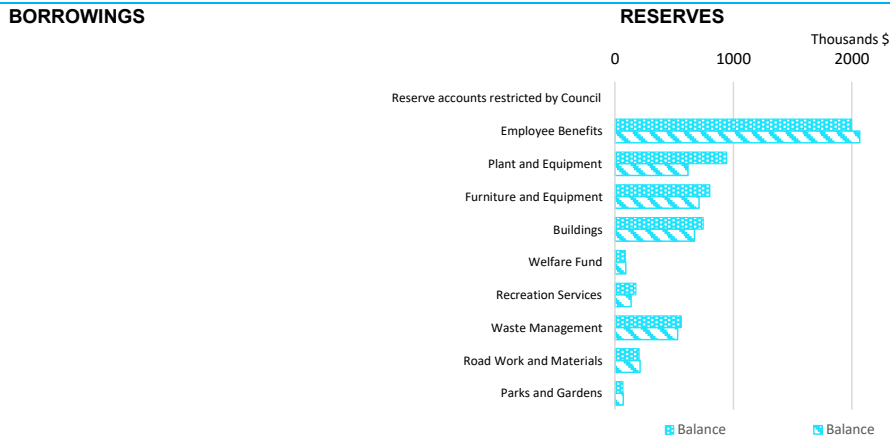
OPERATING ACTIVITIES



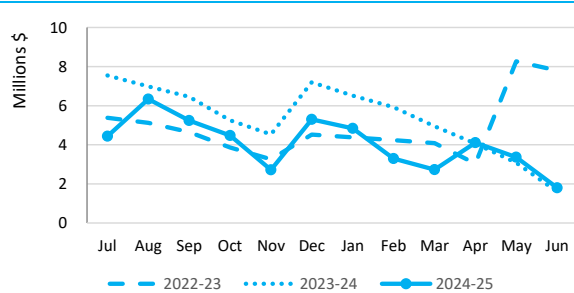
INVESTING ACTIVITIES



FINANCING ACTIVITIES



Closing funding surplus / (deficit)



This information is to be read in conjunction with the accompanying Financial Statements and Notes.

SHIRE OF CHRISTMAS ISLAND
SUPPLEMENTARY INFORMATION
FOR THE PERIOD ENDED 30 JUNE 2025

3 CASH AND FINANCIAL ASSETS AT AMORTISED COST

Description	Classification	Unrestricted	Reserve Accounts	Total	Trust	Institution	Interest Rate	Maturity Date
		\$	\$	\$	\$			
Petty Cash and Floats	Cash and cash equivalents	600	0	600	0	N/A	N/A	On Hand
Municipal Fund	Cash and cash equivalents	2,451,071	0	2,451,071	0	Bank-Westpac	Variable	N/A
Trust Fund FTD #141	Financial assets at amortised cost	0	0	0	61,804	Bank-Westpac	4.32%	09-2025
Community Welfare Fund	Financial assets at amortised cost	0	2,159	2,159	0	Bank-Westpac	Variable	N/A
CW Fund FTD #230	Financial assets at amortised cost	0	24,660	24,660	0	Bank-Westpac	4.80%	08-2025
CW Fund FTD #233	Financial assets at amortised cost	0	35,729	35,729	0	Bank-Westpac	4.10%	12-2025
CW Fund FTD #234	Financial assets at amortised cost	0	28,726	28,726	0	Bank-Westpac	4.32%	09-2025
Reserve Fund	Financial assets at amortised cost	0	41,283	41,283	0	Bank-Westpac	Variable	N/A
Reserve Fund FTD #350	Financial assets at amortised cost	0	1,874,541	1,874,541	0	Bank-Westpac	4.80%	08-2025
Reserve Fund FTD #356	Financial assets at amortised cost	0	71,536	71,536	0	Bank-Westpac	4.32%	09-2025
Reserve Fund FTD #357	Financial assets at amortised cost	0	814,390	814,390	0	Bank-Westpac	4.32%	09-2025
Reserve Fund FTD #358	Financial assets at amortised cost	0	522,127	522,127	0	Bank-Westpac	4.80%	03-2026
Reserve Fund FTD #353	Financial assets at amortised cost	0	574,848	574,848	0	Bank-Westpac	4.10%	12-2025
Reserve Fund FTD #354	Financial assets at amortised cost	0	570,839	570,839	0	Bank-Westpac	4.10%	12-2025
Reserve Fund FTD #355	Financial assets at amortised cost	0	546,896	546,896	0	Bank-Westpac	4.10%	12-2025
Total		2,451,671	5,107,736	7,559,407	61,804			
Comprising								
Cash and cash equivalents		2,451,671	0	2,451,671	0			
Financial assets at amortised cost - Term Deposits		0	5,107,736	5,107,736	61,804			
		2,451,671	5,107,736	7,559,407	61,804			

KEY INFORMATION

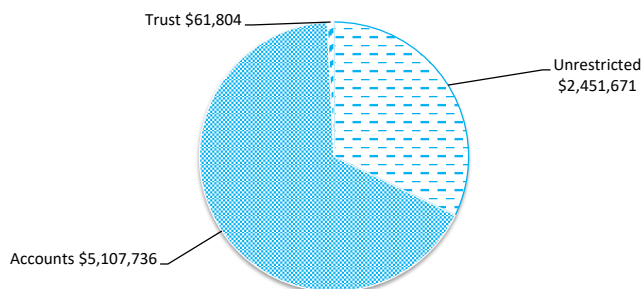
Cash and cash equivalents include cash on hand, cash at bank, deposits available on demand with banks and other short term highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Bank overdrafts are reported as short term borrowings in current liabilities in the statement of net current assets.

The local government classifies financial assets at amortised cost if both of the following criteria are met:

- the asset is held within a business model whose objective is to collect the contractual cashflows, and
- the contractual terms give rise to cash flows that are solely payments of principal and interest.

Financial assets at amortised cost held with registered financial institutions are listed in this note other financial assets at amortised cost are provided in Note 8 - Other assets.



SHIRE OF CHRISTMAS ISLAND
SUPPLEMENTARY INFORMATION
FOR THE PERIOD ENDED 30 JUNE 2025

4 RESERVE ACCOUNTS

Reserve account name	Budget				Actual			
	Opening Balance	Transfers In (+)	Transfers Out (-)	Closing Balance	Opening Balance	Transfers In (+)	Transfers Out (-)	Closing Balance
	\$	\$	\$	\$	\$	\$	\$	\$
Reserve accounts restricted by Council								
Employee Benefits	2,006,972	75,693		2,082,665	1,998,750	68,542	0	2,067,292
Plant and Equipment	949,320	75,773	(400,000)	625,093	945,001	72,407	(400,000)	617,408
Furniture and Equipment	805,451	30,384	(120,000)	715,835	802,242	27,511	(120,000)	709,753
Buildings	748,310	28,215	(200,000)	576,525	745,133	25,553	(99,474)	671,212
Welfare Fund	88,491	5,929		94,420	88,491	3,784	(1,000)	91,275
Recreation Services	178,711	5,176	(46,943)	136,944	178,108	6,108	(46,943)	137,273
Waste Management	563,194	8,041	(50,000)	521,235	560,996	19,238	(50,000)	530,234
Road Work and Materials	206,427	19,918		226,345	205,692	7,054	0	212,746
Parks and Gardens	68,517	2,582		71,099	68,205	2,339	0	70,544
	5,615,393	251,711	(816,943)	5,050,161	5,592,618	232,535	(717,417)	5,107,736

5 CAPITAL ACQUISITIONS

Capital acquisitions	Adopted		YTD Actual	YTD Variance
	Budget	YTD Budget		
	\$	\$	\$	\$
Buildings - non-specialised	90,000	90,000	35,424	(54,576)
Furniture and equipment	310,943	310,943	228,205	(82,738)
Plant and equipment	1,244,172	1,244,172	1,014,668	(229,503)
Acquisition of property, plant and equipment	1,645,115	1,645,115	1,278,297	(366,818)
Infrastructure - roads	2,421,357	2,421,357	1,126,738	(1,294,619)
Acquisition of infrastructure	2,421,357	2,421,357	1,126,738	(1,294,619)
Total of PPE and Infrastructure.	4,066,472	4,066,472	2,405,035	(1,661,437)
Total capital acquisitions	4,066,472	4,066,472	2,405,035	(1,661,437)
Capital Acquisitions Funded By:				
Capital grants and contributions	2,465,477	2,465,477	1,167,426	(1,298,051)
Other (disposals & C/Fwd)	112,630	117,614	129,091	11,477
Reserve accounts				
Plant and Equipment	400,000		400,000	400,000
Furniture and Equipment	120,000		120,000	120,000
Buildings	200,000		99,474	99,474
Welfare Fund	0		1,000	1,000
Recreation Services	46,943		46,943	46,943
Waste Management	50,000		50,000	50,000
Contribution - operations	671,422	1,483,381	391,102	(1,092,279)
Capital funding total	4,066,472	4,066,472	2,405,035	(1,661,437)

KEY INFORMATION

Initial recognition

An item of property, plant and equipment or infrastructure that qualifies for recognition as an asset is measured at its cost.

Upon initial recognition, cost is determined as the amount paid (or other consideration given) to acquire the assets, plus costs incidental to the acquisition. The cost of non-current assets constructed by the Shire includes the cost of all materials used in construction, direct labour on the project and an appropriate proportion of variable and fixed overheads. For assets acquired at zero cost or otherwise significantly less than fair value, cost is determined as fair value at the date of acquisition.

Assets for which the fair value as at the date of acquisition is under \$5,000 are not recognised as an asset in accordance with *Local Government (Financial Management) Regulation 17A(5)*. These assets are expensed immediately.

Where multiple individual low value assets are purchased together as part of a larger asset or collectively forming a larger asset exceeding the threshold, the individual assets are recognised as one asset and capitalised.

Individual assets that are land, buildings and infrastructure acquired between scheduled revaluation dates of the asset class in accordance with the Shire's revaluation policy, are recognised at cost and disclosed as being at reportable value.

Measurement after recognition

Plant and equipment including furniture and equipment and right-of-use assets (other than vested improvements) are measured using the cost model as required under *Local Government (Financial Management) Regulation 17A(2)*. Assets held under the cost model are carried at cost less accumulated depreciation and any impairment losses being their reportable value.

Reportable Value

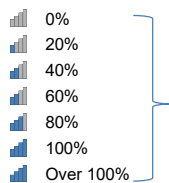
In accordance with *Local Government (Financial Management) Regulation 17A(2)*, the carrying amount of non-financial assets that are land and buildings classified as property, plant and equipment, investment properties, infrastructure or vested improvements that the local government controls.

Reportable value is for the purpose of *Local Government (Financial Management) Regulation 17A(4)* is the fair value of the asset at its last valuation date minus (to the extent applicable) the accumulated depreciation and any accumulated impairment losses in respect of the non-financial asset subsequent to its last valuation date.

5 CAPITAL ACQUISITIONS (CONTINUED) - DETAILED

Capital expenditure total

Level of completion indicators

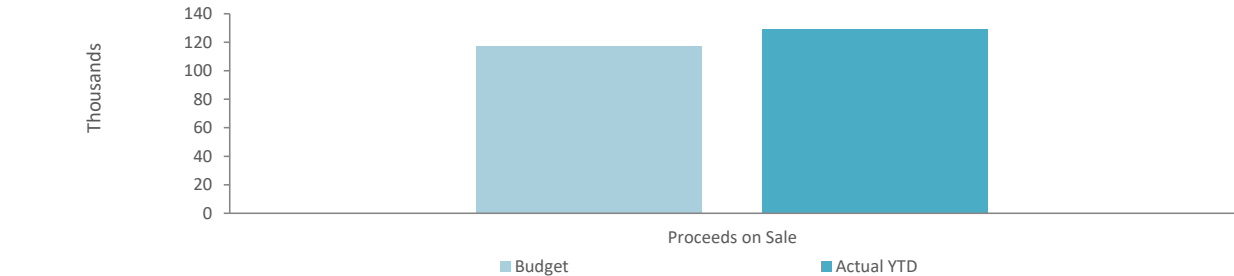


Percentage Year to Date Actual to Annual Budget expenditure where the expenditure over budget highlighted in red.

		Adopted		Completed	Variance
Account Description		Budget	YTD Budget	YTD Actual	(Under)/Over
		\$	\$	\$	\$
Furniture and Equipment					
1127805	Lily Beach Redevelopment	40,943	40,943	40,943	0
1127800	Replacement of Poon Saan Outdoor Cinema Seating	20,000	20,000	0	20,000
1127800	Playground & Park Upgrades	80,000	80,000	65,472	14,528
1127807	Foreshore Padang Footpath Extension	110,433	110,433	110,433	(0)
1127208	Foreshore Padang Bowls Rink Shade	9,567	9,567	2,706	6,861
427800	Phone System Upgrade	50,000	50,000	8,650	41,350
Furniture and Equipment Total		310,943	310,943	228,205	82,738
Plant and Machinery					
1017500	Iveco Waste Compector 4 x 2 Dual Control & Freight	400,000	400,000	438,412	(38,412)
1127500	Ride-On Mower-P&G	21,672	21,672	17,081	4,591
1127500	Truck Crew Cab-P&G	100,000	100,000	0	100,000
1127500	Freight for P&G Plant & Machinery	22,500	22,500	0	22,500
1217500	Skidsteer-Projects	75,000	75,000	0	75,000
1217500	Roller-C/Wks	200,000	200,000	199,470	530
1217500	Telehandler	225,000	225,000	236,104	(11,104)
1217500	Freight for 24/25 P&E	75,000	75,000	0	75,000
1217500	Emulsion Sprayer-Pump Kit	35,000	35,000	25,136	9,864
1217500	Freight for 23/24 P&E (7 x Hilux/Install Bitumen Tank)	90,000	90,000	98,465	(8,465)
Plant and Machinery Total		1,244,172	1,244,172	1,014,668	229,503
Land Building & Fixed Plant					
Building Specialised					
Building Specialised Total		0	0	0	0
Building Non-Specialised					
907900	General Housing Upgrade (For Budget Transfer)	90,000	90,000	35,424	54,576
907212	12 Guano Close			26,568	
907230	30 Seaview Drive			8,856	
Building Non-Specialised Total		90,000	90,000	35,424	54,576
Land Building & Fixed Plant Total		90,000	90,000	35,424	54,576
Infrastructure					
72325	CRA 24/25 - EW Baseline from Blowhole to NPB National Park	555,880	555,880	380,831	175,049
72317	CRA 23/24 - Reseal Jalan Ketam Merah	94,349	94,349	0	94,349
72318	CRA 23/24 - Reseal Abbotts Nest	18,563	18,563	22,290	(3,727)
72319	CRA 23/24 - Reseal Jalan Masjid	3,228	3,228	0	3,228
72320	CRA 23/24 - Reseal Jalan Masjid Carpark	7,870	7,870	0	7,870
72321	CRA 23/24 - Reseal Poon Saan Rd at Hardware	62,143	62,143	0	62,143
72322	CRA 23/24 - Reseal & Kerb Tampa View	919	919	35,899	(34,980)
72323	CRA 23/24 - Reseal Phosphate Hill/Irvine Hill	41,767	41,767	0	41,767
72324	CRA 23/24 - Reseal EW Baseline to Blowholes Turn Off	97,124	97,124	156,423	(59,299)
72605	Blowhole Rd Upgrade-Maintenance to Blowhole Rd Stage 1	500,000	500,000	12,066	487,934
72617	LRCIP 4 - Lily Beach Boardwalk Replacement	133,831	133,831	341,671	(207,840)
72618	LRCIP 4 - Replacement of Road Signage	194,689	194,689	45,977	148,712
72107	RTR 23/24 - Reseal Lily Beach Rd	300,704	300,704	35,430	265,274
72108	RTR 24/25 - Rocky Point Spur Rd Construction	25,000	25,000	0	25,000
72109	RTR 24/25 - Nursery Rd Construction	50,000	50,000	0	50,000
72110	RTR 24/25 - Kung Wai Lane Reseal	38,000	38,000	37,408	592
72111	RTR 24/25 - Sin Sang Rd Reseal	38,000	38,000	0	38,000
72911	RTR 24/25 - Taman Sweetland Close Reseal	50,000	50,000	56,989	(6,989)
72912	RTR 24/25 - Taman Sweetland Crescent Reseal	99,704	99,704	1,753	97,951
72932	RTR 24/25 - Gaze Road	89,586	89,586	0	89,586
72933	RTR 24/25 - Block 413 Carpark	20,000	20,000	0	20,000
Infrastructure Total		2,421,357	2,421,357	1,126,738	1,294,619
		4,066,472	4,066,472	2,405,035	1,661,437

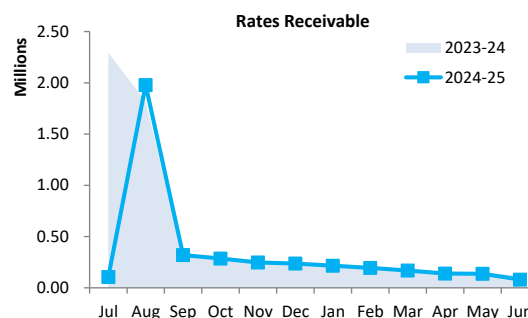
6 DISPOSAL OF ASSETS

Asset Ref.	Asset description	Budget				YTD Actual			
		Net Book Value	Proceeds	Profit	(Loss)	Net Book Value	Proceeds	Profit	(Loss)
		\$	\$	\$	\$	\$	\$	\$	\$
VN61197	Toyota Hilux Dual Cab 4x4 AT-Ranger	0	13,900	13,900	0	0	13,900	13,900	0.00
VN61320	Toyota Hilux Dual Cab 4x4 AT Diesel-Mgr Rec Svs Mgr	0	16,223	16,223	0	0	16,223	16,223	0.00
VN61322	Hino 300 Series 716 Crew Cab with Accessories & Body-P&G	5,156	8,500	3,344	0	5,156	8,500	3,344	0.00
VN61323	Hino 300 Series 716 Crew Cab with Accessories & Body-C/Wks	0	0	0	0	0	6,501	6,501	0.00
VN61325	Hino 300 Series 716 Med Sgl Cab with Accessories & Body-Projects Depot	5,821	18,024	12,203	0	5,821	23,000	17,179	0.00
VN61327	Toyota Hilux 4x4 T/D DC/CC MT-Fisheries Ranger	0	9,289	9,289	0	0	9,289	9,289	0.00
VN61571	Toyota Hilux 4x4 3.0L T/D D/C AT-Civil Works	0	16,555	16,555	0	0	16,555	16,555	0.00
VN61572	Toyota Hilux 4x4 3.0L T/D D/C AT-Senior Ranger	0	16,650	16,650	0	0	16,650	16,650	0.00
VN61636	Caterpillar 226B3 Skid Steer Loader Model 226B3	0	11,750	11,750	0	0	11,750	11,750	0.00
VN62137	Telehandler JLG 3.5T 13m Model 3513 with Associated Accessories-C/Wks	7,484	2,500	0	(4,984)	7,484	2,500	0	(4,984.00)
VN60963	(CI2771) Toyota Hilux Dual Cab 4x4 Turbo Manual Diesel-C/Wks	0	4,223	4,223	0	0	4,223	4,223	0.00
NF03092	Poon Saan Park Duel Swing with Softfall	0	0	0	0	200	0	0	(200.00)
		18,461	117,614	104,137	(4,984)	18,660	129,091	115,614	(5,184.00)



7 RECEIVABLES

Rates receivable	30 June 2024	30 Jun 2025
	\$	\$
Opening arrears previous year		118,058
Levied this year		1,905,502
Less - collections to date	118,058	(1,916,376)
Gross rates collectable	118,058	107,184
Allowance for impairment of rates receivable		(26,663)
Net rates collectable	118,058	80,521
% Collected	0.0%	94.7%



Receivables - general	Credit	Current	30 Days	60 Days	90+ Days	Total
	\$	\$	\$	\$	\$	\$
Receivables - general	0	42,308	0	1,775	5,355	49,438
Percentage	0.0%	85.6%	0.0%	3.6%	10.8%	
Balance per trial balance						
Trade receivables		42,308	0	1,775	5,355	49,438
Total receivables general outstanding						49,438

Amounts shown above include GST (where applicable)

KEY INFORMATION

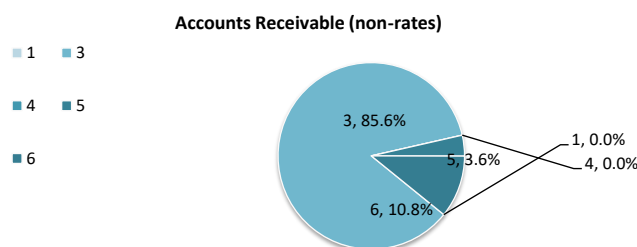
Trade and other receivables include amounts due from ratepayers for unpaid rates and service charges and other amounts due from third parties for goods sold and services performed in the ordinary course of business.

Trade receivables are recognised at original invoice amount less any allowances for uncollectable amounts (i.e. impairment). The carrying amount of net trade receivables is equivalent to fair value as it is due for settlement within 30 days.

Classification and subsequent measurement

Receivables which are generally due for settlement within 30 days except rates receivables which are expected to be collected within 12 months are classified as current assets. All other receivables such as, deferred pensioner rates receivable after the end of the reporting period are classified as non-current assets.

Trade and other receivables are held with the objective to collect the contractual cashflows and therefore the Shire measures them subsequently at amortised cost using the effective interest rate method.



8 OTHER CURRENT ASSETS

	Opening Balance 1 July 2024	Asset Increase	Asset Reduction	Closing Balance 30 June 2025
	\$	\$	\$	\$
Other current assets				
Other financial assets at amortised cost				
Financial assets at amortised cost	5,592,618	232,535	(717,417)	5,107,736
Financial assets at fair value through profit and loss	20,071		(1,491)	18,580
Inventory				
Fuel and materials	47,255	1,409,145	(525,330)	931,070
Other assets				
Prepayments	3,293	32,870	(22,661)	13,502
Accrued income	1,242	17,787	(1,242)	17,787
Total other current assets	5,664,479	1,692,337	(1,268,141)	6,088,675
Amounts shown above include GST (where applicable)				

KEY INFORMATION

Other financial assets at amortised cost

The Shire classifies financial assets at amortised cost if both of the following criteria are met:

- the asset is held within a business model whose objective is to collect the contractual cashflows, and
- the contractual terms give rise to cash flows that are solely payments of principal and interest.

Inventory

Inventories are measured at the lower of cost and net realisable value.

Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

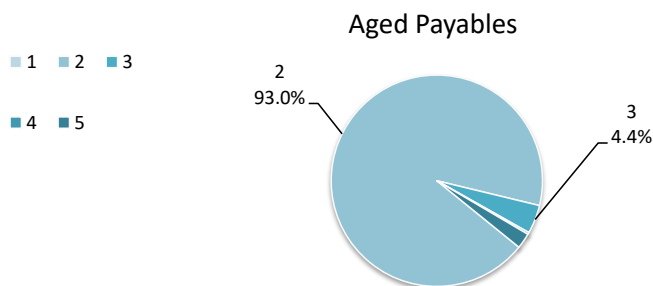
9 PAYABLES

Payables - general	Credit	Current	30 Days	60 Days	90+ Days	Total
	\$	\$	\$	\$	\$	\$
Payables - general	0	304,541	14,351	985	7,760	327,638
Percentage	0.0%	93.0%	4.4%	0.3%	2.4%	
Balance per trial balance						
Sundry creditors	0	304,541	14,351	985	7,760	327,638
Accrued salaries and wages	0	197,428	0	0	0	197,428
Sick leave bonus	0	134,043	0	0	0	134,043
Accrued expenses	0	2,659	0	0	0	2,659
Adjustment-Trust Interfund Tft	(60)	0	0	0	0	(60)
Other payables- Payroll Suspense	0	1,877	2,415	0	0	4,292
Total payables general outstanding						666,000

Amounts shown above include GST (where applicable)

KEY INFORMATION

Trade and other payables represent liabilities for goods and services provided to the Shire prior to the end of the period that are unpaid and arise when the Shire becomes obliged to make future payments in respect of the purchase of these goods and services. The amounts are unsecured, are recognised as a current liability and are normally paid within 30 days of recognition. The carrying amounts of trade and other payables are considered to be the same as their fair values, due to their short-term nature.



10 OTHER CURRENT LIABILITIES

	Note	Opening Balance 1 July 2024 \$	Liability transferred from/(to) non current \$	Liability Increase \$	Liability Reduction \$	Closing Balance 30 June 2025 \$
Other current liabilities						
Other liabilities						
Contract liabilities		204,747	0	270,678	(445,559)	29,866
Capital grant/contributions liabilities		742,303	0	400,000	(567,425)	574,878
Total other liabilities		947,050	0	670,678	(1,012,984)	604,744
Employee Related Provisions						
Provision for annual leave		1,155,366	0		(26,056)	1,129,310
Provision for long service leave		1,065,875	(17,610)		(3,183)	1,045,082
Total Provisions		2,221,241	(17,610)	0	(29,239)	2,174,392
Total other current liabilities		3,168,291	(17,610)	670,678	(1,042,223)	2,779,136

Amounts shown above include GST (where applicable)

A breakdown of contract liabilities and associated movements is provided on the following pages at Note 11 and 12

KEY INFORMATION

Provisions

Provisions are recognised when the Shire has a present legal or constructive obligation, as a result of past events, for which it is probable that an outflow of economic benefits will result and that outflow can be reliably measured.

Provisions are measured using the best estimate of the amounts required to settle the obligation at the end of the reporting period.

Employee Related Provisions

Short-term employee benefits

Provision is made for the Shire's obligations for short-term employee benefits. Short-term employee benefits are benefits (other than termination benefits) that are expected to be settled wholly before 12 months after the end of the annual reporting period in which the employees render the related service, including wages, salaries and sick leave. Short-term employee benefits are measured at the (undiscounted) amounts expected to be paid when the obligation is settled.

The Shire's obligations for short-term employee benefits such as wages, salaries and sick leave are recognised as a part of current trade and other payables in the calculation of net current assets.

Other long-term employee benefits

The Shire's obligations for employees' annual leave and long service leave entitlements are recognised as employee related provisions in the statement of financial position.

Long-term employee benefits are measured at the present value of the expected future payments to be made to employees. Expected future payments incorporate anticipated future wage and salary levels, durations of service and employee departures and are discounted at rates determined by reference to market yields at the end of the reporting period on government bonds that have maturity dates that approximate the terms of the obligations. Any remeasurements for changes in assumptions of obligations for other long-term employee benefits are recognised in profit or loss in the periods in which the changes occur. The Shire's obligations for long-term employee benefits are presented as non-current provisions in its statement of financial position, except where the Shire does not have an unconditional right to defer settlement for at least 12 months after the end of the reporting period, in which case the obligations are presented as current provisions.

Contract liabilities

An entity's obligation to transfer goods or services to a customer for which the entity has received consideration (or the amount is due) from the customer.

Capital grant/contribution liabilities

Grants to acquire or construct recognisable non-financial assets to identified specifications be constructed to be controlled by the Shire are recognised as a liability until such time as the Shire satisfies its obligations under the agreement.

11 GRANTS, SUBSIDIES AND CONTRIBUTIONS

Provider	Unspent grant, subsidies and contributions liability					Grants, subsidies and contributions revenue					
	Liability	Increase in	Decrease in	Liability	Current	Adopted	YTD	Annual	Budget	Expected	YTD
	1 July 2024	Liability	Liability	30 Jun 2025	Liability	Budget	Budget	Budget	Variations		Revenue
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Grants and subsidies											
Financial Assistant Grant	0	0	0	0	0	6,834,785	6,834,785	6,984,296	(149,511)	6,834,785	6,834,785
Commonwealth Community Service Obligations	0	0	0	0	0	500,459	500,459	500,459	0	500,459	500,459
CI Fisheries Management DITRDCA Grant	198,747	218,664	(417,410)	(0)	0	396,876	396,876	396,876	0	396,876	459,305
Housing Support Program	0	0	0	0	0	738,500	738,500	738,500	0	738,500	0
Saluting Their Service Commemorations Grant	6,000	0	0	6,000	6,000	0	0	0	0	0	0
Creative Australia - Strengthening Australian Indian Ocean Territories Ties	0	25,366	(23,060)	2,306	2,306	25,366	25,366	0	25,366	25,366	23,060
CI Exchange Program	0	21,560	0	21,560	21,560	21,560	21,560	0	21,560	21,560	0
Speed Zone Changes-Mainroads WA SDA Grant	0	5,088	(5,088)	0	0	24,663	24,663	0	24,663	24,663	5,088
Attraction & Retention Packages for Regional Child Care Workers Grant	0	0	0	0	0	0	0	0	0	0	27,500
Storm Relief Funding - Removal of Kampong Bus Shelter	0	0	0	0	0	0	0	0	0	0	35,000
	204,747	270,678	(445,558)	29,866	29,866	8,542,209	8,542,209	8,620,131	(77,922)	8,542,209	7,885,197
Contributions											
Australia Day NADC/Building Better Region Grant	0	0	0	0	0	20,000	20,000	20,000	0	20,000	11,000
Australia Day Contribution	0	0	0	0	0	1,000	1,000	1,000	0	1,000	0
Bus Service Contract Contribution & Donation	0	0	0	0	0	30,000	30,000	30,000	0	30,000	60,000
CI Marathon Contribution & Donation	0	0	0	0	0	10,000	10,000	10,000	0	10,000	10,190
Territory Week Donation and Sponsor (CIP)	0	0	0	0	0	0	0	0	0	0	12,000
	0	0	0	0	0	61,000	61,000	61,000	0	61,000	93,190
TOTALS	204,747	270,678	(445,558)	29,866	29,866	8,603,209	8,603,209	8,681,131	(77,922)	8,603,209	7,978,386

12 CAPITAL GRANTS, SUBSIDIES AND CONTRIBUTIONS

Provider	Capital grant/contribution liabilities					Capital grants, subsidies and contributions revenue		
	Liability 1 July 2024	Increase in Liability	Decrease in Liability (As revenue)	Liability 30 Jun 2025	Current Liability 30 Jun 2025	Adopted Budget Revenue	YTD Budget	YTD Revenue Actual
	\$	\$	\$	\$	\$	\$	\$	\$
Capital grants and subsidies								
Road to Recovery (RTR) Grant	300,704	0	(113,760)	186,944	186,944	710,994	710,994	113,760
Central Road Authority (CRA) Grant	325,963	0	(325,963)	0	0	925,963	925,963	925,963
Local Road & Community Infrastructure Program (LRCIP) Phase 4	115,636		(115,636)	0	0	328,520	328,520	115,636
72605 Blowhole Rd Upgrade-Maintenance to Blowhole Rd Stage 1	0	400,000	(12,066)	387,934	387,934	500,000	500,000	12,066
	742,303	400,000	(567,426)	574,878	574,878	2,465,477	2,465,477	1,167,426

SHIRE OF CHRISTMAS ISLAND
SUPPLEMENTARY INFORMATION
FOR THE PERIOD ENDED 30 JUNE 2025

13 TRUST FUND

Funds held at balance date which are required by legislation to be credited to the trust fund and which are not included in the financial statements are as follows:

Description	Opening Balance 1 July 2024	Amount Received	Amount Paid	Closing Balance 30 June 2025
	\$	\$	\$	\$
Taman Sweetlant Reserve (POS)	59,204	2,600		61,804
	59,204	2,600	0	61,804

**SHIRE OF CHRISTMAS ISLAND
SUPPLEMENTARY INFORMATION
FOR THE PERIOD ENDED 30 JUNE 2025**

14 BUDGET AMENDMENTS

Amendments to original budget since budget adoption. Surplus/(Deficit)

Description	Council Resolution	Classification	Non Cash Adjustment	Increase in Available Cash	Decrease in Available Cash	Amended Budget Running Balance
			\$	\$	\$	\$
Budget adoption						5,810
1141505 - Creative Australia Grant Expenditure	02/25	Operating expenses		-	(25,366.00)	(19,556)
1141506 - Indian Ocean Cultural Exchange Grant E	02/25	Operating expenses		-	(21,560.00)	(41,116)
1145400 - Reimbursements	02/25	Operating revenue		46,926.00	-	5,810
422300 - Printing & Stationery	02/25	Operating expenses		10,000.00	-	15,810
422500 - Office Equipment/Furniture Maintenance	02/25	Operating expenses		-	(10,000.00)	5,810
1203210 - 32111 Speed Zone Changes-MRWA	02/25	Operating expenses		-	(24,663.00)	(18,853)
1205210 - Main Road WA Grants-SDA	02-25	Operating revenue		24,663.00	-	5,810
1137800 - Furniture & Equipment (Library Shelving)	02/25	Capital expenses		5,000.00	-	10,810
1133700 - Book/DVDs/Magazine	02/25	Operating expenses		3,500.00	-	14,310
1132750 - Purchase of Small Furniture & Equipmen	02/25	Operating expenses		-	(8,500.00)	5,810
427800 - Furniture & Equipment	02/25	Capital expenses		-	(10,000.00)	(4,190)
1436800 - Proceeds Sale of Asset	02/25	Operating revenue		57,155.00	-	52,965
111232800 - Foreshore Padang Storm Damage Cle	02/25	Operating expenses		-	(470,000.00)	(417,035)
1127200 - 1127807 Foreshore Padang Footpath Ex	02/25	Capital expenses		-	(120,000.00)	(537,035)
1127200 - 1127805 Lily Beach Redevelopment	02/25	Capital expenses		-	(30,943.00)	(567,978)
425400 - Reimbursements/Refund (Foreshore Insur	02/25	Operating revenue		394,247.00	-	(173,731)
325200 - Financial Assistant Grant	02/25	Operating revenue		-	(149,511.00)	(323,242)
513150 - Consultant/Vermin/Fowl Control/Vet Servi	02/25	Operating expenses		-	(16,000.00)	(339,242)
427900 - Building-George Fam Centre	02/25	Capital expenses		150,000.00	-	(189,242)
907900 - General Housing Upgrade	02/25	Capital expenses		50,000.00	-	(139,242)
1420100 - Employee Costs	02/25	Operating expenses		113,764.00	-	(25,478)
Operating Surplus adjusted after audit	02/25	Opening surplus(deficit)		-	(135,655.00)	(161,133)
Transfer from Reserve	02/25			166,943.00	-	5,810
427800 - Furniture & Equipment	CEO	Capital expenses		-	(40,000.00)	(34,190)
907900 - General Housing Upgrade	CEO	Capital expenses		40,000.00	-	5,810
1127208 - Foreshore Padang Bowls Rink Shade	CEO	Capital expenses		-	(9,567.00)	(3,757)
1127200 - 1127807 Foreshore Padang Footpath Ex	CEO	Capital expenses		9,567.00	-	5,810
				1,071,765	(1,071,765)	0



SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.2.3
SUBJECT	Revaluation of Shire Fixed Assets 2025
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.1.17
INTEREST DISCLOSURE	None
DATE OF REPORT	14 July 2025
AUTHOR	Kevin Wilson, Acting Director of
SIGNATURE OF AUTHOR	FCS SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATION

That Council note the Management Assessment of Fair Value of Assets undertaken by External Valuers for 2024/25.

BACKGROUND

The Local Government (Financial Management) Regulations 1996 requires that a local government must revalue non-financial assets every 5 years (Reg 17A, (4A)). The assets included in this requirement are Land & Buildings, Infrastructure Roads and Other Infrastructure Assets

COMMENT

Shire went out to the market to source an independent valuation company, and the successful company were, APV Asset Valuers. They undertook on-site valuations of Shire assets during March 2025 and their final valuation reports were submitted to Shire at end of April 2025.

A detailed assessment of the valuation and the impact on Shire assets has been prepared and is attached for Council information and for auditors in preparation of the 2024/25 Financial Statements.

STATUTORY ENVIRONMENT

Regulation 17A of Local Government (Financial Management) Regulations 1996 require Local Government to undertake valuation of certain assets for financial reports.

Regulation 17A(4A) a Local Government must revalue a non-financial asset:

- ii) in any event, on the day after the period of 5 years beginning on the assets' last valuation

POLICY IMPLICATIONS

There are no significant policy implications arising from this matter. The CEO is to ensure that all expenditure incurred is in accordance with the Annual Budget and any approved variations.

FINANCIAL IMPLICATIONS

There are no financial implications related to the report

STRATEGIC IMPLICATIONS & MILESTONES

Objective 1 of the Government Environment is to “Provide good governance in line with the requirements of the Local Government Act and the culture of the Island”. Objective 4 of the same Environment is to “Effectively manage the resources of the Shire in line with the objectives of the Strategic Plan”.

VOTING REQUIREMENTS

Council to Note

ATTACHMENTS

10.2.3.1 Management Assessment on Fair Value of Assets

10-2-3-1

Management Assessment on Fair Value of Assets – Shire of Christmas Island

Purpose

The Shire of Christmas confirms it has revalued its Property, Plant and Equipment as well as Infrastructure at fair value there as there have been a significant movement in fair values of the assets since last valuation, in accordance with Australian Accounting Standard AASB 116, "Infrastructure".

Background

The Shires previous valuation was 2021 for Land, Buildings and Infrastructure and 2020 for Roads. The Shires assets are valued within a period of at least 5 years after the day on which the asset was last valued or revalued. The revaluation was completed by an external Valuer Asset Valuer Pro. Below is status of last valuation completed:

Assets	Year
Land	2021
Buildings – non-specialised	2021
Furniture and Equipment	Cost – not fair value
Plant and Equipment	Cost – not fair value
Infrastructure – Roads	2020
Infrastructure – Other	2021

During Financial Year 2024-25 the infrastructure assets were due for revaluation, but management decided to revalue all assets to bring all asset valuations in line, which will enable the Shire to manage all valuations at once every five years.

30 June 2025 Closing Balances

Asset Class	Revaluation Increase	Closing Balance at 30 June 2025
Land	\$172,000	\$3,150,000
Buildings – non-specialised	\$230,519	\$1,565,000
Furniture and Equipment	N/A	
Plant and Equipment	N/A	
Buildings – specialised	\$1,057,362	\$8,875,835.74
Infrastructure – Roads	\$4,837,227	\$23,418,386.87
Infrastructure – Other	\$976,230	\$4,534,247.04
Grand Total	\$7,273,338	\$41,543,469.65

Fair Value measurement and Disclosure

1. Land – The Market Value approach was applied for valuation of land assets which is virtually a direct comparison approach, where there is a principal market which provides observable evidence of the value of the asset based on recent sales. The Shire agrees with this method of approach for land valuations as it is the only real logical approach to valuing land, even though there were minimal sales over that period. (Level 2)
2. Buildings – Non-specialised – These buildings are all the staff houses, and the market approach was used for valuing these properties as they are all houses and direct sales evidence of similar type properties can be applied. The Shire agrees with this valuation technique for staff houses. (Level 2)
3. Furniture and Equipment – Coost Approach

4. **Plant and Equipment – Cost Approach**
5. **Buildings – specialised** – The Cost approach was used for specialised Shire building assets , as it is used in determining the replacement costs of the modern equivalent and then adjusting for the level of consumed obsolescence. The following process was applied: They determined the Gross replacement cost, and split between short life & long-life parts, determined the depreciable amount for each part, assess the level of remaining service potential and summing the value of each component together to determine the Current Replacement Costs. Shire agrees with this approach as these assets are not normally sold, and a market approach could not be used to determine proper value. (Level 3)
6. **Infrastructure – Roads** – The Cost approach was used for specialised Shire roads, as it is used in determining the replacement costs of the modern equivalent and then adjusting for the level of consumed obsolescence. The valuations were based on a range of inputs which included components, unit rates/overall value, consumption scores & valuation profiles and residual value. The following process was applied: They determined the Gross replacement cost, and split between short life & long-life parts, determined the depreciable amount for each part, assess the level of remaining service potential and summing the value of each component together to determine the Current Replacement Costs. Shire agrees with this approach as these assets are not normally sold, and a market approach could not be used to determine proper value. (Level 3)
7. **Infrastructure – Other** – The Cost approach was used for Other Structures which included bus shelters, playground equipment. Fencing, pathways, gazebos and cinema assets , as it is used in determining the replacement costs of the modern equivalent and then adjusting for the level of consumed obsolescence. The following process was applied: They determined the Gross replacement cost, and split between short life & long-life parts, determined the depreciable amount for each part, assess the level of remaining service potential and summing the value of each component together to determine the Current Replacement Costs. Shire agrees with this approach as these assets are not normally sold, and a market approach could not be used to determine proper value. (Level 3)

AASB 2022-10 Amendments to Australian Accounting Standards – Fair Measurement of Non-Financial Assets of Not-for- Profit Public Sector Entities

All APV valuations have complied with AASB2022-10 since 2015, because APV were actively involved in and their methodology was fully compliant. This note is relevant if Shire owns any restricted land such as parks, but Shire does not own the parks, they are managed by the Shire under Management Orders from the Commonwealth, they are Commonwealth owned land.

Useful Life Assessment

Asset Valuer Pro provides for three alternative methods to calculate the estimated depreciation expense for the 12 months following the effective date of valuation.

This includes two straight-line methods (Apply UL and Apply RUL) as well as the 'Match Pattern' method which applies that the same profile as used for the valuation to the estimate of depreciation expense.

If the component has been further split into short-life and long-life parts Depreciation Expense is estimated for both parts of the component.

The depreciation expense for the short-life and long-life part of each component is then summed to arrive at a total depreciation expense for each component. A Weighted Average Useful life and a Weighted Average Remaining Useful life is then calculated for each component and asset.

After assessing each of the assets revised depreciation rates as determined by APV the Shire is accepting these amended rates and will make some minor amendments to the depreciation

schedules in the significant accounting policy for 25/26.

Impairment

In accordance with Australian Accounting Standards the Council's assets, other than inventories, are assessed at each reporting date to determine whether there is any indication they may be impaired. Where such an indication exists, an estimate of the recoverable amount of the asset is made in accordance with Australian Accounting Standard AASB 136 "Impairment of Assets" and appropriate adjustments are made.

During the Financial Year 2024-25, The Shire has assessed all its assets and noted no assets are impaired as at 30 June 2025.

Admin Assessment on Fair Value of Assets – Shire of Christmas Island

This summary outlines the steps and observations made during the review of revaluation assets' fair value.

The Shire of Christmas Island initiated a review of the fair value of revaluation assets, and the process and observations related to this review are outlined as follows:

- **The Shire sent all PPE and infrastructure data to the External Valuers**

The shire ensured that the listings were completed and agreed to the Prior Year Closing Balances (Excluding any additions or disposals during the FY25 period)

- **Valuation Process:**

Valuers utilised a model to allocate unit rates to different asset components for determining replacement costs. This process also factored in local considerations.

- **Review of Draft report: received 1 April 2025**

Upon receiving the first draft report, a comprehensive review of the working of calculation conducted. During this review:

- Minor errors were identified and promptly reported.
- Discrepancies and concerns regarding unit rates were conveyed to the valuers for their attention and resolution.
- Confirming valuations of Road assets were aligned with values of assets in Shire financial asset register.
- Provided copies of Roads and Land & Building draft valuation reports to Director Works & Services for review, 1 April 2025

- **Further Draft Review:**

On the 11 April 2025, we received another draft report. However, it was noted that:

- Some minor mathematical calculations had not yet been corrected.
- Significant changes in rates and condition assessments were introduced.
- Further clarification was sought and finalized on several other structure assets, such as bus shelters, playground equipment, drainage, skate ramps which were finalised.

- **Receipt of Final Valuation Report:**

The Shire accepts the final valuation report – Land & Buildings received on 28/4/2025 and approved by Kevin Wilson. The Roads Infrastructure was final valuation report was also received on 28/4/2025 and approved by Kevin Wilson

- Approval from the Shire Committee + David Price (CEO)

The Shire committee + David Price approves the final valuation balances for the Assets for 30 June 2025.

Conclusion

The Shire accepts the Valuation Reports and Fair Value assessments of Land, Buildings, Other structure and Road Assets prepared by APV Asset Valuers with Fair Values effective 30/6/2025. These values will be reflected in the Shire of Christmas Island Financial Statements for period ending 30/6/2025

Prepared by  Reviewed by 

Kevin Wilson  14/7/2025

Approved by

David Price 



SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.5.1
SUBJECT	Policy Manual Review
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.7.5, 1.17.4
INTEREST DISCLOSURE	Nil
DATE OF REPORT	16 July 2025
AUTHOR	Chris Su, Director Planning, Governance & Policy
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATIONS

That Council adopts the updated Financial Policy 4 – Significant Accounting Policy and SOCI Standards of CEO Recruitment, Performance and Termination July 2025 documents

BACKGROUND

Council last updated the *Financial Policy 4 – Significant Accounting Policy* in the June 2023 Ordinary Council Meeting (Res. 40/23) following a recommendation from auditors at RSM on some minor elements relating to notations in financial statements.

FP4 – Significant Accounting provides guidance on a range of accounting practices for finance including how depreciation of non-current assets are calculated over time.

WA Councils have been required to adopt a specific policy for CEO management as from the *Local Government (Administration) Amendment Regulations 2021*. WALGA have assisted member councils with a best practice template for adoption which SOCI utilized in 2021, resolution 66/21.

COMMENT

Financial Policy 4 – Significant Accounting Policy

All non-current assets having a limited shelf life are depreciated over their useful lives in a manner which reflects the consumption of the future economic benefits. Assets are depreciated from the date of acquisition or, in respect of internally constructed assets, from the time the asset is completed and held ready for use.

Local Government utilizes the straight-line basis for depreciation. The schedule for this straight-line depreciation has been reviewed with 10.5.3.2 following contemporary advice from RSM in 2025. A Summary of Changes is included for council consideration.

Standards of CEO Recruitment, Performance and Termination

Staff have confirmed with WALGA that the template still stands in currency as no further changes to the *Local Government (Administration) Amendment Regulations 2021* have been made.

FINANCIAL IMPLICATIONS

Adjustments to the depreciation schedule and amounts for replacement costs to be made.

STRATEGIC IMPLICATIONS & MILESTONES

None

VOTING REQUIREMENTS

An absolute majority is required.

ATTACHMENTS

- 10.5.1.1 Financial Policy 4 – Significant Accounting, December 2024 Update
- 10.5.1.2 Summary of Changes
- 10.5.1.3 SOCI Standards of CEO Recruitment, Performance and Termination, July 2025

Financial Policy 4 – FINANCE – SIGNIFICANT ACCOUNTING

Objective

To provide a mechanism to comply with the requirements of the Local Government Act and Regulations within SOCI's Accounting Section.

Policy

The significant accounting policies which have been adopted in the preparation of this financial report are:

(a) Basis of Preparation

The financial report is a general purpose financial statement which has been prepared in accordance with Australian Accounting Standards (as they apply to local governments and not-for-profit entities), Australian Accounting Interpretations, other authoritative pronouncements of the Australian Accounting Standards Board, the local Government Act 1995 and accompanying regulations.

The report has also been prepared on the accrual basis and is based on historical costs, modified, where applicable, by the measurement at fair value of the selected non-current assets, financial assets and liabilities.

Critical Accounting Estimates

The preparation of a financial report in conformity with Australian Accounting Standards requires management to make judgements, estimates and assumptions that effect the application of policies and reported amounts of assets and liabilities, income and expenses.

The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances; the results of which form the basis of making the judgements about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

(b) The Local Government Reporting Entity

All Funds through which the Council controls resources to carry on its functions have been included in the financial statements forming part of this financial report.

In the process of reporting on the local government as a single unit, all transactions and balances between those funds (for example, loans and transfers between Funds) have been eliminated.

All monies held in the Trust Fund are excluded from the financial statements, but a separate statement of those monies appears at as a separate note to these financial statements.

(c) Goods and Services Tax

Goods and Services Tax is not applicable to Christmas Island.

(d) Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, cash at bank and other short term deposits with original maturities of three months or less.

(e) Restricted Financial Assets

Restricted financial assets balances are not available for general use by the local government due to externally imposed restrictions. Restrictions are specified in an agreement, contract or legislation. This applies to reserve, unspent grants, subsidies and contributions and unspent loans that have not been fully expended in the manner specified by the contributor, legislation or loan agreement and formal liability has been recognised.

(f) Trade and Other Receivables

Collectability of trade and other receivables is reviewed on an ongoing basis. Debts that are known to be uncollectible are written off when identified. An allowance for doubtful debts is raised when there is objective evidence that they will not be collectible.

(g) Inventories

General

Inventories are measured at the lower cost and net realisable value.

(h) Fixed Assets

Each class of fixed assets is carried at cost or fair value as indicated less, where applicable, any accumulated depreciation or impairment losses.

Initial Recognition

All assets are initially recognised at cost. Cost is determined as the fair value of the assets given as consideration plus costs incidental to the acquisition. For assets acquired at no cost or for nominal consideration, cost is determined as fair value at the date of acquisition. The cost of non-current assets constructed by the Council includes the cost of all materials used in construction, direct labour on the project and an appropriate proportion of variable and fixed overhead.

Revaluation

Infrastructure and other asset classes where no active market exists, fair values is determined to be the current replacement cost of an asset less, where applicable, accumulated depreciation calculated on the basis of such cost to reflect the already consumed or expired future economic benefits or the assets.

Increases in the carrying amount arising on revaluation of assets are

credited to a revaluation surplus in equity. Decreases that offset previous increases in the same asset are charged against fair value reserves directly in equity; all other decreases are charged to the statement of comprehensive income.

Any accumulated depreciation at the date of revaluation is eliminated against the gross carrying amount of the asset and the net amount is restated to the revalued amount of the asset.

Land under Roads

In Western Australia, all land under roads is Crown Land, the responsibility for managing which, is vested in the local government.

Effective as at 1 July 2008, Council elected not to recognise any value for land under roads acquired on or before 30 June 2008. This accords with the treatment available in Australian Accounting Standard AASB1051 - Land Under Roads and the fact Local Government (Financial Management) Regulation 16(a)(i) prohibits local governments from recognising such land as an asset.

In respect of land under roads acquired on or after 1 July 2008, as detailed above, Local Government (Financial Management) Regulation 16(a)(i) prohibits local governments from recognising such land as an asset.

Whilst such treatment is inconsistent with the requirements of AASB 1051, Local Government (Financial Management) Regulation 4(2) provides, in the event of such an inconsistency, the Local Government (Financial Management) Regulations prevail.

Consequently, any land under roads acquired on or after 1 July 2008 is not included as an asset of the Council.

Depreciation of Non-Current Assets

All non-current assets having a limited useful life are depreciated over their useful lives in a manner which reflects the consumption of the future economic benefits embodied in those assets.

Assets are depreciated from the date of acquisition or, in respect of internally constructed assets, from the time the asset is completed and held ready for use.

Depreciation is recognised on a straight-line basis, using rates which are reviewed each reporting period. Major depreciation periods are:

Asset Class	Components	Years
Roads		
	Base Course	55-150
	Bitumen Seal	10-30
	Concrete	50-120
	Earthworks	50-120
	Kerbing	55-100
	Unsealed	5-15
	Footpaths Concrete	40-80
	Footpaths Gravel/Chalk	5-40
Drainage		
	Culverts (RCBCs)	60-100
	Headwalls	50-100
	Pipes (concrete)	60-150
	Pipes (uPVC)	60-100
	Pits and manholes	50-100
Parks		
	Fencing and gates	20-35
	Park furniture	10-50
	Playground equipment	8-35
Buildings		
	Electrical	12-50
	Fit out and fittings	10-65
	Mechanical	3-80
	Roof	15-45
	Structural	30-150
	Substructural	10-90
Furniture & Fittings	Furniture & Fittings	5-25
Plant & Equipment		
	Heavy plant	5-15
	Light commercial	5-10
	Light passenger	5-10
	Misc Plant and Equipment	3-20
	Mowers	4-15
	Trailers	10-15
	Trucks	5-20

An asset's carrying amount is written down immediately to its recoverable amount if the asset's carrying amount is greater than its estimated recoverable amount.

Gains and losses on disposals are determined by comparing proceeds with the carrying amount. These gains and losses are included in the statement of comprehensive income. When revalued assets are sold, amounts

included in the revaluation surplus relating to that asset are transferred to retained earnings.

Capitalisation Threshold

Expenditure on items of Assets under \$5,000 is not capitalised. Rather, they are recorded on an asset inventory listing.

(i) Investments and Financial Assets

Receivables and held-to-maturity investments are carried at cost using the effective interest method.

(i) Receivables

Receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market.

Receivables are included in current assets, except for those which are not expected to mature within 12 months after the end of the reporting period (classified as non-current assets).

(ii) Held-to-maturity investments

Held-to-maturity investments are non-derivative financial assets with fixed maturities and fixed or determinable payments and fixed maturities that the Council's management has the positive intention and ability to hold to maturity.

Impairment

At the end of each reporting period, the Council assesses whether there is objective evidence that a financial instrument has been impaired. In the case of available-for-sale financial instruments, a prolonged decline in the value of the instrument is considered to determine whether impairment has arisen. Impairment losses are recognised in the statement of comprehensive income.

Estimation of Fair Value

The fair value of financial assets and financial liabilities must be estimated for recognition and measurement or for disclosure purposes.

The fair value of financial instruments traded in active markets is based on quoted market prices at the reporting date.

(j) Trade and Other Payables

Trade and other payables represent liabilities for goods and services provided to the Council prior to the end of the financial year that are unpaid and arise when the Council becomes obliged to make future payments in respect of the purchase of these goods and services. The amounts are unsecured and are usually paid within 30 days of recognition.

(k) Contract Liabilities

Contract liabilities represent the Shire's obligation to transfer goods or services to a customer for which the Shire has received consideration from

the customer.

Contract liabilities represent obligations which are not yet satisfied. Contract liabilities are recognized as revenue when the performance obligations in the contract are satisfied.

(l) Employee Benefits

The provisions for employee benefits relates to amounts expected to be paid for long service leave, annual leave, wages and salaries and are calculated as follows:

(i) Wages, Salaries, Annual Leave and Long Service Leave (Short-term Benefits)

The provision for employees' benefits to wages, salaries, annual leave and long service leave expected to be settled within 12 months represents the amount the Council has a present obligation to pay resulting from employees services provided to reporting date. The provision has been calculated at nominal amounts based on remuneration rates the Council expects to pay and includes related on-costs.

(ii) Long Service Leave (Long-term Benefits)

The liability for long service leave is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the reporting date using the projected unit credit method. Consideration is given to expect future wage and salary levels, experience of employee departures and periods of service. Expected future payments are discounted using market yields at the reporting date on national government bonds with terms to maturity and currency that match as closely as possible, the estimated future cash outflows. Where the Council does not have the unconditional right to defer settlement beyond 12 months, the liability is recognised as a current liability.

(m) Borrowing Costs

Council has no borrowing costs.

(n) Provisions

Provisions are recognised when:

- a) the Council has a present legal or constructive obligation as a result of past events;
- b) for which it is probable that an outflow of economic benefits will result to settle the obligation; and
- c) that outflow can be reliably measured.

Provisions are measured using the best estimate of the amounts required to settle the obligation at the end of the reporting period. Provisions are not recognised for future operating losses.

(o) Leases

Council has no leases of fixed assets.

(p) Joint Venture

Council does not have any joint venture arrangements.

(q) Rates, Grants, Donations and Other Contributions

Rates, grants, donations and other contributions are recognised as revenues when the local government obtains control over the assets comprising the contributions. Control over assets acquired from rates is obtained at the commencement of the rating period or, where earlier, upon receipt of the rates.

Where contributions recognised as revenues during the reporting period were obtained on the condition that they be expended in a particular manner or used over a particular period, and those conditions were undischarged as at the reporting date, the nature of and amounts pertaining to those undischarged conditions are disclosed in Note 2(c). That note also discloses the amount of contributions recognised as revenues in a previous reporting period which were obtained in respect of the local government's operation for the current reporting period.

(r) Superannuation

Council contributes to a number of superannuation funds on behalf of employees.

(s) Current and Non-Current Classification

In the determination of whether an asset or liability is current or non-current, consideration is given to the time when each asset or liability is expected to be settled. The asset or liability is classified as current if it is expected to be settled within the next 12 months, being the Council's operational cycle. In the case of liabilities where the Council does not have the unconditional right to defer settlement beyond 12 months, such as vested long service leave, the liability is classified as current even if not expected to be settled within the next 12 months. Inventories held for trading are classified as current even if not expected to be realised in the next 12 months except for land held for resale where it is held as non-current based on Council's intentions to release for sale.

(t) Rounding Off Figures

All figures shown in this annual financial report, other than a rate in the dollar, are rounded to the nearest dollar.

(u) Comparative Figures

Where required, comparative figures have been adjusted to conform with the changes in presentation for the current financial year. Budget Comparative Figures

Unless otherwise stated, the budget comparative figures shown in this annual financial report relate to the original budget estimate for the relevant item of disclosure.

Key Performance Indicators The extent to which financial report is prepared

Keywords Basic of Preparation, assets, employees Benefits,
Superannuation

Related Policies Purchasing policy

Related Procedures/
Documents

Version	Approved, Amended, Rescinded	Date	Officer	Resolution number	Key changes/ notes	Next Review date	File Ref No.
1	Approved	30/6/2009	CEO	67/09			2.11.29
2	Approved	26/9/2017	GRPG	88/17		Sept 2019	2.11.29
3	Approved	27/7/2022	GRPG	87/22		Sept 2024	2.11.29
4	Approved	27/6/2023	DGRPG	40/23		Sept 2025	2.11.29

10.5.3.2 Summary of Changes

The following non-current assets have been evaluated for useful life in the following timeframes.

Asset Class	Components	Years
Roads		
	Base Course	55-150
	Bitumen Seal	10-30
	Concrete	50-120
	Earthworks	50-120
	Kerbing	55-100
	Unsealed	5-15
	Footpaths Concrete	40-80
	Footpaths Gravel/Chalk	5-40
Drainage		
	Culverts (RCBCs)	60-100
	Headwalls	50-100
	Pipes (concrete)	60-150
	Pipes (uPVC)	60-100
	Pits and manholes	50-100
Parks		
	Fencing and gates	20-35
	Park furniture	10-50
	Playground equipment	8-35
Buildings		
	Electrical	12-50
	Fit out and fittings	10-65
	Mechanical	3-80
	Roof	15-45
	Structural	30-150
	Substructural	10-90
Furniture & Fittings	Furniture & Fittings	5-25
Plant & Equipment		
	Heavy plant	5-15
	Light commercial	5-10
	Light passenger	5-10
	Misc Plant and Equipment	3-20
	Mowers	4-15
	Trailers	10-15
	Trucks	5-20

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Shire of Christmas Island

Standards for CEO Recruitment, Performance and Termination

July 2025



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Shire of Christmas Island Standards for CEO Recruitment, Performance and Termination

Policy Purpose:

This Policy is adopted in accordance with section 5.39B of the *Local Government Act 1995*.

Division 1 — Preliminary provisions

1. Citation

These are the Shire of Christmas Island Standards for CEO Recruitment, Performance and Termination.

2. Terms used

(1) In these standards —

Act means the Local Government Act 1995;

additional performance criteria means performance criteria agreed by the local government and the CEO under clause 16(1)(b);

applicant means a person who submits an application to the local government for the position of CEO;

contract of employment means the written contract, as referred to in section 5.39 of the Act, that governs the employment of the CEO;

contractual performance criteria means the performance criteria specified in the CEO's contract of employment as referred to in section 5.39(3)(b) of the Act;

job description form means the job description form for the position of CEO approved by the local government under clause 5(2);

local government means the Shire of Christmas Island;

selection criteria means the selection criteria for the position of CEO determined by the local government under clause 5(1) and set out in the job description form;

selection panel means the selection panel established by the local government under clause 8 for the employment of a person in the position of CEO.

(2) Other terms used in these standards that are also used in the Act have the same meaning as they have in the Act, unless the contrary intention appears.

Division 2 — Standards for recruitment of CEOs

3. Overview of Division

This Division sets out standards to be observed by the local government in relation to the recruitment of CEOs.

4. Application of Division

- (1) Except as provided in subclause (2), this Division applies to any recruitment and selection process carried out by the local government for the employment of a person in the position of CEO.
- (2) This Division does not apply —
 - (a) if it is proposed that the position of CEO be filled by a person in a class prescribed for the purposes of section 5.36(5A) of the Act; or
 - (b) in relation to a renewal of the CEO's contract of employment, except in the circumstances referred to in clause 13(2).

5. Determination of selection criteria and approval of job description form

- (1) The local government must determine the selection criteria for the position of CEO, based on the local government's consideration of the knowledge, experience, qualifications and skills necessary to effectively perform the duties and responsibilities of the position of CEO of the local government.
- (2) The local government must, by resolution of an absolute majority of the council, approve a job description form for the position of CEO which sets out —
 - (a) the duties and responsibilities of the position; and
 - (b) the selection criteria for the position determined in accordance with subclause (1).

6. Advertising requirements

- (1) If the position of CEO is vacant, the local government must ensure it complies with section 5.36(4) of the Act and the *Local Government (Administration) Regulations 1996* regulation 18A.
- (2) If clause 13 applies, the local government must advertise the position of CEO in the manner referred to in the *Local Government (Administration) Regulations 1996* regulation 18A as if the position was vacant.

7. Job description form to be made available by local government

If a person requests the local government to provide to the person a copy of the job description form, the local government must —

- (a) inform the person of the website address referred to in the *Local Government (Administration) Regulations 1996* regulation 18A(2)(da); or

- (b) if the person advises the local government that the person is unable to access that website address —
 - (i) email a copy of the job description form to an email address provided by the person; or
 - (ii) mail a copy of the job description form to a postal address provided by the person.

8. Establishment of selection panel for employment of CEO

- (1) In this clause —

independent person means a person other than any of the following —

- (a) a council member;
 - (b) an employee of the local government;
 - (c) a human resources consultant engaged by the local government.
- (2) The local government must establish a selection panel to conduct the recruitment and selection process for the employment of a person in the position of CEO.
 - (3) The selection panel must comprise —
 - (a) council members (the number of which must be determined by the local government); and
 - (b) at least 1 independent person.

9. Recommendation by selection panel

- (1) Each applicant's knowledge, experience, qualifications and skills must be assessed against the selection criteria by or on behalf of the selection panel.
- (2) Following the assessment referred to in subclause (1), the selection panel must provide to the local government —
 - (a) a summary of the selection panel's assessment of each applicant; and
 - (b) unless subclause (3) applies, the selection panel's recommendation as to which applicant or applicants are suitable to be employed in the position of CEO.
- (3) If the selection panel considers that none of the applicants are suitable to be employed in the position of CEO, the selection panel must recommend to the local government —
 - (a) that a new recruitment and selection process for the position be carried out in accordance with these standards; and
 - (b) the changes (if any) that the selection panel considers should be made to the duties and responsibilities of the position or the selection criteria.
- (4) The selection panel must act under subclauses (1), (2) and (3) —

- (a) in an impartial and transparent manner; and
 - (b) in accordance with the principles set out in section 5.40 of the Act.
- (5) The selection panel must not recommend an applicant to the local government under subclause (2)(b) unless the selection panel has —
 - (a) assessed the applicant as having demonstrated that the applicant's knowledge, experience, qualifications and skills meet the selection criteria; and
 - (b) verified any academic, or other tertiary level, qualifications the applicant claims to hold; and
 - (c) whether by contacting referees provided by the applicant or making any other inquiries the selection panel considers appropriate, verified the applicant's character, work history, skills, performance and any other claims made by the applicant.
- (6) The local government must have regard to, but is not bound to accept, a recommendation made by the selection panel under this clause.

10. Application of cl. 5 where new process carried out

- (1) This clause applies if the local government accepts a recommendation by the selection panel under clause 9(3)(a) that a new recruitment and selection process for the position of CEO be carried out in accordance with these standards.
- (2) Unless the local government considers that changes should be made to the duties and responsibilities of the position or the selection criteria —
 - (a) clause 5 does not apply to the new recruitment and selection process; and
 - (b) the job description form previously approved by the local government under clause 5(2) is the job description form for the purposes of the new recruitment and selection process.

11. Offer of employment in position of CEO

Before making an applicant an offer of employment in the position of CEO, the local government must, by resolution of an absolute majority of the council, approve —

- (a) the making of the offer of employment to the applicant; and
- (b) the proposed terms of the contract of employment to be entered into by the local government and the applicant.

12. Variations to proposed terms of contract of employment

- (1) This clause applies if an applicant who is made an offer of employment in the position of CEO under clause 11 negotiates with the local government a contract of employment (the negotiated contract) containing terms different to the proposed terms approved by the local government under clause 11(b).

- (2) Before entering into the negotiated contract with the applicant, the local government must, by resolution of an absolute majority of the council, approve the terms of the negotiated contract.

13. Recruitment to be undertaken on expiry of certain CEO contracts

- (1) In this clause —

commencement day means the day on which the *Local Government (Administration) Amendment Regulations 2021* regulation 6 comes into operation.

- (2) This clause applies if —

- (a) upon the expiry of the contract of employment of the person (the incumbent CEO) who holds the position of CEO —

- (i) the incumbent CEO will have held the position for a period of 10 or more consecutive years, whether that period commenced before, on or after commencement day; and
- (ii) a period of 10 or more consecutive years has elapsed since a recruitment and selection process for the position was carried out, whether that process was carried out before, on or after commencement day;

and

- (b) the incumbent CEO has notified the local government that they wish to have their contract of employment renewed upon its expiry.

- (3) Before the expiry of the incumbent CEO's contract of employment, the local government must carry out a recruitment and selection process in accordance with these standards to select a person to be employed in the position of CEO after the expiry of the incumbent CEO's contract of employment.
- (4) This clause does not prevent the incumbent CEO's contract of employment from being renewed upon its expiry if the incumbent CEO is selected in the recruitment and selection process referred to in subclause (3) to be employed in the position of CEO.

14. Confidentiality of information

The local government must ensure that information provided to, or obtained by, the local government in the course of a recruitment and selection process for the position of CEO is not disclosed, or made use of, except for the purpose of, or in connection with, that recruitment and selection process.

Division 3 — Standards for review of performance of CEOs

15. Overview of Division

This Division sets out standards to be observed by the local government in relation to the review of the performance of CEOs.

16. Performance review process to be agreed between local government and CEO

- (1) The local government and the CEO must agree on —
 - (a) the process by which the CEO's performance will be reviewed; and
 - (b) any performance criteria to be met by the CEO that are in addition to the contractual performance criteria.
- (2) Without limiting subclause (1), the process agreed under subclause (1)(a) must be consistent with clauses 17, 18 and 19.
- (3) The matters referred to in subclause (1) must be set out in a written document.

17. Carrying out a performance review

- (1) A review of the performance of the CEO by the local government must be carried out in an impartial and transparent manner.
- (2) The local government must —
 - (a) collect evidence regarding the CEO's performance in respect of the contractual performance criteria and any additional performance criteria in a thorough and comprehensive manner; and
 - (b) review the CEO's performance against the contractual performance criteria and any additional performance criteria, based on that evidence.

18. Endorsement of performance review by local government

Following a review of the performance of the CEO, the local government must, by resolution of an absolute majority of the council, endorse the review.

19. CEO to be notified of results of performance review

After the local government has endorsed a review of the performance of the CEO under clause 18, the local government must inform the CEO in writing of —

- (a) the results of the review; and
- (b) if the review identifies any issues about the performance of the CEO — how the local government proposes to address and manage those issues.

Division 4 — Standards for termination of employment of CEOs

20. Overview of Division

This Division sets out standards to be observed by the local government in relation to the termination of the employment of CEOs.

21. General principles applying to any termination

- (1) The local government must make decisions relating to the termination of the employment of a CEO in an impartial and transparent manner.
- (2) The local government must accord a CEO procedural fairness in relation to the process for the termination of the CEO's employment, including —
 - (a) informing the CEO of the CEO's rights, entitlements and responsibilities in relation to the termination process; and
 - (b) notifying the CEO of any allegations against the CEO; and
 - (c) giving the CEO a reasonable opportunity to respond to the allegations; and
 - (d) genuinely considering any response given by the CEO in response to the allegations.

22. Additional principles applying to termination for performance related reasons

- (1) This clause applies if the local government proposes to terminate the employment of a CEO for reasons related to the CEO's performance.
- (2) The local government must not terminate the CEO's employment unless the local government has —
 - (a) in the course of carrying out the review of the CEO's performance referred to in subclause (3) or any other review of the CEO's performance, identified any issues (the performance issues) related to the performance of the CEO; and
 - (b) informed the CEO of the performance issues; and
 - (c) given the CEO a reasonable opportunity to address, and implement a plan to remedy, the performance issues; and
 - (d) determined that the CEO has not remedied the performance issues to the satisfaction of the local government.
- (3) The local government must not terminate the CEO's employment unless the local government has, within the preceding 12 month period, reviewed the performance of the CEO under section 5.38(1) of the Act.

23. Decision to terminate

Any decision by the local government to terminate the employment of a CEO must be made by resolution of an absolute majority of the council.

24. Notice of termination of employment

- (1) If the local government terminates the employment of a CEO, the local government must give the CEO notice in writing of the termination.
- (2) The notice must set out the local government's reasons for terminating the employment of the CEO.





SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.5.2
SUBJECT	Short Term Accommodation Planning Application
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	6.2.08/25, 6.2.09/25
INTEREST DISCLOSURE	Nil
DATE OF REPORT	16 July 2025
AUTHOR	Chris Su, Director Planning, Governance & Policy
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATIONS

That Council grants the planning application requests for Short-Term Accommodation at 93 Gaze Road and 3 Coconut Grove

BACKGROUND

The WA Government passed the *Short-Term Rental Accommodation Act 2024* (STRA), in force in WA and the IOTs from 1 January 2025. The STRA requires all Short-Term Rental Accommodation providers in residential zoned areas to register their property on the new WA State STRA Register with Consumer Protection under the Department of Energy, Mines, Industry Regulation and Safety.

The STRA requires accommodation providers to provide details of the planning permissions they received from their local council for their short-stay facility (Part 3 Division 1 s.18 2f). SOCI subsequently conferred with Consumer Protection and the Christmas Island Tourism Association and assist STRA providers meet this new legislative requirement on Christmas Island.

COMMENT

The Shire received two applications for short-stay accommodation permission at 3 Coconut Grove and 93 Gaze Road respectively on 26 May 2025 with respective planning application fees paid. Shire advertised for public comments via Public Notices published on 28th May 2025 for a period until 27th June 2025 which covers the statutory time required under the regulations for community comment.

Two letters of support were received for both applications, no objections were received by the deadline.

STATUTORY ENVIRONMENT

The Local Planning Scheme No.2 in force allows for Council to grant short-stay accommodation permissions to residential zoned homes after a formal application and community consultation process is completed. The protocol for the application and consultation process is set out in the Local Planning Scheme No.2 and the Planning and Development (Local Planning Schemes) Regulations 2015.

This resolution requires Council to fulfil its obligations under the Christmas Island Local Planning Scheme 2 and the Planning and Development (Local Planning Schemes) 2015. This resolution also lets Council assist STRA providers meet their obligations under the new WA Government's Short Term Rental Accommodation Act 2024.

STRATEGIC IMPLICATIONS & MILESTONES

This resolution falls under the following areas of the Council's statutory 10 Year Strategic Community Plan and should be considered in this context:

Christmas Island Strategic Community Plan '*Our Island, Our Responsibility 2023-2033*'

Economy and Employment 1: Sustainable Business Growth

Economy and Employment2: Diversified Economic Growth

Governance 2: Have a Say

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

- 10.5.1.1 3 Coconut Grove Planning Application, B.BISSETT
- 10.5.1.2 93 Gaze Road Planning Application, Y.MALLIS
- 10.5.1.3 CITA Letter of Support, Short term accommodation at 93 Gaze Road and 3 Coconut Grove
- 10.5.1.4 Letter of Support, 3 Coconut Grove and 93 Gaze Road, D.BISSETT
- 10.5.1.5 12/25 Public Notice, 3 Coconut Grove Short Stay Application
- 10.5.1.6 13/25 Public Notice, 93 Gaze Road Short Stay Application

28 December 2024

Shire of Christmas Island
George Fam Centre
2 Murray Road
Christmas Island, WA
6798

RECEIVED

26 MAY 2025

Dear Sir/Madam,

**Re: Planning Approval Application for Short Stay Residential Accommodation at
3 Coconut Grove, Christmas Island. STRA - STRA67984V8MUNXN**

We write to respectfully request planning approval for short stay residential accommodation specifically for holiday guests visiting Christmas Island, at the already established property, 3 Coconut Grove. This letter is intended to provide further context regarding the facility, its intended use, and to assure both the local community and council that it will not adversely affect the amenity of the surrounding residential area.

Overview of the Holiday Home Facility

The accommodation is a modern and thoughtfully designed holiday home, located on the corner of Short Street and Coconut Grove. The property is situated on a quiet street with a handful of permanent residents. This is an ideal location for short-term stays. We are committed to maintaining a respectful presence within the community and ensuring that our guests enjoy a peaceful and pleasant experience while minimizing any potential disruption to neighbours.

Ensuring No Impediment to Local Amenity

We are fully aware of the importance of preserving the residential nature of the area, and we would like to assure the council and local residents that we are taking a number of measures to ensure that the amenity of the area is not compromised by the presence of the holiday home. Specifically:

- **Maximum Occupancy:** To ensure that the property remains a low-impact, quiet retreat, the holiday home will have a maximum occupancy of four (4) adults. This limit will prevent large groups or gatherings that might cause noise or overcrowding.
- **No Parties or Events:** We will enforce a strict no-parties and no-events policy. We recognize that events and gatherings can be disruptive, so this policy will help maintain the peaceful environment of the surrounding area.
- **Noise Restrictions:** We will implement clear guidelines regarding noise levels for all guests. These will be communicated in the booking process and prominently displayed within the property. Our aim is to ensure that noise is kept to a minimum, particularly in the evenings and early mornings, to avoid disturbing the residential area.
- **Private Gardens and Access:** The holiday home is surrounded by private gardens, offering guests a secluded and tranquil space. Additionally, the property is easily accessible, with parking and entry points designed to avoid any inconvenience to neighbouring properties. Parking will be provided on property further ensuring that noise or disruption from vehicle movement will be negligible.

Commitment to Community Integrity

We believe that this holiday home will offer an attractive, low-impact accommodation option without altering the character of the neighbourhood. Our focus is on responsible hosting and ensuring that our guests respect the local environment and community, respecting house rules and the peace and quiet of the residential area.

In conclusion, we are confident that this small holiday home will complement the area without detracting from its residential character. We hope that our plans for a quiet, controlled, and respectful short-term rental facility will be viewed positively, and we look forward to receiving your approval.

Thank you for your time and consideration. Should you require any further information or clarification, please do not hesitate to contact either of us.

RECEIVED

26 MAY 2025

Yours sincerely,

Brett and Brittany Bissett

bissettbrett@yahoo.com.au

RECEIVED

26 MAY 2025

SCHEDULE 5 – APPLICATION FOR DEVELOPMENT APPROVAL

PLANNING AND DEVELOPMENT ACT 2005 (WA) (CI) (AS AMENDED)

SHIRE OF CHRISTMAS ISLAND

APPLICATION FOR DEVELOPMENT APPROVAL

1. Surname of Applicant BISSETT Given Names BRETT GRAEME + BRITTANY FRANCES
Full Address 3 Coconut Grove, Christmas Island
WA Postcode 6798
2. Surname of Land Owner (if different from above) 'As Above'
Given Names 'As Above'
3. Submitted by Brett Bissett
4. Address for Correspondence PO Box 601, Christmas Island, WA, 6798
Telephone Number 0458 738 137 Fax Number -
5. Locality of Development 3 Coconut Grove, Christmas Island, WA, 6798
6. Title Details of Land LOT 1059, Deposit plan 40589, Folio 2865/489
7. Name of Road Serving Property Coconut Grove / Short Street
8. Description of Development Freehold
Nature and size of all buildings proposed BNB, 40m²
Materials to be used on external surfaces of building Existing Structure, Brick and Timber Frame
General treatment of open portions of the site Garden
Details of car parking and landscaping proposals On property parking
Approximate cost of proposed development N/A - existing
Estimated time for completion existing

[Signature]
Signature of Owner

[Signature]
Signature of Applicant or Agent

(Both signatures are required if applicant is not the owner)

25/05/2025
Date

25/05/2025
Date

Kellie and Yiannis Mallis
93 Gaze Road, Christmas Island, 6798
yiannismallis27@gmail.com
0424166246

RECEIVED

26 MAY 2025

Shire of Christmas Island
George Fam Centre, 2 Murray Road
Christmas Island, 6798

STRA67983HYS9N81

Dear Christmas Island Shire

Request for Council Approval for Short-Term Residential Accommodation at 93 Gaze Road

We write to you seeking council approval for a short-term rental listing at our property located at 93 Gaze Road. The accommodation is a charming, well-maintained space designed to cater to 2-4 guests, offering a cozy and comfortable environment ideal for couples, small families, groups of friends, or those visiting on business. The goal is to contribute positively to the tourism landscape on the island by providing an additional high-quality accommodation option.

Purpose and Benefits

This listing is designed to boost tourism on Christmas Island by offering visitors a unique and welcoming place to stay. By increasing the variety of accommodations, we aim to support local businesses and contribute positively to the community. We are committed to preserving the island's natural beauty and operating in harmony with its character, ensuring a respectful approach to both local residents and businesses. Our focus is on creating a sustainable experience with minimal environmental impact, preserving the pristine surroundings that make Christmas Island special.

We understand the importance of maintaining the peace and tranquility of the settlement area. To ensure that our Airbnb listing does not disrupt the local community, we will enforce a set of clear rules for guests. These rules will include:

- Strict noise control to prevent disturbances during evening and night hours.
- Parking restrictions to ensure guests use the designated parking spaces, thereby minimising traffic congestion in the area.
- Guest conduct guidelines to encourage respect for neighbours and the local environment.

We are committed to operating in alignment with local planning regulations, zoning laws, and any other council guidelines regarding short-term rentals. We will also take all necessary steps to ensure that the accommodation is safe, clean, and welcoming for visitors.

I kindly request your approval for this Airbnb listing, and we thank you for considering this application. I look forward to your response and to the opportunity to contribute to the island's tourism offerings in a responsible and community-focused way.

Thank you,

Yiannis and Kellie Mallis

SCHEDULE 5 – APPLICATION FOR PLANNING APPROVAL

RECEIVED

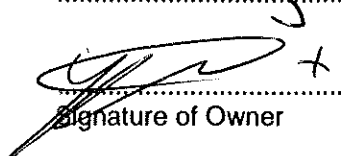
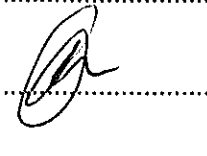
26 MAY 2025

PLANNING AND DEVELOPMENT ACT 2005 (WA) (CI) (AS AMENDED)

SHIRE OF CHRISTMAS ISLAND

APPLICATION FOR PLANNING APPROVAL

1. Surname of Applicant Mallis Given Names Yiannis + Kellie
Full Address 93 Gaze Rd, Christmas Island
Postcode 6798
2. Surname of Land Owner (if different from above) Yiannis Mallis + Kellie Mallis
Given Names
3. Submitted by Yiannis Mallis + Kellie Mallis
4. Address for Correspondence 93 Gaze Rd, Christmas Island
Telephone Number 0424 166 246 Fax Number
5. Locality of Development 93 Gaze Rd, Christmas Island
6. Title Details of Land LOT 1060
7. Name of Road Serving Property Gaze Rd / Short Street
8. Description of Development Freehold
Nature and size of all buildings proposed
House 40m2
Materials to be used on external surfaces of building
Brick
General treatment of open portions of the site
Garden
Details of car parking and landscaping proposals
Parking on property - Existing Carport
Approximate cost of proposed development
.....
Estimated time for completion
Existing

 + 
Signature of Owner

Signature of Applicant or Agent

(Both signatures are required if applicant is not the owner)

26-05-25
Date

Date

OFFICE USE ONLY			
Fees	total	\$	Account no.: 1065500
	paid	\$	Receipt number:
Planning application number	PA	/	Date paid:
Date application received:			
Counter staff	Name:		Signature:

Notes on Application for Planning Approval

1. Planning approval is required for most developments (including demolition) and uses on Christmas Island, although there are some exceptions.
2. Fill out ALL sections of this form. It is particularly important to ensure that all the owners of the property have signed the form.
3. You must supply (3) copies of plans with application form, particularly (suggested scale in brackets):
 - a. Site Plan (1:500) – clear dimensions, existing buildings, any trees, proposed drainage, setbacks, landscaping (if applicable), car parking, loading areas (if applicable);
 - b. Elevations (1:200) – at least two;
 - c. Floor Plan – showing the use of the building(s), every storey and layout;
 - d. Locality Diagram – indicating location of land in relation to adjacent major roads or access paths.
4. Plans must be checked and stamped by Water Corporation prior to submission to the Shire.
5. Applications for Planning Approval will not be considered until fees are paid. Fees generally follow WA fees and are gazetted by the Shire annually. They are available on the Shire website or by contacting the Shire Office on 9164 8300.
6. Please contact the Chief Executive Officer should you have any queries or require assistance.





16 June 2025

Dear David,

I am writing to express our formal support for the proposed short-term accommodation developments on Christmas Island, as outlined in the Public Notice published in May 2025

LOT NO 93 Gaze Road, Settlement
PROPOSAL ..Short Stay Accommodation use at 93 Gaze Road

LOT NO 3 Coconut Grove, Settlement
PROPOSAL ..Short Stay Accommodation use at 3 Coconut Grove

As the peak tourism body on Christmas Island and a key advocate for the island's visitor economy, we are acutely aware of the growing demand for high-quality short-term accommodation within the Settlement area of Christmas Island.

These proposed developments within the current building, are essential to meeting the needs of visitors and supporting the continued growth of our local tourism industry and in turn the growing Visitor Economy.

We welcome the approval of these properties to address the current accommodation shortfall and enhance the visitor experience on Christmas Island.

Specifically, we support the proposals for short-stay accommodation at the above locations to ensure they are compliant with the STRA register as they have been used as short term accommodation in prior years before this application.

We believe these short term accommodation will make a significant contribution to the island's tourism infrastructure, benefiting visitors and the local economy alike.

Thank you for considering our views in support of these important proposals.

Please do not hesitate to contact us should you require further input or assistance.

Best regards,



David Watchorn
Chair – Christmas Island Tourism Association

From: Deborah-Anne Bissett <deb.bissett@hotmail.com>

Sent: Tuesday, 10 June 2025 3:14 PM

To: Chris Su <chris@shire.gov.cx>

Subject: Support for Planning Approval - Proposed Short Stay Accommodation - 3 Coconut Grove & 93 Gaze Road, Settlement, Christmas Island

Good afternoon,

I am writing to express my strong support for the planning approval of the proposed short stay accommodation at both 3 Coconut Grove & 93 Gaze Road, Settlement, Christmas Island

As you know these properties have previously been utilised for short stay accommodation for many years under previous owners with great success and without complaint. Furthermore, there is a well-documented and ongoing shortage of quality short-term accommodation options on the island, particularly for tourists and business travellers. This shortage has become increasingly apparent during peak travel seasons and when infrastructure or government project teams require temporary housing. The proposed development would help meet this growing demand, providing a much-needed boost to the island's accommodation capacity.

The chosen location for this accommodation is ideal, it sits within the main township area and is in close proximity to essential services, shops, and other local amenities. This accessibility not only benefits visitors but also supports local businesses and encourages economic activity in the town centre.

It is also worth noting that other short stay accommodations have been approved and operate successfully in this same area. These have proven to be very popular with both tourists and business visitors, reinforcing the suitability of the area for such developments. The new proposal is consistent with these existing uses and will further enhance the island's ability to support tourism and business activity.

In summary, this development represents a practical timely, and well-located solution to a clear accommodation shortfall. I would encourage the relevant authorities to grant planning approval and help ensure Christmas Island continues to grow as a welcoming and sustainable destination.

Regards,

Deborah-Anne Bissett

Christmas Island Resident



**SHIRE OF CHRISTMAS ISLAND
PUBLIC NOTICE**

12/25

28 May 2025

**SCHEDULE 6—NOTICE OF PUBLIC ADVERTISEMENT OF PLANNING
APPROVAL**

SHIRE OF CHRISTMAS ISLAND

LOCAL PLANNING SCHEME No. 2

NOTICE OF PUBLIC ADVERTISEMENT OF PLANNING PROPOSAL

It is HEREBY NOTIFIED for public information and comment that the local government has received an application to develop land for the purpose described hereunder—

LAND DESCRIPTION

LOT NO 3 Coconut Grove, Settlement

PROPOSAL ..Short Stay Accommodation use at 3 Coconut Grove

Details of the proposal are available for inspection at the local government office and on the website www.shire.gov.cx. Comments on the proposal may be submitted to the local government in writing on or before close of business 4pm Christmas Island time on the 27th day of June 2025.

.....
CHIEF EXECUTIVE OFFICER

DATE 28/5/25

**David Price
Chief Executive Officer**

Under the gazetted Local Planning Scheme 2 gazetted in February 2016 and in following the Planning and Development Act 2015, proposed applications to modify land usage require the Shire to canvass the community for their comments before proceeding to make a determination on approval or rejection of the proposal. Residents have 28 days to make comment to the local Shire regarding the proposal. Schedule 6 of the gazetted Shire of CI Local Planning Scheme 2 provides this format.

Please provide comments in writing to the planning desk at chris@shire.gov.cx , in person during office hours at the George Fam building or by mail to SOCI CEO c/o PO Box 863, Christmas Island WA 6798 before 27th June 2025



圣诞岛郡
公告

12/25

2025 年 5 月 28 日

附表 6 – 规划审批公告

圣诞岛郡

地方规划方案第 2 号

规划方案公示公告

圣诞岛郡特此告知公众，当地政府已收到为下文所述目的开发土地的申请，以供公众参考和评论 –

土地描述

地块编号.....3 Coconut Grove,

建筑提案：位于 3 Coconut Grove 的短期住

宿设施

该提案的详细信息可在当地政府办公室和网站 www.shire.gov.cx 上查阅。如需对提案提出意见，请于 2025 年 6 月 27 日圣诞岛时间下午 4 点（下班时间）前以书面形式提交给当地政府。

.....
首席执行官

日期 28/5/25

大卫·普莱斯
首席执行官

根据 2016 年 2 月公布的《地方规划方案 2》以及《2015 年规划与发展法案》，提出修改土地用途的申请前，郡政府需向社区征求意见，再决定是否批准该提案。居民有 28 天的时间就提案向当地郡政府提出意见。公布的《CI 郡地方规划方案 2》附表 6 提供了相关意见反馈表格。

请在 2025 年 6 月 27 日之前，通过以下方式向规划部门提出书面意见：发送电子邮件至 chris@shire.gov.cx，在办公时间亲自前往 George Fam 大楼，或邮寄至 SOCI CEO，转交至西澳大利亚圣诞岛邮政信箱 863 号，邮编 6798



**SHIRE PULAU KRISMAS
NOTIS AWAM**

12/25

28 Mei 2025

JADUAL 6—NOTIS IKLAN AWAM KELULUSAN PERANCANGAN

SHIRE PULAU KRISMAS

SKIM PERANCANGAN TEMPATAN No. 2

NOTIS IKLAN AWAM CADANGAN PERANCANGAN

DENGAN INI DIMAKLUMKAN untuk makluman dan ulasan awam bahawa kerajaan tempatan telah menerima permohonan untuk membangunkan tanah bagi tujuan yang dinyatakan di bawah ini—

KETERANGAN TANAH

LOT NO 3 Coconut Grove

CADANGAN ..Penggunaan Penginapan Pendek di 3 Coconut Grove

Butiran cadangan tersedia untuk pemeriksaan di pejabat kerajaan tempatan dan di laman web www.shire.gov.cx. Ulasan mengenai cadangan ini boleh dikemukakan kepada kerajaan tempatan secara bertulis pada atau sebelum penutupan pejabat jam 4 petang waktu Pulau Krismas pada 27 Jun 2025.

.....
KETUA PEGAWAI EKSEKUTIF

TARIKH 28/5/25

**David Price
Ketua Pegawai Eksekutif**

Di bawah Skim Perancangan Tempatan 2 yang diwartakan pada Februari 2016 dan mengikut Akta Perancangan dan Pembangunan 2015, permohonan yang dicadangkan untuk mengubah suai penggunaan tanah memerlukan Shire meminta pendapat masyarakat sebelum meneruskan untuk membuat penentuan mengenai kelulusan atau penolakan cadangan itu. Penduduk mempunyai 28 hari untuk membuat ulasan kepada Shire tempatan mengenai cadangan itu. Jadual 6 Skim Perancangan Tempatan Shire Pulau Krismas yang diwartakan 2 menyediakan format ini.

Sila berikan ulasan secara bertulis kepada meja perancangan di chris@shire.gov.cx , secara bersemuka pada waktu pejabat di bangunan George Fam atau melalui surat kepada CEO SOCI c/o Peti Surat 863, Christmas Island WA 6798 sebelum 27 Jun 2025.



**SHIRE OF CHRISTMAS ISLAND
PUBLIC NOTICE**

13/25

28 May 2025

**SCHEDULE 6—NOTICE OF PUBLIC ADVERTISEMENT OF PLANNING
APPROVAL**

SHIRE OF CHRISTMAS ISLAND

LOCAL PLANNING SCHEME No. 2

NOTICE OF PUBLIC ADVERTISEMENT OF PLANNING PROPOSAL

It is HEREBY NOTIFIED for public information and comment that the local government has received an application to develop land for the purpose described hereunder—

LAND DESCRIPTION

LOT NO 93 Gaze Road, Settlement

PROPOSAL ..Short Stay Accommodation use at 93 Gaze Road

Details of the proposal are available for inspection at the local government office and on the website www.shire.gov.cx. Comments on the proposal may be submitted to the local government in writing on or before close of business 4pm Christmas Island time on the 27th day of June 2025.

.....
CHIEF EXECUTIVE OFFICER

DATE 28/5/25

**David Price
Chief Executive Officer**

Under the gazetted Local Planning Scheme 2 gazetted in February 2016 and in following the Planning and Development Act 2015, proposed applications to modify land usage require the Shire to canvass the community for their comments before proceeding to make a determination on approval or rejection of the proposal. Residents have 28 days to make comment to the local Shire regarding the proposal. Schedule 6 of the gazetted Shire of CI Local Planning Scheme 2 provides this format.

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圣诞岛郡
公告

13/25

2025 年 5 月 28 日

附表 6 – 规划审批公告

圣诞岛郡

地方规划方案第 2 号

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圣诞岛郡特此告知公众，当地政府已收到为下文所述目的开发土地的申请，以供公众参考和评论 –

土地描述

地块编号 93 加兹路，历史建筑提

案：位于 93 Gaze Road 的短期住宿设施

该提案的详细信息可在当地政府办公室和网站 www.shire.gov.cx 上查阅。如需对提案提出意见，请于 2025 年 6 月 27 日圣诞岛时间下午 4 点（下班时间）前以书面形式提交给当地政府。

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首席执行官

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**SHIRE PULAU KRISMAS
NOTIS AWAM**

13/25

28 Mei 2025

JADUAL 6—NOTIS IKLAN AWAM KELULUSAN PERANCANGAN

SHIRE PULAU KRISMAS

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KETERANGAN TANAH

LOT NO 93 Gaze Road

CADANGAN ..Penggunaan Penginapan Pendek di 93 Gaze Road

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.....
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TARIKH 28/5/25

**David Price
Ketua Pegawai Eksekutif**

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SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.5.3
SUBJECT	CI Housing Futures Master Plan – Draft Structure Plans for Phosphate Hill and Silver City
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	3.2.74
INTEREST DISCLOSURE	Nil
DATE OF REPORT	16 July 2025
AUTHOR	Chris Su, Director Planning, Governance & Policy
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATIONS

That Council adopts the Submissions and Response Table to inform the Reports on the Draft Phosphate Hill and Silver City Structure Plans for submission to the WAPC pursuant to Schedule 2, cl.20 of the Planning and Development (Local Planning Schemes) Regulations 2015

BACKGROUND

The Shire of Christmas Island was successful in its application to the *2024 Housing Support Program Stream 1* grant for the Christmas Island Housing Futures Masterplan project.

This project included three major initiatives:

1. Development of Structure Plans in the Phosphate Hill and Silver City precincts
2. Engagement of environmental consultants for the necessary referrals under the Environment Protection and Biodiversity Conservation Act (EPBC Act) for future development on the sites
3. Engagement of civil engineering firm to assist with the design of the utilities network in the structure plan areas

In creating the Structure Plans for Phosphate Hill and Silver City, the Shire followed the requirements set in the WA Planning Commission's August 2023 *WA Planning Manual - Guidelines for Structure Plans* (the Manual).

The primary direction set out in the Manual requires proponents of a Structure Plan to genuinely engage with residents, take into account strategic directions from the local government, state and federal governments if any and to comply with necessary WA State Planning Policies

COMMENT

The Shire of CI presented an initial version of the Draft Structure Plans to the community in November 2024. These were based on the significant earlier bodies of work completed in the 2010s era *Commonwealth Christmas Island Strategic Assessment* under the EPBC Act in planning for future infill around the island.

In addition, the Structure Plans were developed with consideration of the Department of Home Affairs' 2020 publication *Land Use Planning for Disaster Resilient Communities*, which provides a contemporary best-practice framework for resilience planning. This guidance has informed the approach to ensure land use decisions on Christmas Island promote long-term safety, adaptability, and sustainability for our island community in the face of significant environmental change.

Council received a copy of the Draft Structure Plans at the Council Meeting of 27 May 2025 where town planning consultant Herve Calmy and Director for Planning Chris Su presented to the plans and the significant contributions the environmental and civil engineering vendors provided. Council resolved to advertise the Draft Structure Plans in resolution 40/25 in accordance to requirements of Schedule 2 Part 4 cl.18 of the Planning and Development (Local Planning Schemes) Regulations 2015.

Subsequently the statutory advertising of the two Draft Structure Plans began through Public Notice 14/25 on 30th May 2025 for the necessary 42 days minimum required through to July 14 2025. Public Notice 19/25 of 18 June 2025 provided the details for the four community workshops to be held the week of 7 July 2025 providing the community the opportunity to participate in critique and feedback.

Council also fulfilled the public consultation requirements set in the Manual being:

- 1- Publishing of the Structure Plans on the website (28th May 2025)
- 2- Providing copies of the Structure Plans for viewing at the Council offices during the period (28th May 2025)
- 3- Provided a pro-forma template submission form to be the manner and form in which one can provide a submission (28th May 2025)
- 4- Notified the community of when the last day of submissions would be accepted (done via Public Notice 14/25 of 30th May 2025).

Council furthermore went beyond the minimum set in the Manual through utilizing its *Elected Members 3: Community Consultation Policy* and also:

1. Created four public workshops the week of 7th July 2025 across various locations on the island (see Public Notice 19/25 of June 18 2025)
 - i) Poon Saan Community Hall, 6.30pm Monday 7/725
 - ii) Christmas Island Recreation Centre, 6.30pm Tuesday 8/7/25
 - iii) Malay Club, 6.30pm Wednesday 9/7/25
 - iv) George Fam Building, 6.30 Thursday 10/7/25
2. Engaged the local post office to conduct two post office box drops on 2 June 2025 and 19 June 2025 containing Public Notices 14/25 and 19/25 respectively as well as trilingual pro-forma template submissions for residents to complete.
3. Post Office box drops ensure that every resident with a PO box receives a copy of a notice through insertion by the local postal team. Each notice was trilingual.

4. SOCI created trilingual cover page stories on Islander editions 836 and 839 were on the public comment needed for the Draft Structure Plans. Public Notices 14/25 and 19/25 were published in The Islander editions of 836 and 838 respectively.
5. Engaged with the Dept. of Territories in Canberra 26 June 2025 to request their input, if any, into the Draft Structure Plans as key stakeholders in the process.

Council received 16 submissions from the public in the advertised period. 10.5.3.1 provides the response to each submission, with a notation of what was modified or added to in the relevant Structure Plan.

The staff notes a balanced range of submissions—some advocating for the environmental preservation of the already-gazetted Urban Development zones that comprise the Structure Plan sites, and others emphasising the urgent need to develop social, affordable, and resilient housing options in anticipation of potential future displacement of island residents from the Flying Fish Cove precinct.

The statutory EPBC referral process that the Shire must undertake following the WAPC Structure Plan application will provide essential guidance on whether and how a balanced approach to environmental preservation can be achieved throughout the development process. This process will help ensure that any future development is grounded in sound environmental considerations and aligns with national environmental standards.

STATUTORY ENVIRONMENT

Structure Plans are products of Schedule 2, Part 4 of the *Planning and Development (Local Planning Schemes) Regulations 2015* (Regulations). These regulations, along with the WAPC's August 2023 *WA Planning Manual - Guidelines for Structure Plans*, outline the requirements for preparing, submitting, and assessing structure plans. Structure plans guide future development and subdivision of land, providing a framework for zoning, land use, and infrastructure.

The four main requirements to be fulfilled to ensure the requirements of a Structure Plan are met in the *manner and form* required by WAPC are:

1. **Define the Purpose and Objectives:** Clearly identify the type of plan, matters to be addressed, and the targets to be achieved (pg.9, Manual).
2. **Conduct Site and Context Analysis:** Undertake thorough research, observations, and surveys to understand the site and its surrounding context, highlighting key issues, opportunities, and constraints (pg.9, Manual).
3. **Develop a Design Response and Outcomes:** Formulate a design response that addresses the identified issues and articulates expected outcomes, supporting implementation with plans and cross-sections (pg.9, Manual).
4. **Prescribe Implementation Measures:** Outline the specific measures for implementing the plan, including stages, land uses, infrastructure, staging, and controls (pg. 10, Manual).

Proponents must adhere to the *manner and form* required for Structure Plans as outlined in the WAPC's August 2023 *WA Planning Manual - Guidelines for Structure Plans (Manual)*.

The proponent is also required under 4.5.1 of the Manual to consult with the community constructively to enable them to help *shape and inform the proposal*. SOCI did this as described in the *Comments* section above.

Following the advice in the Manual regarding pre-lodgement guidance, the Shire engaged with DPLH officers in Perth on July 1st with the Draft Structure Plans to specifically request if the documents adhered to the *manner and form* and to take advice on next steps.

SOCI received confirmation on this through email from the DPLH Planning Manager on 11 July 2025.

SOCI has 60 days following the closing of the advertising period to prepare a report on the Structure Plans and submit to the WAPC under Schedule 2, cl.20 of the Regulations. The Manual advises the report must include:

- (i) a schedule of submissions made during the advertising period, together with the local government comments and recommendations in response to those submissions
- (ii) the local government's assessment on the proposed structure plan based on appropriate planning principles, including relevant policy and technical considerations; and the matters raised by submissions; and
- (iii) a recommendation to the WAPC as to whether the structure plan should be approved or not approved, including any recommendations for proposed modifications

Council will separate to the WAPC Structure Plan process receive notification from the Dept. of Planning, Lands and Heritage regarding its December 2024 Crown Land Enquiry Form application for the Unallocated Crown Land in the Silver City and Phosphate Hill Structure Plan sites.

The process to receive disposal of the land is separate again, pending a process involving the Dept. of Infrastructure utilizing the *Commonwealth Property Disposal Policy* held by the Dept. of Finance. Staff will keep Council informed of this process as it commences.

STRATEGIC IMPLICATIONS & MILESTONES

This resolution falls under the following areas of the Council's statutory 10 Year Strategic Community Plan and should be considered in this context:

Christmas Island Strategic Community Plan '*Our Island, Our Responsibility 2023-2033*'

Planning 1:	A Community that Plans for itself
Community Development 1:	A Healthy, Aging Community
Community Development 2:	An Engaged Youth Community
Economy and Employment 1:	Sustainable Business Growth
Economy and Employment 2:	Diversified Economic Growth
Economy and Employment 3:	A Flowchart Forward
Infrastructure 1:	Managing Municipal Built Spaces
Infrastructure 2:	Planned and Facilitate Growth
Governance 2:	Have a Say
Governance 3:	Promote and Advocate for Islanders
Natural Environment and Climate Change 3:	Flying Fish Cove Housing Future

In particular, the *Christmas Island Housing Futures Masterplan* seeks to address NE3: Flying Fish Cove Housing Future, the planning required to assist the relocation of residents from Flying Fish Cove in the event of any future necessity to permanently exit the precinct.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

- 10.5.3.1 Submissions and Response Table (Appendix 3 in the Manual)
- 10.5.3.2 Public Notice 14/25
- 10.5.3.3 Public Notice 19/25
- 10.5.3.4 Pro-Forma Submission Templates for SC and PH Structure Plans
- 10.5.3.5 Islander articles from issue 836 and 837

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
1	Eric Davies	<i>1) Do you support or oppose the vision and objectives of the Plan and why?</i>		
		1) Yes and No Yes, lovely idea and certainly essential. But unless they (the government) rebuilt one for one, what we may be losing, we will not afford to leave and re-establish ourselves as the cost and time to rebuilt on the Island is prohibitive	The Plan provides sufficient land and housing types to ultimately accommodate the residents at risk of climate threats at the Kampong. The terms and conditions of relocation is outside the scope of the Plan	No Change
		<i>2) Are there any important constraints or opportunities not identified in the Plan that should be identified and why?</i>		
		2a) Yes A new mosque and shop will need to be built to enable us not to lose what we already have in our community.	The Plan provides an 8,100m2 Civic and Community lot where a place of worship and ancillary amenities can be accommodated	No Change
		2b) It may not be possible to take our gardens that are established and consideration for a food garden to help support us as we do now is vital	The Plan provides 11 Ha. of POS and neighbourhood parks that could accommodate discreet community horticulture gardens. Such gardens can also be established as part of the Open Space requirement within the R40 and R60 lots. The average size of the R.17 lots is 850m2. This will provide sufficient space for domestic veggie gardens	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
1 (cont'd)	Eric Davies	<i>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</i>		
		3a) Greater disability access to what is an ever-ageing community is vital.	The Plan is aligned with the requirements of the WAPC <i>Liveable Neighbourhoods</i> policy. Access to and ease of use of the movement network for users with disabilities is an important emphasis of <i>Liveable Neighbourhoods</i> . All future housing developments will be further governed by the Disability (Access to Premises-Buildings) Standards 2010.	No Change
		3b) As is energy efficiency to help offset the high cost living where future body corporate lighting could be offset by community solar seems a simple yet effective thing that has been overlooked	The Plan has not overlooked the opportunity to implement a near zero carbon emission policy for the built form expected to take advantage of the natural breezes prevalent in this part of the Island, maximise the capture of solar energy on roofs and well exposed walls and set aside land assets for the establishment of medium scale vertical axis wind turbines as well as community batteries.	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
1 (cont'd)	Eric Davies	<i>4) is there any information depicted on the Plan map that you support or oppose and why?</i>		
		4) No comments provided		
		<i>5) Is there a specific aspect of the Plan that is of concern to you and why?</i>		
		5) Increased traffic on the hill to and from the kampong area to launch boat and fish will see significant increase in crab deaths during their migration which is alarming.	Joint traffic management measures imposed by the SOCI and National Park for the prevention of crab death during the migration period must be adhered to irrespective of the amount of traffic involved. National Park will advise the SOCI on crab crossing requirements for the new roads servicing the area of the Plan.	No Change
		6) Additional question: Will there be any E-Vehicle Charging Stations at new location? as without them we are not planning for the future	<i>"Community batteries may be inserted in the built form at appropriate locations together with electric vehicle charging points."</i> (refer to Part 2 section 5.1 Urban Ecology at p. 64)	No Change

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
2	Kamal Borchart	<i>1) Do you support or oppose the vision and objectives of the Plan and why?</i>		
	50 Seaview Drive Silver City	1) Support The extension of Sunset Place through to Murray Road provides one smooth, pothole free road to enter and leave Silver City	The extension of Sunset Place provides the Plan with increased interconnectivity for pedestrians, cyclists as well as private vehicles. It also enhances accessibility for rubbish trucks and emergency vehicles.	No Change
		<i>2) Are there any important constraints or opportunities not identified in the Plan that should be identified and why?</i>		
		2) The drainage on Sunset Place is effectively a large soak well. When this is full, water flows down a spoon drain and into my backyard at 50 Seaview Drive. I have not seen any indication on the Plans showing this problem to be rectified. Is there going to be a better drainage solution built into sunset place?	Appendix 3 section 2.3.1 page 5 of the Civil Engineering Report observes: <i>"Sunset Place is a steeply graded cul-de-sac that extends north from Seaview Drive. There is a side entry pit located at the northern end of Sunset Place which discharges stormwater runoff generated from Seaview Drive and Sunset Place via a channel to the northern rainforest area."</i> Section 2.4.4 Drainage Channels - Design Criteria at page 8 stipulates:	Include at section 2.2.1 page 27 of the Planning Report an additional paragraph: Lots 48, 50 and 59 Seaview Drive Whilst the cadastral boundary of these lots will remain unchanged, the northern extension of Sunset place will require alteration of existing stormwater arrangements. The civil engineering detail design phase will need to ensure the protection of these lots against stormwater flooding.

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
2 (cont'd)	Kamal Borchart		<i>"Stormwater drainage will be designed to convey a 1 in 5-year storm event and ultimately discharge into a controlled outflow channel drain. The controlled outflow channel drain will be designed to reduce the velocity of the stormwater, and ultimately discharge into a basin or channel drain which can retain stormwater runoff from a 1 in 100-year storm event. The dimensions of these basins and channel drains are to be reviewed at detailed design stage."</i>	
		<i>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</i>		
		3) No comments provided		
		<i>4) is there any information depicted on the Plan map that you support or oppose and why?</i>		
		4) On Sunset Place, (the future) Residential R60 (proposed lot 20 at page 55 of the Planning report) will overlook the cul-de-sac and residences at Seaview Drive. Can lot 20 be moved further north so that above the houses in the cul-de-sac will be Public Open Space (POS).	A physical separation between the lots facing Seaview Drive and the future R60 lot is achieved through the creation of the POS itself. The provision of POS for the urbanised area of the Plan is 12.52%, well above the 10% standard requirement for residential subdivisions. (WAPC Development Control Policy 2.3.) Any increase in POS will impact on housing yield and affordability.	No Change

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
2 (cont'd)	Kamal Borchart		The Local Planning Scheme No.2 Development Table imposes a minimum of 6m side boundary building setback that will be applicable to the proposed Lot 20 thus pushing the built form further north and away from the lots facing Seaview Drive.	
		<i>5) Is there a specific aspect of the Plan that is of concern to you and why?</i>		
		5) I saw a proposed sewerage line going down the side of Lot 50 Seaview Drive. This is solid rock. Perhaps the sewerage line/pipe should be moved further down Sunset Place away from residences.	<p>The main purpose of running the Plan's main sewer line at the back of lot 59 is to reach by gravity the existing Water Corporation Inspection Chamber SC0004 located outside the north east corner of lot 59. The majority of sewer work will encounter rock substrate at Silver City.</p> <p>The option of connecting the sewer line through Sunset Place to Seaview Drive was rejected by the civil engineering team because the Sunset Place current cul-de-sac is some 5m lower than Seaview Drive thus forcing the introduction of another pump station in the scheme.</p> <p>The proposed alignment has no impact on any lot facing Seaview Drive including lot 50.</p>	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
3	Hayley Cook and Kylie Brereton 5 Highland Court Christmas Island	Submission provided outside the questionnaire format		
		1) Thank you for the opportunity to provide feedback on the draft structure plans for Silver City and Phosphate Hill. It's encouraging to see a long-term planning process that seeks to address housing shortages on the island. We agree that the lack of available housing is putting real strain on the community, and we support the Shire taking action to find thoughtful solutions. That said, we have a few concerns about the proposed approach and hope they can be considered as part of this consultation process.	Noted	No Change
		2a) <u>Environmental concerns and forest clearing</u> The areas proposed for housing development in these plans include sections of native forest that provide critical habitat for species unique to Christmas Island. These closed-canopy forests are not just ecologically important—they're part of what makes the island special. Given the decline in many of our native species and the ongoing environmental challenges we face, we're concerned that clearing these areas could cause long-term and irreversible damage.	In accordance with the requirements of the Environment Protection and Biodiversity Conservation (EPBC) Act 1999, an Environmental Assessment Report is attached at Appendix 3 for each Plan. These provide details in terms of applicable sections of the environmental legislation, an overview of existing fauna and flora attributes, the potential impact of the projects and the proposed management measures required at the construction stage and in the longer term.	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
3 (cont'd)	Hayley Cook and Kylie Brereton	<p>2b) <u>Environmental concerns and forest clearing</u> We feel this risk (see above) isn't worth taking when other, less environmentally impactful options may still be on the table.</p>	There are no viable alternative sites in proximity to amenities and essential services nor sufficient hectares of cleared land within the townsite that could possibly fulfil the Plans' land use planning obligations under the regulation, identify and reserve land assets for the orderly relocation of the Kampong entire community over time, address multiple housing objectives and supply sufficient land to meet the 5000 permanent residents target set in the Shire's 2015 Local Planning Strategy.	No Change
		<p>3a) <u>Legacy commitments and policy alignment</u> The long-standing moratorium on clearing established rainforest has been a key part of land use expectations on the island for decades. It was introduced with the understanding that this ecosystem is finite and incredibly vulnerable. Clearing forest for new suburbs would run counter to this principle—and would likely raise concern among many in the community, as well as at a national level.</p>	<p>To the SOCI's knowledge, there is no moratorium in force on clearing established rainforest on Christmas Island.</p> <p>Land use requirements on the island are established through the SOCI's active 2015 local planning strategy and the 2016 local planning scheme No.2 in force.</p>	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
3 (cont'd)	Hayley Cook and Kylie Brereton	<p>3b) <u>Legacy commitments and policy alignment</u> We also note that this proposal appears inconsistent with the Shire's own Strategic Community Plan 2023–2033, which includes a commitment to sustainably manage forests and halt biodiversity loss. The community has every reason to expect that these principles will continue to guide decisions into the future.</p>	The citation taken from the Sustainability Principle 15 is a guiding preamble generated by the United Nation with a global focus. This aspirational preamble cannot be interpreted literally as a specific action adopted by the SOCI. The Plans provide a sustainable approach with the creation of 81.04 ha. dedicated to Environmental Conservation	No Change
		<p>4a) <u>Exploring alternative housing pathways</u> We believe there are other ways to meet housing needs that should be more actively pursued before new forest areas are opened up. These might include:</p> <ul style="list-style-type: none"> • Redeveloping previously cleared or degraded areas, including ex-mining sites; 	<p>Ex-mining sites outside the township have no easy access public amenities, shops, water, power or sewerage systems. The WAPC requires the SOCI to increase density within the footprint of the essential services network and avoid urban sprawl. The Plans are consistent with such requirement.</p> <p>The proposed Phosphate Hill urbanisation area is a previously degraded area due to mining.</p>	No Change
		<p>4b) <u>Exploring alternative housing pathways</u></p> <ul style="list-style-type: none"> • Encouraging higher-density or infill development within existing residential zones; 	The SOCI does not support such approach as it is aware of the general community opposition to infill development within the existing residential areas of the township.	No Change

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3 (cont'd)	Hayley Cook and Kylie Brereton	<p>4c) <u>Exploring alternative housing pathways</u></p> <ul style="list-style-type: none"> Making better use of vacant housing or underutilised blocks; 	<p>The SOCI cannot forcibly use any vacant housing (if any) or underutilised blocks held privately that for whatever reasons are not committing to development at this stage.</p> <p>The Plans deals with areas suitably zoned for Urban Development since 2016 under the local planning scheme No. 2.</p>	No Change
		<p>4d) <u>Exploring alternative housing pathways</u></p> <ul style="list-style-type: none"> Working with the Commonwealth to explore land tenure reform, building incentives, or modular housing options on already-disturbed land. <p>By focusing on these alternatives, the Shire can address housing pressures while maintaining environmental stewardship.</p>	<p>Refer to SOCI's response above in 2b) and 4a).</p> <p>The SOCI is negotiating constructively with the Commonwealth to release in freehold to the Shire suitably located Crown Land assets to achieve the objectives of the Plans.</p> <p>The SOCI considers modular construction as an essential option to address logistic challenges, reduce construction costs, deliver housing affordability and consequently reduce pressure on the housing market to assist singles experiencing housing stress, young couples as well as seniors impacted by the housing crisis.</p>	No Change

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3 (cont'd)	Hayley Cook and Kylie Brereton	<p>5) Capacity of existing services and infrastructure</p> <p>One additional concern we would like to raise is the apparent strain on current essential services. Waste services, namely the landfill, and general upkeep of public areas already feel stretched. If additional housing is to be delivered, we'd like to better understand how the Shire plans to support that growth with matching investment in services and maintenance. Any increase in population should be supported by infrastructure that is functional, reliable, and properly resourced.</p>	<p>The feasibility of providing essential services to accommodate the increase demand associated with the Plans is demonstrated at appendices 3 and 4 in each report.</p> <p>The Plans are designed to establish new standards in Urban Ecology as well as Waste management at the source.</p> <p>In addition, the Plans allows the SOCI to introduce mandatory rules for the systematic establishment of solar roofs and percentages of solar walls to reduce power cost and contribute to carbon emission reduction.</p> <p>The SOCI is actively pursuing funding options to deliver the necessary infrastructure for the developments including the Housing Support Program Stream 2 dedicated to such purpose.</p>	No Change

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3 (cont'd)	Hayley Cook and Kylie Brereton	<p>6) conclusion</p> <p>We support the need to address housing challenges, but we hope this can be done in a way that reflects the island's environmental values and strengthens—not compromises—our community infrastructure. It would be wonderful to see the Shire pause and revisit the structure plans with deeper consideration of ecological impacts and more creative exploration of alternative housing solutions.</p> <p>Thank you again for inviting public input. We appreciate the chance to share our perspective and remain open to further discussions as this important planning work continues.</p>	<p>The SOCI has worked very closely with public agencies, land owners and private stakeholders and engaged with the community through 6 public meetings since November 2024 to establish and finalise these plans.</p> <p>The appropriate town planning pathway to allow development on the subject sites was initiated in 2011 and the Urban Development zones was given Ministerial approval in 2016. The Plans represent an essential component to enable the economic transition of the island economy and in particular secure a sustainable future for the upcoming generation of Christmas Islanders.</p>	

Submission No.	Submitter /Address	Summary of Submission on the Phosphate Hill & Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
4	Alexia Jankowski 6 Jalan Perak Silver City	<i>1) Do you support or oppose the vision and objectives of the Plan(s) and why?</i>		
		1) No Comments		No Change
		<i>2) Are there any important constraints or opportunities not identified in the Plan(s) that should be identified and why?</i>		
		2a) I feel there is a lack of consideration of viable alternatives that prioritise development in previously cleared areas of the town site.	There are no viable alternatives sites within the townsite that could possibly fulfil the Plans' land use planning obligations, the vision, the multiple objectives and the 5000 permanent residents target to 2055.	No Change
		2b) Clearing primary, undisturbed and closed-canopy rainforest for urban development is unnecessary, irresponsible and not in line with the Shire's own Strategic Community Plan (SCP) 2023–2033: Our Island, Our Responsibility. In particular, Sustainability Principle 15: <i>“Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests... and halt biodiversity loss.”</i> Approving the clearing of closed-canopy forest to make way for new housing directly contradicts this commitment.	The citation taken from the Sustainability Principle 15 is a guiding preamble generated by the United Nation with a global focus. The aspirational preambles for all principles of the SCP originate from the same source. Whilst the SOCI acknowledges the intent and merit of the preamble 15, it should not be interpreted literally as a commitment for a specific action by the SOCI.	No Change
		<i>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</i>		

Submission No.	Submitter /Address	Summary of Submission on the Phosphate Hill & Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
4 (cont'd)	Alexia Jankowski	<p>3) I am concerned with the new roads proposed for both developments: roads through the forest linking to Murray Road hill (Silver City development) and the road through the forest that cuts from the proposed Phosphate hill development down to the school.</p> <p>Both of these areas are extremely important red crab migration routes that support dense accumulations of crabs during the summer migration. Neither proposal documents how roads will be designed to reduce the impact during their construction or regular use. How will the impact to crabs be managed during this season? Underpasses and barriers and/or overpasses should be factored into the design of all new roads through forest to prevent mass casualties of crabs and significant resources needing to be applied to manage crabs during the season. It is a serious omission of the proposals to not address crab management in road design. The proposal mentions the retention of corridors and culverts; this is not sufficient to manage crab movement during migration. It is well known that crabs will migrate along roadways and roadsides and do not just remain within forest corridors.</p>	<p>Part 2 Section 3.2 Environment - Fauna at page 39 (Silver City) and page 50 (Phosphate Hill) are recognising the necessity to mitigate impacts on crab migration as follow: <i>"Red crabs are abundant in the Structure Plan Area and provision needs to be made for their annual migration. Culverts are proposed at strategic locations to facilitate red-crab movements during their annual migration."</i></p> <p>The SOCI also notes that the Senior Threatened Species Program Coordinator at Christmas Island National Park, continues to confirm that the yellow crazy ant is the biggest threat to red crabs on the island</p>	<p>Recommend Change: Add to Section 3.2 for both Plans the following paragraph:</p> <p>At the road detail design and or construction stage, the SOCI will consult with the National Park staff to ensure the design, and location of impact mitigation infrastructure for red crab migration is adequately provided.</p>
		<i>4) is there any information depicted on the Plans maps that you support or oppose and why?</i>		
		4) No comment		No Change
		<i>5) Is there a specific aspect of the Plan that is of concern to you and why?</i>		

Submission No.	Submitter /Address	Summary of Submission on the Phosphate Hill & Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
4 (cont'd)	Alexia Jankowski	5a) <u>Concern with wind turbines</u> The submission refers to the documented high cumulative mortality in birds and flying foxes globally associated with Horizontal Axis Wind Turbines and the potential high impact on local birds such as boobies and frigatebirds.	The Phosphate Hill plan does not encompass the inclusion of any Horizontal Axis Wind Turbines (HAWT). The Silver City Plan does not encompass the inclusion of any HAWT either.	No Change
		5b) <u>Concern with wind turbines</u> From a design perspective, the structure plan references Vertical Axis Wind Turbines (VAWTs), which may have a lower wildlife collision risk profile however, without specific information about the turbine model or design, it is difficult to assess the actual risk.	The authorship of the design, scale and specifications of the VAWTs envisaged for Phosphate Hill are illustrated in the report at Figure 18 page 75 .	No Change
		5c) <u>Concern with wind turbines</u> Given the island's unique ecological context, where bird and flying fox species are already under pressure, I strongly believe that any wind turbine proposal must be subject to a thorough and species-specific environmental impact assessment (EIA). Collision risk is often the single most important consideration in EIA processes for wind energy developments, and this is especially true in a location as biologically sensitive as Christmas Island. Ensuring early clarity on turbine design is essential to inform meaningful risk assessments.	The commonly accepted view is that VAWTs generally pose a lower risk of bird strikes than HAWTs due to the absence of high-speed blade tips and placement closer to the ground. Flinders University and VAWT-X have signalled their willingness to collaborate with the SOCI, subject to grant funding, in deploying a pilot VAWTs trial at the Phosphate Hill oval. This evidence-based experimental approach is considered essential to gauge the impact in real time a medium size VAWT may have on volant fauna as well as the energy output delivered across the island's seasonal cycles.	No Change

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4 (cont'd)	Alexia Jankowski	<p>5d) <u>Concern with wind turbines</u></p> <p>I am very happy to see that renewable energy options are being considered but there is a lot of room for increasing solar electricity production over dangerous and hazardous wind turbines.</p>	<p>There are some options to Increase solar electricity production on the island but these will not be able to meet alone the island achieving net zero emission in particular when electric cars are factored in the demand equation.</p> <p>Solar array efficiency on the island drops considerably during the monsoon months. The output can be reduced to 10-20% of peak capacity on continuous rainy days whilst cloudy days can lower production down to 30-50%.</p>	No Change
		<p>5e) <u>Concern with clearing forest</u></p> <p>The areas identified for development in the draft structure plans include clearing ecologically important closed-canopy forests. These habitats are critical for the survival of many of Christmas Island's endemic and threatened species—many of which have already suffered severe population declines or have gone extinct. Clearing these areas for housing would undermine ongoing efforts to protect what remains of the island's functioning natural environment.</p>	<p>The areas identified for development in the Plans are included in the Urban Development Zone of the SOCI Local planning Scheme No.2 in force since 17 February 2016. The SOCI is following the appropriate regulatory procedure under the Environmental Protection & Biodiversity Conservation (EPBC) Act 1999 to facilitate the implementation of the Plans.</p> <p>Parks Australia was consulted during the establishment of the Plans and signalled no particular concern with the areas targeted for urbanisation notwithstanding the need for the EPBC process for environmental approvals to be followed.</p>	No Change

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4 (cont'd)	Alexia Jankowski	<p>5f) <u>Concern with clearing forest</u></p> <p>The proposals lack sufficient consideration of the environmental impact to habitat and threatened species, and do not appear to have used all available data and information on species distribution, abundance and habitat critical to survival.</p> <p>Figure 3.7 in the Phosphate Hill proposal suggests that flying foxes are only present in the marked, isolated locations. This information is referenced from the 2014 Biodiversity Conservation Plan and Range to Reef surveys up until 2018. This data is over 7 years old and does not include significant new information on flying-fox distribution, abundance and habitat critical to survival identified by Annabel Dorrestein within her PhD on the species. Annabel found that flying-foxes utilised forest habitat across the entire island throughout the year – significantly this means that all rainforest remaining on the island is critical to the survival of this Critically Endangered species. This figure also does not include information from Parks Australia's acoustic surveys monitoring hawk owl presence, that indicates that hawk owls are present in habitat across the island.</p>	<p>According to the CSIRO Wildlife Research 2025 publication: <i>Factors affecting the detection probability of a critically endangered flying-fox: consequences for monitoring and conservation,</i> Surveys were conducted at four visits to 133 sites across Christmas Island, representing the environmental variation of the island, over a 2-month survey period. The survey was conducted in 9 years between 2006 and 2022. The survey map shows no bat occurrence within the area of the Plans with four occurrences outside the Phosphate Hill Plan coinciding with the Radio Frequency System clearing.</p> <p>Part 2 Section 3.3.2 – Heritage in the Plans report stipulates: <i>"The possibility exists to provide street (or POS) plantings of Mango and Avocado to reflect the Island's history of food insecurity."</i></p> <p>Notwithstanding Parks Australia's acoustic surveys, the CI hawk-owl was identified as likely to occur in the Survey Area due to the presence of preferred habitat.</p>	<p>Recommended Change</p> <p>For both Plans rephrase the Part 2 Section 3.3.2 – Heritage section as follow:</p> <p>The possibility exists to provide street and or POS plantings of Mango and Avocado to reflect the Island's history of food insecurity and the added opportunity to bolster the survival of the critically endangered Christmas Island Flying Fox species.</p>

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4 (cont'd)	Alexia Jankowski	<p>5g) <u>Concern with clearing forest</u> Table 3.4 in the Phosphate Hill proposal identifies eight Vulnerable, Endangered and Critically Endangered listed species likely to be present within the forest habitat proposed for clearing. Furthermore, Table 3.4 suggests that there is no preferred habitat for Abbotts Booby in the proposed clearing area: this is not the case. There are many mature, tall emergent trees that may be utilised by this species.</p>	<p>The SOCI is advised the Phosphate Hill fauna survey report specifically states that preferred habitat for Abbotts Booby occurs in the Survey Area whilst this is inconsistent with the Table 3.4 in the Environmental Assessment Report (EAR).</p>	<p>Recommended Change The table 3.4 of the EAR be amended to reflect that preferred habitat for Abbotts Booby occurs in the Survey Area.</p>
		<p>5h) <u>Concern with clearing forest</u> Clearing forest in close proximity to Christmas Island frigatebird nesting colonies (Silver City proposal) is not acceptable or in line with Australian Government plans.</p> <p>This species only nests on Christmas Island in a small area of habitat in the northwest of the Island due to habitat loss from clearing, and disturbance impacts from mining. The forest highlighted for clearing in the proposals provides a critical buffer to this nesting habitat and it represents some of the last forest available to frigatebirds to expand their current nesting area.</p>	<p>The Australian Government's recommended buffer to the Christmas Island Frigatebird roosts is 200m. The area within 200 m is considered critical habitat under the species' conservation advice.</p> <p>Crucially, there is a buffer of more than 200 m from the nearest urbanised area under the Plan to the nearest CI frigatebird record consistent with the Australian Government recommendation.</p>	<p>No Change</p>

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4 (cont'd)	Alexia Jankowski	<p>5i) <u>Concern with clearing forest</u></p> <p>The Single Species Action Plan for the Conservation of the Christmas Island Frigatebird (SSAP) endorsed at the 14th Conference of Parties of CMS (Convention on the Conservation of Migratory Species) in 2023 notes that suitable breeding habitat is a limiting factor due to human settlement and pollution from phosphate mining, and that birds have limited options to relocate or recolonise. The SSAP notes that a key performance indicator for the species is that the extent and quality of habitat is maintained, increased or improved. The plan reports that activities that increase wind turbulence or weed invasion into nesting or roosting habitat (i.e. vegetation clearing associated with Silver city proposal) be prevented.</p> <p>Additionally, the Plan emphasises enhancing the protection of habitat outside the Christmas Island National Park, particularly in areas buffering nesting colonies from wind turbulence.</p>	<p>The Silver City Plan takes into consideration the advice provided by the Commonwealth environmental experts during the formulation of the (now paused) EPBC 2019/2023 <i>Christmas Island Strategic Assessment (CISA)</i>.</p> <p><i>This resulted in that urban development should be setback 110m from the National Park boundary to ensure better protection of the Christmas Island Frigate Bird habitat and fly path. The Structure Plan's proposed Environmental Conservation Area will preserve in perpetuity a buffer to critical habitat for the Frigate Bird.</i></p>	No Change

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4 (cont'd)	Alexia Jankowski	<p>5j) <u>Concern with clearing forest</u></p> <p>The disturbance and removal of forest habitat associated with both projects will have significant impacts to habitat available to listed species. If there were no other viable alternatives then this impact may be negotiable, however there are many areas of cleared or heavily disturbed land available for development that have not been identified or considered in this proposal.</p>	<p>There are no viable alternative sites in proximity to amenities and essential services nor sufficient hectares of cleared land within the townsite that could possibly fulfil the Plans' land use planning obligations under the regulation, provide for the orderly relocation of the Kampong entire community over time, address multiple housing objectives and supply sufficient land to meet the 5000 permanent residents target set in the Shire's 2015 Local Planning Strategy.</p>	
		<p>5k) <u>Concern with clearing forest</u></p> <p>It is unacceptable to consider clearing forest habitat when it is utilised as habitat necessary to the survival of numerous threatened species. Sustainable planning must focus on minimising environmental impacts and safeguarding what remains of Christmas Island's unique biodiversity. Alternative locations for development that do not compromise high conservation value areas should be identified and prioritised.</p>	<p>The SOCI must follow the requirements of the EPBC Act 1999 and refer the proposed land clearing to the DCCEEW. The acceptability of the land clearing will be assessed in accordance with the DCCEEW guidelines. This will include a review of any impacts to critical habitat.</p>	

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
5	Nick Gan - PRL 6 Thorogood St. Burswood WA	<i>1) Do you support or oppose the vision and objectives of the Plan and why?</i>		
		In principle we support the vision and objectives of the structure plan. We also understand that from a planning perspective these are generally considered to be visionary documents that portray a potential future or futures for Christmas Island.	Agree and noted	No Change
		<i>2) Are there any important constraints or opportunities not identified in the Plan that should be identified and why?</i>		
		<p>2a) The current situation on Christmas Island with the declining population, inadequate infrastructure and supply chains, a high cost of living and beyond mining limited opportunities for economic development presents significant constraints to the Vision & Objectives of the plan that should be identified in the plan.</p> <p>Current investment initiatives underway by PRL (mining lease extension, GreenSpace Tech expansion), Google's Data Hub investment, the potential EOI for the CI Resort, Akers Gaze Road Resort project, Altitude Air's efforts with flights from the north and the RDO's CI Economic Development Working group as positive initiatives and opportunities to help support the Vision and Objectives.</p>	<p>The SOCI's central objective, through the Plan(s), is to advance the Planning, Engineering, Environmental and Land <u>approvals</u> to increase readiness for the early deployment of social and affordable housing, provide a sensible framework for urban environmental conservation within the townsite and identify land assets to secure the orderly relocation, in due course, of a potential segment of the Kampong community. The identification of the limiting socio-economic factors on the Island are the domain of the Local Planning Strategy currently under review.</p> <p>PRL's investment initiatives on the island are noted.</p>	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
5 (cont'd)	Nick Gan - PRL	<p>2b) It's unclear in the plans where the priorities lay. Is it at Phosphate Hill or Silver City?</p> <p>We believe given the proximity to services, roads etc. It would make sense for the priority to be Silver City then later Phosphate Hill if and when the economy and demand grows. It's also, from what we understand the preferred location for resettlement of the Kampong community who are under threat from Climate Change at Flying Fish Cove. These constraints and opportunities should be identified in both plans.</p>	<p>Crown Land must first be transferred to the SOCI and funding for infrastructure agreed to before priorities can be established.</p> <p>The SOCI has conducted 4 public consultation sessions at the Malay Club focusing on the need to plan for the relocation of the Kampong. At this stage it appears that a good majority is considering Phosphate Hill with the understanding that a mosque can be established there.</p> <p>When considering the topography, geotechnical data, road construction, land preparation and connection to essential services, Phosphate Hill Stage 1A is far less challenging and more economical than Stage 1 at Silver City.</p>	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
5 (cont'd)	Nick Gan - PRL	<i>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</i>		
		3a) We believe the design outcomes are good and reflect well on the work, however there are challenges in the implementation of the plan, because of the limited availability of Commonwealth Funding and/or private investment to support the plans. Additionally temporary accommodation for a construction workforce that would be needed to implement both plans is not considered in either plan.	The Plan's main purpose is to establish land use locations, road alignments, essential services provisions, identification of public open spaces and public Reserves as the general vision to be ultimately inserted in the planning instruments. Concrete arrangements about public/private funding and implementation measures can only occur based on the Plan(s) being approved by all agencies involved.	No Change

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
5 (cont'd)	Nick Gan - PRL	<p><i>4) is there any information depicted on the Plan map that you support or oppose and why?</i></p> <p>4) <u>PRL expected changes to be made to Part 2 Section 4.3 Phosphate Resources Limited</u> - page 60</p> <p>(Initial words in italic and additions in bold)</p> <p><i>PRL's main comments about the Structure Plan are as follows:</i></p> <ul style="list-style-type: none"> <i>• support the SOCI having secured funding HSP Stream 1 funding;</i> <i>• consider the creation of the Structure Plan as long overdue;</i> <i>• acknowledge the SOCI CLEF submission did not include mining lease land; other than land within the Phosphate Hill Structure Plan, did include land PRL was seeking through the stalled Christmas Island Strategic Assessment process.</i> <i>• Will consider checking product quality in stockpiles immediately to the south of Stage 1A precinct for possible early mining;</i> <i>• acknowledge the importance of the initiative to reduce housing shortage and improve Island amenity in the near future;</i> <i>• emphasised the longer-term benefit of encouraging investment into the island; and</i> <i>• suggest that at the appropriate time, the company may explore investment opportunities once the land is subdivided.</i> 	Acknowledge expected changes	Recommend Change: as shown.

Submission No.	Submitter/Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
6	Nick Gan - PRL 6 Thorogood St. Burswood WA	<i>1) Do you support or oppose the vision and objectives of the Plan and why?</i>		
		In principle we support the vision and objectives of the structure plan. We also understand that from a planning perspective these are generally considered to be visionary documents that portray a potential future or futures for Christmas Island.	Agree and noted	No Change
		<i>2) Are there any important constraints or opportunities not identified in the Plan that should be identified and why?</i>		
		<p>2a) The current situation on Christmas Island with the declining population, inadequate infrastructure and supply chains, a high cost of living and beyond mining limited opportunities for economic development presents significant constraints to the Vision & Objectives of the plan that should be identified in the plan.</p> <p>Current investment initiatives underway by PRL (mining lease extension, GreenSpace Tech expansion), Google's Data Hub investment, the potential EOI for the CI Resort, Akers Gaze Road Resort project, Altitude Air's efforts with flights from the north and the RDO's CI Economic Development Working group as positive initiatives and opportunities to help support the Vision and Objectives.</p>	<p>The SOCI's central objective, through the Plan(s), is to advance the Planning, Engineering, Environmental and Land <u>approvals</u> to increase readiness for the early deployment of social and affordable housing, provide a sensible framework for urban environmental conservation within the townsite and identify land assets to secure the orderly relocation, in due course, of a potential segment of the Kampong community. The identification of the limiting socio-economic factors on the Island are the domain of the Local Planning Strategy currently under review. PRL's investment initiatives on the island are noted.</p>	No Change

Submission No.	Submitter/Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
6 (cont'd)	Nick Gan - PRL	<p>2b) It's unclear in the plans where the priorities lay. Is it at Phosphate Hill or Silver City?</p> <p>We believe given the proximity to services, roads etc. It would make sense for the priority to be Silver City then later Phosphate Hill if and when the economy and demand grows. It's also, from what we understand the preferred location for resettlement of the Kampong community who are under threat from Climate Change at Flying Fish Cove. These constraints and opportunities should be identified in both plans.</p>	<p>Crown Land must first be transferred to the SOCI and funding for infrastructure agreed to before priorities can be established.</p> <p>The SOCI has conducted 4 public consultation sessions at the Malay Club focusing on the need to plan for the relocation of the Kampong. At this stage it appears that a good majority is considering Phosphate Hill with the understanding that a mosque can be established there.</p> <p>When considering the topography, geotechnical data, road construction, land preparation and connection to essential services, Phosphate Hill Stage 1A is far less challenging and more economical than Stage 1 at Silver City.</p>	No Change

Submission No.	Submitter/Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
6 (cont'd)	Nick Gan - PRL	<i>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</i>		
		3) We believe the design outcomes are good and reflect well on the work, however there are challenges in the implementation of the plan, because of the limited availability of Commonwealth Funding and/or private investment to support the plans. Additionally temporary accommodation for a construction workforce that would be needed to implement both plans is not considered in either plan.	The Plan's main purpose is to establish land use locations, road alignments, essential services provisions, identification of public open spaces and public Reserves as the general vision to be ultimately inserted in the planning instruments. Concrete arrangements about public/private funding and implementation measures can only occur based on the Plan(s) being approved by all agencies involved.	No Change

Submission No.	Submitter/Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
6 (cont'd)	Nick Gan - PRL	<i>4) is there any information depicted on the Plan map that you support or oppose and why?</i>		
		<p>4) <u>PRL expected changes to be made to Part 2 Section 4.3 Phosphate Resources Limited - page 47</u></p> <p>(Initial words in italic and additions in bold)</p> <p><i>PRL's main comments about the Structure Plan are as follows:</i></p> <ul style="list-style-type: none"> • <i>support the SOCI having secured funding HSP Stream 1 funding;</i> • <i>consider the creation of the Structure Plan as long overdue;</i> • <i>acknowledge the SOCI CLEF submission did not include mining lease land;</i> • <i>acknowledge the importance of the initiative to reduce housing shortage and improve Island amenity in the near future;</i> • <i>emphasised the longer-term benefit of encouraging investment into the island; and</i> 	Acknowledge expected changes	Recommend Change: as shown.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill & Silver City Draft Structure Plans (the Plans)	SOCI's Response	Recommendation
7	Mark Bennett & Tegan Crandall	Submission provided outside the questionnaire format		
		<p>a) <u>Introduction</u> We are writing to provide feedback on the proposed Silver City and Phosphate Hill Structure Plans, currently open for community consultation. We commend the Shire of Christmas Island for recognising and acting on the very real issue of housing stress and limited housing availability on the island. The community has long called for a thoughtful response to this challenge, and it is encouraging to see the Shire take steps to initiate long-term planning for new housing.</p>	Noted.	No Change.
		<p>b) <u>Introduction</u> However, we are concerned that the current proposals lack sufficient environmental due diligence and strategic evaluation of alternatives, particularly with respect to the ecological importance of the land proposed for clearing. The biodiversity of Christmas Island is already under significant pressure, and further loss of native forest, even in small increments, will place additional strain on an ecosystem that is already facing serious challenges.</p>	Each Plan (Phosphate Hill & Silver City) include comprehensive Environmental Assessment Reports (EARs) pursuant to the requirements of the Environmental Protection & Biodiversity Conservation (EPBC) Act 1999. These EARs represent the expected environmental due diligence effort.	No Change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill & Silver City Draft Structure Plans (the Plans)	SOCI's Response	Recommendation
7 (cont'd)	Mark Bennett & Tegan Crandall	<p>1) <u>Environmental concerns & closed forest habitat</u></p> <p>The areas identified in the draft structure plans include closed-canopy forest, which is ecologically significant. These forests serve as critical habitat for a range of endemic and threatened species. Many species on Christmas Island have already experienced severe population declines or extinction, and the cumulative effect of continued habitat fragmentation increases ecological vulnerability. Clearing these areas for housing would directly contradict the island's efforts to preserve what remains of its functioning terrestrial ecosystems.</p>	<p>The quantified and specific ecological importance of the areas subject to urbanisation within the Plans is addressed in accordance with the requirements of the EPBC Act 1999 through the EARs at Appendix 3 for each Plan. These provide details in terms of applicable sections of the environmental legislation, an overview of existing fauna and flora attributes, the potential impact of the projects and the proposed management measures required at the construction stage and in the longer term.</p> <p>The rigour of the EPBC Act assessment provides the highest level of assurance that any proposed development is subject to nationally recognised environmental scrutiny, offering the strongest possible sanction of sustainability through the oversight and approval of the Minister for the Environment.</p>	No Change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill & Silver City Draft Structure Plans (the Plans)	SOCI's Response	Recommendation
7 (cont'd)	Mark Bennett & Tegan Crandall	<p>2a) <u>Longstanding Moratorium on Rainforest Clearing</u> It is also important to acknowledge the Hawke Government's 1988 moratorium on clearing established rainforest on Christmas Island. This policy was introduced to prevent further degradation of the island's unique rainforest systems and has been reaffirmed by successive governments, including through a 2003 Senate motion calling for its continuation.</p>	<p>The SOCI notes the 2003 relevant Senate Hansard illustrating that the purpose and intent of the initial motion was specifically designed to prevent further rainforest clearing associated with mining activities.</p> <p>Since 2018 until now successive governments sought EPBC referrals and Strategic Assessment for Crown Land on CI thus displaying the absence of active Moratorium on rainforest clearing applicable to the island.</p>	No Change.
		<p>2b) <u>Longstanding Moratorium on Rainforest Clearing</u> <i>This moratorium forms part of the legacy environmental framework guiding development on the island. While not enshrined in statute, it has underpinned expectations around land use for over three decades. Any proposal that seeks to clear rainforest areas would be inconsistent with this longstanding commitment and would likely raise serious community, political, and environmental concerns.</i></p>	<p>The regulated instruments in force that are guiding land use and development on the island are the SOCI 2015 local planning strategy that underpins the 2016 Local Planning Scheme (LPS) No.2 approved and released at the time by the Minister responsible for the IOT. The urbanised areas in both Plans are contained within the Urban Development zone of the LPS No.2 requiring the formulation of Structure Plans.</p>	No Change.

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7 (cont'd)	Mark Bennett & Tegan Crandall	<p>3) Alignment with the EPBC Act</p> <p>Although we are not suggesting that the Shire must immediately refer these proposals under the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act), it is important to recognise that proceeding with forest clearing will ultimately trigger a referral if a significant impact on matters of national environmental significance cannot be avoided. This risk can and should be avoided through early-stage strategic reconsideration of alternative development locations.</p>	<p>Under the terms of the Housing Support Program Stream 1, the SOCI will proceed with the EPBC referrals for the Plans at the earliest opportunity.</p> <p>There are no viable alternative sites in proximity to amenities and essential services nor sufficient hectares of cleared land within the townsite that could possibly fulfil the Plans' land use planning obligations under the regulation, provide for the orderly relocation of the Kampong entire community over time, address multiple housing objectives and supply sufficient land to meet the 5000 permanent residents target set in the Shire's 2015 Local Planning Strategy.</p>	No Change.

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7 (cont'd)	Mark Bennett & Tegan Crandall	<p>4) <u>Inconsistency with the Strategic Community Plan</u></p> <p>The proposals also appear inconsistent with the Shire's own Strategic Community Plan 2023–2033 ('Our Island, Our Responsibility'). Notably, Sustainability Principle 15 commits the Shire to: <i>"Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests... and halt biodiversity loss."</i></p> <p>Clearing closed-canopy forest to build new housing estates directly conflicts with this commitment. It also risks undermining the public's trust in the Shire's long-term vision of sustainable development.</p>	<p>The SOCI has the duty to balance in a sustainable manner the needs of the island population and environmental protection initiatives.</p> <p>The citation taken from the Sustainability Principle 15 is a guiding preamble generated by the United Nation with a global focus. The aspirational preambles for all principles of the SCP originate from the same source.</p> <p>Whilst the SOCI acknowledges the intent and merit of the preamble 15, it should not be interpreted literally as an overarching commitment for a specific action by the SOCI.</p> <p>The Shire notes UN Sustainable Development Goal 11 <i>"Make cities and human settlements inclusive, safe, resilient and sustainable."</i></p> <p>To this end the Shire has designed these Structure Plans closely guided by the WAPC's State Planning Policies.</p> <p>Furthermore a key goal in the SCP is 'Natural Environment and Climate Change 3: Flying Fish Cove Housing Future'</p>	No Change.

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7 (cont'd)	Mark Bennett & Tegan Crandall		<p>Since the 2010s CI Strategic Assessment process through the Commonwealth, the Shire has documented the unwavering position from Flying Fish Cove residents to be relocated elsewhere on-island should the call be made that Flying Fish Cove be abandoned.</p> <p>The Shire has identified infill opportunities in Silver City and Phosphate Hill for this.</p>	

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill & Silver City Draft Structure Plans (the Plans)	SOCI's Response	Recommendation
7 (cont'd)	Mark Bennett & Tegan Crandall	<p>5a) <u>Viable Alternatives Exist and Should Be Prioritised</u></p> <p>There are many viable and less environmentally damaging ways to address housing needs on Christmas Island. These include:</p> <ul style="list-style-type: none"> • Infill development and densification within the existing urban footprint. • Redevelopment of previously cleared, degraded, or brownfield sites, including disturbed ex-mining areas. 	<p>SOCI does not support infill development and density increase within the existing residential areas.</p> <p>Ex-mining sites outside the township have no easy access public amenities, shops, water, power or sewerage systems. The WAPC requires the SOCI to increase density within the footprint of the essential services network and avoid urban sprawl. The Plans are consistent with such requirement.</p>	No Change.
		<p>5b) <u>Viable Alternatives Exist and Should Be Prioritised</u></p> <ul style="list-style-type: none"> • Better utilisation of existing unoccupied blocks and housing stock. 	<p>There are not many unoccupied blocks in the townsite, they are privately held with no regulated prospect for the SOCI to force their development. Most unoccupied housing stocks are held by commonwealth agencies with little prospect to meaningfully meet current and future housing needs.</p>	No Change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill & Silver City Draft Structure Plans (the Plans)	SOCI's Response	Recommendation
7 (cont'd)	Mark Bennett & Tegan Crandall	<p>5c) <u>Viable Alternatives Exist and Should Be Prioritised</u></p> <ul style="list-style-type: none"> Working in partnership with the Commonwealth Government to explore innovative approaches (such as targeted housing incentives, land tenure reform, or subsidies for sustainable construction) that stimulate development where it is most appropriate. <p>These options could meet housing demand while protecting the island's most valuable natural assets, maintaining compliance with environmental commitments, and fostering a more regenerative model of development.</p>	<p>The SOCI has and continue to work closely with the commonwealth to obtain the necessary disposal of Crown Land to facilitate the implementation of the Plans. Targeted housing incentives, housing subsidies and innovative construction models will be vigorously pursued by the SOCI once the Plans are approved and the Crown Land disposal materialises.</p>	No Change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill & Silver City Draft Structure Plans (the Plans)	SOCI's Response	Recommendation
7 (cont'd)	Mark Bennett & Tegan Crandall	<p>6) <u>Reconsideration is the Economically Sound Path Forward</u></p> <p>Given the strong likelihood that these proposals would not pass either the EPBC Act assessment or the broader “pub test” of community acceptability, it would be fiscally and administratively unwise to continue down this path. The planning, legal, and reputational costs associated with pushing forward development that is both contentious and environmentally risky could be far better directed toward enabling the success of already-cleared or low-impact alternatives. There is an opportunity here to lead by example, by investing Shire and Commonwealth resources into solutions that align with both ecological integrity and community trust.</p>	<p>The SOCI cannot comment on speculative assertions and acknowledges the professionalisms displayed by the environmental team responsible for the formulation of the Plans’ EARs.</p> <p>The SOCI advertised regularly the progress of the Plans with</p> <ul style="list-style-type: none"> • articles in the Islander in July 2024, November 2024 and May 2025; • 3 debates at public meetings; • briefings to PRL/CIP; • presentations to Councillors • on-going collaboration with the CI Women’s Association; • consultation with private businesses; • consultation with water and power providers and • briefings to the Administrator. <p>This engagement has revealed a sustained support for the Plans from the Christmas Island residents.</p>	No Change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill & Silver City Draft Structure Plans (the Plans)	SOCI's Response	Recommendation
7 (cont'd)	Mark Bennett & Tegan Crandall	<p>7) Recommendation: Pause and Re-evaluate In light of these issues, we respectfully urge the Shire to: Pause progression of the Silver City and Phosphate Hill Structure Plans until comprehensive ecological and planning alternatives have been fully assessed.</p> <p>Engage with the community, Commonwealth agencies, and independent experts to identify more sustainable housing solutions.</p> <p>Ensure that any future land development is fully aligned with the island's ecological values, legal responsibilities, and community vision.</p>	<p>The SOCI asserts there are no viable alternatives.</p> <p>The mandate of the SOCI is to secure adequate</p>	No Change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
8	<p>Malay Association of Christmas Island</p> <p>c/o MACI Committee</p> <p>PO Box 329 Christmas Island WA, 6798</p>	<p>The WA SPPs do not address this granularity of road design, nor does the WAPC have this in the Guidance for Structure Plans August 2023. However it is a necessity for Christmas Island planning needs.</p> <p>We look forward to detailed road designs when that stage is needed to ensure crab protection is maximised in the road network creation.</p> <p>We expect the Shire to seek guidance from National Parks and other stakeholders as needed to ensure the new developments can be in harmony with the migration; we expect also the Shire to continue and expand where necessary their man hours in crab traffic management and road closures during the appropriate times in the migration season.</p> <p>We see this as fundamentally the most 'crab saving' effort that humans can do – the shutting down of roadways during the migration coupled with man hours sweeping and caring for movements.</p>	<p>Noted.</p> <p>SOCI agrees that road design alone is not optimal to reduce crab death – manned personnel on duty during dawn and dusk movements in the season significantly contribute to reducing crab mortality rates.</p> <p>SOCI will ensure that detailed road designs will include traffic control measures and proven crab mortality reduction designs (ie gates, possibly bridges) as recommended after consulting National Parks.</p> <p>Separate to the Structure Plan, SOCI will ensure that sufficient manpower will be allocated in these new and the existing precincts during crab migration for traffic management.</p>	<p>Recommend Change:</p> <p>Add to Section 3.2 for both Plans the following paragraph:</p> <p>At the road detail design and or construction stage, the SOCI will consult with the National Park staff to ensure the design, and location of impact mitigation infrastructure for red crab migration is adequately provided.</p>

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8	<p>Malay Association of Christmas Island</p> <p>c/o MACI Committee</p> <p>PO Box 329 Christmas Island WA, 6798</p>	<p>We expect a greater investment into the existing park spaces in Silver City to accommodate for an increase in numbers in the precinct from the Stage 1 development of several R60 sites. This may include provision of the first ever bbq pits and public toilet amenities in the existing park spaces in Silver City in conjunction with necessary play equipment and amenities in the Stage 1 area, of which some public open space is planned for.</p>	<p>Council agrees that the Stage 1 in the Silver City Structure Plan could bring as many as three R60 blocks potentially giving 83 dwellings.</p>	<p>SOCI will upgrade existing public park areas in Silver City with suitable amenities that new and existing residents may continue to enjoy suitable amenities</p>

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8	<p>Malay Association of Christmas Island</p> <p>c/o MACI Committee</p> <p>PO Box 329 Christmas Island WA, 6798</p>	<p><i>MACI would need to consider the density and block allocations should the Shire be unsuccessful in either of its CLEF applications for Phosphate Hill and Silver City precincts.</i></p> <p><i>MACI sees the design of both Structure Plans as complementing each other; should one be approved for development and not the other, MACI would expect the Council to make this known to residents as soon as possible for the community to be able to inform itself of options around development.</i></p>	Noted.	No change.

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9	Dr. Flossy Sperring Monash University	<i>1) Do you support or oppose the vision and objectives of the Plan and why?</i>		
		<p>1a) We commend the Shire of Christmas Island for recognising and acting on the issue of limited housing availability on the island and support the objective of the plan.</p> <p>1b) We oppose the current vision of the Phosphate Hill Draft Structure Plan, specifically, the intent to clear extensive areas of rainforest. Extensive habitat alteration across the island has already resulted in severe population declines of many species on Christmas Island, including species occupying area within the proposed Structure Plan. The impact of continued habitat fragmentation increases ecological vulnerability and the risk of extinction for these species.</p>	<p>Beyond responding to the island's current housing crisis, the objectives of the Plan's are to identify and reserve land assets for the orderly relocation of a substantial segment of the Kampong community over time, provide a sustained source of affordable housing and supply sufficient mixed-use land to meet the 5000 permanent residents target set in the Shire's 2015 Local Planning Strategy.</p> <p>The quantified and specific ecological importance of the area subject to urbanisation within the Plan is addressed In accordance with the requirements of the EPBC Act 1999 through the EAR at Appendix 3</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (Cont'd)	Dr. Flossy Sperring	<i>2) Are there any important constraints or opportunities not identified in the Plan that should be identified and why?</i>		
		<p>2a) There are significant constraints that have not been identified in the Phosphate Hill Draft Structure Plan. These relate to the environmental impact of land clearing on endemic species. We are particularly concerned about the impact on three endemic species of which we have been and continue researching; the Critically Endangered Christmas Island Flying-fox, the Endangered Christmas Island Goshawk, and the Vulnerable Christmas Island Hawk-owl. These species are matters of national environmental significance, and a potential significant impact on these species may trigger a referral to the Environment Protection and Biodiversity Conservation Act (EPBC Act). This risk can and should be avoided through early-stage strategic reconsideration of alternative development locations.</p>	<p>Pursuant to the SOCI's Housing Support Program Stream1 program the Plan will be subject to a referral under the EPBC Act 1999 to be submitted to the DCCEEW.</p> <p>The Conservation Advice for these species do not consider clearing of this scale to be a threat to these species (TSSC, 2016a; TSSC, 2016b; TSSC, 2015).</p> <p>There are no alternative sites appropriately zoned Urban Development within the townsite that could possibly accommodate the multiple objectives of the Plan in the short, medium and long term. (refer to the Plan Executive Summary)</p>	

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	2b) While the Environmental Assessment Report (EAR) acknowledges that these species occur in the Survey Area, no strategies are identified to minimise or mitigate the impact, nor are the species mentioned in the Structure Plan itself. Maintaining connectivity between adjacent forests via a corridor is identified as one strategy. However, the island's highly mobile raptors and flying-foxes, which are often seen flying over urban areas, are not aided by corridors. The substantial clearing of vegetation proposed in this plan will result in the loss of critical habitat for these species.	The Urban Ecology spatial approach is presented in the Plan at Figure 4 page 20 and demonstrates a genuine intention to minimise the absolute fragmentation of the natural ecosystem within the area to be urbanised. While these taxa may not benefit from connectivity, insectivorous birds and raptors are known to benefit from forest edges (Terraube, et al., 2016; Mirski & Väli, 2021; Petty, 1998; J.A. Sánchez-Zapata, 1999). Supplemental plantings of fruit trees have been incorporated into the Structure Plan which will provide another food source for the Christmas Island Flying-fox.	No Change
		2c) Pre-clearing fauna inspections as well as trapping and relocation of fauna are the only other mitigation strategies mentioned. These strategies will not benefit the flying-foxes or raptors, as these species are highly mobile. Furthermore, as territorial species, relocation will be extremely difficult for hawk-owls and goshawks, since surrounding habitat will likely already be occupied by other individuals.	Additional management measures for mitigating the impact to listed fauna species can be incorporated into the EPBC Act referral and approval conditions as required.	No Change

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	2d) Our research has found that the land identified for clearing in the Plan is occupied by flying-fox, goshawks, and hawk-owls. Preliminary analysis suggests that up to 14 goshawks and 20 hawk-owls may occupy the 139 hectares proposed for clearing. Future research funded by the National Environmental Science Program (NESP) will investigate important habitat features for breeding across the island for both raptors. Forested habitat and any trees greater than 50 m in height that are identified in the proposed area, are expected to be of importance.	The SOCI cannot comment on research not presented or future research. As shown in the Executive Summary table at page 6 some 66 Ha. of the Plan are dedicated to Environmental Conservation thus limiting clearing to a maximum of 73 Ha. In addition, any tall tree found within the POS and ecological connectors shown at Figure 4 page 20 are expected to be preserved at the time of clearing	No Change

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	<p>2e) The EAR is missing critical information on the Christmas Island Flying-fox. Our research has shown that the species' distribution spans a much larger area than is shown in Figure 3.7. The methodology of the survey conducted for the EAR is unclear. The inaccurate results presented in the EAR may be due to temporal changes in flying-fox abundance throughout the day/night and between seasons.</p> <p>In previous research, closed canopy evergreen forest, the predominant vegetation type in the area proposed to be cleared, has been identified as important foraging habitat for Christmas Island Flying-foxes. Further, the vegetation that is proposed to be cleared is in pristine or excellent condition. The flying-fox has a large permanent roost site near the proposed clearance site, rendering it highly likely for the species to use this nearby vegetation as a foraging resource. Additionally, it is likely that gestating and lactating female flying-foxes use this vegetation type, especially tall trees, for roosting. Consequently, clearance of this vegetation would result in a considerable reduction in foraging habitat and potentially important roosting habitat for this Critically Endangered species.</p>	<p>According to the CSIRO Wildlife Research 2025 publication: <i>Factors affecting the detection probability of a critically endangered flying-fox: consequences for monitoring and conservation</i>, Surveys were conducted at four visits to 133 sites across Christmas Island, representing the environmental variation of the island, over a 2-month survey period. The survey was conducted in 9 years between 2006 and 2022. The survey map shows no bat occurrence within the area of the Plan and four occurrences immediately to the south of the Plan coinciding with the Radio Frequency System clearing.</p> <p>Part 2 Section 3.3.2 – Heritage in the planning report stipulates: <i>"The possibility exists to provide street (or POS) plantings of Mango and Avocado to reflect the Island's history of food insecurity."</i></p>	<p>Recommended Change Rephrase the Part 2 Section 3.3.2 – Heritage section as follow:</p> <p>The possibility exists to provide street and or POS plantings of Mango and Avocado to reflect the Island's history of food insecurity and the added opportunity to bolster the survival of the critically endangered Christmas Island Flying Fox species.</p>

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	<p>2f) There are many viable and less environmentally damaging ways to address housing needs on Christmas Island. These include:</p> <ul style="list-style-type: none"> • Infill development and densification within the existing urban footprint. • Redevelopment of previously cleared, degraded, or brownfield sites, including disturbed ex-mining areas. 	There is general community opposition to infill development and density increase within the existing residential areas of the township and the SOCI does not support it. Ex-mining sites outside the township have no easy access to public amenities, shops, water, power or sewerage systems. The WAPC requires the SOCI to increase density within the footprint of the essential services network and avoid urban sprawl. The Plan is consistent with such requirement.	No Change
		<p>2g)</p> <ul style="list-style-type: none"> • Better utilisation of existing unoccupied blocks and housing stock. 	There are not many unoccupied residential blocks in the townsite, they are privately held with no regulated prospect for the SOCI to force their development. Most unoccupied housing stocks are held by commonwealth agencies with little prospect to meaningfully meet current and future housing needs.	No Change

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9 (cont'd)	Dr. Flossy Sperring	<p>2h)</p> <ul style="list-style-type: none"> Working in partnership with the Commonwealth Government to explore innovative approaches (such as targeted housing incentives, land tenure reform, or subsidies for sustainable construction) that stimulate development where it is most appropriate. <p>These options could meet housing demand while protecting the island's most valuable natural assets, maintaining compliance with environmental commitments, and fostering a more regenerative model of development.</p>	<p>The SOCI has and continue to work closely with the commonwealth to obtain the necessary disposal of Crown Land to facilitate the implementation of the Plan.</p> <p>Targeted housing incentives, housing subsidies and innovative construction models will be vigorously pursued by the SOCI once the Plans are approved and the Crown Land disposal materialises.</p>	No Change
		<p>2i) It is highly likely that the proposal outlined in the Phosphate Hill Structure Plan would not pass the EPBC Act assessment. In light of this issue, we respectfully urge the Shire to:</p> <ul style="list-style-type: none"> Pause progression of the Silver City and Phosphate Hill Structure Plans until comprehensive ecological and planning alternatives have been fully assessed. Engage with the community, Commonwealth agencies, and independent experts to identify more sustainable housing solutions. Ensure that any future land development is fully aligned with the island's ecological values and legal responsibilities. 	<p>The SOCI is not in a position to pre-judge the outcome of the EPBC Act assessment.</p> <p>As stated in sections 2a) 2g) and 2h) There is little land opportunity that could possibly fulfil the objectives of the Plan as described in the Executive Summary at pages 4 and 5 of the planning report.</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	<i>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</i>		
		<p>3a) In addition to our concerns relating to land clearing, we are also concerned about the lack of environmental assessment relating to the development of wind turbines. Horizontal axis wind turbines have an immense detrimental impact on volant fauna, i.e. birds and bats, worldwide, partly due to collisions. Among birds, raptors are disproportionately negatively impacted by wind turbines. This is likely due to their hunting method and consequent failure to notice the turbines. Further, their flight style gives them little manoeuvrability to avoid collision at the last minute.</p> <p>On mainland Australia, wind turbine collisions have resulted in large numbers of flying-fox fatalities. Flying-foxes fly at rotor height, and are active at low-light hours, when the wind turbines are less visible. Additionally, the placement of the turbines is proposed to be near a large flying-fox roost site and nearby foraging habitat, increasing the likelihood of collisions.</p>	The SOCI is aware of the significant impact of Horizontal Axis Wind Turbines (HAWT) on volant fauna. The Phosphate Hill Plan does not encompass the inclusion of HAWTs. The Silver City Plan does not encompass the inclusion of any HAWTs either.	No Change

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	<p>3b) We commend the use of Vertical Axis Wind Turbines (VAWTs), as these are hypothesised to have a lower risk of collisions. However, there is very little empirical evidence to support this thus far. Further, when considering such small populations as the raptors and flying-foxes on the island, even 'some' collisions can have a detrimental impact on the species' survival. Therefore, we suggest Christmas Island, with its threatened species, should not be one of the first to test the impacts (or lack thereof) VAWTs, as this could potentially result in significant impacts for EPBC-listed species that are of great importance to Christmas Island's ecosystems. If wind turbines are needed for sustained energy provisions, we recommend researching and including mitigation measures, such as smart curtailment.</p>	<p>The commonly accepted view is that VAWTs generally pose a lower risk of bird strikes than HAWTs due to the absence of high-speed blade tips and placement closer to the ground.</p> <p>Flinders University and VAWT-X have signalled their willingness to collaborate with the SOCI, subject to grant funding, in deploying a pilot VAWTs trial at the Phosphate Hill oval.</p> <p>This evidence-based approach is considered essential to gauge the impact in real time a medium size VAWT may have on wildlife as well as the energy output delivered across the island's seasonal cycles.</p> <p>The VAWT type and broad specifications envisaged for such trial is shown at Figure 18 page 72 of the planning report</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	<p>3c) It is also important to acknowledge the Hawke Government's 1988 moratorium on clearing established rainforest on Christmas Island. This policy was introduced to prevent further degradation of the island's unique rainforest systems and has been reaffirmed by successive governments, including through a 2003 Senate motion calling for its continuation. This moratorium forms part of the legacy environmental framework guiding development on the island. While not enshrined in statute, it has underpinned expectations around land use for over three decades. Any proposal that seeks to clear rainforest areas would be inconsistent with this longstanding commitment and would likely raise serious community, political, and environmental concerns.</p>	<p>The SOCI notes the 2003 relevant Senate Hansard illustrates that the purpose and intent of the initial motion was specifically designed to prevent further rainforest clearing associated with mining activities. Since 2018 until now successive governments sought EPBC referrals and Strategic Assessment for Crown Land on Christmas Island thus displaying the absence of an active moratorium on rainforest clearing applicable to the island. The SOCI advertised regularly the progress of the Plan with</p> <ul style="list-style-type: none"> • articles in the Islander in July 2024, November 2024 and May 2025; • 3 debates at public meetings; • briefings to PRL/CIP; • presentations to Councillors • on-going collaboration with the CI Women's Association; • consultation with private businesses; • consultation with water and power providers and • briefings to the Administrator. <p>This engagement has revealed a sustained support for the Plan from the Christmas Island residents.</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Phosphate Hill Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
9 (cont'd)	Dr. Flossy Sperring	4) is there any information depicted on the Plan map that you support or oppose and why?		
		No Comments		
		5) Is there a specific aspect of the Plan that is of concern to you and why?		
		No Comments		

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
10	Dr. Flossy Sperring Monash University	<i>1) Do you support or oppose the vision and objectives of the Plan and why?</i>		
		<p>1a) We commend the Shire of Christmas Island for recognising and acting on the issue of limited housing availability on the island and support the objective of the plan.</p> <p>1b) We oppose the current vision of the Silver City Draft Structure Plan, specifically, the intent to clear extensive areas of rainforest. Extensive habitat alteration across the island has already resulted in severe population declines of many species on Christmas Island, including species occupying area within the proposed Structure Plan. The impact of continued habitat fragmentation increases ecological vulnerability and the risk of extinction for these species.</p>	<p>Beyond responding to the island's current housing crisis, the objectives of the Plan's are to identify and reserve land assets for the orderly relocation of a substantial segment of the Kampong community over time, provide a sustained source of affordable housing and supply sufficient mixed-use land to meet the 5000 permanent residents target set in the Shire's 2015 Local Planning Strategy.</p> <p>The quantified and specific ecological importance of the area subject to urbanisation within the Plan is addressed In accordance with the requirements of the EPBC Act 1999 through the EAR at Appendix 3</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
10 (Cont'd)	Dr. Flossy Sperring	<i>2) Are there any important constraints or opportunities not identified in the Plan that should be identified and why?</i>		
		<p>2a) There are significant constraints that have not been identified in the Phosphate Hill Draft Structure Plan. These relate to the environmental impact of land clearing on endemic species. We are particularly concerned about the impact on three endemic species of which we have been and continue researching; the Critically Endangered Christmas Island Flying-fox, the Endangered Christmas Island Goshawk, and the Vulnerable Christmas Island Hawk-owl. These species are matters of national environmental significance, and a potential significant impact on these species may trigger a referral to the Environment Protection and Biodiversity Conservation Act (EPBC Act). This risk can and should be avoided through early-stage strategic reconsideration of alternative development locations.</p>	<p>Pursuant to the SOCI's Housing Support Program Stream1 program the Plan will be subject to a referral under the EPBC Act 1999 to be submitted to the DCCEEW.</p> <p>The Conservation Advice for these species do not consider clearing of this scale to be a threat to these species (TSSC, 2016a; TSSC, 2016b; TSSC, 2015).</p> <p>There are no alternative sites appropriately zoned Urban Development within the townsite that could possibly accommodate the multiple objectives of the Plan in the short, medium and long term. (refer to the Plan Executive Summary)</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
10 (cont'd)	Dr. Flossy Sperring	2b) While the Environmental Assessment Report (EAR) acknowledges that these species occur in the Survey Area, no strategies are identified to minimise or mitigate the impact, nor are the species mentioned in the Structure Plan itself. Maintaining connectivity between adjacent forests via a corridor is identified as one strategy. However, the island's highly mobile raptors and flying-foxes, which are often seen flying over urban areas, are not aided by corridors. The substantial clearing of vegetation proposed in this plan will result in the loss of critical habitat for these species.	The Urban Ecology spatial approach is presented in the Plan at Figure 4 page 20 and demonstrates a genuine intention to minimise the absolute fragmentation of the natural ecosystem within the area to be urbanised. While these taxa may not benefit from connectivity, insectivorous birds and raptors are known to benefit from forest edges (Terraube, et al., 2016; Mirski & Väli, 2021; Petty, 1998; J.A. Sánchez-Zapata, 1999). Supplemental plantings of fruit trees have been incorporated into the Structure Plan which will provide another food source for the Christmas Island Flying-fox.	No Change
		2c) Pre-clearing fauna inspections as well as trapping and relocation of fauna are the only other mitigation strategies mentioned. These strategies will not benefit the flying-foxes or raptors, as these species are highly mobile. Furthermore, as territorial species, relocation will be extremely difficult for hawk-owls and goshawks, since surrounding habitat will likely already be occupied by other individuals.	Additional management measures for mitigating the impact to listed fauna species can be incorporated into the EPBC Act referral and approval conditions as required.	No Change

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10 (cont'd)	Dr. Flossy Sperring	2d) Our research has found that the land identified for clearing in the Plan is occupied by flying-fox, goshawks, and hawk-owls. Preliminary analysis suggests that up to 4 goshawks and 4 hawk-owls may occupy the 28 hectares proposed for clearing. Future research funded by the National Environmental Science Program (NESP) will investigate important habitat features for breeding across the island for both raptors. Forested habitat and any trees greater than 50 m in height that are identified in the proposed area, are expected to be of importance.	The SOCI cannot comment on research not presented or future research. As shown in the Executive Summary table at page 6 some 14.8 Ha. of the Plan are dedicated to Environmental Conservation thus limiting clearing to a maximum of 13.4Ha. In addition, any tall tree found within the POS system are expected to be preserved at the time of clearing	No Change

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10 (cont'd)	Dr. Flossy Sperring	<p>2e) The EAR is missing critical information on the Christmas Island Flying-fox. Our research has shown that the species' distribution spans a much larger area than is shown in Figure 3.7. The methodology of the survey conducted for the EAR is unclear. The inaccurate results presented in the EAR may be due to temporal changes in flying-fox abundance throughout the day/night and between seasons.</p> <p>In previous research, closed canopy evergreen forest, the predominant vegetation type in the area proposed to be cleared, has been identified as important foraging habitat for Christmas Island Flying-foxes. Further, the vegetation that is proposed to be cleared is in pristine or excellent condition. The flying-fox has a large permanent roost site near the proposed clearance site, rendering it highly likely for the species to use this nearby vegetation as a foraging resource. Additionally, it is likely that gestating and lactating female flying-foxes use this vegetation type, especially tall trees, for roosting. Consequently, clearance of this vegetation would result in a considerable reduction in foraging habitat and potentially important roosting habitat for this Critically Endangered species.</p>	<p>According to the CSIRO Wildlife Research 2025 publication: <i>Factors affecting the detection probability of a critically endangered flying-fox: consequences for monitoring and conservation</i>, Surveys were conducted at four visits to 133 sites across Christmas Island, representing the environmental variation of the island, over a 2-month survey period. The survey was conducted in 9 years between 2006 and 2022. The survey map shows no bat occurrence within the area of the Plan and four occurrences immediately to the south of the Plan coinciding with the Radio Frequency System clearing.</p> <p>Part 2 Section 3.3.2 – Heritage in the planning report stipulates: <i>“The possibility exists to provide street (or POS) plantings of Mango and Avocado to reflect the Island’s history of food insecurity.”</i></p>	<p>Recommended Change Rephrase the Part 2 Section 3.3.2 – Heritage section as follow:</p> <p>The possibility exists to provide street and or POS plantings of Mango and Avocado to reflect the Island’s history of food insecurity and the added opportunity to bolster the survival of the critically endangered Christmas Island Flying Fox species.</p>

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10 (cont'd)	Dr. Flossy Sperring	<p>2f) There are many viable and less environmentally damaging ways to address housing needs on Christmas Island. These include:</p> <ul style="list-style-type: none"> • Infill development and densification within the existing urban footprint. • Redevelopment of previously cleared, degraded, or brownfield sites, including disturbed ex-mining areas. 	There is general community opposition to infill development and density increase within the existing residential areas of the township and the SOCI does not support it. Ex-mining sites outside the township have no easy access to public amenities, shops, water, power or sewerage systems. The WAPC requires the SOCI to increase density within the footprint of the essential services network and avoid urban sprawl. The Plan is consistent with such requirement.	No Change
		<p>2g)</p> <ul style="list-style-type: none"> • Better utilisation of existing unoccupied blocks and housing stock. 	There are not many unoccupied residential blocks in the townsite, they are privately held with no regulated prospect for the SOCI to force their development. Most unoccupied housing stocks are held by commonwealth agencies with little prospect to meaningfully meet current and future housing needs.	No Change

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10 (cont'd)	Dr. Flossy Sperring	<p>2h)</p> <ul style="list-style-type: none"> Working in partnership with the Commonwealth Government to explore innovative approaches (such as targeted housing incentives, land tenure reform, or subsidies for sustainable construction) that stimulate development where it is most appropriate. <p>These options could meet housing demand while protecting the island's most valuable natural assets, maintaining compliance with environmental commitments, and fostering a more regenerative model of development.</p>	<p>The SOCI has and continue to work closely with the commonwealth to obtain the necessary disposal of Crown Land to facilitate the implementation of the Plan.</p> <p>Targeted housing incentives, housing subsidies and innovative construction models will be vigorously pursued by the SOCI once the Plans are approved and the Crown Land disposal materialises.</p>	
		<p>2i) It is highly likely that the proposal outlined in the Phosphate Hill Structure Plan would not pass the EPBC Act assessment. In light of this issue, we respectfully urge the Shire to:</p> <ul style="list-style-type: none"> Pause progression of the Silver City and Phosphate Hill Structure Plans until comprehensive ecological and planning alternatives have been fully assessed. Engage with the community, Commonwealth agencies, and independent experts to identify more sustainable housing solutions. Ensure that any future land development is fully aligned with the island's ecological values and legal responsibilities. 	<p>The SOCI is not in a position to pre-judge the outcome of the EPBC Act assessment.</p> <p>As stated in sections 2a) 2g) and 2h) There is little land opportunity that could possibly fulfil the objectives of the Plan as described in the Executive Summary at pages 4 and 5 of the planning report.</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
10 (cont'd)	Dr. Flossy Sperring	<i>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</i>		
		<p>3a) In addition to our concerns relating to land clearing, we are also concerned about the lack of environmental assessment relating to the development of wind turbines. Horizontal axis wind turbines have an immense detrimental impact on volant fauna, i.e. birds and bats, worldwide, partly due to collisions. Among birds, raptors are disproportionately negatively impacted by wind turbines. This is likely due to their hunting method and consequent failure to notice the turbines. Further, their flight style gives them little manoeuvrability to avoid collision at the last minute.</p> <p>On mainland Australia, wind turbine collisions have resulted in large numbers of flying-fox fatalities. Flying-foxes fly at rotor height, and are active at low-light hours, when the wind turbines are less visible. Additionally, the placement of the turbines is proposed to be near a large flying-fox roost site and nearby foraging habitat, increasing the likelihood of collisions.</p>	The SOCI is aware of the significant impact of Horizontal Axis Wind Turbines (HAWT) on volant fauna. The Phosphate Hill Plan does not encompass the inclusion of HAWTs. The Silver City Plan does not encompass the inclusion of any HAWTs either.	No Change

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
10 (cont'd)	Dr. Flossy Sperring	<p>3b) We commend the use of Vertical Axis Wind Turbines (VAWTs), as these are hypothesised to have a lower risk of collisions. However, there is very little empirical evidence to support this thus far. Further, when considering such small populations as the raptors and flying-foxes on the island, even 'some' collisions can have a detrimental impact on the species' survival. Therefore, we suggest Christmas Island, with its threatened species, should not be one of the first to test the impacts (or lack thereof) VAWTs, as this could potentially result in significant impacts for EPBC-listed species that are of great importance to Christmas Island's ecosystems. If wind turbines are needed for sustained energy provisions, we recommend researching and including mitigation measures, such as smart curtailment.</p>	<p>The commonly accepted view is that VAWTs generally pose a lower risk of bird strikes than HAWTs due to the absence of high-speed blade tips and placement closer to the ground.</p> <p>Flinders University and VAWT-X have signalled their willingness to collaborate with the SOCI, subject to grant funding, in deploying a pilot VAWTs trial at the Phosphate Hill oval.</p> <p>This evidence-based approach is considered essential to gauge the impact in real time a medium size VAWT may have on wildlife as well as the energy output delivered across the island's seasonal cycles.</p> <p>The VAWT type and broad specifications envisaged for such trial is shown at Figure 18 page 72 of the planning report</p>	

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10 (cont'd)	Dr. Flossy Sperring	<p>3c) It is also important to acknowledge the Hawke Government's 1988 moratorium on clearing established rainforest on Christmas Island. This policy was introduced to prevent further degradation of the island's unique rainforest systems and has been reaffirmed by successive governments, including through a 2003 Senate motion calling for its continuation. This moratorium forms part of the legacy environmental framework guiding development on the island. While not enshrined in statute, it has underpinned expectations around land use for over three decades. Any proposal that seeks to clear rainforest areas would be inconsistent with this longstanding commitment and would likely raise serious community, political, and environmental concerns.</p>	<p>The SOCI notes the 2003 relevant Senate Hansard illustrates that the purpose and intent of the initial motion was specifically designed to prevent further rainforest clearing associated with mining activities. Since 2018 until now successive governments sought EPBC referrals and Strategic Assessment for Crown Land on Christmas Island thus displaying the absence of an active moratorium on rainforest clearing applicable to the island. The SOCI advertised regularly the progress of the Plan with</p> <ul style="list-style-type: none"> • articles in the Islander in July 2024, November 2024 and May 2025; • 3 debates at public meetings; • briefings to PRL/CIP; • presentations to Councillors • on-going collaboration with the CI Women's Association; • consultation with private businesses; • consultation with water and power providers and • briefings to the Administrator. <p>This engagement has revealed a sustained support for the Plan from the Christmas Island residents.</p>	No Change

Submission No.	Submitter /Address	Summary of submission on the Silver City Draft Structure Plan (the Plan)	SOCI's Response	Recommendation
10 (cont'd)	Dr. Flossy Sperring	4) <i>is there any information depicted on the Plan map that you support or oppose and why?</i>		
		No Comments		
		5) <i>Is there a specific aspect of the Plan that is of concern to you and why?</i>		
		No Comments		

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
11	Nigel Hayes 16-18 Gaze Road Christmas Island WA 6798	<p>I support the vision and objectives of the Phosphate Hill Draft Structure Plan for reasons as follows.</p> <p>1\ The proposal provides a solution for the local population whose homes are affected by the effects of global changes.</p> <p>2\ Ensuring infrastructure and homes for families especially Islanders is essential to maintain the 'heart beat' of Christmas Island through a robust local population. Whether our Island's future for a tourist hub or military base.</p> <p>I believe the Phosphate Hill Structure Plan and the Silver City Draft Structure Plan (are) sensible and necessary for the long term health of Christmas Island moving into the future.</p>	Noted.	No changes.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
12	Christmas Island Women's Association c/o Secretary PO Box 134 Christmas Island WA 6798	<p>Rehousing Flying Fish Cove Residents</p> <p>CIWA has participated in recent engagements with the Shire regarding Flying Fish Cove coastal hazard planning. We acknowledge that there are stressors from the ocean and the rear cliffs that one day may require the permanent relocation of Flying Fish Cove residents.</p> <p>We urge the Shire and Commonwealth to undertake all engineering possible in the protection of the sea wall and the rear rockfall fencing, noting the tens of millions assigned to both projects in the last five years and going forward.</p> <p>Relocation of residents from their homelands should only be an ultimate last resort with a yet to be discussed relocation package to assist.</p>	<p>Noted.</p> <p>SOCI is committed to the rehousing of Flying Fish Cove residents as a last resort, after engineering solutions have been exhausted regarding the sea wall and rear rockfall fence assets to be able to credibly protect human life in the precinct.</p>	No changes.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
13	<p>Lin Gaff 64 Gaze Road Christmas Island WA 6798</p> <p>lingaff@icloud.com</p>	<p>The proposed clearing of intact, closed-canopy rainforest for development is deeply concerning particularly when viable alternatives exist in already cleared or disturbed areas. It's disappointing to see the draft plans fail to explore options that would avoid impacting such high conservation value habitats.</p> <p>This approach seems inconsistent with Sustainability Principles outlined in Shire of Christmas Island's Strategic Community Plan 2023–2033:</p> <p><i>“Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests... and halt biodiversity loss.”</i></p> <p>Clearing primary rainforest, especially when less destructive alternatives are available, directly contradicts this principle and risks undermining community trust in our long-term planning.</p>	<p>The lands identified in the Structure Plans are zoned Urban Development through the Local Planning Scheme 2, signed by the Minister for Territories.</p> <p>These lands are eligible for urban development subject to the necessary clearances under the Commonwealth EPBC Act process and any WA EPA process with DWER.</p> <p>The statutory EPBC referral process ensures a balanced approach to environmental preservation is maintained throughout the development process should one be possible.</p> <p>The Shire's Strategic Community Plan 2023-2033 adopts the 'UN Sustainable Development Goals.'</p> <p>The SOCI has the duty to</p>	No change.

	<p>Lin Gaff 64 Gaze Road Christmas Island WA 6798</p> <p>lingaff@icloud.com</p>		<p>balance in a sustainable manner the needs of the island population and environmental protection initiatives.</p> <p>The citation taken from the Sustainability Principle 15 is a guiding preamble generated by the United Nation with a global focus. The aspirational preambles for all principles of the SCP originate from the same source.</p> <p>Whilst the SOCI acknowledges the intent and merit of the preamble 15, it should not be interpreted literally as an overarching commitment for a specific action by the SOCI.</p> <p>The Shire notes UN Sustainable Development Goal 11 <i>“Make cities and human settlements inclusive, safe, resilient and sustainable.”</i></p> <p>To this end the Shire has designed these Structure Plans closely guided by the WAPC’s State</p>	
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	<p>Lin Gaff 64 Gaze Road Christmas Island WA 6798</p> <p>lingaff@icloud.com</p>		<p>Planning Policies.</p> <p>Furthermore a key goal in the SCP is 'Natural Environment and Climate Change 3: Flying Fish Cove Housing Future'</p> <p>Since the 2010s CI Strategic Assessment process through the Commonwealth, the Shire has documented the unwavering position from Flying Fish Cove residents to be relocated elsewhere on-island should the call be made that Flying Fish Cove be abandoned.</p> <p>The Shire has identified infill opportunities in Silver City and Phosphate Hill for this</p>	
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Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
13	<p>Lin Gaff 64 Gaze Road Christmas Island WA 6798</p> <p>lingaff@icloud.com</p>	<p>There are viable and less destructive ways to meet housing demand that have not been considered in these plans. Such as redevelopment of cleared or disturbed land (e.g. ex-mining areas); development of vacant or underused areas within the existing urban footprint and collaborative land planning with the Commonwealth for low-impact solutions. For example, repurposing of the now empty accommodations previously associated with the immigration detention centre.</p> <p>These options should be prioritised to protect remaining high-value ecosystems.</p>	<p>A Structure Plan under the WAPC regulations requires the proponent to produce a neighbourhood design taking into account the requirements of the WA State Planning Policies and any other relevant document, in this case the Home Affairs' Land Resilience Planning for Communities, 2020.</p> <p>As such the Structure Plan cannot make comment on utilisation existing Commonwealth housing assets on Christmas Island under the Home Affairs portfolio, reserved in contingency for standing up in the event of the Immigration Detention Centre being activated again. It is outside the WAPC and local government's remit to be able to do this in developing a Structure Plan under the WA <i>Planning and Development (Local Planning Schemes)</i></p>	No change.

			<i>Regulations 2015</i>	
		<p>3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?</p> <p><u>Road Access</u></p> <p>The area proposed for access roads through both the Silver City and Phosphate Hill developments pose a serious threat to red crab migration routes. Crabs don't just stay within narrow forest corridors, they crossover roads and use open areas during their mass migration events.</p> <p>Yet, the draft structure plans fail to adequately address this. The mention of culverts and green corridors is not sufficient. Intelligent road designs that consider both terrain and crab migration routes and include crab underpasses, overpasses, and exclusion fencing to minimise crab deaths (due to human impacts) and management burdens on the community and local authorities.</p>	<p>The Shire and National Parks presently manage the red crab migration management in conjunction with community co-operation. This entails road closures during the thickest of the crab migration movements and moreover, manning of the roads with council staff, Parks staff and community volunteers to sweep during the needed times.</p> <p>The Shire has confidence that it can expand this practice into new precincts that are developed – the ratepayers would expect us to, and so would National Parks.</p> <p>In addition, the Shire has the opportunity to implement crab migration infrastructure into these new roads that we control. We will seek guidance from National</p>	<p>At the road detail design and or construction stage, the SOCI will consult with the National Park staff to ensure the design, and location of impact mitigation infrastructure for red crab migration is adequately provided.</p>

			Parks, Main Roads WA to implement road calming measures and necessary crab installations borrowing on the success of bridges and underpass grills elsewhere on island.	
		This area also supports mature emergent trees used by Abbott's Boobies, a species already under threat. Any clearing or road construction through this area would compromise a key ecological pathway and permanently alter a place that connects residents to the island's natural heritage.	The rigour of the EPBC Act assessment provides the highest level of assurance that any proposed development is subject to nationally recognised environmental scrutiny, offering the strongest possible sanction of sustainability through the oversight and approval of the Minister for the Environment.	No change
		<u>Wind Turbine</u> I'm also concerned about the inclusion of wind turbines in the Phosphate Hill plan. While renewable energy is essential, the lack of detail on the turbine design, especially in an environment home to flying foxes, seabirds, and migratory birds, makes it difficult to assess the full risk. Species like frigatebirds and boobies are known to be poor at avoiding moving turbine blades and could suffer significant collisions. Any wind energy proposal must be accompanied by a species-specific environmental impact assessment and should not	Noted the preference for prioritisation of solar energy. The commonly accepted view is that VAWTs generally pose a lower risk of bird strikes than HAWTs due to the absence of high-speed blade tips and placement closer to the ground.	No change

		<p>proceed until those risks are clearly understood. Frankly, I would prefer to see the island prioritise solar energy, which can be expanded more safely and with far fewer ecological risks.</p>	<p>Flinders University and VAWT-X have signalled their willingness to collaborate with the SOCI, subject to grant funding, in deploying a pilot VAWTs trial at the Phosphate Hill oval. This evidence-based experimental approach is considered essential to gauge the impact in real time a medium size VAWT may have on volant fauna as well as the energy output delivered across the island's seasonal cycles.</p>	
		<p>4) Is there any information depicted on the Phosphate Hill Draft Structure Plan Map or Silver City Draft Structure Plan Map that you support or oppose and why?</p> <p>The structure plans rely on outdated information from wildlife surveys (from 2014–2018) and omit recent findings such as Dr. Annabel Dorrestein's PhD research showing that flying foxes use forested areas across the entire island year-round. This means that the forest proposed for clearing isn't just important, it is essential for the continued survival of this critically endangered species.</p> <p>The draft plans also fail to acknowledge recent acoustic</p>	<p>Pursuant to the SOCI's Housing Support Program Stream1 program the Plan will be subject to a referral under the EPBC Act 1999 to be submitted to the DCCEEW.</p> <p>The Conservation Advice for these species do not consider clearing of this scale to be a threat to these species (TSSC, 2016a; TSSC, 2016b; TSSC, 2015).</p>	No change

		<p>survey data from Parks Australia, which shows that Christmas Island hawk owls are also present across many forested sites, including those targeted for development.</p>	<p>There are no alternative sites appropriately zoned Urban Development within the townsite that could possibly accommodate the multiple objectives of the Plan in the short, medium and long term. (refer to the Plan Executive Summary)</p>	
		<p>The <u>Silver City development</u> encroaches on the buffer area for the Christmas Island frigatebird's only known nesting colony, located in the island's northwest. This forest buffer is critical to minimising wind turbulence, disturbance, and invasive weed spread into the nesting zone. This directly conflicts with the Single Species Action Plan (SSAP) for the frigatebird, endorsed in 2023 by the Convention on the Conservation of Migratory Species. The SSAP calls for habitat outside the national park to be protected and for nesting buffers to be maintained or improved not cleared for housing. The proposed development puts this important species and biodiversity in jeopardy.</p>	<p>The Australian Government's recommended buffer to the Christmas Island Frigatebird roosts is 200m. The area within 200 m is considered critical habitat under the species' conservation advice.</p> <p>Crucially, there is a buffer of more than 200 m from the nearest urbanised area under the Plan to the nearest CI frigatebird record consistent with the Australian Government recommendation.</p>	No change
		<p>The plan to construct a road connecting the <u>Phosphate Hill site</u> to the school cuts through steep terrain that</p>	<p>The Civil Engineering</p>	No change

		<p>already causes drainage issues. I'm concerned that this will worsen erosion and runoff problems, potentially impacting the school and the surrounding crab migration routes even further. See above.</p> <p>Without a full hydrological assessment and erosion management strategy, this proposal may create more problems than it solves. We should be looking to protect these sensitive transition zones, not put more pressure on them.</p>	<p>appendix 3 in the Phosphate Hill Structure Plan addresses drainage matters ensuring consistency with best practice.</p>	
		<p>Please prioritise development in already cleared or degraded areas, or repurpose existing housing resources before considering clearing even more land for our future generations to repair.</p>	<p>The Structure Plans are set in areas zoned for Urban Development gazetted in the Local Planning Scheme No.2 signed by the Minister for Territories in their role as WA Planning Minister on Christmas Island.</p> <p>As such, development on those sites is permissible should permission stemming from a referral to the EPBC Act be granted, with relevant WA EPA requirements followed.</p> <p>The Shire notes that a Structure Plan cannot provide input into existing housing resources in a township.</p>	No changes

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
14	Island Care ci.islandcare@gmail.com	<p>1. Clearing of Closed-Canopy Rainforest The areas proposed for development include undisturbed, closed-canopy rainforest that provide essential habitat for endemic and threatened species. These include the Critically Endangered Christmas Island flying fox, Christmas Island hawk owl, Abbott's booby, and the Christmas Island frigatebird. Clearing these areas would:</p> <ul style="list-style-type: none"> • Fragment and degrade vital habitat; • Contradict the long-standing 1988 rainforest clearing moratorium; • Undermine Sustainability Principle outlined in the Shire's own Strategic Community Plan 2023–2033. 	<p>The lands identified in the Structure Plans are zoned Urban Development through the Local Planning Scheme 2, signed by the Minister for Territories.</p> <p>These lands are eligible for urban development pending necessary approvals through the Commonwealth EPBC Act process and any WA EPA process with DWER.</p> <p>The statutory EPBC referral process that the Shire must undertake following the WAPC Structure Plan application will provide essential guidance on whether and how a balanced approach to environmental preservation can be achieved throughout the development process. This process will help ensure that any future development is grounded in sound environmental considerations and aligns with national environmental standards.</p> <p>Shire notes there is no '1988 moratorium' on rain forest clearing. There was a position made by the Government of the day that should mining be re-introduced to</p>	No change.

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14	<p>Island Care</p> <p>ci.islandcare@gmail.com</p>	<p>(cont.)</p> <p>1. Clearing of Closed-Canopy Rainforest The areas proposed for development include undisturbed, closed-canopy rainforest that provide essential habitat for endemic and threatened species. These include the Critically Endangered Christmas Island flying fox, Christmas Island hawk owl, Abbott's booby, and the Christmas Island frigatebird. Clearing these areas would:</p> <ul style="list-style-type: none"> • Fragment and degrade vital habitat; • Contradict the long-standing 1988 rainforest clearing moratorium; • Undermine Sustainability Principle outlined in the Shire's own Strategic Community Plan 2023–2033. 	<p>Christmas Island, that it should take place on already disturbed land.</p> <p>SOCI's 10 Year Plan in regards to 'Sustainability Principles' is a holistic approach to waste management, reduced use of resources, increased focus on renewable energy, transitioning from fossil fuels and an orderly, sanctioned development of land through environmental clearances obtained from the Commonwealth after rigorous assessment.</p> <p>The Shire does not agree with the position that utilising Urban Development land after the Minister for Environment provides permissions as to how it can be done so in a manner aligning to the EPBC Act standards can be 'undermining the sustainability principles' in our SCP 2033-2033</p>	

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
14	Island Care ci.islandcare@gmail.com	<p>2. Viable and Less Destructive Alternatives Exist</p> <p>There are more sustainable ways to meet the housing demand, including:</p> <ul style="list-style-type: none"> • Redevelopment of cleared or disturbed land (e.g. ex-mining areas); • Infill development within the existing urban footprint; • Utilisation of vacant or underused lots; • Collaborative land planning with the Commonwealth for low-impact solutions. <p>These options should be prioritised to protect remaining high-value ecosystems.</p>	<p>The WAPC State Planning Policies resolve to introduce 'in-fill' as the underlying planning principle to promote greater density within settled areas.</p> <p>This ultimately prevents 'urban sprawl' in the outer fringes of a settled area. Subsequently this saves land from being disturbed.</p> <p>'Ex-Mining areas' as suggested exist outside the township; there is no water, sewerage or power to those sites. It would take extraordinary funds to bring utilities to those sites which would only increase the development costs of the precinct which would put Islanders in further financial pressure to meet the costs of building.</p> <p>The Structure Plans are located within Urban Development Zones of the Local Planning Scheme 2, enforced in 2016.</p>	

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
14	Island Care ci.islandcare@gmail.com	<p>(cont.)</p> <p>2. Viable and Less Destructive Alternatives Exist</p> <p>There are more sustainable ways to meet the housing demand, including:</p> <ul style="list-style-type: none"> • Redevelopment of cleared or disturbed land (e.g. ex-mining areas); • Infill development within the existing urban footprint; • Utilisation of vacant or underused lots; • Collaborative land planning with the Commonwealth for low-impact solutions. <p>These options should be prioritised to protect remaining high-value ecosystems.</p>	<p>In terms of <i>collaborative land planning with the Commonwealth for low-impact solutions</i>, the Shire has followed the process available for it as such.</p> <p>This involved nominating land for disposal and a Structure Plan design informed by the relevant WA State Planning Policies 7.0 <i>Design of the Built Environment</i> and 7.2 <i>Precinct Design</i>.</p>	

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
14	<p>Island Care</p> <p>ci.islandcare@gmail.com</p>	<p>3. Red Crab Migration Corridors at Risk</p> <p>Proposed new roads through forested areas would cut directly across critical red crab migration routes, leading to likely mass mortality events and ongoing management burdens. While the plans mention culverts and corridors, these measures are insufficient without the inclusion of effective crab underpasses, overpasses, and exclusion barriers.</p>	<p>The Shire and National Parks presently manage the red crab migration management in conjunction with community co-operation. This entails road closures during the thickest of the crab migration movements and moreover, manning of the roads with council staff, Parks staff and community volunteers to sweep during the needed times.</p> <p>The Shire has confidence that it can expand this practice into new precincts that are developed – the ratepayers would expect us to, and so would National Parks.</p> <p>In addition, the Shire has the opportunity to implement crab migration infrastructure into these new roads that we control. We will seek guidance from National Parks, Main Roads WA to implement road calming measures and necessary crab installations borrowing on the success of bridges and underpass grills elsewhere on island.</p>	<p>Recommend Change: Add to Section 3.2 for both Plans the following paragraph:</p> <p>At the road detail design and or construction stage, the SOCI will consult with the National Park staff to ensure the design, and location of impact mitigation infrastructure for red crab migration is adequately provided.</p>

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
14	Island Care ci.islandcare@gmail.com	<p>5. Frigatebird Nesting Buffer Zones Under Threat</p> <p><i>The Silver City proposal encroaches on vital buffer habitat surrounding the only known nesting site of the Christmas Island frigatebird. This directly conflicts with the 2023 Single Species Action Plan, which calls for protection and enhancement of nesting habitat and surrounding forest to reduce wind turbulence and human impacts.</i></p> <p><i>The wind turbine proposal further threatens the Christmas Island Frigatebird population as there has been no species-specific impact assessment conducted to rule out negative impacts.</i></p>	<p>The Draft Silver City Structure Plan provides a 110m buffer from the north-east face of the precinct before buildings are to be erected in the 'environmental buffer zone.'</p> <p>This is designed this to mitigate impact on the National Park and the frigate bird nesting sites to the north east of Silver City.</p> <p>The Shire will defer to the EPBC Act assessment panel in providing any directions as to further mitigation or offset requests in order to provide for sustainable development in the area.</p> <p>Similarly the Shire will defer to the necessary government approvals and assessment processes on its consideration of vertical wind turbines when they come to be erect.</p>	No Change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
14	Island Care ci.islandcare@gmail.com	<p>6. Outdated and Incomplete Species Data</p> <p>The plans rely on ecological data that is more than seven years old and does not incorporate recent findings on species distribution particularly for the flying fox and hawk owl. For example:</p> <ul style="list-style-type: none"> • Dr. Annabel Dorrestein's PhD research confirms year-round island-wide use of forest by flying foxes; • Parks Australia's acoustic data shows hawk owl presence across a wide range of forested areas, including those slated for clearing. 	<p>According to the CSIRO Wildlife Research 2025 publication: <i>Factors affecting the detection probability of a critically endangered flying-fox: consequences for monitoring and conservation,</i> Surveys were conducted at four visits to 133 sites across Christmas Island, representing the environmental variation of the island, over a 2-month survey period. The survey was conducted in 9 years between 2006 and 2022. The survey map shows no bat occurrence within the area of the Plans with four occurrences outside the Phosphate Hill Plan coinciding with the Radio Frequency System clearing.</p> <p>Part 2 Section 3.3.2 – Heritage in the Plans report stipulates: <i>"The possibility exists to provide street (or POS) plantings of Mango and Avocado to reflect the Island's history of food insecurity."</i></p> <p>Notwithstanding Parks Australia's acoustic surveys, the CI hawk-owl was identified as likely to occur in the Survey Area due to the presence of preferred habitat.</p>	<p>Recommended Change For both Plans rephrase the Part 2 Section 3.3.2 – Heritage section as follow:</p> <p>The possibility exists to provide street and or POS plantings of Mango and Avocado to reflect the Island's history of food insecurity and the added opportunity to bolster the survival of the critically endangered Christmas Island Flying Fox species.</p>

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
14	Island Care ci.islandcare@gmail.com	<p>Recommendations</p> <p>We respectfully urge the Shire to:</p> <ol style="list-style-type: none"> 1. Pause the current progression of the Silver City and Phosphate Hill plans; 2. Re-evaluate and identify alternative development sites that avoid high conservation value areas; 3. Ensure alignment with both the EPBC Act and the Shire's own Strategic Community Plan. 4. Undertake a comprehensive ecological impact assessment using current data; 5. Engage with local stakeholders, conservation experts, and federal agencies to align future development with community values and biodiversity protection; 	<ol style="list-style-type: none"> 1. The Shire is bound by the Housing Support Program Stream One funding agreement to proceed with submissions of the SC and PH Structure Plans to the WAPC for assessment. 2. The Shire notes that the SC and PH sites are not 'high conservation value areas' – they are zoned Urban Development through the Local Planning Scheme No.2 and ready for development should DCCEEW be satisfied with the EPBC referrals. 3. This is not relevant comment to the formation of a Structure Plan. 4. The Shire has engaged a specialised environmental consultant team with expertise in formulation of Environmental Assessment Reports. 5. The SOCI advertised regularly the progress of the Plans with - <ul style="list-style-type: none"> a) articles in the Islander in July 2024, November 2024 and May 2025; b) debates at 3 public meetings; 	No changes.

			<p>c) briefings to PRL/CIP;</p> <p>d) presentations to Councillors</p> <p>e) on-going collaboration with the CI Women's Association;</p> <p>f) consultation with private businesses;</p> <p>g) consultation with water and power providers and</p> <p>h) briefings to the Administrator.</p> <p>This engagement has revealed a sustained support for the Plans from the Christmas Island residents.</p> <p>The Structure Plans fully align with the community values and aspirations documented in the Shire of Christmas Island 10 Year <i>Strategic Community Plan "Our Island, Our Responsibility 2023-2033."</i></p> <p>There was an extensive community consultation process as mandated by the Local Govt Act in the creation of the SCP.</p>	
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Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
15	Damon Kirkpatrick 6 Jalan Perak	<p>2. Constraints or Opportunities Not Addressed</p> <p>Neither plan appears to consider alternative development options that prioritize previously cleared land. The proposed clearing of primary, closed-canopy rainforest conflicts with the Shire's Strategic Community Plan 2023–2033, particularly Sustainability Principle 15, which commits to protecting and restoring terrestrial ecosystems and reducing biodiversity loss. Expanding into intact rainforest is unnecessary and contrary to these commitments.</p>	<p>The Shire's Strategic Community Plan 2023-2033 adopts the 'UN Sustainable Development Goals.'</p> <p>The SOCI has the duty to balance in a sustainable manner the needs of the island population and environmental protection initiatives.</p> <p>The citation taken from the Sustainability Principle 15 is a guiding preamble generated by the United Nation with a global focus. The aspirational preambles for all principles of the SCP originate from the same source. Whilst the SOCI acknowledges the intent and merit of the preamble 15, it should not be interpreted literally as an overarching commitment for a specific action by the SOCI.</p> <p>The Shire notes SDG 11 <i>"Make cities and human settlements inclusive, safe, resilient and sustainable."</i></p> <p>To this end the Shire has designed these Structure Plans closely guided by the WAPC's State Planning Policies which thematically encourage infill at density to reduce urban sprawl</p>	No change.
Submission	Submitter/Address	Summary of submission on the Phosphate	SOCI's Response	Recommendation

No.		Hill and Silver City Draft Structure Plan (the Plans)		
15	Damon Kirkpatrick 6 Jalan Perak		<p>which delivers significant negative impact on lands.</p> <p>Furthermore a key goal in the SCP is 'Natural Environment and Climate Change 3: Flying Fish Cove Housing Future'</p> <p>This requires that Council to ensure that "<i>Christmas Islanders in Flying Fish Cove are given adequate information about relocation plans in the event climate change makes the area unsafe for habitation</i>"</p> <p>Since the 2010s CI Strategic Assessment process through the Commonwealth, the Shire has documented the unwavering position from Flying Fish Cove residents to be relocated elsewhere on-island should the call be made that Flying Fish Cove be abandoned.</p> <p>The Shire has identified infill opportunities in Silver City and Phosphate Hill for this.</p>	
Submission	Submitter/Address	Summary of submission on the Phosphate	SOCI's Response	Recommendation

No.		Hill and Silver City Draft Structure Plan (the Plans)		
15	Damon Kirkpatrick 6 Jalan Perak	<p>3. Design Outcomes and Implementation Requirements</p> <p>I have significant reservations about the proposed road layout through forested corridors—both the Silver City connection to Murray Road Hill and the Silver City-Phosphate Hill Road route to the school. These coincide with dense red crab migration corridors during the summer breeding season. No documentation details how impacts to crab movement or mortality will be addressed. Mere retention of corridors and culverts is insufficient: red crabs are known to migrate along roads and edges, not exclusively through designated forest strips. I strongly suggest that road design incorporate wildlife underpasses, barriers, or overpasses to fully mitigate mortality risk and avoid resource-intensive seasonal crab management.</p>	<p>Council acknowledges the communities' expectations around crab management.</p> <p>Currently the Shire, National Parks and community volunteers co-ordinate for crab sweeping during the necessary times in the migration period.</p> <p>The Shire, in conjunction with input from National Parks, also co-ordinate the road closures necessary in the migration period. These are the two standing methods that SOCI and National Parks co-ordinate on to reduce crab mortality with great efficacy. SOCI will also have the chance in the more detailed road network design plans with National Parks put in crab infrastructure elements such as grills, fencing and gates.</p> <p>SOCI agrees with the submission that road design incorporate wildlife underpasses, barriers, or overpasses to fully mitigate mortality risk and avoid resource-intensive seasonal crab management but that moreover, SOCI commits to adequately providing manpower at the necessary locations informed by National Parks during the migration to sweep and close roads as necessary.</p>	No Change
Submission	Submitter/Address	Summary of submission on the Phosphate	SOCI's Response	Recommendation

No.		Hill and Silver City Draft Structure Plan (the Plans)		
15	Damon Kirkpatrick 6 Jalan Perak	<p>A. Wind Turbine Proposal (Phosphate Hill)</p> <p>Wind turbines—particularly traditional horizontal-axis turbines (HAWTs)—pose substantial collision risks to birds and flying foxes, which is especially concerning on Christmas Island given the prevalence of EPBC-listed seabirds, forest birds, and critically endangered flying foxes. The proposal’s reference to vertical-axis turbines (VAWTs) lacks sufficient model-specific detail. Certain VAWTs (e.g. egg-beater designs) also create extensive collision zones. Given the island’s sensitive ecological context, early clarity on turbine specifications is essential to conduct a species-specific collision risk assessment. I welcome exploration of renewable energy options; however, solar generation offers a safer alternative and could be further prioritized over turbines.</p>	<p>The commonly accepted view is that VAWTs generally pose a lower risk of bird strikes than HAWTs due to the absence of high-speed blade tips and placement closer to the ground.</p> <p>Flinders University and VAWT-X have signalled their willingness to collaborate with the SOCI, subject to grant funding, in deploying a pilot VAWTs trial at the Phosphate Hill oval.</p> <p>This evidence-based approach is considered essential to gauge the impact in real time a medium size VAWT may have on wildlife as well as the energy output delivered across the island’s seasonal cycles.</p> <p>The VAWT type and broad specifications envisaged for such trial is shown at Figure 18 page 72 of the planning report</p>	No change.

Submission No.	Submitter/Address	Summary of submission on the Phosphate Hill and Silver City Draft Structure Plan (the Plans)	SOCI's Response	Recommendation
16	Nick Mooney Birdlife Australia Raptor Group 2 Torrens St Richmond TAS 7025	<p>Draft Phosphate Hill Structure Plan Comments</p> <p>The standard assessments done for windfarms using the usual large, horizontal axis turbines (as depicted in the graphic Fig 1., Appendix 5.) in Australia is woefully inadequate for birds, Tasmania included.</p> <p>Basically it has relied on so-called bird utilisation surveys involving people across the habitat estimating (NOT measuring) flight directions, heights and distances of birds in an attempt to work out collision risk.</p> <p>Certainly I understand the temptation to use Christmas Island's renowned wind and the proposed development may be a great chance to break with precedent and consider some (more) smaller, vertical-axis wind turbines of which there are many designs. Some of these designs are relatively bird safe and have the added advantage of being more resilient at very high wind speeds. Yes, they are not so economically efficient as large scale horizontal axis turbines but this resolves as their net advantages are considered.</p> <p>Indeed with the best of these vertical axis machines windfarms per se can be perhaps avoided since they can be in many locations more local to their users.</p>	<p>The commonly accepted view is that VAWTs generally pose a lower risk of bird strikes than HAWTs due to the absence of high-speed blade tips and placement closer to the ground.</p> <p>Flinders University and VAWT-X have signalled their willingness to collaborate with the SOCI, subject to grant funding, in deploying a pilot VAWTs trial at the Phosphate Hill oval.</p> <p>This evidence-based approach is considered essential to gauge the impact in real time a medium size VAWT may have on wildlife as well as the energy output delivered across the island's seasonal cycles.</p> <p>The VAWT type and broad specifications envisaged for such trial is shown at Figure 18 page 72 of the Phosphate Hill planning report</p>	No change.



**SHIRE OF CHRISTMAS ISLAND
PUBLIC NOTICE**

14/25

30 May 2025

Public comment on the Draft Phosphate Hill Structure Plan and the Draft Silver City Structure Plan

In accordance with Regulations (Schedule 2, cl.18) and (Schedule 2, Cl.87) of the Planning and Development (Local Planning Schemes) Regulations 2015, the Shire of Christmas Island is seeking public comment on the Draft Phosphate Hill Structure Plan and the Draft Silver City Structure Plan.

Those plans are available on the Shire's web site www.shire.gov.cx and available for public inspection at the Shire's front office at 2 Murray Road Christmas Island.

Public meetings to discuss these plans will be held:

- 6.30pm 9th July 2025 at the Christmas Island Recreation Centre
- 6.30pm 10th July 2025 at the Kampong Malay Club Christmas Island

Written submissions can be made by completion of the submission forms available on the Shire's web site www.shire.gov.cx and at the Shire's front office at 2 Murray Road Christmas Island.

Submission are open to 4pm Christmas Island time on the 14th July 2025 and made to the CEO via email at Shire.CEO@shire.gov.cx, or mailed to PO Box 863 Christmas Island 6798, or hand delivered to the Shire's front office 2 Murray Road Christmas Island.

David Price
Chief Executive Officer



圣诞岛郡
公告

14/25

2025 年 5 月 30 日

关于《磷酸盐山结构规划草案》与《银城结构规划草案》的公众意见征询

根据《2015 年规划与发展（地方规划方案）条例》（Planning and Development (Local Planning Schemes) Regulations 2015）附表 2 第 18 条和附表 2 第 87 条的规定，圣诞岛郡现就《磷酸盐山结构规划草案》和《银城结构规划草案》公开征求公众意见。

上述规划草案可在圣诞岛郡官网 www.shire.gov.cx 查阅，也可亲临圣诞岛墨累路 2 号（2 Murray Road, Christmas Island）的郡政府前台办公室进行查阅。

公众咨询会安排如下：

- 2025 年 7 月 9 日下午 6:30 圣诞岛休闲中心（Christmas Island Recreation Centre）
- 2025 年 7 月 10 日下午 6:30 圣诞岛甘榜马来俱乐部（Kampong Malay Club, Christmas Island）

书面意见可通过填写提交表格的方式提出，表格可从圣诞岛郡官网 www.shire.gov.cx 下载或在墨累路 2 号（2 Murray Road, Christmas Island）的郡政府前台办公室领取。

意见征集截止时间为 2025 年 7 月 14 日下午 4 点（圣诞岛时间），可通过以下方式提交：发送电子邮件至 Shire.CEO@shire.gov.cx，或邮寄至圣诞岛邮政信箱 863 号（PO Box 863 Christmas Island 6798），或亲送至圣诞岛墨累路 2 号郡政府前台办公室（2 Murray Road Christmas Island）。

戴维·普莱斯
首席执行官
圣诞岛郡



SHIRE PULAU KRISMAS NOTIS UMUM

14/25

30 Mei 2025

Public comment on the Draft Phosphate Hill Structure Plan and the Draft Silver City Structure Plan Komen awam mengenai Draf Pelan Struktur Phosphate Hill dan Draf Pelan Struktur Silver City

Selaras dengan Peraturan (Jadual 2,cl.18) dan (Jadual 2. Cl.87) Peraturan-Peraturan Perancangan dan Pembangunan (Skim Perancangan Tempatan) 2015, Shire Pulau Krismas sedang mendapatkan ulasan awam mengenai Draf Pelan Struktur Phosphate Hill dan Draf Pelan Struktur Silver City.

Pelan tersebut boleh didapati di website Shires www.shire.gov.cx dan tersedia untuk pemeriksaan umum di pejabat hadapan Shire di 2 Murray Road Christmas Island.

Mesyuarat awam untuk membincangkan rancangan ini akan diadakan:

- 6.30 petang 9 Julai 2025 di Pusat Rekreasi Pulau Krismas
- 6.30 petang 10 Julai 2025 di Kel about Melayu Pulau Krismas Kampong

Penyerahan bertulis boleh dibuat dengan melengkapkan borang penyerahan yang tersedia di web site Shire www.shire.gov.cx dan di pejabat hadapan Shire di 2 Murray Road Christmas Island.

Penyerahan dibuka hingga jam 4 petang waktu Pulau Krismas pada 14 Julai 2025 dan dibuat kepada Ketua Pegawai Eksekutif melalui e-mel di Shire.CEO@shire.gov.cx , atau dihantar ke Peti Surat 863 Pulau Krismas 6798, atau dihantar ke pejabat hadapan Shire 2 Pulau Krismas Jalan Murray.

David Price
Ketua Pegawai Eksekutif



SHIRE OF CHRISTMAS ISLAND PUBLIC NOTICE

19/25

18 June 2025

Additional Public Meetings for Draft Phosphate Hill and Silver City Structure Plans

The Shire of Christmas Island is adding additional public meetings for residents to provide input into the Draft Phosphate Hill and Draft Silver City Structure Plans.

These Structure Plans contain the design of proposed new neighbourhoods, parks, open space and road networks in the Silver City and Phosphate Hill precincts. The Shire seeks community input into these proposed designs.

These Structure Plans are available on the Shire's web site www.shire.gov.cx and also available for public inspection at the Shire's front office at 2 Murray Road Christmas Island.

Public meetings to discuss these plans will be held:

- 6.30pm, Monday 7th July 2025 at the CI Seniors Centre, Poon Saan Community Hall
- 6.30pm, Tuesday 8th July 2025 at the Christmas Island Recreation Centre
- 6.30pm, Wednesday 9th July 2025 at the Kampong Malay Club Christmas Island
- 6.30pm, Thursday 10th July at the Shire Chambers, George Fam Building

Written submissions can be made by completion of the submission forms available on the Shire's web site www.shire.gov.cx and at the Shire's front office at 2 Murray Road Christmas Island.

Submission are open to 4pm Christmas Island time on the 14th July 2025 and made to the CEO via email at Shire.CEO@shire.gov.cx, or mailed to PO Box 863 Christmas Island 6798, or hand delivered to the Shire's front office 2 Murray Road Christmas Island.

The Shire is undertaking these consultations in line with Schedule 2, cl.18 and Schedule 2, cl.87 of the Planning and Development (Local Planning Schemes) Regulations 2015.

David Price
Chief Executive Officer



圣诞岛郡 公告

19/25

2025 年 6 月 18 日

《磷酸盐山与银城结构规划草案》新增公众咨询会通知

圣诞岛郡政府将增设多场公众会议，就《磷酸盐山结构规划草案》及《银城结构规划草案》征集居民意见。

上述结构规划包含银城与磷酸盐山片区拟建的新社区、公园、公共绿地及道路网络设计方案。郡政府诚邀社区居民对这些规划提案发表建议。

规划文件全文可登录郡政府官网 www.shire.gov.cx 查阅，亦可前往圣诞岛墨累路 2 号郡政府前台索取纸质版。

公众咨询会安排如下：

- 2025 年 7 月 7 日（星期一）下午 6 点 30 分，圣诞岛长者中心，Poon Saan 社区会堂
- 2025 年 7 月 8 日，星期二，下午 6 点 30 分，圣诞岛娱乐中心
- 2025 年 7 月 9 日星期三下午 6 点 30 分，圣诞岛 Kampong 马来俱乐部
- 2025 年 7 月 10 日星期四下午 6 点 30 分，郡政厅（乔治法姆大厦）

您可以通过填写提交表格来提交您的书面意见，表格可在圣诞岛郡网站 www.shire.gov.cx 上下载，或前往圣诞岛郡政府前台（地址：2 Murray Road, Christmas Island）索取。

提交截止时间为 2025 年 7 月 14 日圣诞岛时间下午 4 点，请您通过电子邮件将书面意见发送至 Shire.CEO@shire.gov.cx，或邮寄至圣诞岛邮政信箱 863 号（邮编 6798），或亲手递交至圣诞岛默里路 2 号郡政府前台。

本次咨询严格遵循《2015 年规划与发展（地方规划方案）条例》附表 2 第 18 条及第 87 条规定实施。

David Price
首席执行官



SHIRE OF CHRISTMAS ISLAND PUBLIC NOTICE

19/25

18 June 2025

Mesyuarat Awam Tambahan untuk Draf Pelan Struktur Phosphate Hill dan Silver City

Shire Pulau Krismas sedang menambah mesyuarat awam tambahan untuk penduduk pulau memberikan input ke dalam Draf Phosphate Hill dan Draf Silver City Pelan Struktur.

Pelan Struktur ini mengandungi reka bentuk cadangan kejiranan baharu, taman, kawasan lapang dan rangkaian jalan raya di presint Silver City dan Phosphate Hill. Shire mencari input komuniti ke dalam reka bentuk yang dicadangkan ini.

Pelan Struktur ini tersedia di website Shire www.shire.gov.cx dan juga tersedia untuk pemeriksaan awam di kaunter depan pejabat Shire di 2 Murray Road Christmas Island.

Mesyuarat awam untuk membincangkan rancangan ini akan diadakan pada:

- 6.30 petang, Isnin 7 Julai 2025 di Pusat Warga Emas CI, Community Hall Poon Saan
- 6.30 petang, Selasa 8 Julai 2025 di Recreation Centre Pulau Krismas
- 6.30 petang, Rabu 9 Julai 2025 di Pulau Krismas Kelab Melayu Kampong
- 6.30 petang, Khamis 10 Julai di Bilik Mesyuarat Shire, Bangunan George Fam

Penyerahan bertulis boleh dibuat dengan melengkapkan borang penyerahan yang tersedia di website Shire www.shire.gov.cx dan di kaunter depan pejabat Shire di 2 Murray Road Christmas Island.

Penyerahan dibuka hingga 4 petang waktu Pulau Krismas pada 14 Julai 2025 dan dibuat kepada Ketua Pegawai Eksekutif melalui e-mel di Shire.CEO@shire.gov.cx, atau dihantar melalui pos ke Peti Surat 863 Pulau Krismas 6798, atau dihantar ke pejabat Shire 2 Murray Road Christmas Island.

Shire sedang menjalankan perundingan ini selaras dengan Jadual 2, cl.18 dan Jadual 2. cl.87 Peraturan-Peraturan Perancangan dan Pembangunan (Skim Perancangan Tempatan) 2015.

David Price
Ketua Pegawai Eksekutif

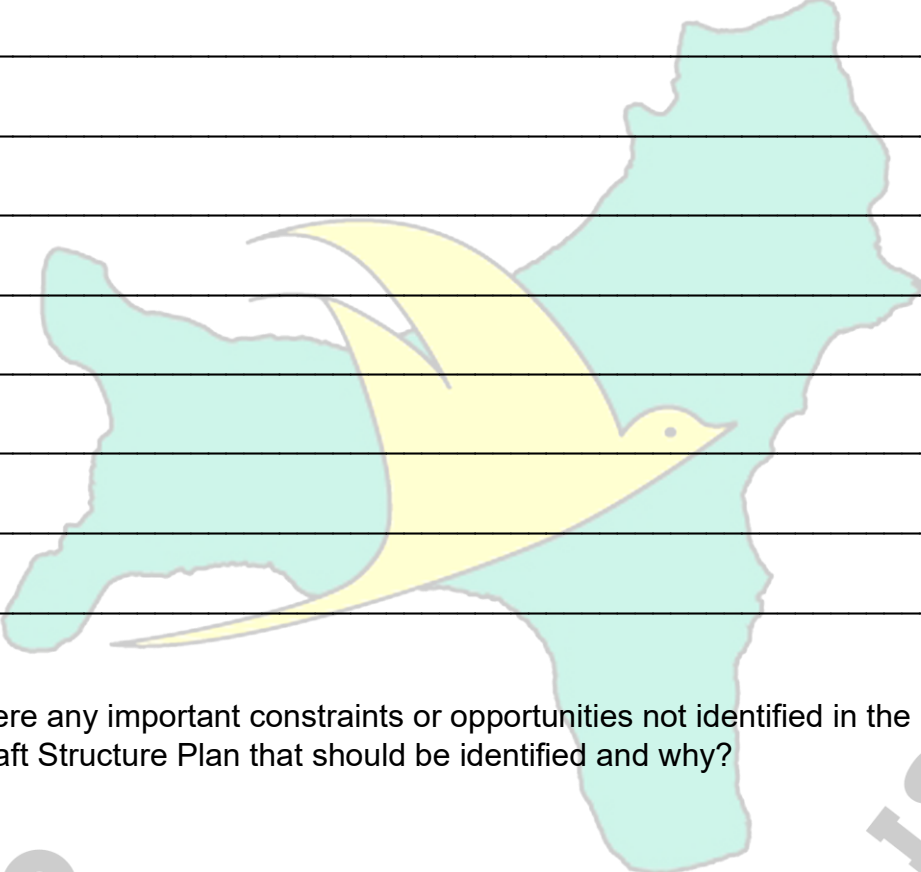
PHOSPHATE HILL DRAFT STRUCTURE PLAN

Submission Form

Submissions are to be received by Chris Su at the Shire office or by email to chris@shire.gov.cx no later than 4:00 pm Friday 11 July 2025.

Submissions may address one or more of the following questions:

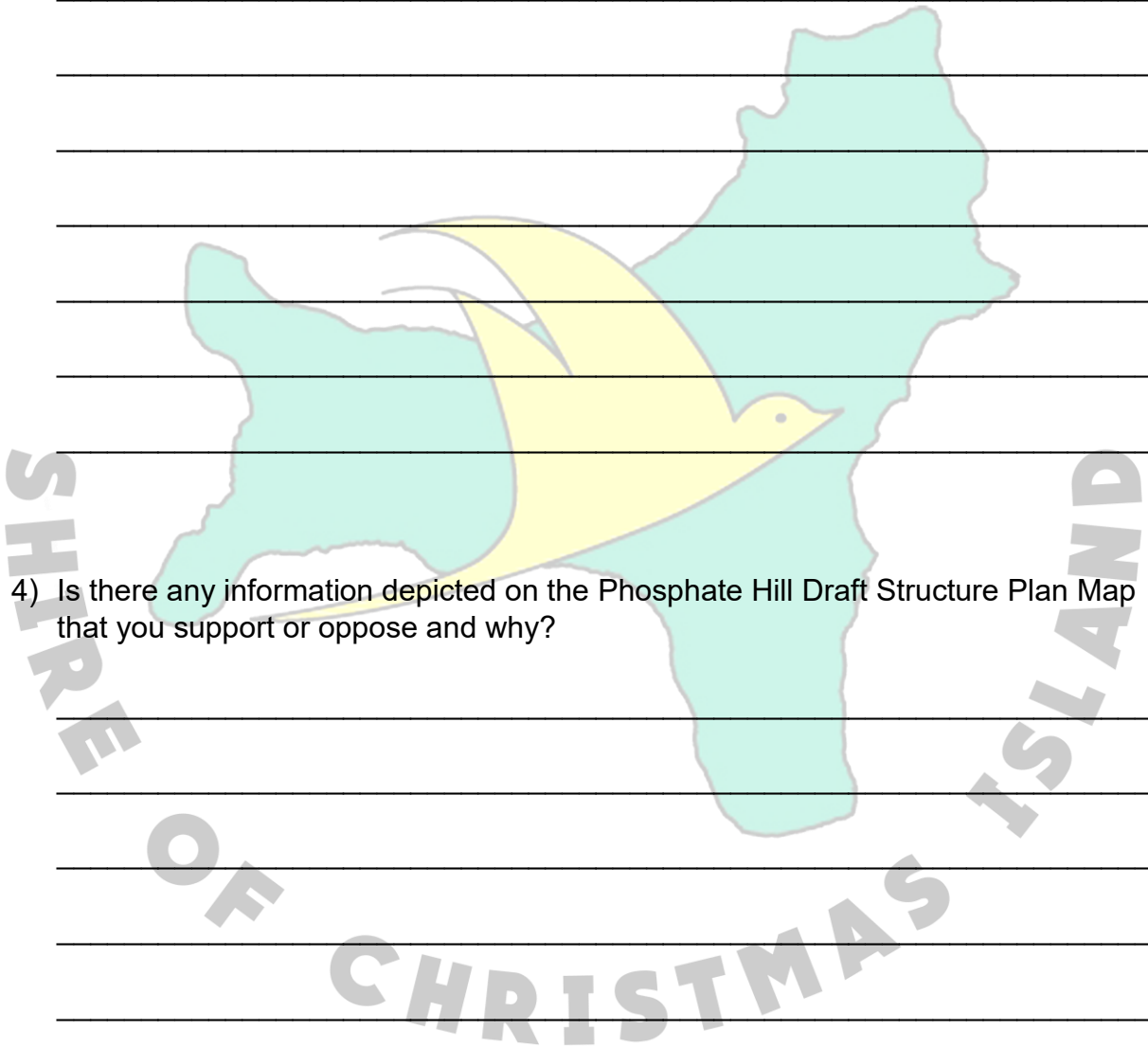
- 1) Do you support or oppose the vision and objectives of the Phosphate Hill Draft Structure Plan and why?



- 2) Are there any important constraints or opportunities not identified in the Phosphate Hill Draft Structure Plan that should be identified and why?

3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?

4) Is there any information depicted on the Phosphate Hill Draft Structure Plan Map that you support or oppose and why?

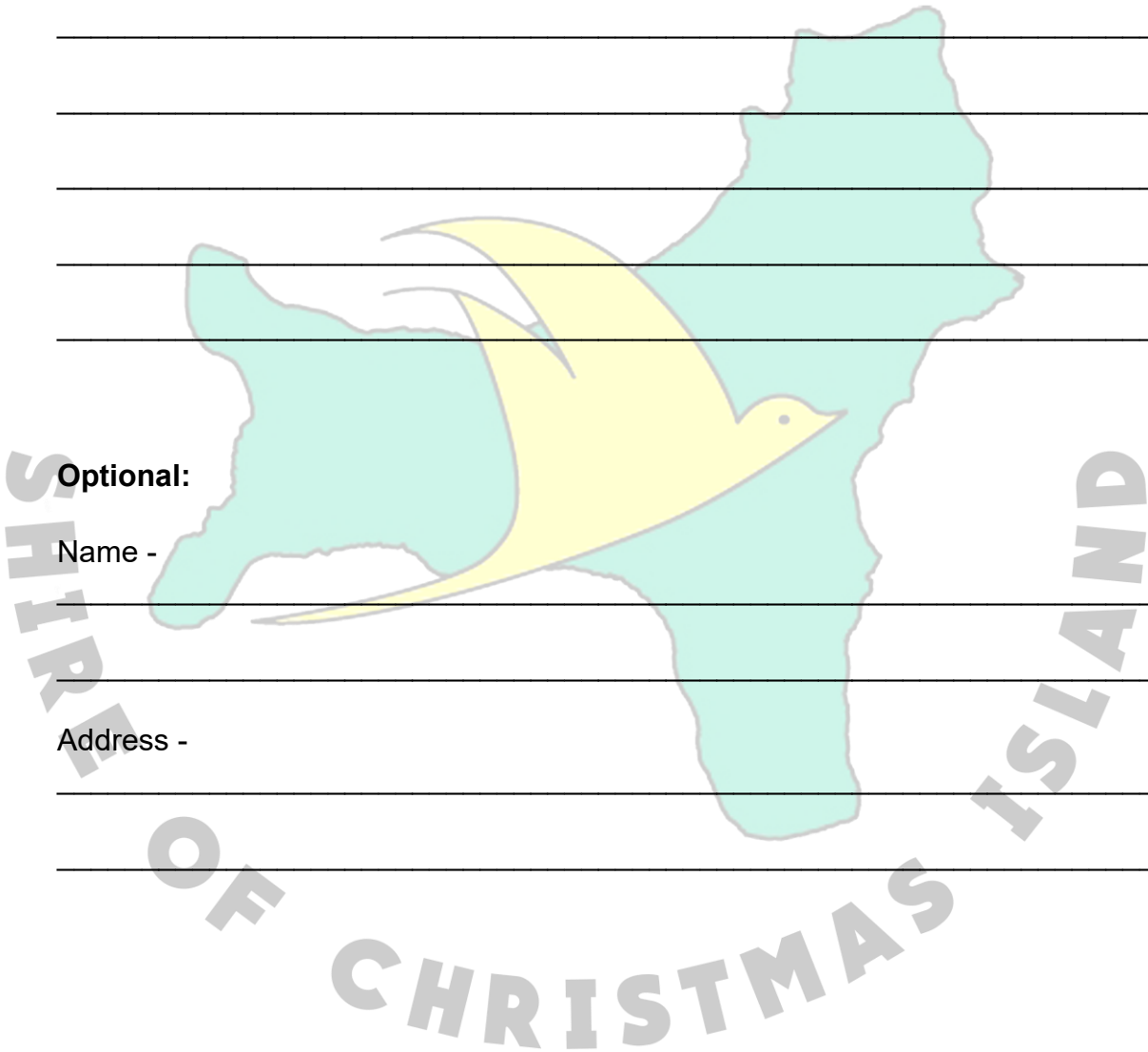


5) Is there a specific aspect of the Phosphate Hill Structure Plan that is of concern to you and why?

Optional:

Name -

Address -



SILVER CITY DRAFT STRUCTURE PLAN

Submission Form

Submissions are to be received by Chris Su at the Shire office or by email to chris@shire.gov.cx no later than 4:00 pm Friday 11 July 2025.

Submissions may address one or more of the following questions:

- 1) Do you support or oppose the vision and objectives of the Silver City Draft Structure Plan and why?

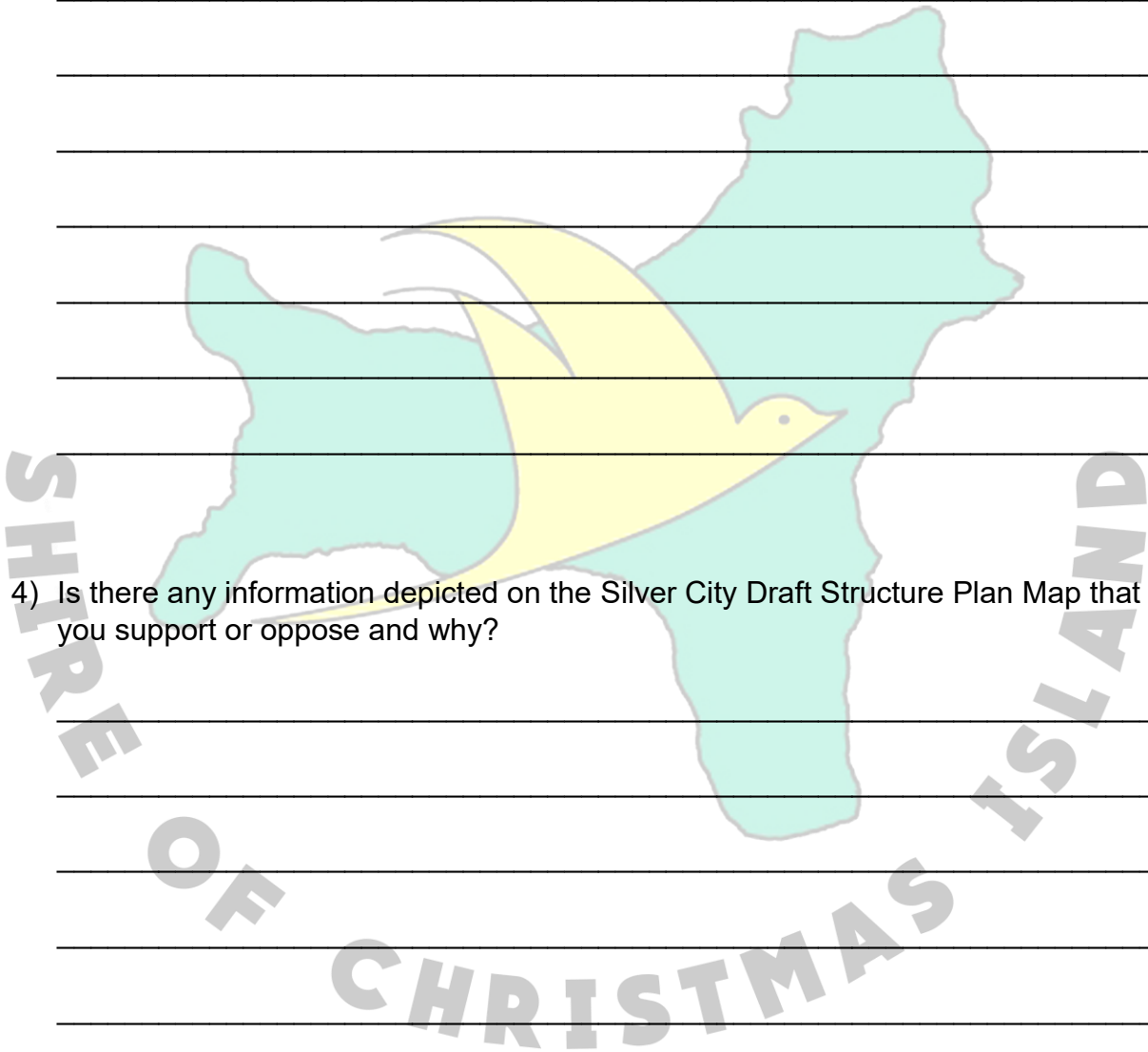


- 2) Are there any important constraints or opportunities not identified in the Silver City Draft Structure Plan that should be identified and why?



3) Are there any specific design outcomes and implementation requirements that you support or oppose and why?

4) Is there any information depicted on the Silver City Draft Structure Plan Map that you support or oppose and why?

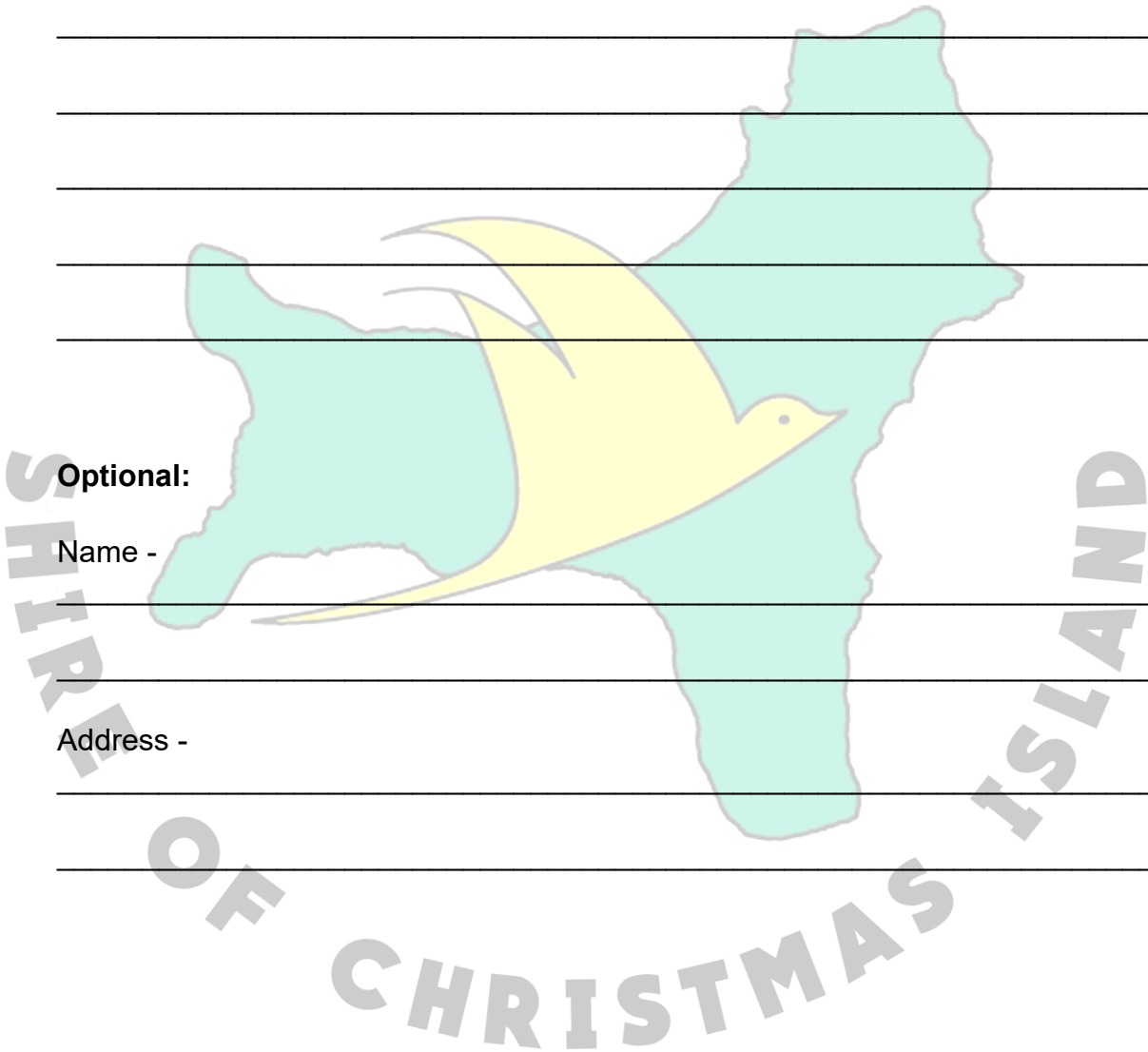


5) Is there a specific aspect of the Silver City Draft Structure Plan that is of concern to you and why?

Optional:

Name -

Address -





The Islander

Issue No. 836

Friday | 30 May 2025 | FREE | E-mail: islander@shire.gov.cx | Website: shire.gov.cx

Have Your Say – Christmas Island Housing Futures Masterplan Consultation

- article by SOCI

The Shire, since August 2024 and under the Australian Government's Housing Support Program – Stream 1, has developed a Draft Structure Plan for Phosphate Hill and one for Silver City (the Plans) designed to help achieve the *National Housing Accord's* target of building 1.2 million new, well-located homes over 5 years from 1 July 2024.

自2024年8月起，圣诞岛都在澳大利亚政府“住房支持计划（第一轮）”资助下，已分别为磷酸盐山和银城制定了结构规划草案（以下简称《规划》），以助力实现《国家住房协议》目标——在2024年7月1日后的五年内新建120万套位置优越的住房。2024年11月，我们向社区公布了初步概念方案，以吸纳公众对两地设计、密度及配套设施的反馈。目前，郡议会已据此修订《规划》，现再次面向社区开放法定意见征询。

Shire, sejak Ogos 2024 dan di bawah Program Sokongan Perumahan Kerajaan Australia - Aliran 1, telah membangunkan Draf Pelan Struktur untuk Phosphate Hill dan satu untuk Silver City (Pelan) yang direka untuk membantu mencapai sasaran Perjanjian Perumahan Negara untuk membina 1.2 juta rumah baharu yang terletak dengan baik dalam tempoh 5 tahun mulai 1 Julai 2024.



For more information, please contact the Shire CEO David Price at shire.ceo@shire.gov.cx, 08 9164 8300 or make an appointment to meet at the George Fam Shire Council Building during office hours Monday – Friday.

欲了解更多信息，请联系圣诞岛郡首席执行官David Price，邮箱：shire.ceo@shire.gov.cx，电话：08 9164 8300，或预约周一至周五办公时间在George Fam郡议会大楼面谈。

Untuk maklumat lanjut, sila hubungi Ketua Pegawai Eksekutif Shire David Price di shire.ceo@shire.gov.cx, 08 9164 8300 atau buat temu janji untuk bertemu di Bangunan Majlis George Fam Shire pada jam ofis Isnin – Jumaat.

Continue on to page 14

Figure 11 Indicative Built Form Layout

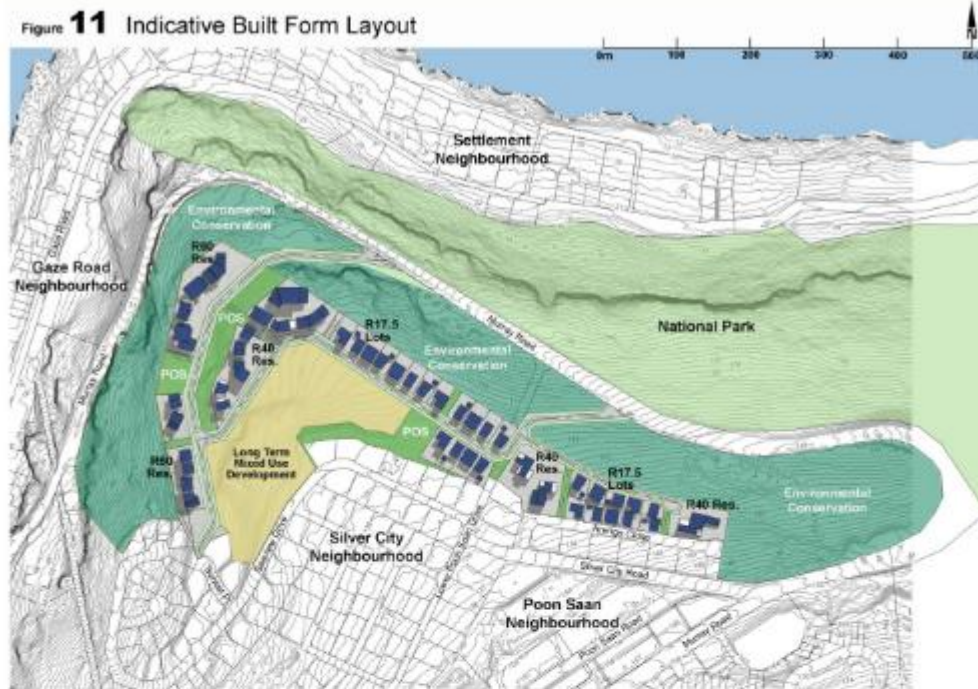


Figure 12 Indicative Built Form model



Have Your Say – Christmas Island Housing Futures Masterplan Consultation

- article by SOCI

Phosphate Hill and Silver City are the most appropriate areas to provide long term expansion of the urban area on Christmas Island. The topography is not as severe as other areas and they are in proximity to existing urban neighbourhoods as well as essential services such as sewer, water and power.

The Shire, since August 2024 and under the Australian Government's Housing Support Program – Stream 1, has developed a Draft Structure Plan for Phosphate Hill and one for Silver City (the Plans) designed to help achieve the *National Housing Accord's* target of building 1.2 million new, well-located homes over 5 years from 1 July 2024.

Initial November 2024 concept plans were shared in the community to help shape the design, density and amenities of the two sites. The Council has drafted the Plans accordingly and now put them back to the community for statutory comment.

In addition to supporting future growth on the island, the Plans are also expected to assist the Flying Fish Cove community to explore relocation options in safer areas away from the threats of rockfall, ocean rise and storm surges. Once approved in Perth and Canberra, the Plans will allow the SOCI to prosecute its commitment to identify, reserve, protect and ultimately supply land assets and oversee the construction of affordable housing to ensure the long-term resilience of the Kampong residents.

The Shire is well aware of the island's on-going housing crisis in terms of insufficient supply, lack of choices and acute unaffordability. Before the Plans are submitted to the Department of Planning, Heritage and Lands for approval, the Shire seeks your input, comments and suggestions about the Plans until the 14 July 2025 as per the process in the following Public Notice 14/25 on page 17.

For more information, please contact the Shire CEO David Price at shire.ceo@shire.gov.cx, 08 9164 8300 or make an appointment to meet at the George Farn Shire Council Building during office hours Monday – Friday.

Figure 14 Stage 1A Precinct Masterplan



圣诞岛住房未来总体规划意见征集

——SOCI 撰文

磷酸盐山 (Phosphate Hill) 与银城 (Silver City) 是圣诞岛城市长期扩建的最适宜区域。两地地形条件优于其他地区，且毗邻现有居民区及污水、供水、电力等基础设施。

自 2024 年 8 月起，圣诞岛都在澳大利亚政府“住房支持计划（第一轮）”资助下，已分别为磷酸盐山和银城制定了结构规划草案（以下简称《规划》），以助力实现《国家住房协议》目标——在 2024 年 7 月 1 日后的五年内新建 120 万套位置优越的住房。2024 年 11 月，我们向社区公布了初步概念方案，以吸纳公众对两地设计、密度及配套设施的反馈。目前，郡议会已据此修订《规划》，现再次面向社区开放法定意见征询。

除支持岛屿未来发展外，《规划》还将协助飞鱼湾 (Flying Fish Cove) 社区探索迁至更安全区域的可行性，以规避落石、海平面上升及风暴潮威胁。待珀斯与堪培拉批准后，圣诞岛郡 (SOCI) 将履行承诺，识别、预留、保护土地资源，并主导可负担住房建设，确保甘榜 (Kampong) 居民的长期安居需求。

圣诞岛郡深知当前住房危机——供应短缺、选择有限、价格高昂。在将《规划》提交规划遗产与土地部审批前，我们诚邀您于 2025 年 7 月 14 日前提出建议（流程详见下方公告）。

欲了解更多信息，请联系圣诞岛郡首席执行官 David Price，邮箱：shire.ceo@shire.gov.cx，电话：08 9164 8300，或预约周一至周五办公时间在 George Fam 郡议会大楼面谈。

Utarakan Pemasukan Anda – Perundingan Masterplan Masa Depan Perumahan Pulau Krismas - artikel oleh SOCI

Phosphate Hill dan Silver City adalah kawasan yang paling sesuai untuk menyediakan pengembangan jangka panjang kawasan bandar di Pulau Krismas. Bentuk muka buminya tidak seteruk kawasan lain dan ia berdekatan dengan kawasan kejuruan bandar sedia ada serta perkhidmatan penting seperti pembetung, air dan tenaga elektrik.

Shire, sejak Ogos 2024 dan di bawah Program Sokongan Perumahan Kerajaan Australia - Aliran 1, telah membangunkan Draf Pelan Struktur untuk Phosphate Hill dan satu untuk Silver City (Pelan) yang direka untuk membantu mencapai sasaran Perjanjian Perumahan Negara untuk membina 1.2 juta rumah baharu yang terletak dengan baik dalam tempoh 5 tahun mulai 1 Julai 2024.

Pelan konsep awal November 2024 telah dikongsi dalam komuniti untuk membantu membentuk reka bentuk, kepadatan dan kemudahan kedua-dua tapak. Majlis telah merangka Pelan dengan sewajarnya dan kini menyerahkannya semula kepada masyarakat untuk ulasan berkanun.

Di samping menyokong pertumbuhan masa depan di pulau, Pelan juga dijangka membantu komuniti Flying Fish Cove untuk meneroka pilihan penempatan semula di kawasan yang lebih selamat daripada ancaman runtuh batu, kenaikan lautan dan lonjakan ribut. Setelah diluluskan di Perth dan Canberra, Pelan tersebut akan membolehkan SOCI melaksanakan komitmennya untuk mengenal pasti, menyimpan, melindungi dan akhirnya membekalkan aset tanah serta menyelia pembinaan rumah mampu milik untuk memastikan daya tahan jangka panjang penduduk Kampong.

Shire amat menyedari krisis perumahan yang berterusan di pulau itu dari segi bekalan yang tidak mencukupi, kekurangan pilihan dan ketidakmampuan yang teruk. Sebelum Pelan diserahkan kepada Jabatan Perancangan, Warisan dan Tanah untuk kelulusan, Shire meminta input, komen dan cadangan anda tentang Pelan sehingga 14 Julai 2025 seperti proses dalam Notis Umum berikut.

Untuk maklumat lanjut, sila hubungi Ketua Pegawai Eksekutif Shire David Price di shire.ceo@shire.gov.cx , 08 9164 8300 atau buat temu janji untuk bertemu di Bangunan Majlis George Fam Shire pada jam ofis Isnin – Jumaat.



Your Say, Your Stay: Islanders Shape Tomorrow's Homes

Article by SOCI



Caption: Flying Fish Cove residents examining plans at the Malay Club

The Shire of Christmas Island is undergoing statutory community consultation for input into new neighbourhood designs for undeveloped land in the Phosphate Hill and Silver City precincts.

The Shire has prepared 'Structure Plans' for the two precincts in accordance with the WA planning framework. These plans outline proposed block sizes, housing densities, amenities, and the design of footpath and road networks, and have been released for public comment. This work has been made possible through funding received under the Commonwealth's 2024 Housing Support Program Stream 1.

This fund is part of the Government's commitment to develop 1.2million homes nationwide by 2029 to tackle the national housing crisis that Islanders know is felt in our territory as well.

Why are Structure Plans needed?

Structure Plans are needed to provide guidance for the development of, in our instance, Unallocated Crown Land in Silver City and Phosphate Hill. Residents have the statutory right to provide input to the design of Structure Plans in their local area under WA regulations. Historically, most of the Island's built form was completed prior to WA legislation coming into effect. This limited the participation of residents from informing how our neighbourhoods came to be built.

Under the framework provided by the WA regulations, Island residents have the ability to critically examine, raise concerns and propose alternatives in the design process.

Island Voices, Island Decisions: The Long Road to Local Housing Development

The Shire engaged widely on planning developments for new neighbourhoods participating under the Commonwealth's Christmas Island Strategic Assessment program works in the 2010s. In particular, public meetings held in Flying Fish Cove throughout 2020 on coastal risk management resulted in a strong community consensus that should permanent relocation of Cove residents be required in the future, provisions are made now to ensure that relocation occurs within the island.

Continued on page 7

Subsequently the Shire submitted a *Crown Land Enquiry Form* (CLEF) in December 2024 through the WA mechanism which is the first step one needs to take to obtain Unallocated Crown Lands in the Phosphate Hill and Silver City precincts on Christmas Island. The Commonwealth is required to consider disposing of these parcels of land in Silver City and Phosphate Hill to the Shire under their *Commonwealth Property Disposal Policy* (CPDP) held by Treasury. A disposal of these lands will support both the potential future relocation needs of Flying Fish Cove residents and the broader goal of expanding the island's social and affordable housing stock, alongside a yet-to-be-agreed portion allocated for private development.

The Structure Plan Engagement

Supporting the above CLEF and CPDP processes, the Shire is completing community consultation on the design and layout of the desired land in Silver City and Phosphate Hill. It has conducted four public meetings in July 2025, made relevant documents available for download and in-person inspection at the George Fam Building, and completed two postal box drops—all over a period exceeding the statutory 42-day requirement for public comment.

Residents have until close of day 14th July to make their submissions to shire.ceo@shire.gov.cx or mailed to PO Box 863 Christmas Island, WA 6798 or hand deliver to the Shire's offices at the George Fam Building, 2 Murray Road.

Next Steps

The Shire will review the comments and suggestions made and send the finalised Structure Plans to the WA Planning Commission for their review and approval.

Parallel to the above and in its broader commitment to increasing housing options on Christmas Island, the Shire is progressing a referral under the *Environment Protection and Biodiversity Conservation Act*. This referral seeks approval for site clearing in a manner that ensures a balanced approach to environmental preservation throughout the development process. The costs of this referral have also been funded by the Commonwealth's 2024 *Housing Support Program Stream 1*.

The Shire is also seeking to support the Commonwealth with any additional due diligence work required to put our case for disposal of the Unallocated Crown Land in Silver City and Phosphate Hill to the people of Christmas Island.

For more information on Shire's delivery on the Housing Support Program Stream 1, its CLEF application or next steps with the Structure Plan, please contact Chris Su at the Shire of CI, chris@shire.gov.cx / 9164 8300 (237) during office hours.

ORDINARY COUNCIL MEETING DATES 2025



4 February 2025
18 March 2025
22 April 2025
27 May 2025
17 June 2025
22 July 2025
19 August 2025
16 September 2025
21 October 2025
18 November 2025
9 December 2025

Meetings will be held approximately every 4 weeks on Tuesday evenings commencing at 7:00pm in the Council Chambers—George Fam Centre. All meetings are open to the public and a public question time will be provided at the beginning of each meeting allowing an opportunity to ask questions relating to the operations of the Shire of CI.



**Representing
Christmas
Island in
Parliament**

**A message from Senator
Malarndirri McCarthy**

Your Labor Senator
Christmas Island

As your representative
in the Australian
Parliament, I want to
make sure your voices
are heard on the issues
that matter to you and
your community.

Please do not hesitate
to get in touch with my
office if I can be of any
assistance.

Authorised by Malarndirri McCarthy, ALP
18 Mitchell Street, Darwin NT 0801

Senator.McCarthy@aph.gov.au
(08) 8941 0003

Labor



SHIRE OF CHRISTMAS ISLAND

SUBMISSION TO	Ordinary Council Meeting 22 July 2025
AGENDA REFERENCE	10.5.4
SUBJECT	Vet Visit
LOCATION/ADDRESS/APPLICANT	N/A
FILE REFERENCE	4.2.7
INTEREST DISCLOSURE	Nil
DATE OF REPORT	16 July 2025
AUTHOR	Chris Su, Director Planning, Governance & Policy
SIGNATURE OF AUTHOR	SIGNED
SIGNATURE OF CEO	SIGNED

RECOMMENDATIONS

That Council endorses enforcement discretion regarding the *Shire of Christmas Island Cats Local Law* throughout the month of August to allow for residents to come forward with any cats they may have for vet treatment in Council's vet program.

BACKGROUND

The Shire of Christmas Island operates the standing Cats Local Law (2018) most recently reviewed at the 22 April 2025 council meeting (resolution 26/25). It primarily prohibits the keeping of cats that are not neutered and chipped.

Council passed Resolution 52/2023 at its 25 July 2023 meeting to undertake community consultation on the potential engagement of a veterinarian to conduct a desexing and microchipping visit to Christmas Island, following a recommendation from the Christmas Island Youth Advisory Committee (CIYAC).

CIYAC had noted significant feedback at the 2020 and 2023 Christmas Island Youth Summits regarding pet ownership assisting in mental health needs; youth and family mental health was also outlined as a concern by CIYAC at both summits.

Subsequently Public Notice 25/23 *Community Consultation on Vet Visit to Christmas Island* was sent on 31 July 2023, giving residents until August 23rd 2023 to provide feedback on the proposal.

Numerous submissions were made, including a signed petition and a submission from the Dept. of Infrastructure.

COMMENT

The Shire of Christmas Island consulted with the Shire of Cocos (Keeling) Islands regarding their January 2022 cat sterilization program. SOCKI provided the contact details for Riseley Veterinary Centre who assisted Cocos (Keeling) Islands. Following discussion throughout 2024, the Riseley Veterinary Centre advised they had availability several times in the year but had to cancel as competing priorities frustrated their availability.

Riseley Vet Centre advised in early 2025 that an August window was possible for a vet and assisting nurse to facilitate works on Christmas Island, pending approval from the WA Veterinary Board for a temporary clinician activity by the Riseley Vet Centre team on Christmas Island. This approval was granted at the June board meeting of the WA Veterinary Board.

Endorsing a recommendation to apply enforcement discretion during the period of a visiting vet clinic will create an opportunity for residents to come forward with any cats they may have for treatment, without fear of penalty. This approach aims to encourage greater community participation and support responsible pet ownership.

STATUTORY ENVIRONMENT

Ultimately the Shire of Christmas has the responsibility to enforce the Cats Local Law (2018). In this responsibility, authorized personnel have the discretion to provide verbal warnings, written warnings, provide directions for compliance or issue fines and citations.

WA Local Governments have a precedent in enforcement discretion for short periods in the interests of encouraging compliance and responsible cat ownership. After these periods, the standing law applies in full. SOCI notes the City of South Perth and Shire of Collie both committing to this pathway in recent years, as well as the Shire of Cocos (Keeling) Islands.

Staff contacted WALGA for advice on 16th July 2025 who advised that whilst not needed, a motion from Council to endorse enforcement discretion for the authorized persons in the ranger team responsible for enforcement of the local law would provide clarity and confidence in ratepayers that steps were being taken to promote responsible cat ownership.

STRATEGIC IMPLICATIONS & MILESTONES

FINANCIAL IMPLICATIONS

Council was provided with a draft 2025/2026 Budget at the 14th July 2025 Budget Workshop meeting to review, critique and alter for adoption at the Ordinary Council Meeting 22 July 2025. This Budget contains an allocation for *Consultant Vermin/Fowl Control/Cat Vet* in GL 513150. This GL was also part of the previous 2024/2025 Budget.

Riseley Vet Centre has quoted \$7,000 for the professional services on a Christmas Island trip. The Shire will be responsible for airfare and accommodation as per usual contractor engagements from the mainland.

VOTING REQUIREMENTS

A simple majority is required.

ATTACHMENTS

Behind Closed Doors

Recommendation:

The meeting be closed to members of the public in accordance with section 5.23(2) of the Local Government Act 1995 for council to discuss matters of a confidential nature.

Meeting Reopened to the Public:

Recommendation:

The meeting be reopened to members of the public